

Artificial Attraction: Linking Vessel Monitoring System and Habitat Data to Assess Commercial Exploitation on Artificial Structures in the Gulf of Mexico

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Author contribution statement

DG, JW, MK, and MS contributed to conception and design of the study. LP organized the VMS dataset and provided vessel behavior analysis. CG organized the natural and artificial reef datasets and performed the analysis. MK provided the biomass distribution maps. MS provided estimates of biomass of age 2+ red snapper as well as FMSY estimates. CG and DG wrote the first draft of the manuscript. DG and MK wrote additional sections of the manuscript. DG, MK, JW, and LP provided insight and direction for analysis as the manuscript progressed. All authors contributed to manuscript revision, read, and approved the submitted version.

Keywords

Vessel monitoring systems, habitat mapping, Fisheries Management, Artificial structures, spatial modeling, red snapper

Abstract

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Marine artificial structures provide important ecosystem benefits, but the extent to which commercially valuable reef fish species and their associated fisheries utilize artificial structures is still undetermined. However, the increasing implementation of onboard Vessel Monitoring Systems (VMS) now enables precise identification of catch and effort locations that can be linked via satellite coordinates to seafloor habitat maps. To better understand the distribution of fishing effort across artificial and natural reef types in the Gulf of Mexico, we present the first attempt to link VMS data from commercial reef fish vessels with high resolution habitat maps for an iconic species, red snapper (*Lutjanus campechanus*). By allocating landings from VMS-linked individual fishing trips to habitat type (i.e., natural reef, artificial structure, or uncharacterized bottom) and overlaying these with previously developed red snapper biomass distributions, we are able to develop one of the first fine-scale spatial maps of exploitation across the entire Gulf of Mexico. Results indicated that nearly half (46%) of commercial red snapper landings were extracted from artificial structures. The degree of exploitation was highly heterogeneous with several localized hotspots on natural reefs along the continental shelf break and offshore areas of the Northeast Gulf of Mexico. Similarly, there were distinct regional differences in fishing patterns: a majority of the landings from the state of Florida (~91%) came from natural reefs, whereas ~75% of landings were from artificial structures from all other Gulf of Mexico states combined. These results indicate that the potential for localized depletion exists for red snapper. The exploitation maps developed here can directly aid fisheries managers by highlighting specific habitats and locations that should be carefully monitored as catch limits continue to increase.

Contribution to the field

Fisheries management requires utilizing a variety of direct (e.g., setting catch quotas) and indirect (e.g., artificial reef enhancement) policies to ensure sustainable harvest. Although widely deployed as de facto management tools, the extent to which artificial structures enhance species' productivity is widely debated. Red snapper (*Lutjanus campechanus*) is one of the most iconic and commercially valuable reef fish species in the United States Gulf of Mexico. A better understanding of the distribution of commercial red snapper landings by habitat would enable assessment of the ecosystem and socioeconomic benefits of artificial structures. Thus, we collated the most comprehensive, spatially explicit database of reef habitat in the Gulf of Mexico (including over 135,000 natural reefs and 22,900 artificial structures) and overlaid GPS coordinates of commercial fishing locations, as well as associated landings, from Vessel Monitoring Systems (VMS) to holistically map spatial patterns in removals. As one of the first studies of its kind combining fishing locations and high resolution habitat maps in the Gulf of Mexico, the results help: provide insight into the role of artificial structures, highlight their efficacy as a common indirect management tool, and identify areas of high resource extraction that warrant monitoring.

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In review

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In review

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23 **Abstract**

24

25 Marine artificial structures provide important ecosystem benefits, but the extent to which
26 commercially valuable reef fish species and their associated fisheries utilize artificial structures
27 is still undetermined. However, the increasing implementation of onboard Vessel Monitoring
28 Systems (VMS) now enables precise identification of catch and effort locations that can be
29 linked via satellite coordinates to seafloor habitat maps. To better understand the distribution of
30 fishing effort across artificial and natural reef types in the Gulf of Mexico, we present the first
31 attempt to link VMS data from commercial reef fish vessels with high resolution habitat maps
32 for an iconic species, red snapper (*Lutjanus campechanus*). By allocating landings from VMS-
33 linked individual fishing trips to habitat type (i.e., natural reef, artificial structure, or
34 uncharacterized bottom) and overlaying these with previously developed red snapper biomass
35 distributions, we are able to develop one of the first fine-scale spatial maps of exploitation across
36 the entire Gulf of Mexico. Results indicated that nearly half (46%) of commercial red snapper
37 landings were extracted from artificial structures. The degree of exploitation was highly
38 heterogeneous with several localized hotspots on natural reefs along the continental shelf break
39 and offshore areas of the Northeast Gulf of Mexico. Similarly, there were distinct regional
40 differences in fishing patterns: a majority of the landings from the state of Florida (~91%) came
41 from natural reefs, whereas ~75% of landings were from artificial structures from all other Gulf
42 of Mexico states combined. These results indicate that the potential for localized depletion exists
43 for red snapper. The exploitation maps developed here can directly aid fisheries managers by
44 highlighting specific habitats and locations that should be carefully monitored as catch limits
45 continue to increase.

46

47

48 Key Words: Vessel monitoring systems, habitat mapping, fisheries management, artificial
49 structures, spatial modeling, red snapper

50 1. Introduction

51

52 Recently, the implementation of Vessel Monitoring Systems (VMS), which provide regular
53 Global Positioning System (GPS) coordinates of fishing vessel locations, have allowed analysis
54 of fishing sites at extremely fine spatiotemporal scales (Gerritsen and Lordan, 2011). VMS data
55 sets represent a rich resource that can help understand fishing dynamics, but the diversity of
56 information that can be gleaned from analyzing them is still being discovered (Watson et al.,
57 2018; Birchenough et al., 2021). A wide array of approaches exist for analyzing VMS data to
58 discriminate steaming compared to fishing events, thus enabling the identification of spatially
59 explicit fishing locations (O'Farrell et al., 2017; Muench et al., 2018). Precise fishing sites can
60 then be compared or simultaneously mapped with spatiotemporal distributions of oceanographic
61 conditions, habitat maps, or biomass (Bueno-Pardo et al., 2018; Cimino et al., 2019). Thus, a
62 more mechanistic understanding of factors driving fishing patterns can be uncovered, while also
63 identifying spatiotemporal patterns in exploitation, essential fish habitat areas of concern, and
64 potential operational oceanographic or habitat variables to aid in dynamic ocean management
65 (Deng et al., 2005; Maxwell et al., 2015; Cimino et al., 2019; Birchenough et al., 2021).

66

67 In the U.S. territorial waters of the Gulf of Mexico, over 20,000 known (and innumerable
68 unofficial and uncounted) artificial structures have been created in the last half century (Shipp
69 and Bortone, 2009; Schulze et al., 2020). The proliferation of artificial structures has been driven
70 by expansive reef building and enhancement programs, which have been used as de facto
71 management tools aimed at rebuilding the resource (Shipp and Bortone, 2009; Cowan et al.,
72 2011). However, a fundamental, and largely still unanswered, question associated with artificial
73 structures is whether they serve as focal points for fishing mortality (i.e., attraction of effort) or if
74 they actually increase recruitment by providing additional settlement habitat (i.e., increased
75 production), thereby allowing for increased fishing opportunities (Bohnsack, 1989; Bortone,
76 1998; Cowan et al., 2011). The impact and role of artificial structures is highly nuanced, often
77 depending on the species of interest, the rate of exploitation, the density of occupancy at existing
78 habitats, and the complexity of the existing natural and new artificial structure habitat (Wilson et
79 al., 2001; Cowan et al., 2011; Smith et al., 2015; Paxton et al., 2020). For red snapper (*Lutjanus*
80 *campechanus*), an iconic species that has been heavily exploited for over a century and a half by
81 both commercial and recreational fisheries in the Gulf of Mexico (Porch et al., 2007; Fitzhugh et
82 al. 2020), artificial structures are believed to endow generally positive effects by providing
83 additional habitat and protection (Arney et al., 2017; Streich et al., 2017a, b). These positive
84 effects could be offset by decreased foraging opportunities (Schwartzkopf et al., 2017; Garner et
85 al., 2019) or reduced habitat quality on artificial structures, which might be associated with lower
86 reproductive potential (Glenn et al., 2017). Moreover, red snapper demonstrate complex
87 ontogenetic shifts in habitat preference over their lifespan and utilize artificial structure
88 differentially by life history stage (Gallaway et al., 2009). Newly settled individuals prefer shell
89 and sandy bottom, then shift to more complex, vertical relief habitat (i.e., artificial and natural
90 reefs) as juveniles and young adults become larger. Eventually, large adult red snapper move
91 back towards less structured bottom as they become essentially invulnerable to predation
92 (Powers et al., 2018; Dance and Rooker, 2019).

93

94 Despite the uncertainties related to the biological benefits of artificial structures, it has been well
95 documented that high densities of red snapper exist on artificial habitat in the Gulf of Mexico

96 (Karnauskas et al. 2017; Dance and Rooker, 2019). Compared to natural reefs, it is estimated that
97 artificial structures support 4 – 8 fold higher densities of red snapper (e.g., Streich et al., 2017c;
98 Powers et al., 2018). But, artificial structures only make up a small percentage of the total habitat
99 area in the Gulf of Mexico and are estimated to harbor a relatively small percentage of the total
100 red snapper population (14% in terms of number; Karnauskas et al. 2017). Similarly, the recent
101 congressionally funded Great Red Snapper Count (GRSC) estimated that only ~9% of red
102 snapper were located on artificial structures and pipelines, while almost 2/3rds of the resource
103 was estimated to reside on uncharacterized (i.e., mud, sand, and shell; also termed
104 unconsolidated or unstructured) bottom where they are only lightly exploited by fisheries (Stunz
105 et al., 2021).

106
107 Red snapper are an important target species for commercial fisheries and a critical component of
108 the local economic landscape for coastal communities bordering the Gulf of Mexico,
109 contributing an estimated \$8.2 billion in sales, income, and value added impacts across all five
110 Gulf ~~states~~States (NMFS 2017). In the Gulf of Mexico, the commercial reef fish fishery, which is
111 the primary commercial fishery sector that targets red snapper when quota is available, is
112 conducted with vertical hook and line (i.e., handline) gear, with a small proportion of landings
113 (~4% in recent years) coming from the longline fleet (SERO, 2020). In 2019, 437 commercial
114 vessels landed red snapper (SERO, 2020). The commercial fishery constitutes approximately
115 50% of red snapper removals with the remaining catch coming from the recreational sector
116 (SEDAR, 2018). VMS transponders have been required since 2007 on all commercial fishing
117 vessels permitted in the reef fish fishery (O'Farrell et al., 2017). Considerable analyses have been
118 undertaken using this VMS data to first identify fishing events and locations and then link these
119 to fishermen's self-reported logbooks and dealer landings reports, which has uncovered
120 interesting spatiotemporal patterns in fishing activity and CPUE (e.g., O'Farrell et al., 2017;
121 Ducharme-Barth et al., 2018; Watson et al., 2018).

122
123 Historically, the large-scale distribution of fishing effort is well documented, with commercial
124 fishing being concentrated on large-scale natural features in the late 19th and early 20th centuries.
125 In the latter half of the 20th century, both commercial and recreational fisheries shifted towards
126 artificial structures as reef building programs proliferated (Shipp and Bortone, 2009). However,
127 to date, there has been no systematic and high-resolution mapping of fishery removals by reef
128 type. It is apparent that artificial structures have significantly modified how the red snapper
129 resource is distributed across space and habitat over the last half century (Gallaway et al. 2009;
130 Karnauskas et al., 2017). Additionally, given that many artificial structures are installed
131 explicitly for the purpose of increasing fishing opportunities, these structures have become hot
132 spots for red snapper removals by aggregating both fish and fishermen (Bohnsack, 1989;
133 Karnauskas et al., 2017). Ultimately, whether attraction and associated development of fishing
134 hotspots are detrimental or net neutral in terms of population productivity depends on the degree
135 of redistribution of the resource after artificial reef implementation, as well as, the redistribution
136 of fishing activities across the full array of inhabited reef and other substrates (Powers et al.,
137 2003; Smith et al., 2015). Similarly, the role of artificial structures in shaping the population also
138 depends on the feedback between biological processes and fleet behavior (e.g., how depleted a
139 given area has to become before catch rates are depressed and the fleet diverts to other areas).

