1	GULF OF MEXICO FISHERY MANAGEMENT COUNCIL
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3	ADMINISTRATIVE POLICY COMMITTEE
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6	Grand Hotel Marriott Point Clear, Alabama
7	Grand noter Marriott Fornt Crear, Arabama
8	January 26, 2015
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11	VOTING MEMBERS
12	Doug BoydTexas
13	Martha Bademan (designee for Nick Wiley)Florida
14	John GreeneAlabama
15	Campo MatensLouisiana
16	Corky PerretMississippi
17	David WalkerAlabama
18 19	NON NOMING MEMBERS
19 20	NON-VOTING MEMBERS Kevin AnsonAlabama
20 21	Leann BosargeMississippi
22	Jason BrandUSCG
23	Glenn ConstantUSFWS
24	Dave DonaldsonGSMFC
25	Myron Fischer (designee for Randy Pausina)Louisiana
26	Harlon PearceLouisiana
27	Robin RiechersTexas
28	John SanchezFlorida
29	Greg StunzTexas
30	Roy WilliamsFlorida
31 32	
32 33	STAFF
33 34	Stephen AtranSenior Fishery Biologist John FroeschkeFishery Biologist
35 35	Doug GregoryExecutive Director
36	Karen HoakAdministrative and Financial Assistant
37	Mara Levy
38	Bernadine RoyOffice Manager
39	Charlotte SchiaffoResearch & Human Resource Librarian
40	
41	OTHER PARTICIPANTS
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43	Jeff Barger Austin, TX
44	Randy BoggsOrange Beach, AL
45	Zack BowenSAFMC
46 47	Steve BranstetterNMFS
47 48	Gregg BrayGSMFC Eric BrazerReef Fish Shareholders Alliance
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1	JP Brooker	Ocean	Conserv	vancy,	St. P	etersb	urg,	FL
2	Glen Brooks					(	GFA,	FL
3	James Bruce					Cuto	off,	LA
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5	Shane Cantrell					Galvesi	ton,	ΤX
6	Shannon Calay						SEI	FSC
7	Kiley Dancy							
8	Jason DelacruzRe							
9	Michael Drexler							
10	F.J. Eicher							
11	Blakely Ellis					-		
12	Cynthia Fenyk							
13	Troy Frady							
14	Chad Hanson							
15	Scott Hickman							-
16	Peter Hood							
17	Larry Huntley							
18	Joe Jewell							
10 19								
-	Bill Kelly							
20	TJ Marshall							
21	Kristen McConnell							
22	Paul Mickle							
23	Mike Nugent							
24	Bonnie Ponwith							
25	Tracy Redding							
26	Lance Robinson							
27	Matt Seymour							
28	Katie Simon							
29	Bob Spaeth			•				
30	Andy Strelcheck							
31	Bill Tucker							
32	Robert Turpin							
33	Will Ward						•	
34	Bob Zales		• • • • • • •	• • • • • • •	Pa	nama C:	ity,	FL
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39	Point Clear, Alabama, Mo	_	-	_		2015, a	and w	was
40	called to order at 8:30 a	a.m. by C	hairman	Doug E	Boyd.			
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42	A	DOPTION (	OF AGEND	A				
43	APPROVAL OF JOINT ADM	INISTRAT	IVE POLI	CY & B	UDGET/	PERSON	INEL	
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46	CHAIRMAN DOUG BOYD: $I$	call tog	ether t	he Adm	inist	rative	Pol	icy
47	Committee. We have eve	ryone pr	esent e	xcept	Ms. Da	ana.	Out	of
48	the seven members, we h	ave six	here ar	nd so	we ha	ve a d	quori	um.

The first thing on the agenda is the Adoption of the Agenda and 1 do I hear any changes or additions to the agenda from the 2 committee? Does everybody know who is on the committee? 3 Let me 4 read the names. It's Boyd, Dana, Greene, Matens, Perret, 5 Walker, and Bademan. Any changes or additions to the agenda? Hearing none, we will move to Item II, Approval of the Joint 6 7 Administrative Policy & Budget/Personnel Minutes. 8 9 Any changes or additions or corrections to the minutes? Hearing 10 none, I will ask for approval of the minutes. There is a motion 11 to approve by Corky and I have a second by Mr. Greene. All in 12 favor say aye; any opposed. The minutes are approved. 13 14 The next thing on the agenda is the Action Guide and if you'll 15 look up Tab G-3, we have two items on there and I am going to rely on Mr. Gregory to go through most of this. There are two 16 17 items, Tab G-3 and Tab G-4, that we're going to talk about today 18 and then a report on Tab G-5. Mr. Gregory, if you would go 19 ahead. 20 21 ACTION GUIDE AND NEXT STEPS 22 23 **EXECUTIVE DIRECTOR DOUG GREGORY:** This is just an overview. Tab 24 G-4 is going to be the review and decision on various aspects of the AP and SSC structure and I have brought that to the council 25 26 the last two meetings for review and we need to make a decision 27 at this meeting, particularly with the AP, because if we're 28 going to appoint AP members in March and April, we have to start 29 that advertising soon after this council meeting. 30 31

One of the things I am going to suggest in here or ask is that 32 we postpone the SSC appointments until June because of, one, to 33 reduce the total number of people we have to deal with. If you 34 recall in April of 2013, we had some confusion about people's 35 applications being lost and some people not getting their 36 application. We are trying to strengthen that up so that 37 doesn't happen again and we have about 250 people altogether 38 that we're trying to get reappointments to and so if we can put 39 off the SSC until June, that will help the process.

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41 The other thing about the SSC meeting is they are supposed to --42 Any appointees to the SSC are supposed to have their statement 43 financial interest into the Office of the of Regional 44 Administrator forty-five days before they are appointed and so if you back off forty-five days from the council meeting, you 45 don't have much time for advertising the positions and so we 46 47 would like to do the SSC in June. 48

The forty-five-day requirement has been on the books for a while 1 2 and we haven't really followed them in the past and so this is an attempt to follow that rule. Clearly the SSC members that 3 4 are already in place are filing their statement of financial 5 interest this month, just like council members are to do before February. That's a reminder to you all as well. 6 7 8 The thing about the advisory panel is we are suggesting term 9 limits similar to the council. You serve three terms and then 10 you're off for a year and then you can get back on. For the 11 SSC, we have such a need for expertise that we are not proposing 12 term limits for them. 13 14 I also have categories of stakeholders for the APs that we've 15 discussed in the last two meetings and the council has given us 16 guidance that your intention is not to make these categories 17 that are fixed in stone that we have to fill, but rather they 18 are to serve as a reminder to the council and guidance to the 19 council when they make appointments that these are the 20 stakeholders that are out there, but it's nothing that requires you to fill each and every position like it's listed. 21 It was 22 simply an attempt to try to identify the different stakeholders 23 so we can try to avoid having AP committees that are missing 24 certain stakeholder groups. 25 26 For the SSC, the big proposal is to merge them into one Standing 27 SSC, merge the Ecosystem and the Socioeconomic SSC into the 28 Standing. I have some ideas for that. 29 30 Then in Tab G, Number 5, these are comments by NOAA Department 31 of Commerce attorneys on the standard operating policies and 32 procedures that this council presented to them in 2012. This 33 does not include any of the comments that the ad hoc committee 34 on the council provided that we recently finished at the last 35 That's an additional background document called Tab meeting. 36 5(a). We are not here to discuss that, but it's got track 37 changes of all the changes we made in the last two council 38 meetings and so if anybody wanted to bring something up for 39 clarification or change, we can do that, but that's not the main 40 purpose here. 41 42 The main purpose is to review the Department of Commerce comments and to approve or not approve the inclusion of those 43 44 changes. They are relatively minor. There is a couple of places I have explanation for, but that should go pretty 45 straightforward and so that's the overview of what we'll do. 46 47 With your approval, Mr. Chair, we can get started on Tab G, 48 Number 4.

2 I think the most important things that we're CHAIRMAN BOYD: 3 going to deal with today are the suggestion from the SSC of 4 integrating the three larger SSCs and I would like to start with 5 that first, if we could, and then the other thing that I think is very important is the staggered terms on the APs. 6 Mr. 7 Gregory, in your Tab G-4, page 6 is the proposed integration of 8 the SSCs. 9

10 MR. CORKY PERRET: I have got some questions long before that 11 page, before page 6. I've got a question right at the start, 12 with the introduction, and do we just want to go down the 13 document or, Mr. Gregory, what would you like? How are we going 14 to do this?

16 **EXECUTIVE DIRECTOR GREGORY:** My understanding is if we start at 17 page 6 that when we finish with the SSC that we will go back to 18 the beginning of page 1.

20 **CHAIRMAN BOYD:** That's what I am proposing and is there 21 something just in the formal process, Corky, or --

23 MR. PERRET: Mr. Gregory, and I quote, there is no formal 24 provision for replacing members who resign before the end of 25 their term, yet I don't see a proposal on how to handle that and 26 so it seems to me we should have -- If we don't have a formal 27 provision, let's have one and that would be for the AP and the 28 SSC. I don't have a suggestion, but I just think we need to 29 have something, a formal provision.

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31 **CHAIRMAN BOYD:** Would you be okay making a motion within the 32 proposed integration of the two, as a part of that process? 33 Okay.

