

GULF OF MEXICO FISHERY MANAGEMENT COUNCIL

ADMINISTRATIVE/BUDGET COMMITTEE

Perdido Beach Resort Orange Beach, Alabama

January 28, 2019

VOTING MEMBERS

- 10 Doug Boyd.....Texas
- 11 Susan Boggs.....Alabama
- 12 Martha Guyas (designee for Jessica McCawley).....Florida
- 13 Paul Mickle (designee for Joe Spraggins).....Mississippi
- 14 Robin Riechers.....Texas
- 15 Chris Schieble (designee for Patrick Banks).....Louisiana
- 16 Bob Shipp.....Alabama

NON-VOTING MEMBERS

- 19 Kevin Anson (designee for Scott Bannon).....Alabama
- 20 Leann Bosarge.....Mississippi
- 21 Roy Crabtree.....NMFS
- 22 Dale Diaz.....Mississippi
- 23 Dave Donaldson.....GSMFC
- 24 Jonathan Dugas.....Louisiana
- 25 Phil Dyskow.....Florida
- 26 Tom Frazer.....Florida
- 27 John Sanchez.....Florida
- 28 Greg Stunz.....Texas
- 29 Ed Swindell.....Louisiana

STAFF

- 32 Assane Diagne.....Economist
- 33 Matt Freeman.....Economist
- 34 John Froeschke.....Deputy Director
- 35 Morgan Kilgour.....Fishery Biologist
- 36 Mara Levy.....NOAA General Counsel
- 37 Emily Muehlstein.....Public Information Officer
- 38 Ryan Rindone.....Fishery Biologist & SEDAR Liaison
- 39 Bernadine Roy.....Office Manager
- 40 Camilla Shireman.....Administrative and Communications Assistant
- 41 Carrie Simmons.....Executive Director

OTHER PARTICIPANTS

- 44 Darryl Boudreau.....Milton, FL
- 45 Ryan Bradley.....MS Commercial Fisheries United, MS
- 46 J.P. Brooker.....Ocean Conservancy, St. Petersburg, FL
- 47 James Bruce.....Magnolia, MS
- 48 Nikki Burch.....Magnolia, MS

1 Ron Chicola.....Ruston, LA
2 Bubba Cochran.....Galveston, TX
3 Mike Colby.....Clearwater Marine Association, FL
4 Chris Conklin.....SAFMC
5 Traci Floyd.....MDMR, MS
6 Troy Frady.....AL
7 Johnny Greene.....AL
8 Ken Haddad.....ASA, FL
9 Bill Kelly.....FKCFA, FL
10 Laura Picariello.....

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PAGE 13: Motion to advertise for applicants for the Coral and the Data Collection APs and to maintain the current membership of the Spiny Lobster AP. The motion carried on page 14.

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1 The Administrative/Budget Committee of the Gulf of Mexico
2 Fishery Management Council convened at the Perdido Beach Resort,
3 Orange Beach, Alabama, Monday morning, January 28, 2019, and was
4 called to order by Chairman Doug Boyd.

5
6 **ADOPTION OF AGENDA**
7 **APPROVAL OF MINUTES**
8 **ACTION GUIDE AND NEXT STEPS**
9

10 **CHAIRMAN DOUG BOYD:** I will call together the
11 Administrative/Budget Committee. The members of the committee
12 are myself as Chair, Doug Boyd, Dr. Mickle, Mr. Banks, or Mr.
13 Schieble, Ms. Boggs, Ms. Guyas, Mr. Riechers, and Dr. Shipp.

14
15 The first thing on the agenda is the Adoption of the Agenda.
16 Has everyone read the agenda? Do I have any changes or any
17 modifications in the agenda? I have a motion to adopt. Do I
18 have a second? I have a second from Ms. Guyas. All in favor,
19 say aye; any opposed. None opposed, and the agenda is approved.

20
21 I am assuming that everybody has read the minutes from the last
22 meeting. Are there any corrections or additions to the minutes?
23 If there are none, I will accept a motion to approve the
24 minutes.