140

141 The impact of artificial structures on the population dynamics of red snapper is a key uncertainty
142 for fisheries management in the Gulf of Mexico, which, given the diversity of interests and
143 fishing sectors (e.g., recreational and commercial) involved in red snapper extraction, has proven
144 difficult and contentious (Cowan et al., 2011; Gallaway et al., 2020). Understanding population
145 rebuilding rates and potential sustainable exploitation levels remain hindered by basic knowledge
146 gaps regarding both the dynamics of red snapper and the behavior of the fleets targeting the
147 species. Additionally, new information on red snapper abundance from the GRSC (i.e.,
148 population estimates that are three-fold higher than from recent stock assessments; Stunz et al.,
149 2021) raises further questions as to the potential roles of production versus attraction on artificial
150 structures, particularly in relation to potential future increases in red snapper quotas due to these
151 increased abundance estimates. Mainly, if quotas are increased, where will the increased effort
152 be concentrated and how might it impact the large fraction of the red snapper resource that
153 appears to be located on unstructured habitat? High fishing pressure on known reefs could
154 potentially increase production by reducing density and competition, thereby opening further
155 habitat suitable for recruitment. Conversely, density reduction on known reefs may attract fish
156 from unstructured bottom, where they are currently inaccessible to exploitation, resulting in
157 increased exploitation on the entire population. A better understanding of the proportion of
158 landings being extracted by the commercial fishery from the three primary habitats in the Gulf of
159 Mexico (i.e., natural reef, artificial structures, and unstructured bottom) would enable a better
160 assessment of the ecosystem and socioeconomic benefits of artificial structures, while also
161 ascertaining the likelihood of localized depletion due to fishing hotspots.

162
163 Determining the source (i.e., habitat type) of fishery removals is a prerequisite for developing a
164 mechanistic understanding of the linkages among production and attraction of artificial structures
165 and the potential implications of allowing increased fishing pressure on the population. As a step
166 towards addressing this knowledge gap, we combine the results of the most comprehensive reef
167 and sediment mapping of the Gulf of Mexico to date with the existing database of VMS fishing
168 locations and landings for commercial fishing trips targeting red snapper (i.e., O’Farrell et al.,
169 2017). We then overlay these precise estimates of removals by habitat type with a high-
170 resolution red snapper biomass distribution map (developed by Karnauskas et al., 2017) to
171 provide spatial estimates of relative exploitation across the entire Gulf of Mexico. By identifying
172 spatial fishing patterns, insight is provided regarding where current resource extraction is
173 highest, the likely impacts of exploitation on the Gulf-wide resource, and the distribution of
174 commercial catches across artificial structures and natural reefs. Additionally, the results of this
175 study will help inform the production versus attraction debate associated with artificial structures
176 by providing spatially explicit landings data by reef type that can be utilized in future spatially-
177 and habitat-explicit research stock assessment models.

178 179 **2. Materials and Methods**

180
181 Our approach to identify commercial red snapper exploitation by habitat type involved five steps
182 (see Figure 1 for a diagram of the workflow): 1) collate and filter the data on VMS fishing
183 locations, landings, and habitat; 2) link the VMS data to trip information on red snapper
184 landings; 3) develop a spatial selection process to assign VMS fishing locations to habitat based
185 on an optimal buffer size around each habitat patch; 4) extrapolate to only reef types and scale by
186 total commercial landings based on the observed proportions of VMS landings from each habitat

187 type; 5) develop a spatially explicit index of relative exploitation by overlaying the spatial
188 distribution of landings from the VMS data with spatially explicit maps of biomass distribution
189 from Karnauskas et al. (2017) scaled by current estimates of population size from two sources
190 (i.e., the most recent stock assessment and the Great Red Snapper Count). The resultant
191 exploitation maps provide insight into focal extraction locations for the commercial fleet relative
192 to biomass, while the maps of landings by reef type provides a detailed spatial analysis of
193 relative contributions of natural compared to artificial structures in terms of red snapper
194 removals. Between these two mapping exercises, our analysis allows a synoptic assessment of
195 commercial exploitation across the entire Gulf of Mexico by habitat type.

197 **2.1. Identifying Fishing Locations and Habitat Data Collation**

199 Given the broad geographic area, limited observer coverage, and the large number of ports and
200 vessels in the Gulf of Mexico reef fish fishery, understanding spatiotemporal removal patterns is
201 hampered by the availability of any single data set that provides all the necessary georeferenced
202 information. However, two primary fisheries-dependent data sets were combined and utilized for
203 this study to allow full spatial analysis of removals: VMS data for Gulf of Mexico vertical line
204 commercial fishing vessels, and NOAA Trip Interview Program (TIP) reports. The VMS data
205 provided predicted fishing locations with a predictive accuracy of 88% and fine-scale geospatial
206 resolution through a minimum of hourly global positioning system (GPS) locations (O’Farrell et
207 al. 2017). The TIP database, which randomly port samples the commercial fishing fleet to collect
208 information on total landings, allowed filtering VMS trips (i.e., defined as an individual vessel
209 departing and returning to port after fishing where a trip could span a single or multiple days) for
210 those targeting red snapper and for which landings data were available. A unique trip
211 identification number, which is assigned to each vessel and trip date, allowed linking trips from
212 the VMS and TIP databases in Oracle 12.2 (Oracle, 2021). The TIP data is collected by port
213 agents with a mandate to obtain representative samples from federally managed species and
214 provides detailed information from a subset of commercially permitted vessels, including weight
215 of catch landed and a random subset of lengths and ages at the trip level (Saari 2013). Utilizing
216 the VMS-TIP linked data allows for broad coverage across the fisheries, while providing high
217 spatial resolution, albeit necessitating a number of assumptions to fill data gaps. The first step in
218 the filtering process was to identify trips that landed red snapper based on the TIP data.

219
220 After the landings data for trips that targeted red snapper were collated from the TIP database,
221 these trips were linked to the VMS data using the unique trip identifiers. The combined VMS-
222 TIP dataset was further filtered to include only the years 2011, 2012, 2018, and 2019. Years prior
223 to the 2010 Deepwater Horizon Oil Spill were excluded to focus on more recent patterns in
224 fishing behavior. At this time, these are the only recent years available to the authors for which
225 VMS data has been analyzed and filtered to discriminate known fishing activities and associated
226 locations from steaming and other non-fishing activities. Using the VMS filtering methods
227 outlined in O’Farrell et al. (2017), VMS data were subset to only GPS locations classified as
228 actively “fishing” based on algorithms developed from patterns in fishing behavior using a
229 feature engineering approach to differentiate fishing and steaming locations. The resultant
230 filtered VMS data provided the precise latitude, longitude, time, and date of fishing locations.
231 The combined VMS-TIP data set thus had trips associated with identified fishing locations
232 targeting red snapper along with the associated landings in weight from these trips.

233
234 To determine whether known VMS fishing locations occurred on structured habitat (i.e., natural
235 or artificial structures), habitat maps were developed based on all known available sources,
236 including: NOAA's National Center for Environmental Information (NCEI, 2020), NOAA
237 obstruction databases (NOAA, 2020), NOAA's Southeast Fisheries Science Center side scan and
238 multibeam sonar data (M. Campbell and K. Overly, NMFS, personal communication), Florida
239 Fish and Wildlife Research Institute side scan data (Keenan et al., 2022), the University of South
240 Florida's multibeam sonar datasets (USF, 2020), Bureau of Ocean Energy Management (BOEM,
241 2020), individual Gulf State artificial reef programs (FWC, 2019; AL MRD, 2019; MS DMR,
242 2020; LDWF, 2019; TPWD, 2019), and oil and gas pipeline databases (BOEM 2020). Datasets
243 were collated using ESRI's ArcMap 10.6 GIS software (ESRI, 2017) and shapefiles were created
244 to encompass currently known natural and artificial structures (Figure 2). These maps were
245 distributed to a number of Gulf of Mexico scientists (state, federal, and academic) at a NOAA
246 RESTORE (Gulf Coast Ecosystem Restoration Science, Observation, Monitoring, and
247 Technology Program) meeting (February 2020) to comment on missing data sources. The
248 combined dataset is considered the most comprehensive collection of Gulf of Mexico reef fish
249 habitat information known to the authors. The resultant repository of Gulf of Mexico reef
250 structures includes additional attributes, such as data source, collection instrument, year deployed
251 (artificial), and year removed (i.e., for some oil platforms). In the case of removed platforms,
252 analysis was only performed on dates before extraction unless portions of the platform were left
253 as artificial reef material. The complete database is available from the authors upon request.

254
255 We also developed coverage ratios for natural and artificial structures across the Gulf of Mexico
256 (i.e., the percent of bottom composed of a given reef type) by state or region (i.e., East or West
257 of the Mississippi River). For artificial structures without specific size data, state specific size
258 estimations were applied based on average size associated with each type (i.e., oil platform, reef
259 ball, large shipwreck, small shipwreck, etc.). Coverage estimates were calculated in ArcMAP
260 10.6. The calculated coverage ratios were necessarily a minimum estimate given that not all
261 bottom habitat has been mapped and many artificial structures have not been publicly deployed.

262 263 **2.2. Linking Fishing Locations to Habitat**

264
265 The filtered VMS fishing locations were overlaid on the habitat maps in ArcMAP. A spatial
266 selection procedure was then performed to assign each fishing location to natural reef (NR),
267 artificial structure (AS), or unknown habitat (UNK). Around oil and gas platforms red snapper
268 are often found in high densities up to 100 m away from the structure (Reynolds, 2015), while
269 most fishermen target structured bottom using precise GPS coordinates, sonar, and local or
270 traditional ecological knowledge. Thus, it can be reasonably assumed that fishing locations
271 within close proximity to an identified reef structure were targeting that structure. Therefore, we
272 incorporated a buffer around identified reef structures to account for small scale spatial
273 imprecision, thereby assigning fishing locations to the associated reef structure if they were
274 within the predefined spatial buffer zone. Various sizes of buffers were explored (i.e., 100 m,
275 250 m, 500 m, and 1000 m) to reduce uncertainty in habitat assignment by minimizing the rate of
276 assignment of a given fishing location to multiple habitat types. A buffer of 100 m led to low
277 assignment rates of fishing locations to habitat type and were likely overly stringent given that
278 most red snapper fishermen are known to target structured reef habitat. Increasing the buffer

279 from 100 m to 250 m doubled the number of assignments to structure, while maintaining a
280 multiple classification rate (i.e. more than one type of habitat assigned per fishing location) rate
281 of < 1%. Buffers larger than 250 m did not greatly increase the number of fishing locations
282 assigned to habitat, but increased multiply classified habitats (i.e., multiple classification rates by
283 buffer size were: 250 m < 1%; 500 m = 2%; and 1000 m = 5%). Thus, a buffer size of 250 m was
284 determined to provide an adequate balance between maximizing identification, while minimizing
285 ambiguous assignments. Individual fishing location data were also assigned to depth strata (i.e.,
286 in 10 m bins from 0 – 100 m, with larger bin sizes at depths greater than 100 m, based on NOAA
287 bathymetric charts) and state-level locations.

288

289 Most trips were composed of multiple fishing activities or locations (as determined by the
290 analysis of VMS data), yet only total landings from the entire trip were recorded dockside (in the
291 TIP database). Thus, an assumption about the percentage of landings occurring during each
292 identified fishing event (within a given trip) was necessary. Due to lack of more refined data to
293 assess how much red snapper were landed during each fishing event, it was assumed that each
294 event resulted in equivalent landings. The associated TIP landings from a given trip were thus
295 equally allocated to all fishing locations from a trip, then the percent of landings from each
296 habitat was calculated based on the number of habitat-linked fishing events and associated
297 assigned landings. The resultant VMS-TIP non-extrapolated dataset (see Table 1 for a definition
298 of each data set) provided landings by exact fishing location and assigned to artificial structure,
299 natural reef, and unknown habitat for all trips in the filtered VMS-TIP database.

300

301 **2.3. Extrapolating to Total Commercial Landings**

302

303 The VMS-TIP linked data represents a limited subset of total commercial fishing activity and
304 much of the habitat in the Gulf of Mexico remains unmapped, even though a majority of the
305 unknown habitat that is actively fished upon is likely to be some type of structured bottom (i.e.,
306 either undocumented personal artificial structures or unmapped natural structures). Therefore,
307 from the VMS-TIP non-extrapolated dataset described above, three additional datasets were
308 developed based on various extrapolation assumptions for each year of available data (see Table
309 1): VMS-TIP landings extrapolated to only reef habitat, state-specific landings extrapolated to
310 only reef habitat, and total Gulf landings extrapolated to only reef habitat. The VMS-TIP
311 extrapolated dataset provides results from only observed VMS-TIP linked trips, but extrapolates
312 landings from all unknown structure to a specific reef type based on the proportion of fishing
313 locations on a given trip that occur on each habitat type. The state-specific extrapolated dataset
314 utilized the VMS-TIP extrapolated proportions of landings by habitat type and multiplied these
315 by the state-specific commercial landings. Finally, the total Gulf extrapolated dataset scaled the
316 state-specific extrapolated landings proportions by reef type by the total Gulf of Mexico
317 commercial red snapper landings, thereby providing an estimate of the proportion of all landings
318 from artificial or natural reefs.