35 **EXECUTIVE DIRECTOR GREGORY:** My idea was if we have staggered 36 terms and we are reappointing somebody every year, that is the 37 provision for replacing somebody on an annual basis, rather than 38 waiting two or three years. 39

40 MR. PERRET: Okay and if that language is in the document, then 41 that takes care of it, in my opinion. Thank you.

43 CHAIRMAN BOYD: If it's not, we'll get something to that in 44 there.

46 UPDATE ON AP AND SSC APPOINTMENT PROCESS AND STRUCTURE

48 **EXECUTIVE DIRECTOR GREGORY:** On page 6 is the background

information and on page 7, we have the proposed SSC integration. 1 2 One thing I've done in this document is I've highlighted draft This was to kind of give a heads-up to the council 3 motions. 4 where I thought a decision needed to be made, so we just didn't 5 get through the document and go, okay, well that's that. 6 7 I am not trying to put words in your mouth, but this is 8 something I think the council needs to consider and make a 9 decision and so we're the only council that has three major 10 We are also the only council that has what we call SSCs. 11 Special SSCs. 12 13 The Special SSCs have been a part of this council since the 14 beginning and the original intent of that was to bring in the 15 specialists of a particular species, whether it was mackerel, 16 red drum, red snapper, the ichthyologists, the biologists, the 17 behaviorists, which is critical to us today, because the SSC now 18 is populated and we're trying to populate it mostly with 19 quantitative people. 20 21 The Special SSCs were to supplement that core knowledge we have 22 on the Standing and so I am not proposing to change that. What has happened over the years is the Socioeconomic Advisory Panel 23 24 was created by the council to help the stock assessment panels 25 provide information to the council. I think Robin was on one of 26 the early Socioeconomic APs. 27 28 Then when the decision was made to pay the SSC a stipend for 29 their work, the council staff said we've got these socioeconomic 30 scientists and let's make them an SSC and pay them too, because 31 it seemed unfair not to pay them if you pay these others and so 32 they became an SSC and they have been operating independent of 33 the Standing SSC, even though our SOPPs say they're a subunit of 34 the SSC and they answer to the Standing SSC, but they have never 35 operated that way. 36 37 We have an Ecosystem SSC that was created to help with a grant. When the grant ended, that group continued on and they meet, in 38 39 the past, sporadically and more frequently now jointly with the 40 Standing SSC. 41 42 Since we're the only council that has this variety of SSCs and 43 we have clearly many more members than any other council, I have 44 been working on and talking to the different SSCs about integrating the three major SSCs into one. 45 46 47 We will go from thirty-seven people down to eighteen or twenty 48 people and the Standing and the Ecosystem SSC have endorsed

pretty much what this proposal is and the Socioeconomic SSC 1 2 didn't really endorse it when they addressed it two or three years ago, before I became Director, and so what I am proposing 3 4 here is that we integrate them and in talking with the Standing 5 I have learned is they want SSC, what an emphasis on quantitative biologists to help with the 6 stock assessment 7 reports. 8 9 We have SSC members go to each stock assessment meeting, the 10 data workshop, the assessment workshop, and the review workshop, and they need more people to help spread the load. We need more 11 12 expertise also. The South has always had a difficult time with 13 stock assessments, in that the expertise, the need, wasn't here 14 historically. I am talking the 1940s and 1950s, after World War 15 II. 16 17 We are one of the regions that never had an international 18 fishery and it's in the Northeast and the Northwest where there 19 are international fisheries that really the stock assessment 20 expertise at the universities and in the agencies really 21 developed. 22 23 We want to strengthen that as much as we can with whatever 24 expertise we have here in the Southeast. We can go outside the 25 The South Atlantic Council does that and grabs Southeast. 26 people from other regions. 27 28 The ecosystem people will be serving on the SSC and what I am 29 proposing is the seven stock assessment people we have on page 30 under the proposed SSC integration, three 7, ecosystem 31 scientists, three economists, and we currently have two, three 32 quantitative anthropologists, and we currently have one, one 33 environmental scientist, and one other scientist from any of the 34 other disciplines or from one of the above. 35 36 In talking with the Standing SSC at the last meeting, there was 37 some concern that we would lose too many economists and 38 anthropologists if we only had three of each on the Standing and 39 so I am suggesting here that we consider creating a Special Socioeconomic SSC to be comprised of two economists and two 40 41 anthropologists that we would bring in to meet jointly with the 42 Standing SSC whenever we address something that is strongly 43 economic or social in nature, much like we use the other 44 biological Special SSCs. That would keep the strength we have 45 now in the economic and the social area. Do you want me to just go through all of this and then come back to the draft motions 46 47 or --48

1 CHAIRMAN BOYD: No, let's go ahead and have some discussion on 2 these points now.

4 MR. PERRET: Doug, you give us, for the APs, the current 5 structure and so on and so forth and can you refresh our 6 memories now of how many do we have on the current SSC and what 7 are their backgrounds? How many economists and all of that kind 8 of stuff? First off, how many are on the SSC now?

- 10 **EXECUTIVE DIRECTOR GREGORY:** We have fourteen.
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12 MR. PERRET: The bulk of those members are the quantitative 13 biologist, stock assessment types?

15 **EXECUTIVE DIRECTOR GREGORY:** Correct. We have two economists, 16 one anthropologist, no ecosystem people, per se, and the rest of 17 them are -- There's probably four or five quantitative people 18 and then other biologists that aren't as quantitative.

20 MR. PERRET: You conferred with the different SSC committees 21 that we have and basically got their input and this was the 22 suggestion from the scientists as well as the staff, for this 23 type of makeup?

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25 EXECUTIVE DIRECTOR GREGORY: I conferred with the Joint 26 Ecosystem and Standing SSC I think in February of last year and 27 they didn't really discuss it. It was just brought up and they kind of passed it on. 28 The Socioeconomic SSC looked at it two 29 years ago when Dr. Bortone was looking at the SSC structure and 30 I brought up the idea of integrating it, because I was on the 31 Standing SSC at the time. I think Greg might have been there. 32

The Socioeconomic SSC people, in general, were not favorable to integrating and I assume they did not want to lose what stature they had. Then I came back to the Standing SSC at this last meeting and presented it in more detail and we did have a detailed discussion and so that was the only real detailed discussion we have had.

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In talking privately with some of the Ecosystem people, they are concerned that since they were created to serve a grant and that grant has gone away that they might just not meet that often and there is a need to integrate ecosystem with stock assessments and I think all of us feel that there should be better integration there and I think they're more favorable to being integrated with the Standing.

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48 CHAIRMAN BOYD: Any other discussion?

1 2 MR. DAVID WALKER: I would like to see us sort of in the Gulf 3 set an example. I think the Socioeconomic is -- That SSC is 4 quite important in the decision making. You know we have the 5 calibration thing that's being looked at and I think the social and economic -- I think you need to keep the professionals, the 6 experts in that field, to keep looking at those and I would 7 8 speak against consolidating them. 9 10 If you want to add some members to the Standing SSC to get more 11 knowledge, I would definitely support that, but when it comes to social and economic decisions, I don't know of any council 12 13 member that can make those without the advice of a panel like we 14 have now. 15 16 CHAIRMAN BOYD: Other discussion? 17 18 DR. BONNIE PONWITH: Of course I'm not on the committee, but I 19 appreciate the care that's being taken in contemplating the 20 makeup of this committee and it's a challenge. You want to keep 21 it right sized for the job, but certainly these different 22 disciplines all bring some very, very important expertise to the difficult decisions that the council is facing. 23 24 25 The one aspect that I appreciate the extra care on is ensuring 26 we don't lose that core group of people that with the 27 quantitative expertise. The challenge is that we've gone --28 Peer review was an important issue last year. 29 30 We are attentive to National Standard 2 and the requirements for 31 posting to the Federal Register the council's procedures for 32 peer review and the SSC makeup ensuring that there are people 33 who have adequate skills on the quantitative side to be able to 34 monitor those stock assessments and in some cases actually 35 participate and then holding out enough people at the end who 36 had no hand in the development of that assessment to actually be 37 part of the peer review team is really important. 38 39 That's particularly true with the update assessments, which are 40 now, under our procedures, done in-house, to be able to have 41 people who are a fresh set of eyes to take a look at that 42 assessment and make sure that we've met our obligation for peer 43 review of the assessments. 44 45 My understanding is that the committee, as it stands right now, has a good number of people who have those quantitative jobs and 46 47 I certainly wouldn't want to see that number drop anything below 48 the proposed seven and if it were higher than that, I would be

1 happy about it too.

3 CHAIRMAN BOYD: Thank you, Bonnie. Go ahead, Greg.

5 GREG STUNZ: Doug, thanks for letting me address your DR. committee and Bonnie made much of my points that I was going to 6 make and for Doug Gregory, I don't know that I have a better 7 8 suggestion, but looking at the numbers, fighting that critical 9 mass for sitting on stock assessments and that kind of thing and 10 having done that for many years, if we -- I am just concerned we can find those number of people. 11 12

- 13 On the other hand, if we're looking at or trying to calculate 14 eight people that may not be quantitative, many times that 15 committee is way down in the weeds and very heavy quantitative 16 issues that the economists or socioeconomists may not be that 17 engaged with and so that concerns me a little bit and the same 18 thing on the other hand.
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20 Are you going to have half the people in the room not really engaged in that discussion and then you're giving up other 21 22 people that could be sitting on other committees? Now, Doug, I don't have a better suggestion on how to do it, because, having 23 24 been there, there is this real need for integration and the 25 committees not talking to one another and so I don't know and 26 I'm just trying to throw that out there, is that you might have 27 eight people in the room not engaged in assessing a model or 28 something.