25
26 **DR. PAUL MICKLE:** Move to approve.

27
28 **CHAIRMAN BOYD:** Mr. Riechers seconds. Thank you. Dr. Simmons,
29 would you go over the action guide and the next steps, please?

30
31 **EXECUTIVE DIRECTOR CARRIE SIMMONS:** Yes, and good morning.
32 Thank you, everyone. We have a couple of things. It's a short
33 agenda here to go through. The two main items are to review the
34 ad hoc advisory panels, and we have four to review, and the
35 council passed a motion in 2015 to review those at the beginning
36 of every year, and so that's why they're in front of you today.

37
38 We have put together a sheet, that I will go through in a
39 second, that has quite a bit of information for you to look
40 through, and then the other main agenda item is review of the
41 advisory panels, the Coral, Spiny Lobster, and Data Collection,
42 that are up for review, and it's their term period.

43
44 The question is do you keep the current membership, do you want
45 to re-advertise, do you want to consider the charge of any of
46 these groups, such as the Data Collection AP that was not used,
47 and so we can get into some more of that when we go through that
48 tab, and so I will stop there, Mr. Chair.

1
2 **CHAIRMAN BOYD:** All right. Thank you. Any questions about the
3 next steps and the action guide? Okay. Dr. Simmons, would you
4 go ahead and review the panels, please?
5

6 **REVIEW OF ADVISORY PANELS**
7 **REVIEW OF AD HOC ADVISORY PANELS**
8

9 **EXECUTIVE DIRECTOR SIMMONS:** Yes, and thank you, Mr. Chair. If
10 we could pull up Tab G, Number 4a, please. You currently have
11 four ad hoc APs. You have the Ad Hoc Reef Fish Headboat AP, the
12 Ad Hoc Red Snapper Charter/For-Hire AP, Ad Hoc Red Snapper
13 Private Angler AP, and the Ad Hoc Red Snapper/Grouper-Tilefish
14 IFQ AP.
15

16 Bernie helped me put together this sheet, and it has some active
17 links in it with the members and the meeting summaries. We have
18 pulled the charge out, so you can kind of see what the charge
19 there, in a nutshell, of that panel was, the number of meetings
20 that were held, to give you an idea of how often we have
21 convened them.
22

23 As you know, the Ad Hoc Red Snapper/Grouper-Tilefish IFQ AP is
24 fairly new. It was just formed in January of 2018. If you have
25 any questions about this, just please let us know.
26

27 I know that there is a lot of deliberation that will occur under
28 Reef Fish regarding at least two of the panels, and so you might
29 not want to make a decision right now in committee, but, if
30 there is any information you would like us to get together by
31 Full Council, we can put that in the report, and it's also a
32 good idea to let us know that now as well.
33

34 **CHAIRMAN BOYD:** Okay, council. Are there any comments or
35 questions about the ad hoc committees that we're either going to
36 reconstitute or continue or do away with? All right. Carrie,
37 do we need a motion to continue these, at this point?
38

39 **EXECUTIVE DIRECTOR SIMMONS:** I think, at this time, we don't
40 need a motion if you want to keep them. Do you want us to get
41 any other information together for Full Council, regarding these
42 committees?
43

44 **CHAIRMAN BOYD:** What is the pleasure of the council? Do you all
45 need any more information? I think everybody is pretty familiar
46 with what these are. Okay. Carrie.
47

48 **REVIEW OF APPOINTMENTS FOR CORAL, SPINY LOBSTER, AND DATA**

1 **COLLECTION ADVISORY PANELS**

2
3 **EXECUTIVE DIRECTOR SIMMONS:** Thank you, Mr. Chair, and so then
4 let's go to Tab G, Number 4(b). The Coral AP, the Spiny Lobster
5 AP, and the Data Collection AP, their term is up, and so it
6 shows their last appointment. 2019 is the next appointment, and
7 there is the number of members. If you click on that link, it
8 shows the membership and then the number of meetings held,
9 again, with the summaries.