319

320 The primary assumption underlying the VMS-TIP extrapolated dataset was that all unknown
321 structure was actually unidentified natural or artificial structures. It is reasonable, given common
322 fishing behavior as noted previously, to assume that fishing on unknown structure is likely, in a
323 majority of instances, to be fishing on structured habitat that has not yet been mapped. To
324 account for this, the extrapolated dataset assigned landings from unknown structure to artificial

325 or natural reefs based on the proportion of fishing locations (with unknown structure now
326 removed) for each trip on each structure type. For example, if our methodology indicated that a
327 trip landed 1000 lbs of red snapper and there was one fishing location identified on a natural reef,
328 three fishing locations on artificial structures, and four fishing locations on unknown habitat,
329 then the VMS-TIP extrapolated data set would include 250 lbs extracted from natural reefs and
330 750 lbs from artificial structures. However, because the extrapolated data sets inferred what
331 habitat fishing occurred on, they could not be used to identify exploitation on individual reefs
332 (i.e., because they were no longer explicitly linked to individual fishing locations). Therefore, the
333 extrapolations were done at the scale of 10 square km grid cells, which allowed retention of fine-
334 scale spatial information, albeit not at the individual reef scale. Landings by cell and reef type
335 were obtained by extrapolating all landings from a given trip to predicted fishing locations on
336 identified reef types (as described above); landings were then summed across trips in a given
337 year by the corresponding 10×10 km cell based on the latitude and longitude of each fishing
338 location and the associated reef type. The final VMS-TIP extrapolated data set provided cell-
339 specific proportions of catch (i.e., from the VMS-TIP database) from only reef habitat.

340
341 To better understand how total Gulf of Mexico commercial landings were likely distributed
342 across habitat types, state-specific commercial landings (i.e., based on trips within a given state
343 as attributed in the annual state landings and where a majority of fish from that trip were landed;
344 SERO, 2020) were then assigned to habitat based on the proportions from the VMS-TIP
345 extrapolated dataset. In other words, the cell-specific catch proportions by habitat type in the
346 VMS-TIP extrapolated data were assigned to a state, then the total state-specific catch was
347 multiplied by the proportion of catch in the VMS-TIP extrapolated data set from that state, cell,
348 and habitat type. The weighted average (i.e., by landings) of the proportion of catch from each
349 habitat type across all cells associated with a given state was then taken to develop the final
350 state-specific extrapolated data set. Finally, the total Gulf extrapolated data set took the weighted
351 average by state of the catch proportions by habitat type and multiplied this by the total Gulf of
352 Mexico commercial red snapper landings, which provided a general depiction of how landings
353 were distributed across the entire management area. For the state and Gulf-wide extrapolated
354 data sets, the states of Alabama and Mississippi were combined to retain consistency with
355 NOAA reporting of Gulf-wide red snapper landings (SERO, 2020).

356 357 **2.4. Spatially Explicit Index of Relative Exploitation**

358
359 Finally, to understand patterns in fishery removals relative to red snapper biomass distributions,
360 we compared the annual removals by cell from the state-specific extrapolated data set (i.e., prior
361 to aggregating across cells and performing the weighted average) to the spatial distribution of red
362 snapper. For this analysis, the total cell-specific landings were calculated by summing across all
363 reef types within a given cell (i.e., after total state-specific landing had been assigned to cell and
364 habitat). If no fishing locations were identified in a cell, landings were imputed based on the
365 average of all adjacent cells. Totals for all cells were scaled to reported landings. Imputations
366 were rare, with 88% of all imputed values occurring in nearshore waters where the commercial
367 fleet does not typically operate and commercial removals are low, so imputing had relatively
368 limited impact on overall catch assignment to cell.
369

370 At present, one of the most comprehensive, high resolution spatial maps of red snapper
371 distribution currently available in the Gulf of Mexico is a Gulf-wide statistical model providing
372 predictions at a 10×10 km cell resolution (i.e., matching the cell grid used here to extrapolate
373 landings; Karnauskas et al. 2017; Figure 3). The Karnauskas et al. (2017) analysis used extensive
374 synoptic sampling from the 2011 Congressional Supplemental Sampling Program, and has
375 previously been recognized as the best scientific information available for determining red
376 snapper distribution across the Gulf of Mexico (GMFMC, 2019). The static spatial distributions
377 of red snapper from Karnauskas et al. (2017) were utilized to assign two different estimates of
378 biomass to each cell: 1) the terminal year (i.e., 2016; the terminal year from the assessment was
379 chosen as these biomass estimates are deemed more reliable than projected values for 2019)
380 regional age-2+ (i.e., age 2 and older) biomass estimate from the most recent SEDAR 52 red
381 snapper stock assessment (SEDAR, 2018); and 2) the 2019 state specific age-2+ biomass
382 estimate from The Great Red Snapper Count (Stunz et al. 2021; abundance from the GRSC was
383 converted to weight based on regional weight-at-age relationships reported in the SEDAR 52
384 assessment). Age-2+ biomass was utilized given that it was a common metric reported in both
385 studies. Both estimates of population size were utilized because the SEDAR52 value is currently
386 used as the basis of management advice, whereas the GRSC estimate is believed to better
387 account for biomass in unstructured bottom (i.e., areas that are typically not exploited or sampled
388 and thus are not well represented in the stock assessment estimates). Biomass, B , in each grid
389 cell, i , was determined by scaling the total age-2+ biomass estimate (i.e., either from SEDAR 52
390 or the GRSC), B_{Total} , by the proportion of red snapper from the Karnauskas et al. (2017) study in
391 each grid cell, x_i :

$$B_i = B_{Total} * x_i .$$

392
393
394
395 **Eqn. 1**
396

397 These biomass values reflect different years (i.e., 2016 and 2019 for the SEDAR 52 assessment
398 and the GRSC, respectively) and do not match the year from which the distribution maps were
399 generated (i.e., based on 2011 data). However, they provide a general overview of the relative
400 size of the population from two sources and demonstrate bounds on likely exploitation when
401 compared to the spatial distribution of landings (i.e., given that the GRSC estimates exceed the
402 SEDAR 52 estimates by approximately three-fold). Additionally, given that limited movement of
403 adult red snapper is often observed from tagging studies (Patterson, 2007), it is unlikely that the
404 distribution of biomass has altered drastically since the Karnauskas et al. (2017) analysis was
405 completed (i.e., assuming patterns in recruitment have not changed).

406
407 The resultant overlaid spatially explicit data provided relative landings for a given year and
408 relative red snapper biomass at the same spatial resolution. We then calculated an index of
409 relative red snapper exploitation by dividing landings in each 10×10 km cell by the static
410 relative biomass in each cell. Ultimately, the index represents an approximate or relative
411 exploitation rate by cell given the handful of assumptions that were required. For instance,
412 removals were greater than abundance in a limited number of cells and years, which could be a
413 result of the landings imputation overestimating removals, failure of the species distribution
414 model to account for fine-scale features driving red snapper abundance, or interannual variability
415 that was not accounted for in the static biomass distributions. When removals exceeded biomass,

416 the index value was capped at 1.0. Additionally, we assumed that landings were primarily age-2+
417 to match the biomass estimates, which is generally reasonable given that there are effectively no
418 landings of age-1 fish in the commercial fishery. Finally, the temporal mismatch between the
419 biomass distributions and landings implies that the exploitation index does not reflect any
420 particular year, but rather provides a general overview of recent exploitation. However, we
421 believe that it is a reliable and representative relative index of spatial exploitation rates in the
422 commercial fishery. The index was developed for each year that VMS data were available (i.e.,
423 2011, 2012, 2018, and 2019; see the supplementary material for results from years prior to 2019)
424 and for each biomass source (i.e., the 2019 GRSC and the SEDAR 52 terminal year, 2016,
425 estimate).

427 Finally, to summarize exploitation across the entire Gulf of Mexico by the commercial fishery,
428 we calculated the proportion of biomass that experienced different levels of relative exploitation.
429 Cell-specific exploitation index values were binned relative to the exploitation rate proxy for the
430 fishing mortality at maximum sustainable yield (i.e., F_{MSY} , which is approximated by the
431 exploitation rate that maintains a spawning potential ratio, SPR, of 26%). The delineations of
432 exploitation were: none -- no catch; low -- exploitation index equal to or less than $0.5 * F_{MSY}$
433 proxy; medium -- exploitation index greater than $0.5 * F_{MSY}$ proxy but less than or equal to F_{MSY}
434 proxy; high -- exploitation index greater than the F_{MSY} proxy. The F_{MSY} proxy for age-2+ fish
435 landed only by the commercial fishery was equivalent to a harvest rate (landed weight of age-2+
436 fish / biomass of age-2+ fish) of 0.084 based on the SEDAR 52 assessment (SEDAR, 2018) and
437 0.122 based on the GRSC biomass estimate (NMFS, 2021). Given the assumptions utilized to
438 develop the relative exploitation proxy, comparison to an absolute estimate of F_{MSY} may not be
439 optimal, but we believe that these relative comparisons provide a useful measure of the level of
440 exploitation across the red snapper resource.

441

442 3. Results

443

444 3.1. Gulf of Mexico Reef Coverage

445

446 Aggregation of the available habitat datasets resulted in an extremely detailed and fine-scale
447 mapping of over 135,000 natural reefs, 22,900 artificial structures, and approximately 87,000
448 linear km of oil and gas pipelines (many of which are fully or partially buried; Figure 2). Not
449 surprisingly, the western Gulf of Mexico, where most oil platforms and pipelines are located, is
450 dominated by artificial structures. Conversely, the eastern Gulf of Mexico, especially the West
451 Florida shelf, consists primarily of natural reefs with numerous smaller scale artificial structures.
452 However, much of the Gulf of Mexico consists of unstructured bottom, such as sand, shell, or
453 mud (> 78%; Parker et al 1983). The remaining 22% is estimated to contain structures such as
454 rocky reefs, corals and sponges, consolidated sediments, and artificial structures. We estimate
455 that natural reefs constitute approximately 98% by area of the structured habitat and artificial
456 structures represent the remaining 2% (note that in Figure 2 reef sizes are not to scale to enable
457 visibility of each structure, which may provide an unrealistic portrayal of the area occupied by
458 artificial structures). Natural features are generally much larger in scale than artificial structures,
459 while, given limitations in identifying and mapping small-scale ‘private’ (i.e., deployed by
460 individual fishermen) artificial structures, the amount of artificial reef habitat is necessarily an
461 underestimate in our analysis.

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3.2. Analysis of VMS Data and Linkage of Fishing Activity to Habitat

A total of 759,979 VMS time stamped events from commercial reef fish vessels were identified as presumed fishing activities within the four years of available VMS data. These data were collected from 605 reef fish vessels accounting for 34,030 individual trips. When the VMS data were filtered to include only trips that were linked with TIP landings reports and that also landed red snapper, a total of 1866 trips were retained of which 94% included at least some habitat associations. The availability of linked data per region (i.e., east or west Gulf of Mexico) was heavily influenced by TIP sampler coverage, where 959 (51%) of trips originated in Florida, 341 (18%) in Alabama or Mississippi, 424 in Louisiana (23%), and 142 (8%) in Texas. For red snapper targeted trips averaged across all four years of VMS data, 47% of VMS fishing locations were matched to a specific habitat, including 32% ($\pm 1\%$) on natural reefs and 15% ($\pm 7\%$) on artificial structures (Table 2). The states in the central Gulf of Mexico (i.e., Alabama, Mississippi, and Louisiana) demonstrated similar patterns with greater than 64% of trips associated with known habitat (~35% on natural reefs and ~30% on artificial structures). Texas had slightly lower classification success (47%), with a higher concentration of trips on artificial (30%) compared to natural (17%) reefs. Conversely, Florida had low classification success (32%) with almost all trips focused on natural reefs (29%) and limited fishing on artificial structures (3%).

When landings were linked to individual fishing locations (i.e., the VMS-TIP non-extrapolated data set), then aggregated across years and states, the breakdown of mean red snapper landings by weight across the Gulf of Mexico was 22% from natural reefs, 25% from artificial structures, and 53% from unknown habitat (Table 3). When the data from unknown habitats was then extrapolated to reef habitat based on trip level proportions (i.e., the VMS-TIP extrapolated data set), roughly equal exploitations were derived across reef types (i.e., 54% from natural reefs and 46% from artificial structures; Table 3). Although yearly variation was present, fluctuations were generally less than 5% by reef type (Table 3).

3.3. Extrapolating to Total Commercial Landings

Marked differences between the eastern versus central and western Gulf of Mexico were apparent from the state-specific extrapolated landings by habitat type (Table 4). Notably, Florida had the most landings on natural reefs (i.e., mean of 91%), with the rest of the Gulf States displaying higher landings from artificial structures (i.e., means of 69 – 78%; Table 4). Natural reefs in Florida displayed the largest proportion of landings followed by artificial structures in Texas and Louisiana (Table 4). In general, landings were similar across habitat types when averaged across the entire Gulf of Mexico (i.e., the total Gulf extrapolated data set; Table 4; SM3).