- 30 CHAIRMAN BOYD: Doug, what is the current number of quantitative 31 people on the SSC, on the Standing SSC?
- 33 **EXECUTIVE DIRECTOR GREGORY:** I can't tell you right offhand.
- 35 CHAIRMAN BOYD: Is it like twelve, ten or twelve?
- 37 EXECUTIVE DIRECTOR GREGORY: No. It's probably five or six, 38 according to Steven.
- 40 CHAIRMAN BOYD: Okay and so we're going up.
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42 EXECUTIVE DIRECTOR GREGORY: Most of the people, like myself, 43 are not, quote, stock assessment scientists. There are people 44 with a quantitative background in statistics or math who have an interest and have followed this and so I would five or six that 45 46 we have now.

48 CHAIRMAN BOYD: Okay and did you have another comment?

2 EXECUTIVE DIRECTOR GREGORY: Yes and I think there is an element 3 of inefficiency in a multidisciplinary group. One idea that 4 we've come up with to try to address that is -- The reason I 5 have put three and three and three for the new people on the Standing and also recommending a Special Socioeconomic SSC of 6 two of each is so we have five economists and five sociologists 7 8 or anthropologists that we can tap into if we need is to let 9 them form working groups. 10

11 If they have an idea or a project, like we did with the ABC control rule, go do your working group analysis and bring it 12 13 back to the full SSC for a decision, discussion and decision. 14

15 I think if we can do that that we will have enough of each type 16 of scientist that they can pursue avenues on their own as a 17 subgroup and bring back to the main body and so we won't be spending a lot of time discussing things that are not relevant 18 19 to a third of the people or whatever, but that's inevitable. 20

The economists are quantitative, just by definition, and so you 21 22 will see in here that, and this was a suggestion of the Standing SSC, that we emphasize that we want quantitative anthropologists 23 24 and if they're quantitative, then they'll have some 25 understanding of it, but, frankly, the new stock assessment 26 models being used, like SS3, there is very few people that 27 understand that and so that's not really the issue of having to 28 have a stock assessment person.

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30 They need to understand population dynamics and fisheries 31 management and what the jargon is, what we're trying to accomplish. It's really just the foundation of that and support 32 33 it and to go to Mr. Walker's concern, that's why, based on the discussing with the Standing SSC, I've got in here to create a 34 35 Special Socioeconomic SSC, so that we would have available to us 36 five economists and five anthropologists. That's about the same 37 amount of expertise we have now on the separate Socioeconomic 38 If we do that, if the council does this Special, then we SSC. really won't lose any expertise. 39

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41 CHAIRMAN BOYD: Further discussion?

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43 MR. WALKER: I think the way it's set up now is working and like 44 I said, I would like to see the council and the SSCs -- You're looking at biological and social and economic and ecosystem and 45 I would like to see this -- We could set an example for the rest 46 47 of the nation and maybe some of the other parts of the country 48 would use more SSCs.

2 I speak in favor of keeping it the way it is. You've got the 3 experts in that field looking at things that are important and 4 the people coming to these meetings are concerned about the 5 biological and social and economic and the ecosystem. There is a lot of things of value and people are dependent on these 6 7 experts and I don't see any reason to consolidate at all. Like 8 I said, if you want to add some members to the Standing SSC, 9 some more experts in that field, I am not opposed to that.

11 MR. ROY WILLIAMS: I am not a member of the committee, but, Doug 12 Gregory, how did this come up? Did staff bring this issue up or 13 did this originate from the SSC itself?

15 **EXECUTIVE DIRECTOR GREGORY:** My recollection is that Dr. Bortone 16 was looking at the SSC structure and proposing different 17 structures probably as far back as 2011. As an SSC member, I 18 took an interest in it and at that time, at one of the joint 19 meetings between the Standing and Socioeconomic SSC in 2012, I 20 proposed an integration of the two, because it made sense to me.

I mean we're the only council that has this thing where you've got three independent groups giving you advice and there is no real communication among those three groups and it just seemed dysfunctional, to me, and so I took what Dr. Bortone started and, with conversations among other SSC members who actually encouraged me to pursue this, I did this and we are unique to the country.

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30 If you had been at the Science Center review this past year when 31 Dr. Ponwith mentioned that we had seventy SSC members and you 32 heard the gasp in the room, I don't think it's an example, a 33 good example, that we have right now. If we made the two SSCs 34 subunits to where they had to report to the Standing SSC, that 35 would provide some continuity, but then you have the question of 36 would group of biologists be reviewing why а the 37 anthropologists' recommendations and that sort of thing? There is no way around that part, but this is a discussion that's been 38 39 going on for three years in one form or another.

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41 MR. PERRET: Gregg, like you, I served on the S&S Committee, 42 Standing S&S, for many years and you bring out a good point 43 about some of the discussion. Some of the members may be lost 44 in the weeds because of the technicalities of one field or the 45 other.

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47 However, saying that, you can attend a council meeting or you 48 can attend any committee meeting we have and there's going to be

several people that are going to dominate the conversation and 1 you just have others that don't talk as much as Robin and I, but 2 I am trying to figure out -- We've got a recommendation coming 3 4 to us and I want to make our S&S and AP process as efficient as we possibly can. 5 6 7 I have one more question for Mr. Gregory. If indeed we were to propose this to the council and the council approved this, would 8 9 you see the system working like it does now and that the S&S 10 Committee meets on issues and say the Special Shrimp Committee 11 meets with them? If indeed we were to have the Special 12 Socioeconomic Committee and if indeed there was issue an 13 relative to that aspect or that science, would you foresee them 14 meeting with the Standing S&S Committee and is that how you see 15 this thing operating? 16 17 **EXECUTIVE DIRECTOR GREGORY:** Yes. 18 19 The same way we're doing it now with the Special MR. PERRET: 20 S&S Committees? All right. Well, let's see if I can make 21 people mad and we can vote something up or down. Are you ready 22 for a motion, Mr. Chairman? 23 24 CHAIRMAN BOYD: If you wish, Mr. Perret. 25 26 MR. PERRET: I will try and figure out how to do this. My 27 motion is to propose that we integrate the three large SSCs, 28 which currently total thirty-five members, into а single 29 SSC of eighteen individuals Standing with the following 30 multidisciplinary structure: stock seven assessment or 31 quantitative biologists/ecologists, three ecosystem scientists, 32 quantitative three economists, three 33 anthropologists/sociologists, one environmental scientist, and 34 one other scientist from one of the above disciplines or from 35 some other field. That's my motion, Mr. Chairman, and thank 36 you. 37 38 CHAIRMAN BOYD: We have a motion on the board and do we have a 39 second on the motion? 40 41 MR. CAMPO MATENS: Second. 42

43 CHAIRMAN BOYD: Camp seconded. Is there discussion?

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45 MR. PERRET: All I will say is obviously our staff has 46 researched this, as well as the previous Executive Director, and 47 if they think this is going to make our operations more 48 efficient, I am willing to try it. If three or four years from

now you guys that are still on, and ladies that are still on, 1 this council and it's not working, I know you will see fit to 2 3 modify it in whatever way it needs to be modified, but I want to 4 give Mr. Gregory an opportunity. This is his suggestion. 5 6 CHAIRMAN BOYD: Further discussion? 7 8 MR. STEVEN ATRAN: It just occurred to me and I'm wondering if 9 you might want to change that bottom from one other scientist to two other scientists, so that the total would be an odd number, 10 11 nineteen individuals. My concern is that if you have everyone 12 attending an SSC meeting that you might end up with a bunch of 13 nine-to-nine votes. 14 15 CHAIRMAN BOYD: Corky, do you want to modify your motion or are 16 you okay with the way it is? 17 18 MR. PERRET: I would have hoped the staff would have had all 19 this worked out ahead of time, Mr. Gregory, and what do you 20 prefer, an odd number or an even number? 21 22 **EXECUTIVE DIRECTOR GREGORY:** I have no preference, but you will see eighteen pop up quite a bit. 23 In talking with staff, we 24 think a good AP or SSC or any good productive group would be of 25 fifteen to eighteen individuals. If you want to make it 26 nineteen, that's fine. 27 28 Again, this is going to be guidance for the council. I don't 29 think we'll ever come to an appointment meeting where someone 30 will say we've got to have three ecosystem people, but only two 31 We don't want to get caught in that situation and so applied. 32 this is guidance on how the SSC is to be structured and so going 33 to nineteen is fine. 34 35 I am looking at the seven other councils and five MR. PERRET: 36 of the seven have even numbers and two of the seven have odd 37 numbers and so I am going to leave it at eighteen, the original 38 recommendation that came to the council. Thank you. 39 40 CHAIRMAN BOYD: Further discussion? 41 42 MS. MARTHA BADEMAN: Can we note somehow in the motion what Doug 43 had just said, that these are suggestive categories, in case we 44 get in a situation where we're short on one and we've got multiples from another or what do you think about that, Corky? 45 46