10
11 We wanted to point out here that the Data Collection AP was not
12 convened during this time period, and, in the action guide, we
13 explain a little bit more about why we think that occurred. You
14 remember the council, when we were working on the For-Hire
15 Electronic Reporting Amendment, the generic amendment, we formed
16 a very special technical committee and included state and
17 federal staff members, and that document -- The technical
18 committee worked on the details of that document at a June and
19 September meeting in 2016.

20
21 That is probably one of the reasons that we did not convene this
22 Data Collection AP, and so I guess one of our questions that
23 staff has for the committee and council is, in the next three-
24 year cycle, what are some of the things that we might put before
25 this AP? Do we want to consider what their charge might be?
26 Should we consider keeping this AP? Are we going to need them,
27 or how do you see them going forward in the future? I think we
28 just need some feedback there to move forward for Full Council.

29
30 **CHAIRMAN BOYD:** All right, council. Are there comments? Ms.
31 Guyas.

32
33 **MS. MARTHA GUYAS:** I was just going to recommend that, for Spiny
34 Lobster, that we just keep the same members, if we can. It
35 seems like a lot of those people have been on the AP for a
36 while. Between our AP and the South Atlantic's, I would say we
37 get a pretty good round of that fishery, and, a lot of times,
38 what we do is have those two APs meet together, when they do
39 meet, if they're working on a joint plan.

40
41 **CHAIRMAN BOYD:** Mr. Riechers.

42
43 **MR. ROBIN RIECHERS:** Just from a SOPPs perspective, Carrie, if
44 you can remind us. When we talk about reappointments, certainly
45 I know that we can go through the process and then reappoint the
46 same members, but are we obligated to go through any process as
47 far as that reappointment? I am not recalling what the SOPPs
48 specifically say in that respect.

1
2 **EXECUTIVE DIRECTOR SIMMONS:** I don't know if Mara is on the
3 line, but I don't think it says that you have to re-advertise.
4 I think you can just decide that this committee is still
5 appropriate for this AP and keep that membership. If you would
6 like to re-advertise, that's up to your discretion.

7
8 **CHAIRMAN BOYD:** Ms. Boggs.

9
10 **MS. SUSAN BOGGS:** With relation to the Data Collection Committee
11 and where we're going now, at least with the charter boats and
12 headboats, is there really a need for this committee, because
13 everything seems to be kind of directed through the modification
14 and through NMFS and SERO of how it's going to play out.

15
16 **CHAIRMAN BOYD:** Any comments? Carrie, what do we need? Ed, go
17 ahead.

18
19 **MR. ED SWINDELL:** Not an answer to Susan's question, but I am
20 just amazed that the Data Collection Advisory Panel has never
21 been called together to meet since 2015. With all of the
22 problems that we have been apprised of with the MRIP collection
23 of recreational data offshore, I am just really surprised.

24
25 I don't know we have not gotten together this advisory panel,
26 and I don't know who the fifteen members are on this advisory
27 panel. I do think it's an important group that could add a lot,
28 perhaps, to improving the data collection that we need to have
29 to make good management decisions of any of these resources, and
30 so I am not -- Susan, I am not in favor of doing away with it.

31
32 I just think we need to have better utilization of an advisory
33 panel that we already have put together, and so I think we need
34 just a lot more information on just who is on this advisory
35 panel, and maybe -- I assume we have a data workshop or
36 something that we can put together to see what do we need to
37 have done, unless all you council members are fully in agreement
38 with the amount of data that we're getting and the type of
39 information that we're getting throughout all the fishery
40 entities that we have. Thank you.

41
42 **CHAIRMAN BOYD:** All right. Martha, just one second. Ed, if you
43 look at the chart that we have there, and you click on the "15",
44 it will bring up a list of all the members, so you can see that.

45
46 **MR. SWINDELL:** I clicked on it, and I did not get that.