3.4. Spatially Explicit Index of Relative Exploitation

The 10 × 10 km resolution maps of landings and relative exploitation rate indicate that fishing is highly heterogeneous and that heavy fishing pressure and high landings occur in localized hotspots, particularly in the Eastern Gulf of Mexico (Figures 4 - 6). There was little temporal

508 variation (see Supplementary Material Figures SM5 – SM10 for exploitation maps for 2011,
509 2012, and 2018). However, patterns in landings (Figure 4) compared to relative exploitation
510 (Figures 5 - 6) differed spatially due to the distribution of biomass. For instance, the highest
511 landings were calculated nearshore around the Florida panhandle and also in offshore waters of
512 Texas along the continental shelf break (Figure 4). However, given the relatively high levels of
513 biomass in the western Gulf of Mexico and, in particular, the offshore areas of Texas, the relative
514 exploitation patterns were typically lower in the western Gulf despite high landings in a number
515 of cells (Figures 5 - 6). Overall, relative exploitation rates were much higher in the Eastern Gulf,
516 especially around the Florida panhandle and a handful of offshore areas of Alabama and
517 Mississippi (Figures 5 - 6).

518
519 Because the source of the biomass estimates (i.e., the SEDAR 52 assessment or the GRSC)
520 differed in magnitude, but were applied to the same spatial biomass distribution, general patterns
521 are similar and differ only in their magnitude of exploitation (Figures 5 - 6). When the SEDAR
522 52 biomass estimates were utilized the mean relative exploitation (i.e., Eastern region harvest
523 rate of 0.100 and Western region harvest rate of 0.067) was 2 - 5 fold higher than when the
524 GRSC biomass estimates were used (i.e., Eastern region harvest rate of 0.024 and Western
525 region harvest rate of 0.031; Figure 7). The lower mean exploitation index in the eastern Gulf of
526 Mexico compared to western Gulf when using the GRSC biomass is due to a more even
527 distribution of biomass across regions and a higher total biomass compared to the SEDAR 52
528 estimates.

529
530 In the Western Gulf, the highest exploitation rates appear to occur in deep waters, primarily
531 associated with offshore oil platforms and offshore banks near the continental shelf break (Figure
532 8). In the Eastern Gulf, heavy exploitation occurs just off the Alabama and Mississippi coast in
533 the Alabama Artificial Reef Zone (AARZ) along with the deeper waters (i.e., natural reefs) off
534 Florida's Panhandle (Figure 9). In contrast, throughout the West Florida Shelf (Middle Grounds
535 and South to the Dry Tortugas) the highest exploitation rates are further inshore, with some
536 localized hotspots along the shelf break (Figures 5 - 6).

537
538 Using the SEDAR 52 age-2+ biomass estimates, approximately 83% of the biomass appears to
539 have little or no exploitation (i.e., exploitation index less than $0.5 \cdot F_{MSY}$ proxy) from the
540 commercial fishery, while 6.7% has moderate relative exploitation (i.e., exploitation index
541 between $0.5 \cdot F_{MSY}$ proxy and the F_{MSY} proxy), and 10% has a high relative exploitation rate (i.e.,
542 exploitation index greater than the F_{MSY} proxy; Figure 10). Exploitation based on the GRSC age-
543 2+ biomass estimates indicated that approximately 96% of the biomass undergoes little or no
544 commercial exploitation, 2.5% encounters medium relative exploitation, and 1.5% experiences
545 high relative exploitation (Figure 10).

546 547 **4. Discussion**

548
549 Our fine-scale analysis of habitat information combined with fishing location data resulted in a
550 high-resolution map of exploitation rates and reveals a number of interesting spatial patterns in
551 the red snapper commercial fishery. Prior to the wide scale deployment of artificial structures,
552 historical red snapper landings were necessarily taken from offshore large-scale banks and
553 natural reefs (Porch et al., 2007; Fitzhugh et al., 2020) with pockets of high catches in mud or

554 sand (i.e., unstructured) bottom (Moe, 1963). However, in recent decades it appears that there
555 has been a strong shift towards artificial structure (Shipp and Bortone, 2009). Our results suggest
556 that nearly half (46%, based on extrapolation from unknown habitat) of commercially landed red
557 snapper in the US Gulf of Mexico are being exploited from artificial structures. Changes in
558 habitat targeting are not surprising, given that artificial structures tend to provide similar, if not
559 higher, catch-per-unit effort (CPUE) as natural reefs (Powers et al., 2018). Additionally, many
560 fishermen are known to deploy ‘personal’ artificial structures (Jaxiom-Harm and Szedlmayer,
561 2015), the location of which is known only to the deployer, providing private fishing locations
562 with reduced crowding and competition by other fishermen. Thus, targeting artificial structure
563 may provide greater catches compared to more well-known and, historically, highly exploited
564 large natural reefs. Given the preponderance of private artificial structures and the lack of
565 associated public documentation, there is also an expectation that the proportion of commercial
566 exploitation from artificial structures is likely to be underestimated in our study.

567
568 The importance of the shift in commercial removals towards artificial structure becomes
569 increasingly salient given that our habitat mapping indicates a sharp contrast in the areal extent
570 of reef types based on the portion of the Gulf of Mexico that has been mapped to date. We
571 estimate that, by area, approximately 98% of the known reef structure in the Gulf of Mexico
572 consists of natural reefs with artificial structures consisting of only 2%. Additionally, the
573 recreational fishery accounts for ~50% of the total Gulf of Mexico red snapper catch (SEDAR,
574 2018), and it is believed that a high proportion of recreational fishing occurs on artificial
575 structures (Shipp and Bortone, 2009; Cowan et al., 2011). Therefore, when taken in concert with
576 the removals from artificial structure in the commercial fishery and the comparatively low areal
577 coverage of artificial structure in the Gulf of Mexico, we expect that recreational removals may
578 further exacerbate exploitation on nearshore artificial structures. For instance, areas that support
579 high recreational fishing effort as well as relatively high commercial fishing effort, such as the
580 AARZ and FL Panhandle (Figure 9), may be particularly vulnerable to overexploitation and
581 localized depletion (Figures 5 - 6).

582
583 But, there may also be indications of spatiotemporal segregation by sector. Commercial
584 fishermen appear to favor deeper fishing grounds (Figure 2), which are often less accessible to
585 most recreational fishermen. Similarly, commercial trips generally avoid nearshore artificial
586 structures (Figures 8 - 9), perhaps due to overcrowding and lower CPUE at heavily exploited
587 inshore artificial structure sites. Analysis of data from trips with scientific observers in the
588 commercial fishery support the contention that offshore areas near the shelf break, including the
589 Florida panhandle extending to eastern Louisiana along with areas off central Texas and western
590 Louisiana, provide consistently high red snapper CPUE (Scott-Denton et al., 2011). Conversely,
591 inshore areas associated with well-known artificial structures appear to be less productive for
592 commercial trips (Scott-Denton et al., 2011). Given that high relief rocky reefs are present along
593 the continental shelf break throughout the Gulf (Putt, et al. 1986; Fig. 1), it is not surprising that
594 commercial trips would target these potentially productive offshore natural reefs and similarly
595 productive offshore oil and gas platforms. Additionally, the higher proportion of natural reefs
596 along the West Florida Shelf explains the increased rate of removals from natural reefs in Florida
597 compared to other states. In particular, it has been estimated that there is over fifteen times the
598 amount of hard bottom reef between Key West and Pensacola, FL compared to the rest of the
599 Gulf of Mexico combined (Parker et al 1983). Florida is also the only Gulf State without oil and

600 gas drilling platforms, on which much of the commercial fishing effort is concentrated in the
601 Western Gulf of Mexico.

602
603 Despite previous studies providing thorough analysis of spatiotemporal patterns in the dynamics
604 of the Gulf of Mexico reef fish fishery using logbook, observer, and VMS data (e.g., Scott-
605 Denton et al., 2011; Cockrell, 2018; Ducharme-Barth, 2018), our results provide the first analysis
606 focused solely on red snapper trips and which is able to assign removals to specific habitat types.
607 Although this analysis is largely descriptive, these types of VMS and habitat mapping exercises
608 are useful for identifying potential relationships between fishing locations and ecosystem or
609 environmental covariates (e.g., Cimino et al., 2019). It is expected that by elucidating these types
610 of potential mechanistic relationships, population or fishery drivers will eventually be
611 discovered, and insight will be provided for developing more refined dynamic spatial
612 management (e.g., by identifying extraction hotspots or population components at risk of
613 localized depletion; Maxwell et al., 2015; Birchenough et al., 2021). Additionally, the results
614 provide tangible steps towards achieving a better mechanistic understanding of the production
615 versus attraction debate regarding the role of artificial structures, while also developing a useful
616 management tool, which could be updated on a yearly basis, for identifying areas of high
617 extraction that may warrant careful monitoring.

618
619 Furthermore, our analysis highlighted a potential novel use of VMS data from reef fisheries:
620 identification of unmapped and unclassified reef sites based on patterns or density of VMS
621 fishing locations with no known associated habitat. We believe that using VMS data to identify
622 potential habitat structure can be an extremely cost-effective method to develop targeted bottom
623 mapping, and represents a unique approach for groundtruthing assumptions associated with
624 fishery-dependent VMS data analyses using fishery-independent data (e.g., camera drops or
625 sonar mapping). To aid understanding of bottom structure in the Gulf of Mexico and to improve
626 future analyses of VMS data by reducing the need for extrapolation to habitat types, we have
627 future plans to map specific target locations in the Gulf of Mexico based on our analysis of VMS
628 data. We expect that as increasing percentages of the ocean floor continue to be mapped, the
629 results of our analyses will be refined, classification percentages will increase, and accuracy will
630 be improved.

631

632 **4.1. Impacts of Exploitation and Potential For Localized Depletion**

633

634 The primary question that arises from our analysis is whether the historical shift (i.e., increase) in
635 the proportion of removals from artificial structures is likely to be detrimental to the red snapper
636 resource. The discrepancy in the areal extent of reef type (i.e., 98% natural to 2% artificial), as
637 well as the increasing affinity for unstructured bottom as fish grow, indicates that only a small
638 fraction of red snapper biomass (i.e., ~14% according to Karnauskas et al., 2017) occurs on
639 artificial structures in the Gulf of Mexico (Streich et al., 2017c; Dance and Rooker, 2019). Thus,
640 given that much of the red snapper resource does not appear to reside on artificial structure, the
641 increasing exploitation on artificial structures is unlikely to be a major concern to the
642 sustainability of the Gulf of Mexico population.

643

644 However, our relative exploitation index provides insight into the potential for hotspots of
645 localized depletion. For instance, there are a handful of areas identified in our study where high

646 removals existed, especially in comparison to estimated biomass. Mainly, the shelf break areas
647 off the Florida panhandle, Alabama, and Mississippi, primarily associated with natural reefs,
648 along with a handful of more inshore areas along the Florida and Alabama coasts, consisting of a
649 mixture of artificial and natural reefs, appear particularly vulnerable (Figure 9). Similarly,
650 localized depletion is plausible in areas off the eastern Louisiana and central Texas coast
651 associated with artificial structure and oil platforms (Figures 5 – 6, 8). Conversely, despite high
652 landings in many offshore areas of Texas, exploitation appears relatively low given the assumed
653 high biomass concentrations.

654
655 The increased number of locations with high exploitation in the eastern Gulf of Mexico from our
656 study, taken in concert with the disparity in productivity among regions (i.e., ~60% of new
657 recruits are estimated to settle in the western region; SEDAR, 2018), indicate that the eastern
658 stock region may merit careful monitoring. Our results support the latest stock assessment
659 (SEDAR, 2018), which warned that, despite strong rebuilding of the red snapper resource,
660 comparatively higher exploitation and lower productivity in the eastern stock could potentially
661 lead to localized depletion. Additionally, biophysical modeling suggests that parts of the eastern
662 stock are highly reliant on self-recruitment; the West Florida Shelf receives approximately 93%
663 of its larvae locally, which would limit the population's ability to rebuild following depletion
664 (Karnauskas and Paris, 2021). The high levels of recreational fishing in the eastern Gulf of
665 Mexico, which is not accounted for in our study, provides further impetus to consider
666 implementation of more precautionary management in the eastern region. But, generally, it
667 appears that exploitation rates across the Gulf of Mexico remain at or below F_{MSY} and the
668 fraction of biomass being heavily exploited by the commercial fleet is around 10% based on
669 recent stock assessment estimates of age-2+ biomass (Figure 10). Moreover, the GRSC has
670 indicated that biomass estimates may be on the order of three magnitudes greater than those
671 estimated in the 2018 stock assessment, because the latter incorporates only limited data from
672 unstructured bottom where a majority of red snapper appear to reside (Stunz et al., 2021).
673 Additionally, the GRSC indicated an approximately equal distribution of biomass across regions,
674 (Stunz et al., 2021) compared to an estimated 70% of biomass in the western region from the
675 2018 stock assessment (SEDAR, 2018).