47 MR. PERRET: I had the same concern. We may only come up with 48 six assessment types and so I guess, if I may, Mr. Chairman,

1 that if the number in a particular discipline are not available that staff and the council can modify that makeup with another 2 3 discipline, or something to that effect. 4 5 EXECUTIVE DIRECTOR GREGORY: and if we put the word Yes "approximate" after "following" and before "multidisciplinary", 6 7 that will capture that. 8 9 MR. PERRET: That's what I wanted to do. Thank you. 10 11 This is circling back to a question that Mr. DR. PONWITH: Perret asked earlier and that was the process for replacing SSC 12 13 members when someone leaves the SSC before their term is up. Again, it's just that seven stock assessment scientists, to me, 14 15 is absolute critical mass and the question is if someone dropped out before their term was up, is there a way to replace them and 16 17 initiate that earlier than waiting, potentially, for the full 18 year? 19 20 CHAIRMAN BOYD: Corky, could we put something in here about the 21 seven being not less than seven? That would alleviate Bonnie's 22 concern. 23 24 MR. PERRET: That's fine with me, but insofar as if one resigns 25 or whatever, Mr. Gregory's explanation earlier that they would 26 be able to replace them with hopefully a like scientist in that 27 field, but that's fine, yes. I will accept that modification. 28 29 Does the board look right to you? My eyes, I CHAIRMAN BOYD: 30 can't see that far very well. Not less than seven stock 31 assessment or -- Okay. It's on there. Any other discussion? 32 Bonnie, does that help you? 33 34 DR. PONWITH: I think so. 35 36 CHAIRMAN BOYD: Hearing no further discussion, let's vote on 37 All in favor of the motion please say aye; all this proposal. 38 opposed to the motion say aye. I believe the motion passed on a 39 voice vote. 40 41 EXECUTIVE DIRECTOR GREGORY: The next issue would be whether or not to create a Special Socioeconomic SSC to be comprised of 42 43 approximately two economists and two anthropologists. 44 45 CHAIRMAN BOYD: All right. 46 47 MR. PERRET: I move that we create a Special Socioeconomic SSC 48 to be comprised of economists and two two

1 anthropologists/sociologists. Thank you, Mr. Chairman. 2 3 CHAIRMAN BOYD: Do I hear a second for that motion? I have a 4 second from Camp. Is there discussion on the motion? 5 6 MR. WALKER: That's just four, two members of -- Corky, you had 7 four there? 8 9 EXECUTIVE DIRECTOR GREGORY: Right. 10 11 That seems like kind of a small number. MR. WALKER: 12 13 EXECUTIVE DIRECTOR GREGORY: Their intent is to complement the 14 three economists and three anthropologists that are on the 15 Standing SSC and so, in essence, when you have a meeting where 16 they need to discuss something, you will have five of each, 17 which is stronger than the current Socioeconomic SSC, because I 18 don't think you have five anthropologists on that committee. 19 20 CHAIRMAN BOYD: This group would be an advisory group to the SSC 21 and is that the way I read it? 22 23 **EXECUTIVE DIRECTOR GREGORY:** They will meet jointly with the SSC 24 and vote with the SSC, just like our Special Mackerel SSC does. 25 They vote as a group and they don't vote separately and so they 26 will be integrated into the Standing SSC meeting when there is a 27 need to have them convened jointly with the SSC. That's the way 28 they will operate. 29 30 CHAIRMAN BOYD: Who makes the determination that they are 31 required to meet? 32 33 EXECUTIVE DIRECTOR GREGORY: The council, the council chair, or 34 myself. It would be at the request of the Standing SSC. 35 Normally we meet -- We automatically pull the mackerel or the 36 red drum folks in when we're talking about those two topics and 37 in this case, if we were talking about allocation, we would automatically bring that Special Socioeconomic SSC in with the 38 39 Standing, when it's clear that their expertise is needed. 40 41 MR. RIECHERS: Doug, I am kind of reflecting back to us trying to find social anthropologists who really work in fisheries and 42 43 who kind of have that expertise and how they work into this 44 process. Of course, I may be way off on their discipline and how it's evolving through time, but in the past, it's been 45 46 difficult in how they insert themselves into this very quantitative process, where we end up kind of finding a way to 47 articulate what they're bringing to the table in terms of our 48

documents and where that heads. 1 2 I think we may be setting ourselves up both in a position here 3 4 where we're not going to find that many people and, secondly, 5 where we have a lot of people who aren't helping the process moving further because they really just -- Their discipline is 6 not allowing them to do that in this way right now. 7 I just appreciate addressing the committee and I will look forward to 8 9 where you all come out on this issue. 10 11 CHAIRMAN BOYD: Further discussion? I am concerned with this 12 motion that what we've done is we've integrated the entire 13 Socioeconomic SSC into the SSC, is what it appears. 14 15 MR. PERRET: Again, I see this special committee just like any 16 of our special committees on reef fish or mackerel or shrimp. 17 If it's a shrimp issue, the Special SSC meets with the Standing 18 SSC and if indeed, like Mr. Gregory used the example of 19 allocation, then I would foresee this special socioeconomic 20 group meeting with the standing group. 21 22 I too have the same concerns that Robin mentioned, because this is a pretty specific discipline and whether we're going to find 23 24 enough qualified people willing to participate in this process 25 remains to be seen, but I see this special committee operating 26 the same way our other special committees would. 27 28 CHAIRMAN BOYD: I have a question for Bonnie. Bonnie, if we 29 have the Special Socioeconomic SSC meeting with them, what does 30 that to the scientific balance, as opposed to do the 31 socioeconomic balance on the committee? Am I making myself 32 clear? 33 34 DR. PONWITH: I see no problem with having additional economists 35 and sociologists meeting with the group, because often your 36 economists are going to be heavily quantitative in their 37 backgrounds as well and would at least find the stock assessment 38 components of interest. In terms of there being voting problems 39 with people from the social sciences being on the SSC, I don't 40 see a problem. 41 MR. WALKER: 42 I would just say I speak in favor of the motion. 43 If you're going to dissolve the SESSC, I think this would help 44 at some point -- When it becomes a socioeconomic decision, which I think you need the 45 is an important decision, Special Socioeconomic and it will come in very useful. 46 47

48 CHAIRMAN BOYD: Further discussion? All right. Let's vote on

1 this one. The motion is to create a Special Socioeconomic SSC 2 to be comprised of two economists and two 3 anthropologists/sociologists. All in favor say aye; all 4 opposed. The motion passes. 5 6 EXECUTIVE DIRECTOR GREGORY: The next thing I have here is a draft motion and it really doesn't need to be a motion, but it's 7 just a suggestion from staff that when we go to appoint the 8 9 special SSCs, let's try to limit them to three to five people. 10 A question. 11 MR. PERRET: How many are on these special 12 committees now, Doug? 13 14 EXECUTIVE DIRECTOR GREGORY: Well, we have seven on the Special 15 Coral and we have three on King Mackerel and we have six on Red 16 Drum and five on Reef Fish and six on Shrimp and four on Spiny 17 Lobster and so we're pretty close to that now. 18 19 I want to move to limit the size of the Special MR. PERRET: 20 SSCs to no more than five members each. 21 22 CHAIRMAN BOYD: Do I hear a second to that motion? I have a 23 Is there discussion on the motion? second. Hearing no 24 discussion, all in favor of the motion say aye; opposed to the 25 motion. 26 27 MS. BADEMAN: Doug, the motion that Corky said is not what's on 28 the board. Hang on a second. 29 30 CHAIRMAN BOYD: Okay. Let's get it on the board. 31 32 EXECUTIVE DIRECTOR GREGORY: It should read "to no more than 33 five members". 34 35 CHAIRMAN BOYD: I am going to read it and then we'll vote again, 36 to make sure everybody understood the motion. The motion is to 37 limit the size of the Special SSCs to no more than five members 38 each. Any discussion? 39 It reads "no more than five" and does that mean 40 MR. WALKER: 41 they can be as little as one? When you were saying three to 42 five --43 **EXECUTIVE DIRECTOR GREGORY:** It's not likely we will go to one. 44 I mean most of them are four to six now. 45 46 MR. WALKER: That just concerns me that it could be limited to 47 48 one and that's my only concern, or one of my concerns.