47
48 **CHAIRMAN BOYD:** Okay. Well, you have to be signed into the

1 internet, because it goes back to the Gulf Council site and
2 pulls them up there. Ms. Guyas.

3
4 **MS. GUYAS:** I guess my question for Data Collection would what
5 do we see coming forward where we're going to need this
6 committee, and that may help us figure out who needs to be on
7 it. This is a standing committee, and this isn't one that we
8 can just not -- Well, I guess we could decide not to form it, or
9 put members on it, but I don't know if anybody can tell us maybe
10 what we're going to be working on for the next couple of years,
11 pertaining to data collection, where we might want to call on
12 our committee.

13
14 **CHAIRMAN BOYD:** All right. I have Dr. Stunz and then Mr.
15 Riechers.

16
17 **DR. GREG STUNZ:** Thank you, Mr. Chair, for recognizing me. I'm
18 not on the committee, but, obviously, I chair the Data
19 Collection Committee, and so I wanted to chime in here. My
20 point is along the lines of Martha, and, John, not to put you on
21 the spot here, but I'm not in favor of removing this committee,
22 because we don't know what's ahead, and I was wondering maybe if
23 John could chime in about what he foresees in light of all the
24 data collection things, especially going on in the for-hire.

25
26 One thing I would recommend, or I guess maybe I will recommend
27 at Full Council, is that we at least -- Since it's been since
28 2015, that we review who is there, and is it still appropriate
29 for where we're going and that kind of thing, but, in short,
30 John, I was just hoping that maybe you had an idea of how we
31 need to proceed with this.

32
33 **DR. JOHN FROESCHKE:** Sure. Good morning, all. Just for your
34 recollection, we have addressed a few data collection things
35 through some of these ad hoc -- For example, we had the Red
36 Snapper Private Recreational AP and things, and they looked at
37 some data issues, and so that's part of the reason why this one
38 hasn't been convened, but, going forward, I see probably three
39 things that they might want to comment on.

40
41 One is the MRIP recalibrations and things. Once that moves out
42 of the MRIP and Science Center process and into the management
43 side, we're probably going to want some feedback on potential
44 effects or side effects, something like that, and that might be
45 appropriate.

46
47 Two is as the for-hire process, the SEFHIER process, moves
48 toward implementation, I suspect we'll want to get some feedback

1 on how this is going, the headaches, the unanticipated
2 challenges, those kinds of things. I could foresee that.

3
4 A third thing is we've been off and on about this commercial
5 logbook reporting thing from the Science Center. They had
6 queried us, a couple of years ago, about this, but they have
7 sort of had trouble getting this started on their end. If they
8 do get that moving forward, that might be something for the Data
9 Collection AP to comment on as well.

10
11 **CHAIRMAN BOYD:** Mr. Riechers.

12
13 **MR. RIECHERS:** I think John may have just hit some of it, and I
14 was trying to get at Susan's original question a little bit, and
15 the group, as I see them, and, of course, it's a mix of folks,
16 commercial and recreational, and it looks like charter and
17 mainly commercial, though there may be some recreational
18 interests in here as well that I am not recalling their names
19 and what sector they're in, and I think we had some balance in
20 that respect, but this is truly not the kind of science end of
21 this.

22
23 John, I think your question hit at some of what we were looking
24 forward at, which is, after the Center or the folks who try to
25 design the appropriate kind of sampling, et cetera, then we
26 basically go to this group to try to work towards what kind of
27 issues might this cause and what unforeseeable challenges that
28 we might not have thought of would these kinds of collections
29 bring or change.

30
31 Roy, I mean, I guess, since a lot of this is being driven out of
32 your shop, do you see this as a reasonable sounding board for
33 you, or do you want to continue to probably, more like we've
34 done, have kind of a larger sounding board, with workshops in
35 each state and that sort of thing? Obviously, you can do both,
36 but the question is whether we need that redundancy.