676
677 Despite discrepancies in biomass estimates and distributions between the SEDAR 52 assessment
678 and the GRSC, similar patterns in hot spots of exploitation resulted (Figures 5 - 6). However, the
679 GRSC led to lower estimates with only 1.5% of the total Gulf of Mexico age-2+ biomass
680 encountering exploitation rates by the commercial fishery greater than F_{MSY} (Figure 10).
681 Regardless of the true biomass level, we believe that the spatial patterns in exploitation are
682 important to consider as the red snapper resource rebuilds and quotas increase, because landings
683 are unlikely to broadly redistribute outside of existing concentrated hot spots. In particular, the
684 more easily accessible nearshore areas of the eastern Gulf of Mexico along with large-scale
685 natural reefs, which may provide increased habitat quality (i.e., improved productivity potential,
686 predation protection, or prey quality; Glen et al., 2017; Schwartzkopf et al., 2017) compared to
687 artificial counterparts, should be closely monitored for signs of depletion.

688 689 **4.2. Considerations Associated with Attraction Versus Production on Artificial** 690 **Structure**

691

692 New management approaches for red snapper, whether those described here or more generally,
693 need to be considered within the context of the ongoing production versus attraction debate
694 regarding the source of fish on artificial structures. Although the analysis of VMS data does not
695 directly provide evidence for either argument, the increase in and currently high level of landings
696 from artificial structure confirms previous analyses demonstrating that artificial structures
697 support high densities of red snapper and sustain high catch rates (e.g., Streich et al., 2017c;
698 Powers et al., 2018). Given the high proportion of biomass observed on unstructured bottom in
699 the GRSC study and the ever increasing number of artificial structures in the Gulf of Mexico, it
700 seems unlikely that attraction is the sole source of fish populating new artificial structures.
701 However, connectivity and dispersal among different reef types is an important aspect of the
702 metapopulation dynamics of red snapper that are not well understood. Dispersal among reefs
703 represent an important missing link in defining the production argument for artificial structure,
704 especially if strong source-sink dynamics exist between highly productive natural reefs and new,
705 less complex artificial structures. The impacts of heavy depletion of nearshore areas would likely
706 be net neutral if new artificial structures are essentially self-sustaining (i.e., provide sufficient
707 new, successfully settled recruits into the Gulf of Mexico population to replace any fish
708 originally attracted to the reef). But, if strong attraction is occurring without associated
709 reproductive benefits, then it would be expected that reef building programs might increase net
710 exploitation by ‘pulling’ (i.e., attracting) fish from the large swathes of lightly exploited
711 unstructured bottom. Of course, the potential for increased survival and growth for younger fish
712 living on structured versus unstructured bottom must also be weighed against the increased
713 exploitation on artificial structures. Ultimately, spatially explicit modeling frameworks, which
714 can account for variation in growth, reproduction, and survival by habitat and location, are
715 warranted to more fully address attraction versus production debates (e.g., Smith et al., 2015;
716 Roa-Ureta et al., 2019). The results of this study represent a first step towards developing a fully
717 spatial dataset that includes habitat type for red snapper fishery-dependent and independent data.
718 Once the collation of data is accomplished, future work will aim to develop and apply a research
719 based spatially stratified stock assessment model for red snapper that can directly estimate both
720 productivity and mortality on artificial, natural, and unstructured habitat across the Gulf of
721 Mexico. However, a key limitation in this process is a data driven analysis of spatial location and
722 habitat type of recreational removals, which will require increasing utilization of unique data
723 collection methodology, such as electronic self-reporting applications (e.g., Midway et al., 2020).

724
725 Until more spatially explicit models can be developed, our exploitation maps provide a useful
726 guide to managers to help understand where extraction is likely highest and may potentially lead
727 to localized depletion. We also believe that these exploitation maps could be used to develop
728 adaptive spatiotemporal dynamic ocean management approaches. For instance, they could be
729 utilized to implement spatiotemporal closures that weigh habitat quality versus exploitation rates
730 on natural compared to artificial reefs. We are working with the Gulf of Mexico Fisheries
731 Management Council and Science and Statistical Committee (SSC) to ensure that the
732 exploitation maps and habitat exploitation analysis developed here can become a consistently
733 updated data source available to assessment scientists and managers to understand where harvest
734 is occurring. However, limited availability of synoptic red snapper fishery-independent
735 abundance surveys may impede getting consistent updates on biomass distributions.

736 737 **4.3. Modeling Caveats**

738 There were a handful of limitations to our analysis that likely led to unquantifiable levels of
739 uncertainty in spatial estimates of red snapper exploitation, including: habitat mapping coverage
740 in the Gulf of Mexico, TIP coverage rates, the assumption that time spent fishing directly
741 equated to red snapper landings, the use of a spatial buffer around structures to assign fishing
742 locations to habitat type, habitat extrapolation assumptions within the extrapolated datasets, and
743 the limited time series of VMS data along with the lack of time-varying estimates of biomass
744 distributions.

745

746 Based on the data we have collated, only about 10% of the US Gulf of Mexico out to 200 m has
747 been mapped with high resolution sonar data. Additionally, identifying and mapping small-scale
748 ‘private’ (i.e., deployed by individual fishermen) artificial structures is extremely difficult. Thus,
749 assignment rates to habitat are clearly underestimated (motivating the development of the
750 extrapolated data sets). Fortunately, mapping emphasis is placed on the continental shelf break,
751 which coincides with areas of high commercial fishing effort (i.e., the high relief shelf break
752 habitat). Additionally, the large-scale artificial structures in the Western Gulf (i.e., oil platforms,
753 pipelines, and reefed rigs) are well documented. Therefore, the distribution of mapping and
754 known artificial structures leads to higher intercepts of fishing activity on known habitat than if
755 all mapping was completely random. Similarly, the distribution of TIP sampling is not even
756 across states or proportional to landings. Thus, differential sampling effort by state could alter
757 interpretations of the proportion of landings from each habitat, given that there appear to be
758 state-specific differences in fishing practices. However, we do not expect that the distribution of
759 habitat mapping or TIP sampling led to any systematic bias in our results, though we
760 acknowledge that both factors led to unquantified uncertainty in the analysis.

761

762 An important, yet unvalidated, assumption used in this study was that time spent fishing on a reef
763 (i.e., VMS fishing location linked to reef habitat) equates to landings of red snapper. Obviously,
764 not all fishing events result in positive catch, but commercial fishermen attempt to optimize their
765 time, such that limited effort is spent fishing on unproductive habitat. Given the complexities of
766 modeling fishing behavior and decision-making, we simply assumed that all effort is equally
767 productive and proportionally split the total landings from a trip by the number of fishing
768 locations on each habitat type encountered. In the future, it may be worth using observer data or
769 stakeholder interviews to elucidate assignment of red snapper catch to structure within trips and,
770 similarly, to better understand species specific targeting behaviors.

771

772 Similarly, the use and determination of the optimal spatial buffer around a given habitat type
773 used to assign a fishing location to habitat led to uncertainty in assignment rates. Red snapper
774 typically exist in high densities to at least a distance of 100 m from large-scale artificial
775 structures (Reynolds, 2015), while fishermen report similar, though slightly larger, distances
776 around which they typically fish a structure when targeting red snapper with hook and line gear
777 (J. Brusher, NMFS, personal communication).

778

779 We explored a range of circular buffer sizes, which were essentially equivalent to assigning
780 fishing locations to habitat based on closest linear distance measures, but also accounted for the
781 biological (and associated fishing behavior) expectation that fish and fishing effort decreased
782 rapidly with distance from structure. In other words, a maximum linear distance cutoff was
783 needed to avoid overclassification of fishing locations too far from structure to be realistically

784 fishing on that structure. The 250m buffer was utilized, because it provided a balance between
785 maximizing habitat assignment, minimizing multiple habitat classifications for a single fishing
786 location, and was a reasonable distance from structure around which both fish and fishermen are
787 known to aggregate.

788
789 As noted, habitat mapping and TIP sampling are both limited in coverage. Therefore, in an effort
790 to better understand the likely distribution of all Gulf of Mexico red snapper landings across
791 habitat types, we developed the extrapolated data sets. We believe the extrapolation from
792 unknown to known habitat is a reasonable approximation given that it is widely accepted that a
793 majority of red snapper landings have historically been associated with high relief structure
794 (Moe, 1963; Shipp and Bartone, 2009). In the future, it would be helpful to refine the study to
795 better delineate fishing on unstructured bottom from that on unknown (i.e., unmapped) reef
796 types. Improved bottom mapping would help reduce the proportion of fishing locations on
797 unknown habitat, while better identifying exploitation on known unstructured bottom.

798
799 Given that the biomass distributions were assumed to be static based on Karnauskas et al. (2017;
800 Figure 3), it is likely that cell specific exploitation patterns are moderately biased due to fish
801 movement, changes in productivity, and redistribution due to rebuilding of the resource.
802 However, general patterns in the distribution of biomass from Karnauskas et al. (2017) have been
803 subsequently supported by Dance and Rooker (2019) and the GRSC (Stunz et al., 2021). Thus,
804 due to the relative stability in the spatial patterns of landings (Figures SM 2 - 4) and limited
805 large-scale movements of red snapper (Patterson et al., 2007), it is unlikely that the patterns in
806 exploitation intensity are likely to alter in the near term. Additionally, a longer time series of
807 filtered VMS data is required to determine whether the observed patterns in removals by habitat
808 type vary across years, but the four years analyzed demonstrated little interannual variability
809 (Supplementary Material Figures SM5 – SM10). Ultimately, a longer time series of data along
810 with a deeper analysis of both biological and socioeconomic factors is required to determine the
811 mechanistic drivers influencing fishing locations. For instance, individual fisherman decision-
812 making is driven by a complex suite of factors (e.g., resource distribution, quota availability,
813 ontogenetic migration patterns, weather, environment, fuel price, fishing vessel capacity,
814 distance to port, depth, distribution of other target species, social factors within the fleet, and
815 spatiotemporal management measures), which could impact the distribution of effort in a given
816 year (Naranjo-Madrigal et al., 2015; Thorson et al., 2017; Collins et al., 2021). Although beyond
817 the scope of this study and the expertise of the analysts, the results of the current study could
818 help inform more detailed biosocioeconomic studies of fishery patterns and behavior in the Gulf
819 of Mexico reef fish fleet.

820

821 **4.4. Conclusions**

822

823 Our analysis of VMS data from Gulf of Mexico commercial reef fisheries targeting red snapper
824 have highlighted that a large proportion of removals are extracted from artificial structures.
825 However, both fine- and broad-scale spatial patterns emerged. For instance, a high proportion of
826 commercial landings appear to be extracted from offshore habitat. In the central and western
827 Gulf of Mexico, landings are predominately taken on large-scale offshore oil and gas platforms,
828 whereas in Florida, where there is more extensive natural reef coverage, landings are primarily
829 from natural reefs. Artificial structures appear to be attracting high levels of fishing pressure,

830 especially when accounting for recreational fishing effort that tends to aggregate on nearshore
831 artificial structures, despite extremely low total bottom coverage across the Gulf of Mexico (i.e.,
832 less than 2% of known reefs are artificial). Although this raises concerns about the potential for
833 localized depletion in areas of high artificial reef concentrations and high fishery removals, less
834 than 15% of the total red snapper biomass is estimated to reside on artificial structure. Thus, it
835 appears that the increasing removals from artificial structures is unlikely to be detrimental to the
836 population. When considered in tandem with the results of the GRSC, which suggests that
837 biomass levels are orders of magnitude larger than previously estimated and predominately exists
838 on uncharacterized bottom where little exploitation occurs, the impacts of increasing removals
839 from artificial structures appears even less detrimental. However, as the red snapper resource
840 continues to rebuild and quotas increase, current fishing hotspots should be carefully monitored
841 for signs of extensive localized depletion.

842

843 We envision that analyses such as this that provide fine-scale information on where fisheries are
844 operating and obtaining catch are essential information for informed and comprehensive marine
845 spatial planning for a number of emerging uses such as aquaculture (Lester et al 2018) and
846 offshore wind development (Haggett et al. 2020, Methratta et al, 2020). The analyses in this
847 paper have informed recent decision making on the fraction of red snapper biomass currently
848 fished by the commercial fishery, a key consideration for setting the current overfishing limit
849 (GMFMC, 2021). Furthermore, analyses such as this provide essential context for identifying
850 and mitigating conflicts between multiple ocean uses, a critical component of achieving
851 sustainable development of a diverse Blue Economy.

852

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854

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868

869 **6. References**

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1093 Wilson, J., Osenberg, C.W., St. Mary, C.M., Watson, C.A., and Lindberg, W.J. 2001. Artificial
1094 structures, the attraction-production issue, and density dependence in marine ornamental
1095 fish. *Aquarium Sciences and Conservation*. 3: 95–105.

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1097 **7. Tables**

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1099 **Table 1:** Definitions for linked datasets.