1 2 EXECUTIVE DIRECTOR GREGORY: That's a council decision when you 3 review the applications and decide who you appoint and so that's 4 a decision you would make at that time. If there is -- That has 5 never happened. I don't think you've ever had one with just 6 I think it has gone as low as three people. two. 7 8 **CHAIRMAN BOYD:** Further discussion? We will vote on the motion. 9 The motion, again, is to limit the size of the Special SSCs to no more than five members each. All in favor say aye; all 10 11 The motion carries. opposed. 12 13 **EXECUTIVE DIRECTOR GREGORY:** The last thing is a request I have of the council and it's to postpone the selection of the SSC 14 15 appointments until the June meeting, due to the forty-five day 16 lead time needed for the statement of financial interest to be 17 submitted. 18 What we're going to have to do for people who are not on the 19 20 SSCs now that are going to apply, they have to get their statement of financial interest in forty-five days before the 21 council meeting and so we need a good lead time to advertise 22 23 that and to make people aware, because we have never enforced 24 that before and it would be simpler for us if we do that for the 25 SSC in June and appoint the APs at the March/April meeting. 26 27 CHAIRMAN BOYD: Is there committee discussion on this concept or 28 this request? 29 30 MS. BADEMAN: I would be willing to make the motion. 31 32 CHAIRMAN BOYD: All right. Go ahead. 33 Postpone selection of the SSC appointments until 34 MS. BADEMAN: 35 June of 2015 due to the forty-five day lead time needed for 36 SOFIs to be submitted and to reduce potential confusion and work 37 load during the transition to staggered terms and the online 38 application process. 39 40 CHAIRMAN BOYD: Mr. Greene seconds. Mr. Gregory, how many open 41 positions do we have at the current time? 42 43 EXECUTIVE DIRECTOR GREGORY: How many positions on the SSC? 44 Seventy. 45 46 CHAIRMAN BOYD: How many do we consider to be open at this 47 moment and not filled? 48

1 **EXECUTIVE DIRECTOR GREGORY:** None. 2 3 CHAIRMAN BOYD: Didn't we have one person drop off this year? 4 5 EXECUTIVE DIRECTOR GREGORY: Well, Greq was on the SSC and like said in the introduction, we don't have a process for 6 Ι 7 automatically appointing seats. We don't have specific seats 8 like we're trying to establish and so there is no recognition. 9 The Standing SSC at one time was seventeen or eighteen members. 10 When I became the Director, I really wasn't replaced and Greq 11 wasn't replaced and so we haven't kept track of that. 12 13 CHAIRMAN BOYD: We have a motion on the board and I am not going 14 to read the motion again. I believe everybody knows what it is. 15 Any further discussion? All in favor of this motion say aye; 16 opposed to the motion say aye. The motion carries. 17 18 **EXECUTIVE DIRECTOR GREGORY:** That completes the SSC portion. 19 20 CHAIRMAN BOYD: All right. Myron, do you have a question? 21 22 MYRON FISCHER: MR. Thank you, Mr. Chair. Just for clarification, when would we be populating the SSCs, whether 23 24 it's the Special Socioeconomic or --25 26 **EXECUTIVE DIRECTOR GREGORY:** In June. 27 28 MR. FISCHER: Okay. With enough lead time, could you furnish us 29 the present breakdown and -- Because we may -- I don't want to 30 say swap out, but we may want to look at some of our state 31 people in a different light with this new recalibration of the 32 SSCs and could you furnish that to us in some timely manner so 33 we could get the information? 34 35 **EXECUTIVE DIRECTOR GREGORY:** Certainly and, again, the Special 36 SSCs are not necessarily populated with quantitative people like 37 the Standing is intended to do, but we can do that and we will do that probably in the next couple of weeks. 38 39 40 CHAIRMAN BOYD: Okay, Mr. Gregory, what else in Tab G-4? 41 42 **EXECUTIVE DIRECTOR GREGORY:** We can go back to page 1 and so, 43 again, my intention was that if the council agrees with doing 44 staggered terms and having a term be three years instead of two years and we appoint a third of all the members each year, then 45 46 that is the process for filling seats in a timely manner. 47 48 Other than that, if you wanted to have a more formal process

that we fill seats as soon as one becomes vacant, we possibly 1 could be having closed sessions at every meeting or every other 2 3 meeting during the year just for one or two people. I didn't 4 think that was necessary and so I haven't proposed anything like 5 that here. 6 The first thing here is the proposed terms and term limits and 7 8 none of our APs or SSCs have term limits at this point in time 9 and staff thought it might be useful to have term limits similar to what the council itself has and so the first suggested thing 10 11 or motion is that the AP seats may, at the pleasure of the council, be reappointed for two additional terms after their 12 13 first term, and so that gives them three terms. 14 15 However, AP members may be reappointed to the same advisory 16 panel after having been off the advisory panel for at least one 17 year. Your current policy is no individual can serve on more 18 than two APs simultaneously and so the suggestion is to have the 19 AP seats be similar to council seats as far as term limits go 20 and we have never had term limits before and we are not 21 proposing term limits for the SSC. 22 23 CHAIRMAN BOYD: I think we have two different things we're 24 dealing with here and, Doug, would you be okay if we divided 25 this and talked about the staggered terms first and then talk 26 about term limits? I see those as separate. 27 28 EXECUTIVE DIRECTOR GREGORY: Yes and the next item under this 29 section is AP and SSC terms will be staggered to provide for the 30 appointment of one-third of the membership of the SSC and AP 31 each year. 32 33 The council had a difficult time during the last reappointment 34 process and we have over 250 people that serve on the APs and 35 SSCs. Right now, you do this every two years, every odd year 36 actually, in 2013, 2015. We thought that if we staggered the 37 terms and you did this every year to a third of the people there 38 would be less confusion on that part. 39 40 The potential problem with staggering the terms is confusion on 41 the part of the AP members themselves. They will now, each one, 42 have a different term and when we advertise a seat, we need to 43 make it clear to the existing members whose seat is being 44 advertised and whose seat is not being advertised. I think there is potential confusion there. Right now, everybody has 45 the same term and everybody gets reappointed or not reappointed 46 47 at the same time. 48

1 CHAIRMAN BOYD: Is there committee discussion?

3 MR. MATENS: Doug, you and I have discussed this before and this 4 just occurred to me and I have two questions. How do we choose 5 which sitting members are going to be one, two, or three-year members, one? Two is under your quidelines, it is possible for 6 7 someone who is a sitting member and would remain a sitting 8 member to apply for a seat that would bring him or her further 9 into the future? If I have one more year left in my term, could 10 I apply for a three-year term coming up and then get four years? You have to forgive me. I am from Louisiana. 11

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13 EXECUTIVE DIRECTOR GREGORY: I haven't thought of that, but I 14 did develop a sophisticated mathematical model for determining 15 what the term limits are. First, we are going to alphabetize 16 all the members that you appoint to the AP and then we'll start 17 at the top and go 1, 2, 3, 1, 2, 3. That will be their initial 18 term and then from that point forward, everybody has three 19 years, but the issue you brought up I hadn't even considered. 20

21 MR. PERRET: Doug, we use comparisons to other councils when 22 it's to our advantage and not so much so when it's to our 23 disadvantage or to a disadvantage and what's the status on term 24 limits and staggered terms for the other seven councils?

## 26 **EXECUTIVE DIRECTOR GREGORY:** I do not know.

28 MR. PERRET: I don't know about this one. Camp has brought up a 29 good point and, of course, he comes from a state with term 30 limits, but they just serve their term in the House and then 31 they run and they become a Senator and they go back and forth 32 and so I guess they could do that too, but have we had a problem 33 or what is the problem that we're trying to fix, other than the 34 staggered thing?

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I can see a hundred coming up at the same time or whatever that number is and I can see a need for that, but we've had difficulty enough trying to get qualified people to serve on a lot of these committees and if indeed we have people that are willing to serve and are contributing, why would we want to limit their time?

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43 **CHAIRMAN BOYD:** Let me just speak to that for a second. I think 44 there's two different issues here and that's why I wanted to 45 break them apart. One, the staggered terms is, in my opinion, 46 strictly a logistical administrative problem that we deal with 47 every time staff has to advertise and go through all of the 48 applications and then we make appointments. The other issue,

1 I'm with you that we need to have a deep discussion about that. 2 3 EXECUTIVE DIRECTOR GREGORY: I recognize I'm putting a lot 4 before you. We are also developing an online application 5 process for both the SSC and the AP and I can demonstrate that a little bit at the full council meeting. It's not live yet, but 6 we have links to some pages, so what you get when you do the 7 8 reappointment will be consistent among all the different 9 applications, because in the past, sometimes we get an email 10 saying I want to be on that panel and sometimes we get a resume and so we are going to try to develop a form for that. 11 12 13 The other thing we can concentrate on is not just sending out 14 email notices to existing members, but also mail, paper copies, 15 of their need to be reappointed, because in two or three 16 instances in 2013, we lost people on panels because they thought 17 they applied or they say they never got the notice to reapply 18 and they weren't aware of the process. 19 20 We can strengthen that and we can reevaluate and see if we have 21 similar confusion this year and not do the staggered terms now, 22 but maybe reconsider that at a future date, because I do have 23 mixed feelings about staggered terms. On the one hand, it might 24 simplify our process, but it might turn out to be more confusing 25 for the people that serve on these APs and it may be more work 26 for them than it saves us and so staff doesn't have strong 27 feelings about the staggered term issue. 28 29 **CHAIRMAN BOYD:** Okay and is there further discussion? 30 31 MS. BADEMAN: I realize that transitioning to staggered terms is 32 kind of awkward, but I think it would be a good thing. I think 33 it would cut down a lot of the confusion in trying to appoint 34 all those people at one time. It's a lot, I think, thinking 35 back to a couple of years ago, in April. I think it was 36 tedious, to say the least. If we can get there, I am onboard, 37 but how we get there, I don't know. 38 39 Again, this is speaking strictly from a logistics DR. PONWITH: standpoint and I don't have any stake in the decision that the 40 41 council makes, but in managing groups like this internally, 42 staggering makes sense if you have a term limit and staggering 43 becomes almost moot if you don't. 44 45 If the decision for term limits is accepted, then staggering 46 almost becomes an imperative, because you don't want to 47 destabilize your panel by losing too high a percentage. Mr.