37
38 **DR. ROY CRABTREE:** Well, I mean, I think it depends on what kind
39 of advice you are getting. This is not a group that is going to
40 give you science advice, and it's not a group that is going to
41 talk to you about how to improve the statistical design or how
42 you should change research efforts and those types of things,
43 because that's not what their qualifications are.

44
45 Now, if what you're interested in getting advice on are things
46 like how do we do better outreach to explain the science of how
47 it works and how assessments are done and how do we better
48 communicate with the public about those kinds of things, what

1 are the concerns the public have with data programs, how are the
2 reporting programs that you participate in working, what's your
3 experience been like with logbooks, what are fishermen saying
4 about the electronic reporting interfaces and what problems
5 they're seeing -- I think, if it's those kinds of questions,
6 that they could be valuable on.

7
8 If it's a question like how do we design a program to collect
9 this kind of data, then I don't think you're going to get
10 particularly useful advice from them, because then you need
11 survey scientists and statisticians and those types, and so I
12 think we need to be very careful that we don't put questions in
13 front of this group that really aren't appropriate for the
14 background and expertise of the group.

15
16 **CHAIRMAN BOYD:** Any further comments? Ms. Boggs.

17
18 **MS. BOGGS:** Thank you, Chairman. I was just going to comment to
19 what Greg said, and by no means was I saying do we need -- I was
20 just asking the question of what is the purpose, because you
21 hate to have a committee if you don't necessarily need it, and I
22 think there is some good from this committee, and so please
23 don't misunderstand me, but I do want to touch on what Greg
24 said.

25
26 I do think we need to look at the members and make sure that we
27 have a good balance of charter, recreational, and commercial on
28 the committee, so that we can see all sides of how they are
29 viewing this data collection that we're getting ready to proceed
30 with, especially with the charter/for-hire, but I think it needs
31 to be a good mix of all user groups.

32
33 **CHAIRMAN BOYD:** Any further comments? Robin.

34
35 **MR. RIECHERS:** Mr. Chair, or Carrie, do we need a motion to
36 continue this and go out, or is it just going to be an automatic
37 go out for call of new submissions? What is our procedures
38 here?

39
40 **EXECUTIVE DIRECTOR SIMMONS:** I think you can just let us know
41 what you would like to do, and we can put it in the report. If
42 you want to re-advertise for the Coral AP and the Data
43 Collection AP, that would be great to have a motion, and we can
44 put it in the report and keep the Spiny Lobster AP as it stands.

45
46 The other comment I wanted to make is some of the things that
47 were brought up I feel like would go to the Education and
48 Outreach Committee and maybe not necessarily this committee, and

1 so there's multiple issues that a lot of these committees want
2 to weigh-in on as well that we kind of struggle with sometimes,
3 and so I just wanted to bring that up as well.

4
5 **CHAIRMAN BOYD:** Robin.

6
7 **MR. RIECHERS:** Well, I'm going to turn to our Chair regarding
8 the Coral AP, because we haven't had any discussions regarding
9 the Coral AP at this point. That's another fairly small
10 committee, and, unfortunately, another group that apparently
11 hasn't met in quite some time, and, of course, we've recently
12 been dealing with some issues on coral. A little explanation
13 and the need moving forward?

14
15 **DR. TOM FRAZER:** Sure. I guess I lean towards what Greg had to
16 say with regard to the Data Collection Committee. I think
17 certainly, and I'm not on this committee, but, when we get to
18 the Full Council, I think we should take a look at the
19 composition of that coral committee, and, very likely, we'll
20 consider reconstituting it, and I'm looking over to Morgan right
21 now to weigh-in a little bit as well. Go ahead, Morgan.

22
23 **DR. MORGAN KILGOUR:** Thank you. Just why we haven't convened
24 the Coral AP, Coral Amendment 9 was -- The AP was convened twice
25 on the onset of the document, and it didn't significantly change
26 through the process, and the council's preferred alternatives
27 happened to align with the AP's recommendations, and so there
28 was no need to -- But the council did make a motion to convene
29 the Coral AP, the Coral SSC, the Shrimp AP, and the Shrimp SSC
30 when Coral Amendment 10 is begun.