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Dataset	Definition
VMS-TIP non-extrapolated	Fishing trips in the VMS and TIP databases were linked via unique trip identifiers, then VMS fishing locations were assigned to habitat (i.e., natural reef, artificial structure, or unknown) using a spatial selection procedure assuming a 250 m buffer around reef habitat. Whole trip landings from the TIP database were assigned to habitat based on the proportion of time spent fishing (i.e., number of fishing locations) on each habitat type. Provides exact fishing locations and habitat associations along with proportions of landings from each habitat type for all red snapper targeted trips and landings in the VMS-TIP linked data.
VMS-TIP extrapolated	Extrapolates the unknown habitat assignments in the VMS-TIP non-extrapolated data set to reef habitat based on the relative proportion of time spent fishing known habitat types per trip. Due to extrapolation, data is aggregated to 10 km by 10 km cells and no longer provides exact fishing locations. Provides cell-specific proportions of landings by reef type for all red snapper targeted trips and landings in the VMS-TIP linked data.
State-specific extrapolated	Assigns the VMS-TIP extrapolated data to state, then multiplies cell-, habitat-, and state-specific proportions of landings in the VMS-TIP extrapolated data set by state-specific total landings. Provides cell-specific total landings by habitat type and the proportion of landings from each habitat type per state.
Total Gulf extrapolated	Utilizes a weighted average by relative state landings of the state-specific extrapolated data set to calculate the Gulf-wide landings by habitat type. Provides the proportion of all red snapper landings in the Gulf of Mexico on each habitat type (i.e., natural or artificial reef).

1101

1102 **Table 2.** Mean proportion of habitat linked to fishing events by vessels landing red snapper ($\bar{x} \pm$
1103 95% confidence intervals) from the VMS dataset, provided by state and also averaged across the
1104 entire Gulf of Mexico (GOM). These data are fishing locations and not tied to landings.
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State	Natural Reef	Artificial Structure	Unknown
FL	0.29 \pm 0.03	0.03 \pm 0.01	0.68 \pm 0.03
AL/MS	0.35 \pm 0.08	0.29 \pm 0.05	0.36 \pm 0.07
LA	0.38 \pm 0.08	0.36 \pm 0.11	0.25 \pm 0.12
TX	0.17 \pm 0.06	0.30 \pm 0.19	0.54 \pm 0.14
GOM	0.32 \pm 0.01	0.15 \pm 0.07	0.53 \pm 0.07

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In review

1110 **Table 3.** Annual Gulf-wide estimates of red snapper proportional landings by habitat type (NR
 1111 = Natural Reef, AS = Artificial Structure, UNK = Unknown) along with mean proportion
 1112 (averaged across all years) of catch per habitat from the VMS-TIP linked trips ($\bar{x} \pm 95\%$
 1113 confidence intervals are provided in parenthesis). Values are provided for the VMS-TIP non-
 1114 extrapolated data set along with the VMS-TIP extrapolated data set (i.e., columns starting with
 1115 ‘Ext_’; see text for a full description of the methods used to derive both sets of values).
 1116

Year	NR	AS	UNK	Ext_NR	Ext_AS
2011	0.29	0.17	0.54	0.69	0.31
2012	0.21	0.24	0.55	0.54	0.46
2018	0.19	0.3	0.51	0.5	0.5
2019	0.19	0.28	0.53	0.51	0.49
Mean	0.22 ± 0.07	0.25 ± 0.09	0.53 ± 0.03	0.54 ± 0.14	0.46 ± 0.14

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In review

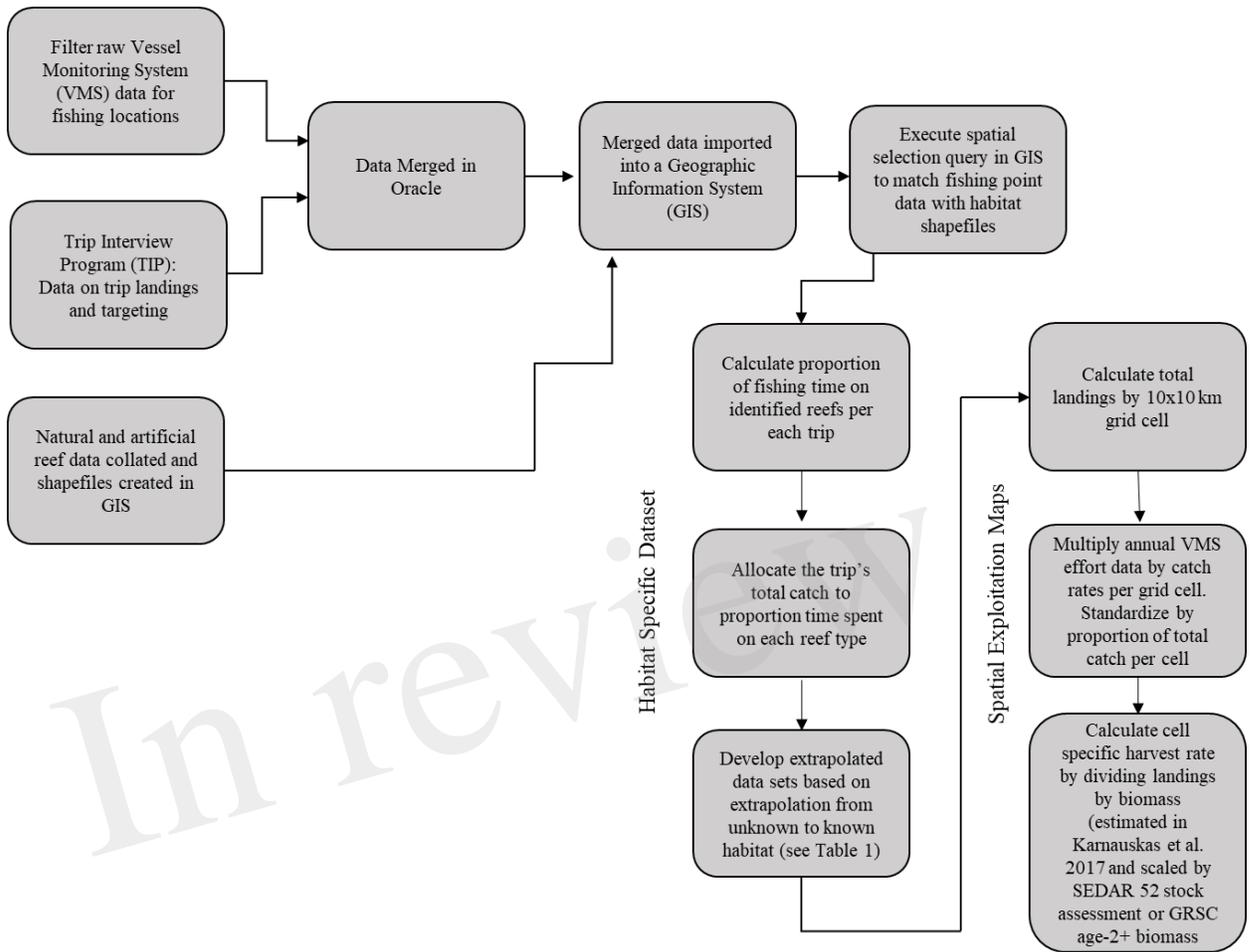
1147 **Table 4.** Annual proportion of extrapolated landings by state and structure (i.e., the state-
 1148 specific extrapolated landings data set; see text for a full description of the methods used to
 1149 derive extrapolated values) along with mean proportion (averaged across all years) of catch
 1150 per habitat.
 1151

Year	FL		AL/MS		LA		TX		Total	
	NR	AS	NR	AS	NR	AS	NR	AS	NR	AS
2011	0.86	0.14	0.44	0.56	0.34	0.66	0.58	0.42	0.69	0.31
2012	0.86	0.14	0.34	0.66	0.26	0.74	0.22	0.78	0.54	0.46
2018	0.95	0.05	0.28	0.72	0.26	0.74	0.20	0.80	0.50	0.50
2019	0.94	0.06	0.30	0.70	0.25	0.75	0.22	0.78	0.51	0.49
Mean	0.91	0.09	0.31	0.69	0.27	0.73	0.22	0.78	0.54	0.46

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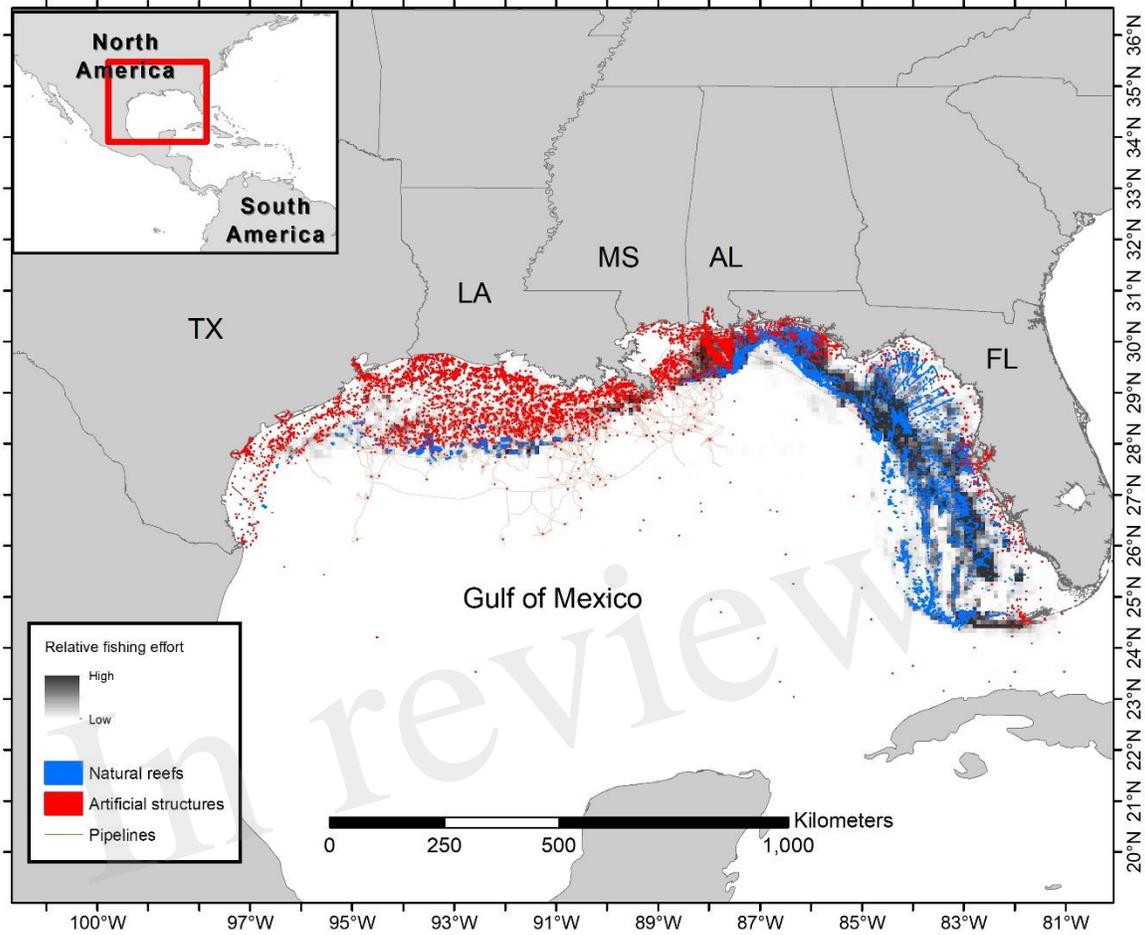
In review