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Gregory's approach makes the sense, the 1, 2, 3, 1, 2, 3.

1 catch is that a one-year term is a pretty short term and so an 2 alternative way to do that is to have 2, 3, 4 for the first time 3 and then after that, land on a 3. That way, you don't have a 4 group of people that come in and serve one year and are gone. 5

The staff load problem could be solved by just 6 MR. WILLIAMS: 7 doing a third of the committees every year too though, couldn't 8 it, rather than -- Just say do Mackerel this year and a couple 9 of the smaller ones and next year do Reef Fish and a couple of the ones that meet less often, but that might not integrate so 10 well with the term limit problem, when Bonnie said that. 11 That might not work so well. That's another way to do it and it 12 would be less confusing, in some ways, but it might create 13 14 another problem if you go to the term limit thing.

16 **CHAIRMAN BOYD:** Wouldn't you still have the same problem of 17 figuring out which committee is going to be two years or three 18 years or four years as you do with -- Is there further 19 discussion? We need to keep moving and we are going to run out 20 of time here pretty soon on this committee. Any further 21 discussion on the concept of staggered terms for the SSCs? 22

23 MR. PERRET: This would delay things, but I would just like to 24 know, Doug, if you would check with the other seven councils and 25 see if any of them do that and how it's working. If they do it 26 and it's working great, I am all for it and if they do it and 27 it's not working worth a darn, then I think we ought to put it 28 to bed.

30 **MS. BADEMAN:** I was just going to note, and Zack can correct me 31 if I'm wrong, but the South Atlantic just started doing term 32 limits this year, right?

34 MR. ZACK BOWEN: I think it went into place last year.

36 **MS. BADEMAN:** Okay, but you all have had staggered terms for 37 some time and is that right or did you just start that too?

39 MR. BOWEN: I think we just started that as well, but I can 40 check and clarify and get back with you if you need me to, but 41 the term limits just started last year, I believe.

43 MS. BADEMAN: Okay and so there's one council.

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45 CHAIRMAN BOYD: All right. Martha, did you make a motion a 46 while ago or am I --

48 MS. BADEMAN: I think we took care of it. It was the one about

1 delaying. I think we voted on it. 2 3 CHAIRMAN BOYD: Mr. Gregory and then we'll need a motion on this 4 suggestion from staff. 5 EXECUTIVE DIRECTOR GREGORY: Both the term limits and this is 6 something we can bring back to the council in March with more 7 8 information and the council can decide at that point, because 9 this doesn't affect your appointment process in March. 10 Everybody is going to have to reapply. 11 12 When we advertise it, and I am looking at Charlene for 13 confirmation, but when we advertise it, we can say the council is considering term limits and staggered terms and that may be 14 15 part of the appointment process, instead of telling them that 16 we're going to do it that way. We can bring both of these 17 issues back to the council in March and that will give us time 18 to find out what the other councils do and bring that to you for 19 consideration. 20 21 CHAIRMAN BOYD: All right and with that, is there a motion that 22 anyone wants to make or are we just going to continue on? Hearing no motion, Mr. Gregory, we will continue on. 23 24 25 EXECUTIVE DIRECTOR GREGORY: The next item, on page 2, is -- I 26 don't know if you need to approve the process. We are working 27 an online process for application, to aet formal on 28 applications. We have some suggestions for things for the 29 council to consider when they are appointing people to the AP 30 and SSC. 31 32 We will also, at the request of the council, be available to 33 send out hard copy applications to individuals who don't want to 34 do an online application and so people can apply by regular mail 35 as well as online, but they will have to complete a standard 36 form and I can show you all the standard form at the council 37 meeting if you want. We don't have it live right now. 38 39 That's what we intend to do this year to try to make it easier on the public and on yourself in evaluating the applications, 40 41 but I am not sure a motion is needed here for that. 42 43 CHAIRMAN BOYD: I agree. I don't think we need one. That is 44 administrative. Any discussion? All right, Mr. Gregory. 45 46 **EXECUTIVE DIRECTOR GREGORY:** On page 3, we have a section called Proposed Updates to the Advisory Panel Structure and, again, I 47 brought this to you at two different meetings. At the last 48

1 meeting, it was suggested that we not try to develop categories 2 by eastern and western Gulf of Mexico and so what you have before you is kind of a new set of numbers of people. 3 4 5 You have also told us, based on the experience of the South Atlantic Council, that these categories are not fixed in stone. 6 These are suggestions for the council to follow when they are 7 8 making the appointments, but these are ideas for how to broaden 9 -- Staff ideas on how to broaden the makeup of the APs so that 10 all stakeholders are represented. 11 12 I am not trying to say we should propose each one individually, 13 but that's at your discretion. If one particular advisory panel 14 recommendation of stakeholders looks inappropriate, you can 15 address them one at a time or we can just go forward with this 16 and I can present this to the council when you make the 17 appointments for your guidance. 18 19 That's all it is and I don't think -- I know there has been some 20 concern about once we do this and once we make a motion that it 21 becomes something you have to do and I don't see it that way. 22 It's advisory and we don't have to put it in the SOPPs that this is the structure of our APs. It's just something for us to 23 24 consider. 25 MR. FISCHER: Once again, I would like to make certain, whatever 26 27 decisions we -- They are just called rough guidelines, because 28 as far as the east and west, and it could even be regionalized 29 tighter than that, but I do think we understand if we're 30 discussing a red grouper or a spiny lobster or a stone crab 31 issue, it should weigh very heavily on input from the eastern

and southeastern Gulf, as opposed to if we're doing shrimp work 32 33 and we need an AP involved with shrimp and it probably should be 34 heavier maybe towards the western Gulf and we just have to think 35 species where that What its habitat about -is and 36 geographically where it's from. Although I know we're not 37 creating our committees all that way, it's something we still 38 have to consider. 39

40 MR. MATENS: I have two kind of nagging concerns about the --41 The first is about the makeup of some of these. There are some 42 in here that I am a little uncomfortable about the way they're 43 made up. 44

45 Secondly though, more generally, I am uncomfortable about no 46 matter what we say about this and it could just be advice only, 47 limiting ourselves and putting ourselves into a box. I am just 48 still mulling through that in my mind. When we start talking about other stakeholders, I mean there's a lot of stakeholders out there and not just the ones that we have on this list and so, for what that's worth, that's kind of what is going through my mind right now.

7 MR. RIECHERS: I am not on the committee, but sharing some of 8 the same concerns that Camp has, I -- I think our targets for 9 advisory panels, I think we've always done a good job of 10 outlining those targets as we try to think about those panels 11 and pull them together. 12

More recently, we have kind of gone to a structure where we've grabbed more ad hoc panels and that, in and of itself, typically is designed to grab certain folks specifically for those areas. I think if we put this in -- Even though it's advisory in nature, I am not certain that it won't be brought up as you were supposed to be targeting these areas and you set it in the past.

20 Frankly, I just am at the point here that I think we need to 21 make a decision this meeting whether we go forward or not and it would be my preference not to go forward with this. 22 We are trying to do some other things with structures and term limits 23 to help us and I think we just need to decide which way we're 24 25 going here at this meeting and we've spent enough time on this 26 discussion continually over the last couple of meetings and we 27 just need to decide one way or the other.

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MS. MARA LEVY: I just wanted to say that I don't see a problem with having an advisory type of list, but if it's going to be advisory, I guess what I'm hearing is it's advisory, but we just don't feel comfortable necessarily following it.

When I hear that, then, to me, there doesn't really seem to be much point in having this list about who you are going to potentially appoint or what types of interest, because it's advisory, but there's people that are uncomfortable with it and don't really want to be following it.

40 I don't think that making the list mandates that you do it, but 41 if there is not going to be sort of a consensus that there's 42 going to be an attempt to follow this guideline and perhaps 43 in certain circumstances, then it doesn't deviate seem 44 necessarily worthwhile to have the guideline.