31
32 One side note is that the Coral SSC makeup has changed
33 significantly since this AP was appointed, and perhaps there are
34 members there that would be willing to serve on the AP in some
35 capacity, because coral is kind of a weird duck, and so I just
36 wanted to throw that out there, but that's why the Coral AP
37 hasn't been convened, but there are plans for them to be
38 convened in the future.

39
40 **CHAIRMAN BOYD:** Carrie.

41
42 **EXECUTIVE DIRECTOR SIMMONS:** Mr. Chairman, thank you. I think
43 that Mara would like to speak on the webinar, if that's okay.

44
45 **CHAIRMAN BOYD:** Sure. That's fine.

46
47 **MS. MARA LEVY:** I just wanted to let you know what the SOPPs
48 said about membership on an AP, because there was questions

1 about just reappointing or advertising, and I don't know that
2 it's going to answer the question, but just so you know what it
3 says.

4
5 Membership on an AP is determined by the council during a closed
6 session of its council meeting and is based on the application
7 provided by the applicant, as well as the council members'
8 knowledge of the applicant, and so, basically, it anticipates an
9 application, at some point, which I guess you had when you
10 originally appointed the members.

11
12 It also says that members and officers of the AP shall be
13 appointed by the council for a period of three years without
14 term limits, and so their appointment is for three years by
15 their application, and you could either read that as saying you
16 re-open the applications every three years, but I think you
17 could probably also read it as, as long as you have an
18 application and they got reappointed, you don't necessarily have
19 to reopen the application period.

20
21 **CHAIRMAN BOYD:** Thank you. Mr. Riechers.

22
23 **MR. RIECHERS:** To move this along, I will move that we
24 reconstitute, but re-advertise, for members for the Coral AP and
25 the Data Collection AP.

26
27 **CHAIRMAN BOYD:** All right. We have a motion. Do we have a
28 second? Ms. Boggs seconds. Is there discussion? I do have a
29 question, Carrie. Ms. Boggs brought up the fact that she was
30 unsure about the background of the individuals that are on the
31 Data Collection AP, commercial, recreational, other, and could
32 we put that on the list of people and what their affiliation is?
33 I was just thinking about the existing, but Robin just said
34 we'll get that with the new applications, but I don't know what
35 they are for the existing people. Any further discussion?
36 Carrie.

37
38 **EXECUTIVE DIRECTOR SIMMONS:** Yes, I think we can do that by Full
39 Council. Do you just want to put it next to the current
40 membership list, based on their previous application?

41
42 **CHAIRMAN BOYD:** That would be helpful, if we can do that.

43
44 **EXECUTIVE DIRECTOR SIMMONS:** We can do that, and then could we
45 also add in there to keep the current membership for Spiny
46 Lobster, or did you want to make that a separate motion?

47
48 **CHAIRMAN BOYD:** Mr. Riechers.

1
2 **MR. RIECHERS:** We can add it in there. I thought, by default,
3 we didn't have to, and that's the only reason why I didn't, but,
4 no, that's perfect. **And maintain the current membership of the**
5 **Spiny Lobster AP.**

6
7 **CHAIRMAN BOYD:** Is the seconder okay with that? Thank you. Any
8 further discussion? **Any opposition to the motion? Seeing none,**
9 **the motion carries.** Carrie, I will go back to you then.

10
11 **EXECUTIVE DIRECTOR SIMMONS:** That's all I have for you today,
12 Mr. Chairman. We will bring that information and append it to
13 the committee report, if that's okay, for discussion at Full
14 Council.

15
16 **CHAIRMAN BOYD:** Okay. Thank you. Any further business from the
17 committee? Seeing none, the committee is adjourned.

18
19 (Whereupon, the meeting adjourned on January 28, 2019.)

20
21 - - -