1182 **8. Figures:**



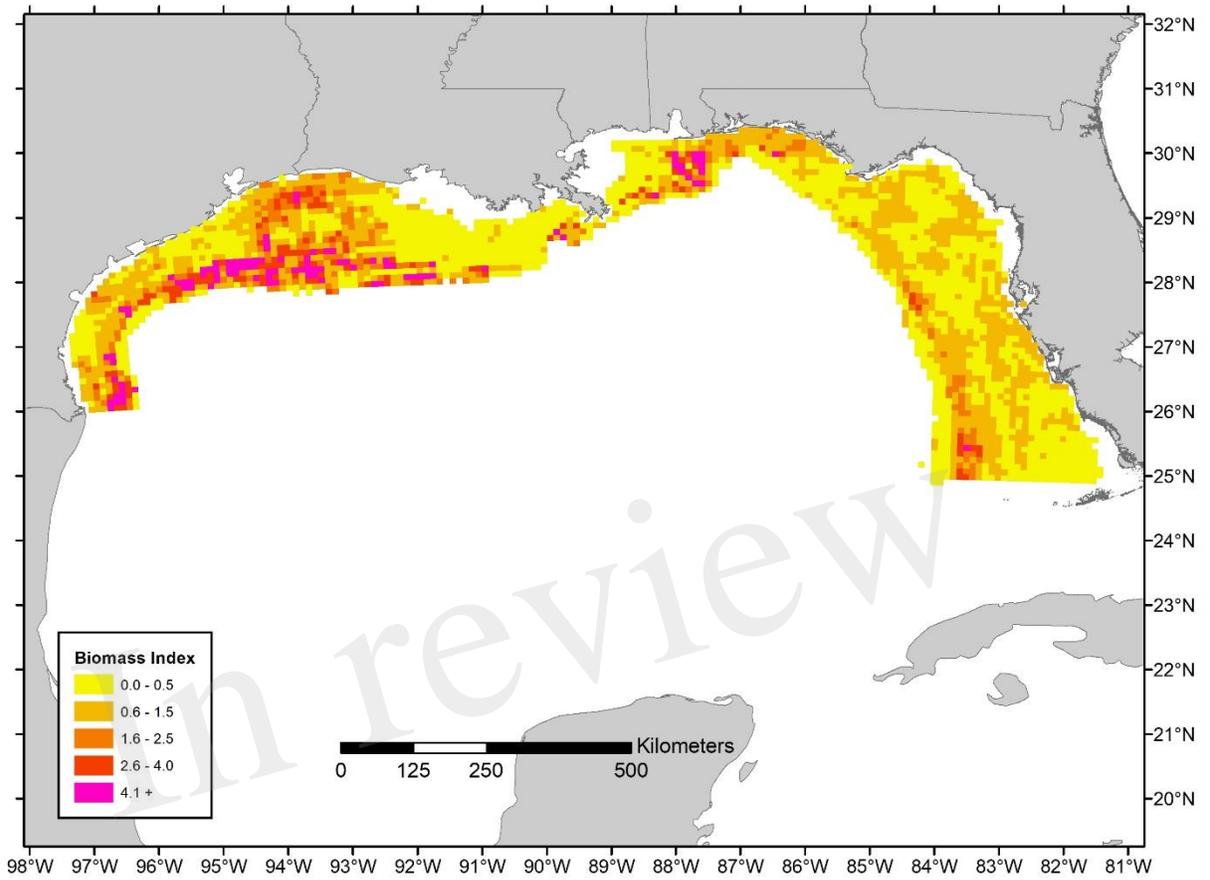
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Figure 1: Workflow of main analytical steps.



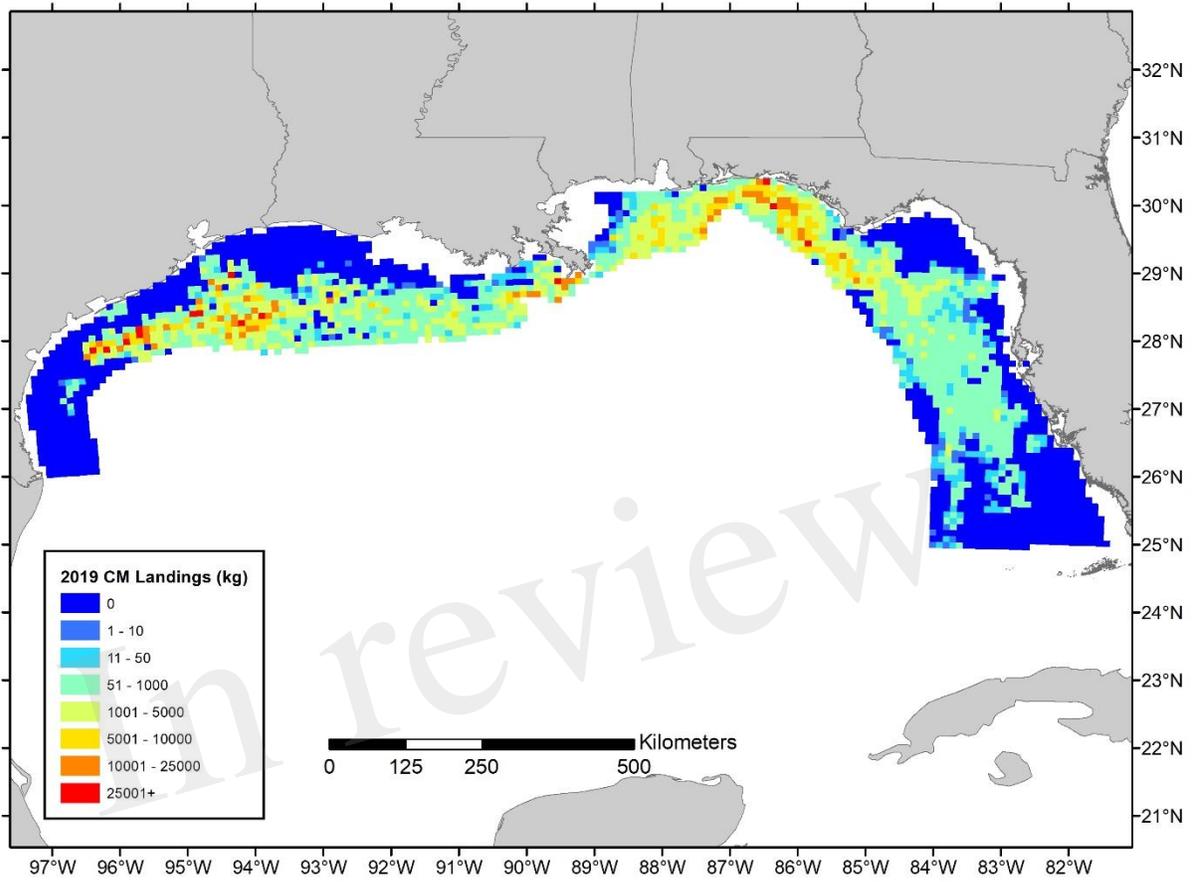
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Figure 2. Habitat mapping of known natural reefs, artificial structures (including oil and gas platforms), and pipelines in the US Gulf of Mexico along with a relative scale of commercial vertical line fishing density from VMS data aggregated across years by mean values per 10 x 10 km cells. Point data in this example are aggregated to a 2 km scale due to confidentiality concerns. Note that habitat points are enlarged and not drawn to scale to enable viewing of individual structures.



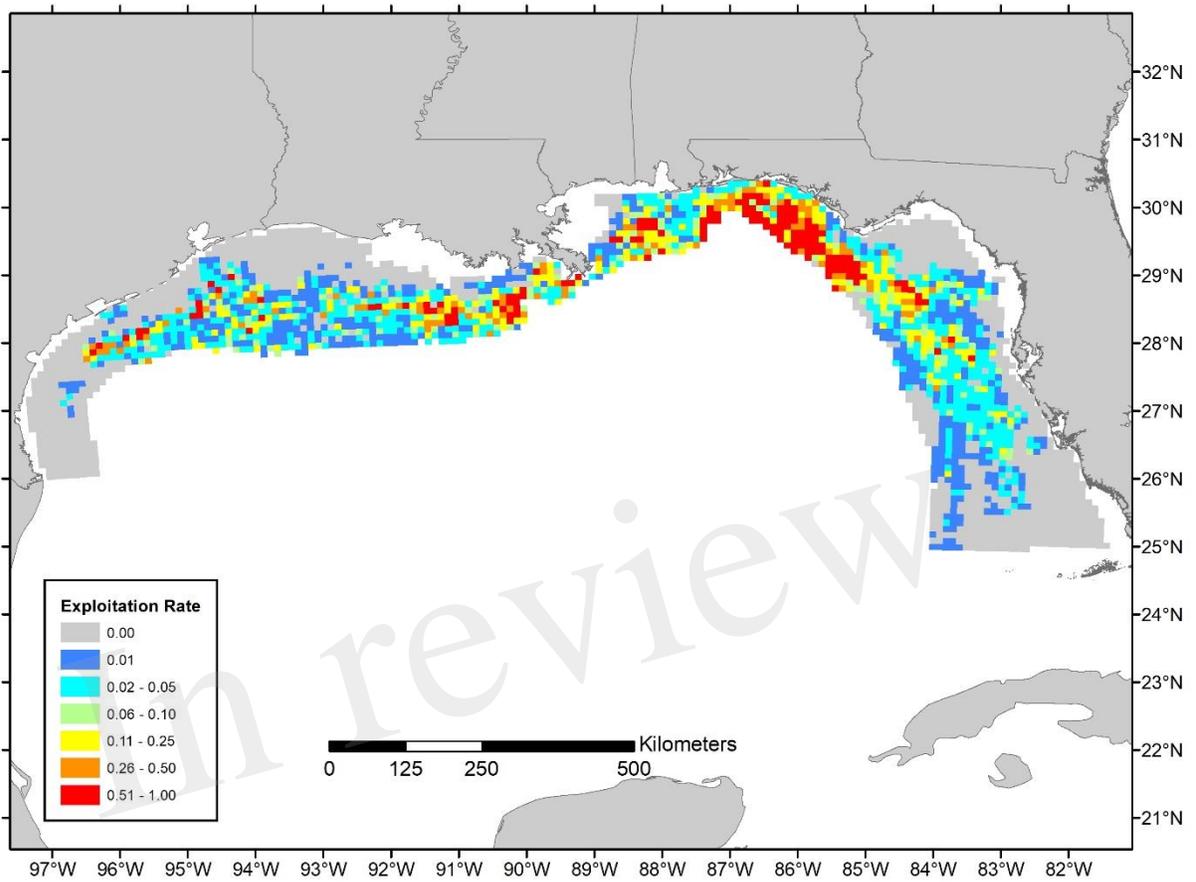
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Figure 3. Relative biomass index reproduced from Karnauskas et al. (2017).



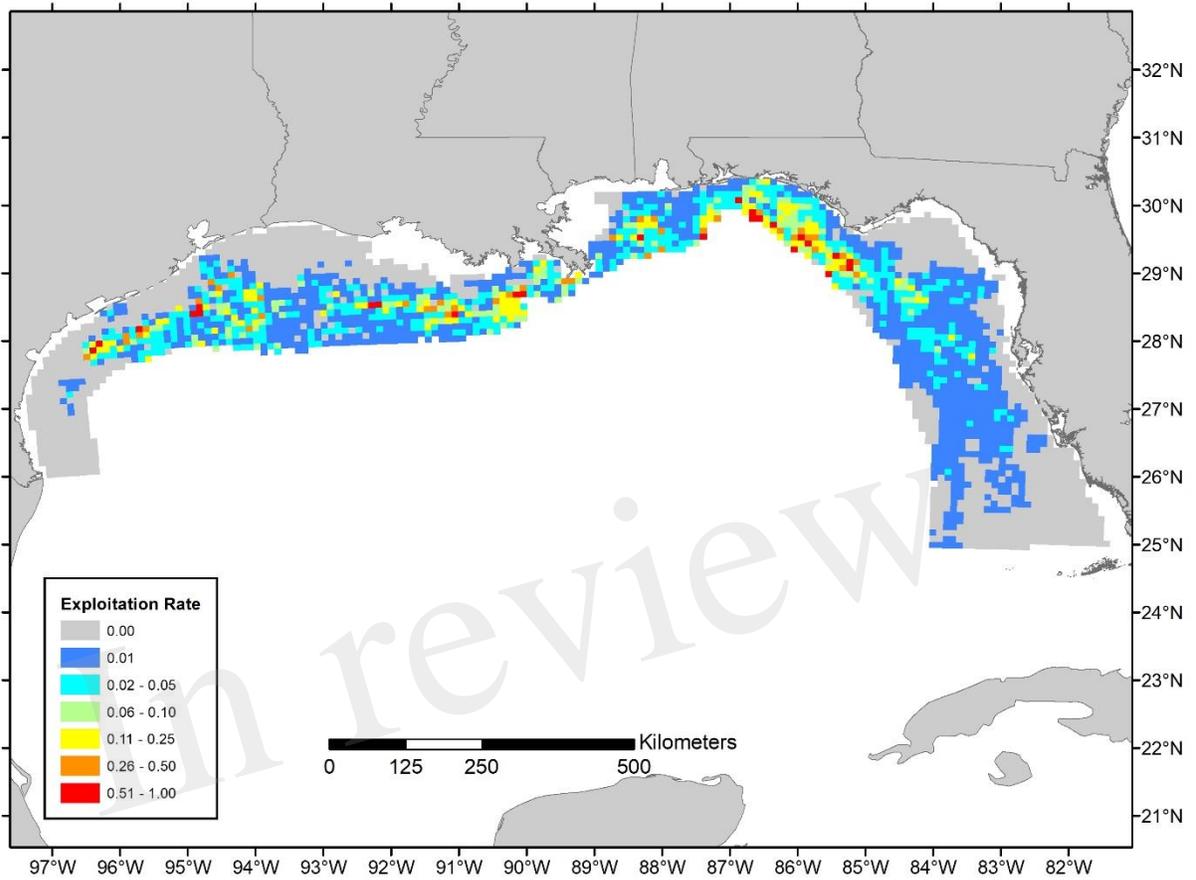
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Figure 4. 2019 red snapper estimated commercial landings (kg) per 10 × 10 km grid cell.