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46 MR. JOHNNY GREENE: Kind of following on what Camp had said 47 earlier about the makeup of some of the committees, in the past 48 we have had APs that were put together where it was all one

1 particular user group, such as, for example, as the Data 2 AP for Recreational Anglers was Collection strictly all 3 recreational anglers. 4 5 Then we have other APs that are made up where we have a crosssection of recreational and for-hire and commercial, et cetera, 6 et cetera, and so I think that if we're going to look at this 7 8 from a holistic point of view, we need to decide are we going to 9 put groups of people together specifically for a particular 10 topic and it's going to be just those individuals or are we going to make it a unilateral decision that we're going to have 11 12 commercial, environmental, for-hire, recreational, and we're 13 going to populate all the committees the same and go from that. 14 15 Now, I understand that there may be a special scenario that we 16 may have to deviate from that and I think that's something that 17 we should look into. 18 19 The other issue I have is looking back through some of the 20 makeup of the APs in the past and I looked at particular individuals and I noted that on several occasions they were 21 22 people who had put down that they were part of several of the 23 groups that are listed on the board. 24 25 Currently on the screen you see, for example, private anglers, 26 for-hire, environmental groups, and commercial hook and line, et 27 Well, if you have one individual that clicks multiple cetera. 28 categories, then that becomes somewhat confusing, because you 29 could argue that every one of them is an environmentalist or whatever and so on and so forth. 30 31 32 I think that in moving forward that if we're going to solicit 33 this that we should have people click the box that most suits 34 them, as opposed to multiple boxes where they are trying to make 35 sure, well, if I can't get on under this category, I can get on 36 under this one or I can get on under that one. It seems a bit 37 confusing to me. 38 39 MR. PERRET: One thing consistent with this Gulf Council, and I'm sure the other councils, since we started in 1979 is the 40 41 difficulty or the issues appointing people to these advisory 42 panels. 43 44 In the early days, the discussion was what type of fishermen from what part of the Gulf and so on and so forth and then the 45 environmental community came in the 1980s, I quess it was, and 46 47 more and more and so every time we have ever had this type of discussion there has been these issues of what's fair and what's 48

equitable and so on and so forth. 1 2 3 Those of us that take the oath of office, part of that oath is 4 the greatest overall benefit to the nation. One thing I think 5 we definitely should have on these panels is a consumer. Now, we can say every member is a consumer, which they obviously are, 6 but I do think there is a consumer league in each state that 7 8 probably we should have members of consumer organizations. 9 10 I think we have done a pretty darned good job with populating 11 these panels with geographical representation and various interests, direct interests, in the fishery and members of the 12 13 environmental community and we're qoinq to have some 14 disagreements and that's why there is seventeen of us that make 15 these decisions. 16 17 It's tough. It's really tough and Myron brought up a point 18 about, well, if it's an issue with spiny lobsters, I think 19 probably the experts or the advisors should be from that 20 particular geography and with shrimp, I agree with him on the 21 west Gulf, except for pink shrimp. That's primarily a Florida 22 fishery and we probably should have the right people from that area on that. This has always been an issue and it's not going 23 to change and hopefully we're in pretty good shape and if we can 24 25 improve it, so be it. 26 27 CHAIRMAN BOYD: Mr. Gregory, I am not hearing a lot of support 28 for the structure that you proposed and in all due respect to 29 our former administration, committee chairman, Mr. Riechers, 30 does the committee want to send the direction, in the form of a 31 motion and a vote, to staff about continuing to work on this or not work on it or what's the pleasure of the committee? 32 33 34 EXECUTIVE DIRECTOR GREGORY: I understand and if there's no 35 motion, then we don't go forward with it. 36 37 CHAIRMAN BOYD: I am hearing no motion and so I think we just discontinue work on this particular recommendation. 38 39 40 EXECUTIVE DIRECTOR GREGORY: Okay, but we do have a couple of 41 things we want to try to address here with the ad hoc panels. 42 It was discussed I think one time before. When we do an ad hoc 43 panel, we --44 45 MR. PERRET: Do we want to do something with the Data Collection thing, the AP, and consolidate it? That seemed like probably a 46 47 good idea to me and we could have some discussion on it, but

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that's before your ad hoc stuff.

2 EXECUTIVE DIRECTOR GREGORY: The Private Recreational Data 3 Collection is an ad hoc committee and so the proposal is that we 4 discontinue that and integrate that function into the overall 5 Data Collection AP. Now, I don't know why this separate AP was formed and I don't have the history to that and so I'm just 6 bringing it to your attention. According to staff, and I have 7 8 talked with John Froeschke, who is our data collection liaison 9 to the council, and he thought that was a good idea. 10 11 That was one thing we wanted to ask you to do before we start advertising and the other thing was to establish a sunset date 12 13 for the ad hoc and if not now, at a future date consider it and also, we were asking to eliminate the three state habitat APs, 14 15 because you did not populate them at the last meeting and we 16 and we don't address state-level don't use them coastal 17 construction projects like the council did in the 1980s and 18 1990s. 19 20 Those are three actions that we're asking the committee and the 21 council to consider and the first one is what Corky brought up, 22 is to integrate the Private Recreational Data Collection AP into 23 the overall Data Collection AP. 24 25 CHAIRMAN BOYD: I think there's the possibility of several 26 there, if am listening correctly, motions Ι and if there 27 discussion by the committee? 28 29 Chairman, I move that we discontinue the MR. **PERRET**: Mr. 30 Private Recreational Data Collection AP and integrate function 31 into the Data Collection Advisory Panel. 32 33 CHAIRMAN BOYD: You have a motion and do I have a second? 34 35 MR. MATENS: Second. 36 37 CHAIRMAN BOYD: I have a second from Mr. Matens. Is there discussion? Hearing no discussion, the motion is to discontinue 38 39 the Private Recreational Data Collection AP and integrate 40 function into the Data Collection AP. Mr. Pearce, you don't 41 have any comment on that, since that's your committee? 42 43 MR. PEARCE: No, I mean it was useful at the time and I think 44 they're moving way past that now and we've got a lot of things that are going to go on that we're ready to go with and so I'm 45 46 fine with that. 47 CHAIRMAN BOYD: All right. Then let's go ahead and vote on this 48

1 motion. All in favor say aye; all opposed like sign. Hearing 2 none, the motion passes. Mr. Gregory, what's the next possible 3 topic for a motion?

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EXECUTIVE DIRECTOR GREGORY: 5 To establish a sunset date of May 2018 for each ad hoc AP. That can be renewed for an additional 6 7 period at the council discretion and we just put May of 2018 8 just to have a starting point of discussion. That's three years 9 in advance, three years from now. If the APs are not intended to be ad hoc, then we can make them permanent, but by definition 10 11 of ad hoc, they are there to do a specific purpose and they 12 should go away when that purpose has been completed.

14 I've got a little problem with this and I won't be MR. PERRET: 15 around in 2018, but what if the council forms an ad hoc 16 committee at the January 2018 meeting? Does it sunset in May? 17 It seems like we're going to -- The council is going to be 18 setting ad hoc committees for a particular purpose at a 19 particular time and it seems to me if we want a sunset date, we 20 ought to make it May of 2015 and if we've got to renew whichever 21 ad hoc committee it is, we do it, but going that far out, I 22 think we could be creating some problems.

24 EXECUTIVE DIRECTOR GREGORY: Any new ad hoc committee, when you 25 develop the purpose and need for that committee, you should 26 probably establish a sunset date at the time that you then 27 reconsider and if the purpose and need hasn't been completed, 28 you simply extend it for another period of time, but this is 29 just an attempt to force a decision on not having these by 30 default become ongoing, permanent-type committees, but we call 31 them ad hoc.

33 **CHAIRMAN BOYD:** Corky, do you think we need more information 34 about what we're trying to do here or is that sufficient?

36 MR. PERRET: Again, the current ad hoc panels that I'm looking 37 at, I think they're all active and May of 2018 is fine, but in 38 the future, if you set an ad hoc committee up, say at the end of 39 2017, is it going to automatically sunset on that date? I don't 40 know and, Doug, if you're satisfied with it, I will make the 41 motion to set it at 2018, if you think that takes care of what 42 you're trying to do.

44 **EXECUTIVE DIRECTOR GREGORY:** There is an alternative approach. 45 See the dilemma staff has is we've got to advertise for all 46 these APs after this meeting and so March and April is not the 47 time, I don't think, for you all to decide to discontinue one of 48 these. Ideally, you would reevaluate this every year and so the

date was simply a way to try to get that started. 1 2 3 If you want, we can simply address the existence of each of 4 these every January and then advertise it if you all decide to 5 keep it going forward. 6 7 CHAIRMAN BOYD: Yes and do we just want to eliminate those that 8 are not useful right now and then have you just go forward with 9 the ones that are? 10 11 **EXECUTIVE DIRECTOR GREGORY:** If we did that annually, that would 12 serve a similar purpose. 13 14 Would something to the effect of establish an MR. **PERRET**: 15 annual review of ad hoc committees -- In January of every year, 16 establish an annual review of ad hoc committees and for those 17 that have fulfilled their obligation, they would be sunsetted or 18 something to that effect? Okay. Let's see. 19 20 I move that in January of each year the council evaluate each ad 21 hoc advisory panel and if they deem the panel has completed its 22 assignment that the panel be disbanded. 23 24 CHAIRMAN BOYD: We have a motion on the board and is there a 25 second on the motion? 26 27 MR. GREENE: Second. 28 29 CHAIRMAN BOYD: Johnny Greene seconds and is there discussion? 30 I think this is a good cleanup motion. 31 32 Does the council -- I am just trying to think MR. WALKER: 33 historically and has it always met in January? I just want to 34 make sure that's clear or the first meeting in each year. 35 36 CHAIRMAN BOYD: The point there I think is to get it in timely 37 so that we can do the proper advertising for the next round of 38 appointments. 39 40 That was actually my comment. I was going to suggest MS. LEVY: 41 that you say the first council meeting of each calendar year, rather than January, so that if you don't meet in January, then 42 43 you still do it at the first meeting. 44 45 CHAIRMAN BOYD: Corky, are you all right with that? 46 47 MR. PERRET: Yes. 48

1 CHAIRMAN BOYD: All right. The motion is that in the first council meeting of each year the council evaluate each ad hoc 2 advisory panel and if they deem the panel has completed its 3 4 assignment that the panel will be disbanded. Any further discussion? All in favor of this motion say aye; opposed to the 5 motion. Hearing none, the motion carries. Mr. Gregory, do we 6 want to go ahead as an Administrative Committee and define some 7 8 of those for this meeting, to try and clean it up for you? Or 9 we could do it at full council if you want to come back with a 10 list of ad hoc committees that you think --

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12 **EXECUTIVE DIRECTOR GREGORY:** We have three and they're in the 13 document here. We have an Artificial Substrate Committee, a Red 14 Snapper IFQ Committee, and a Red Snapper For-Hire IFQ Committee. 15 The Artificial Substrate was created in October of 2012 and the 16 Red Snapper IFQ in August of 2013 and the Red Snapper For-Hire 17 IFQ in June of 2014.

19 CHAIRMAN BOYD: Okay, committee, any comments or questions?
20 Hearing none, we will move on, Mr. Gregory.

22 EXECUTIVE DIRECTOR GREGORY: In April of 2013, when you reviewed 23 the AP applications, you did not populate the three state 24 advisory panels and staff is not clear if that was intended to 25 eliminate those advisory panels. We have kept them on our 26 website blank and we don't work with state habitat advisory 27 panels like we did in the 1980s and 1990s to review and comment 28 on coastal construction projects that might impact habitat. Ι 29 just wanted clarification if the council wanted us to eliminate 30 those three advisory panels.

32 CHAIRMAN BOYD: Comments from the states?

34 MR. PERRET: Mr. Gregory, what's your recommendation?

36 **EXECUTIVE DIRECTOR GREGORY:** To eliminate them.

38 **CHAIRMAN BOYD:** Corky, let me just ask from the states who are 39 here, what is you all's opinion on that? Is there any comment 40 or no comment?

42 MR. MATENS: We in Louisiana are fine with that elimination.

44 CHAIRMAN BOYD: Okay, Corky, thank you.

46 MR. PERRET: Mr. Chairman, I move that we eliminate the three 47 state habitat advisory panels. 48

1 **CHAIRMAN BOYD:** We have a motion and a second? 2 3 MS. BADEMAN: I will second it if nobody else will. 4 5 CHAIRMAN BOYD: We have a second by Martha and, Martha, did you have a comment a while ago? 6 7 8 I was just going to say I'm fine with this and MS. BADEMAN: 9 that's all. 10 11 CHAIRMAN BOYD: Any further discussion? All in favor of the 12 motion to eliminate the three state habitat APs say aye; 13 opposed. Hearing no opposition, the motion carries. 14 15 REVIEW OF NMFS/NOAA COMMENTS ON 2012 SOPPS 16 17 **EXECUTIVE DIRECTOR GREGORY:** The next item on the agenda is Tab 18 G, Number 5. That's a copy of our SOPPs as of August of 2012 19 that was submitted to National Marine Fisheries Service based on 20 their recommendations for model SOPPs. They are trying to get 21 all the councils to develop consistent SOPPs that are similar. 22 23 Where there were comments by the reviewers, I retyped the 24 comments in italics and I will just go through this and 25 highlight some of this, what we think, what staff thinks, is 26 worth bringing to your attention. Most of the other stuff is 27 editorial and of little consequence. 28 29 It was interesting that the first comment on page 1 was that we 30 put these SOPPs on our website in 2012 when we submitted them to 31 NMFS and he is suggesting that they shouldn't be there because 32 they haven't been approved. 33 34 This was an issue that I resolved a year ago with our liaison in 35 D.C., Bill Chappell, and the question is what SOPPs do the 36 council follow, the ones that they approve or the ones that NMFS 37 approves and that was the dilemma, because it takes two years or 38 more for NMFS to approve SOPPs. 39 40 The response was that we follow what we approve and so this 41 comment is incorrect and we had the right SOPPs on the website. 42 We follow the SOPPs that this council approves and, as you see, 43 these are suggestions by the Department of Commerce on things 44 that we should change. 45 46 did reshuffling of council functions Thev some and 47 responsibilities. There is nothing new really there. That was 48 on page 2. On page 4, they just noted that that comment was

1 redundant to something said earlier in the document and whenever 2 we mention "member", they want us to say "voting member". Each 3 voting member, on page 5, must take an oath of office.

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5 MR. PERRET: A question. It seems to me that a voting member, and that's fine, in my opinion, under the appointed voting 6 members, but the oath of office in 2.2 below, as trustees of the 7 8 nation's fishery resources, each voting member -- To me, that 9 should be each at-large and obligatory member, because you've 10 got five state directors that do not take the oath of office, 11 yet they are voting members. I think that would clarify it, that that's talking about those that are appointed as at-large 12 13 or obligatory members and that's my suggestion for a possible 14 modification.

16 MS. LEVY: When you talk about voting members appointed to the 17 council, you are only talking about those that are nominated by 18 the Governors and appointed by the Secretary of Commerce and so 19 that automatically doesn't include the state directors and the 20 Regional Administrator.

MR. PERRET: I will buy that, but it's still confusing when you read the oath of office in a different section below. It talks about members appointed. The director of the agency has appointed Myron.

27 MS. LEVY: I understand that, but as the term is used in the 28 Act, it's those that are appointed by the Secretary of Commerce. 29

30 DIRECTOR GREGORY: EXECUTIVE Ι mean make that we can 31 clarification without contradicting anybody. That's easy enough Right above the oath of office is a paragraph that 32 to do. 33 they've suggested that non-voting members of the council may 34 serve on committees and may serve as chairs and may initiate and 35 second motions, as well as vote on matters that pertain to 36 committee.

At the meetings of the council, the non-voting members may do neither of those. They may not initiate or second motions nor vote on matters and I think we follow that policy now and so this is just clarification of that. The non-voting members have more leeway in committee than they do in the council.

The next interesting point is on page 16 and, again, we will --45 I will come back to the council and this committee at the next 46 meeting with the SOPPs again, where we will start reviewing 47 staff recommendations and integrate those with these and with 48 the ad hoc committee recommendations that we've done earlier.

I didn't want to confuse things and so I'm doing this in a stepwise matter, but on page 16, the comment was when we say that knowingly and willfully submitting false information to the council is a violation of federal law -- We say that in our chairman's statement and we say that in the public hearing statement, but the question here is which law is violated and it's the Magnuson Act.

10 Mara sent me the Section 307 of the Magnuson Act and it says that it is unlawful for any person to knowingly and willfully 11 submit to a council, secretary, or governor false information, 12 and then it has a parenthetical phrase, regarding any matter 13 that the council, secretary, or governor is considering in the 14 15 course of carrying out this Act and SO we qot that 16 clarification.

18 You can see the person that made that comment may not have been 19 that familiar with the Magnuson Act. A number of different 20 departments review these, the Ethics Department and -- I wrote on the front cover, but the Financial Assistance Law 21 it 22 Division, the Ethics Division, the General Law and Employment, and the Labor Law Office. That's why a couple of these comments 23 24 don't seem relevant.

26 The next major comment is on leave, page 24, and the comment was 27 that much has been left out from the model SOPPs in this section 28 and that we may want to reference 50 CFR 600 and so we're going 29 to take that and put that in there and what that is, it's a 30 paragraph on leave accounting and our suggested wording is going 31 to be: An account shall be maintained -- This from the CFR. An 32 account shall be maintained to pay for unused sick or annual 33 leave, as authorized, and will be funded from the council's 34 operating allowances. Funds may be deposited into this account 35 the end of the budget period, for us every year, at if 36 unobligated balances remain in our budget. Interest earned 37 stays in the account along with the principle for the purpose of 38 paying unused annual and sick leave. 39

We have such an account. In fact, we have two accounts. We have one for sick leave and one for annual leave and they are fully paid up. It says budgeting for accrued leave will be identified in the other object class category in the budget we submit to NMFS and so we do that and so we will add that to our SOPPs.

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47 I don't believe there is anything else that staff thought was of 48 real consequence. They clarified -- They say they will follow

1 the General Service Administration reimbursement rates for 2 mileage. We don't follow that strictly. We are more lenient than that and so I'm going to put in there that the council 3 4 generally observes and see -- We will respond to National Marine 5 Fisheries Service with changes that we are going to make to this and see where it goes from there and eventually we will get a 6 final approval of our SOPPs, but in the meantime, we're still 7 8 changing them again and so it's like this is just a process that 9 goes on.

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11 **CHAIRMAN BOYD:** All right and so the committee can expect more 12 changes to come, based on comments.

14 MS. LEVY: I was just curious and when you get back with your 15 comments on the DOC and NMFS comments, are you going to include 16 the changes that the council is now currently making or 17 considering or we're just leaving that for another time? 18

19 **EXECUTIVE DIRECTOR GREGORY:** I will certainly mention it to them 20 and ask them if they want to see it as we change them or if they 21 want to wait until we finish making changes, but the whole 22 process is not helpful to us. I mean it takes them two years to 23 provide these kind of comments and we're going to be making 24 changes more substantive than that within the two-year time 25 period.

If it takes that long to get approval from the Department of Commerce or whatever, I don't know what the utility of it is, but we will respond to them and if we -- If the response to this raises a red flag with them, they will tell us and they will tell us you can't do that and so that's the way we'll proceed with that and then once we finish the current revision that we have, we just submit it to them again for approval.

35 CHAIRMAN BOYD: Thank you, Mr. Gregory. Any other business or 36 comments or questions from the committee? I believe our 37 committee is finished with our work for today.

39 (Whereupon, the meeting adjourned at 10:30 a.m., January 26, 40 2015.)

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