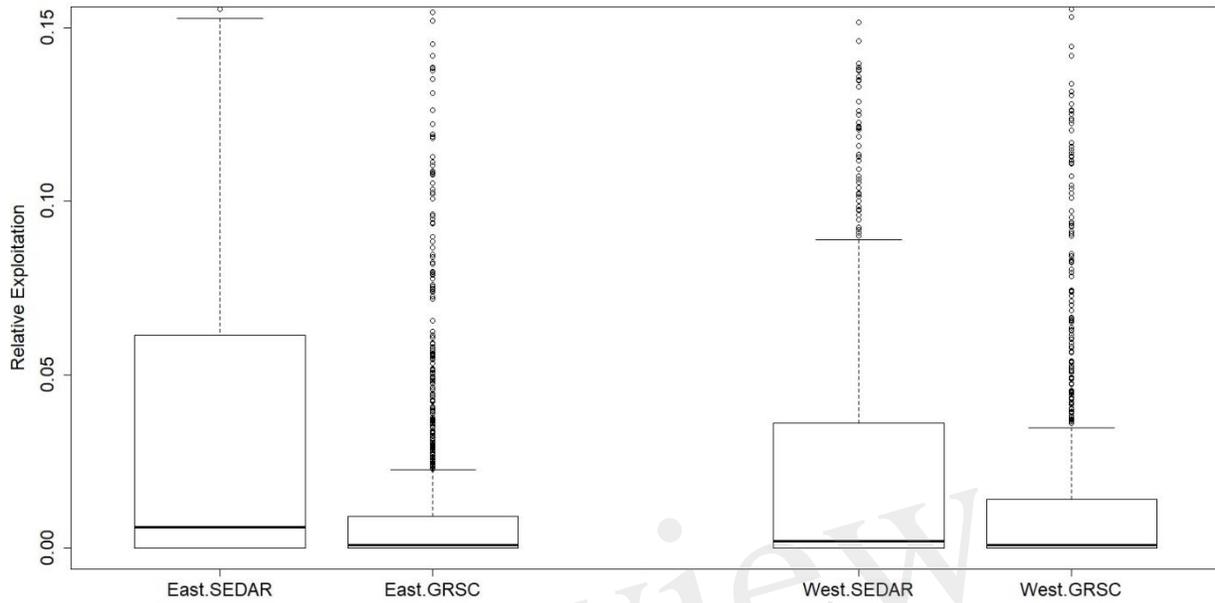
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1210 **Figure 5.** Relative exploitation index based on the 2019 commercial landings. Estimates of age-
1211 2+ biomass are from the terminal year of the SEDAR 52 stock assessment (i.e., 2016) and
1212 distributed according to Karnauskas et al. (2017; Figure 3).
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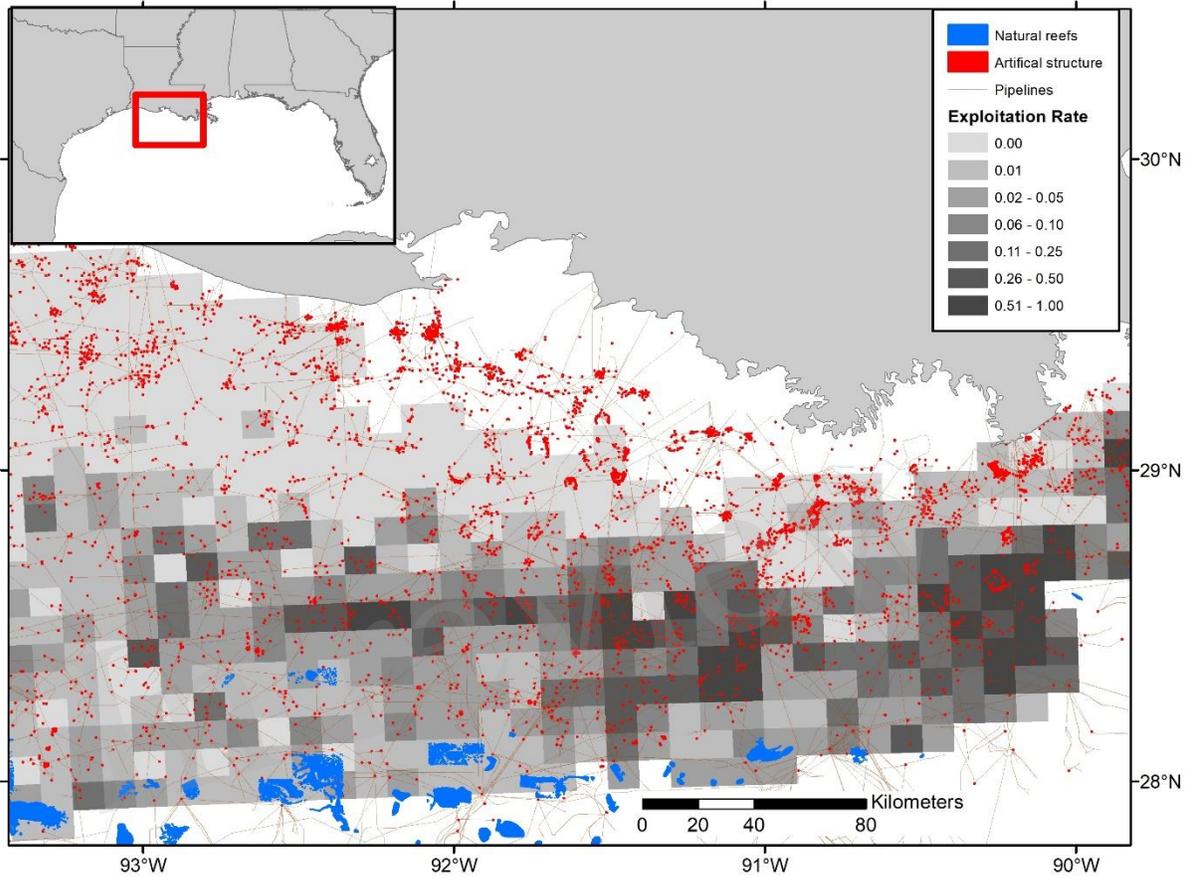
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1216 **Figure 6.** Relative exploitation index based on the 2019 commercial landings. Estimates of age-
1217 2+ biomass are from the 2019 Great Red Snapper Count and distributed according to Karnauskas
1218 et al. (2017; Figure 3).



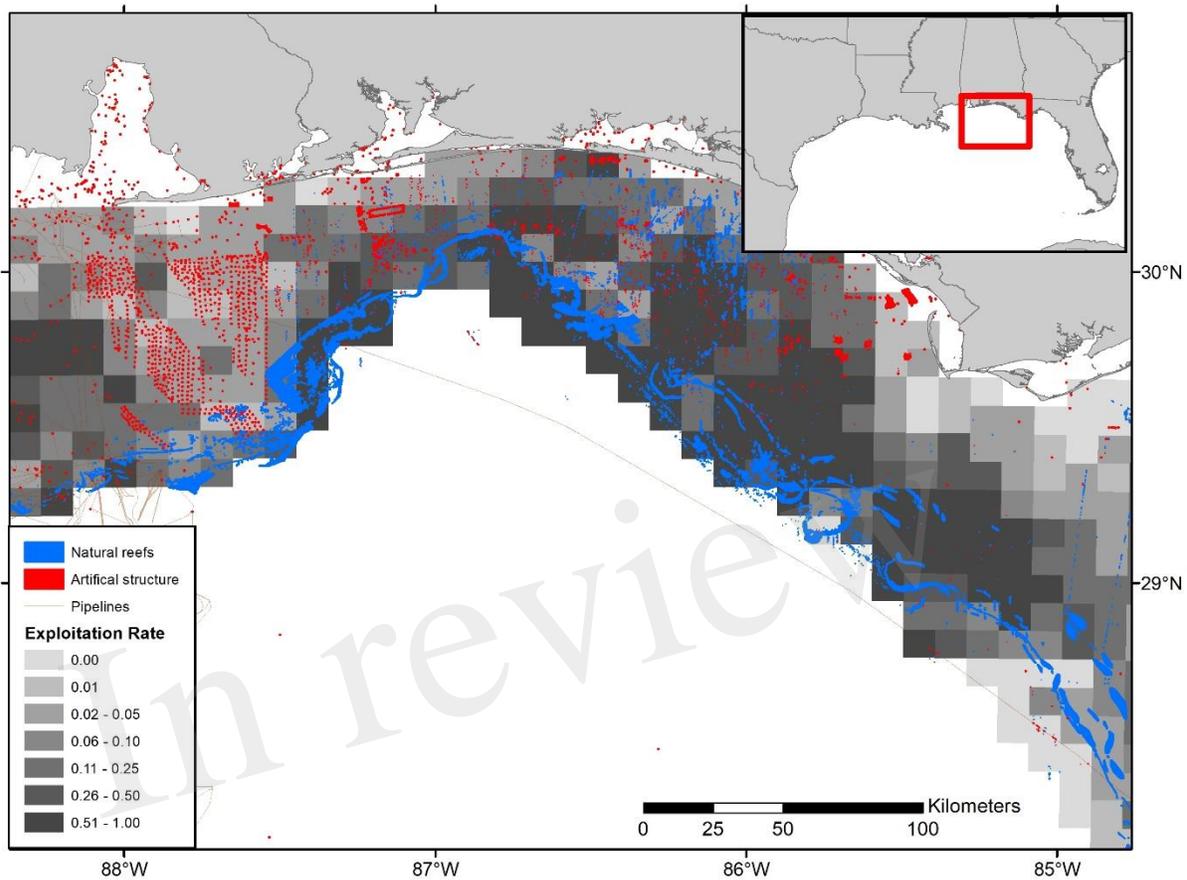
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Figure 7. Box plot of relative exploitation by cell delineated by the Eastern and Western Gulf of Mexico based on the age-2+ biomass estimates from the terminal year (2016) of the SEDAR 52 assessment model and the GRSC. Boxes represent the interquartile range, the heavy black line is the median, whiskers represent the 95% intervals, and individual plotted points represent outliers.



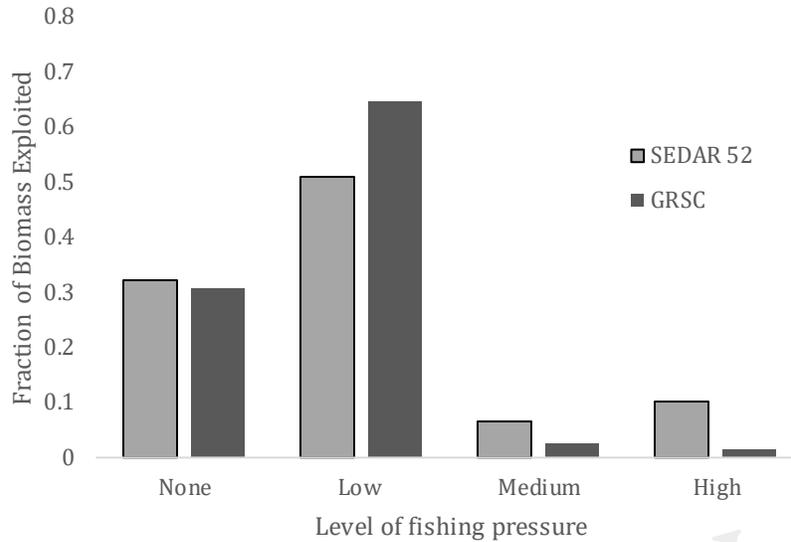
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Figure 8. Relative exploitation index per 10 ×10 km grid cells from offshore Louisiana based on the terminal year (i.e., 2016) SEDAR 52 stock assessment age-2+ biomass estimates. Habitat structure sizes are exaggerated and are not plotted to scale.



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Figure 9. Relative exploitation index per 10 ×10 km grid cells along offshore shelf break and artificial structure zones for the Florida Panhandle and Alabama waters. Relative exploitation index is based on the terminal year (i.e., 2016) SEDAR 52 stock assessment age-2+ biomass estimates. Habitat structure sizes are exaggerated and are not plotted to scale.



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Figure 10. Histograms of the proportion of total red snapper biomass exploited at various fractions of the target exploitation rate proxy (i.e., F_{MSY} as approximated by a spawner potential ratio, SPR, of 26%) by the Gulf of Mexico Commercial fishery in 2019 using SEDAR 52 and The Great Red Snapper Count age-2+ biomass estimates. The groupings are: none--no catch; low--exploitation index equal to or less than $0.5 \cdot F_{MSY}$ proxy; medium--exploitation index greater than $0.5 \cdot F_{MSY}$ proxy but less than or equal to F_{MSY} proxy; high--exploitation index greater than the F_{MSY} proxy. The biomass-based exploitation rate proxy for F_{MSY} associated with only commercial landings of age-2+ fish is 0.084 for the SEDAR dataset (SEDAR, 2018) and 0.122 for the GRSC dataset (NMFS, 2021).

Figure 1.JPEG

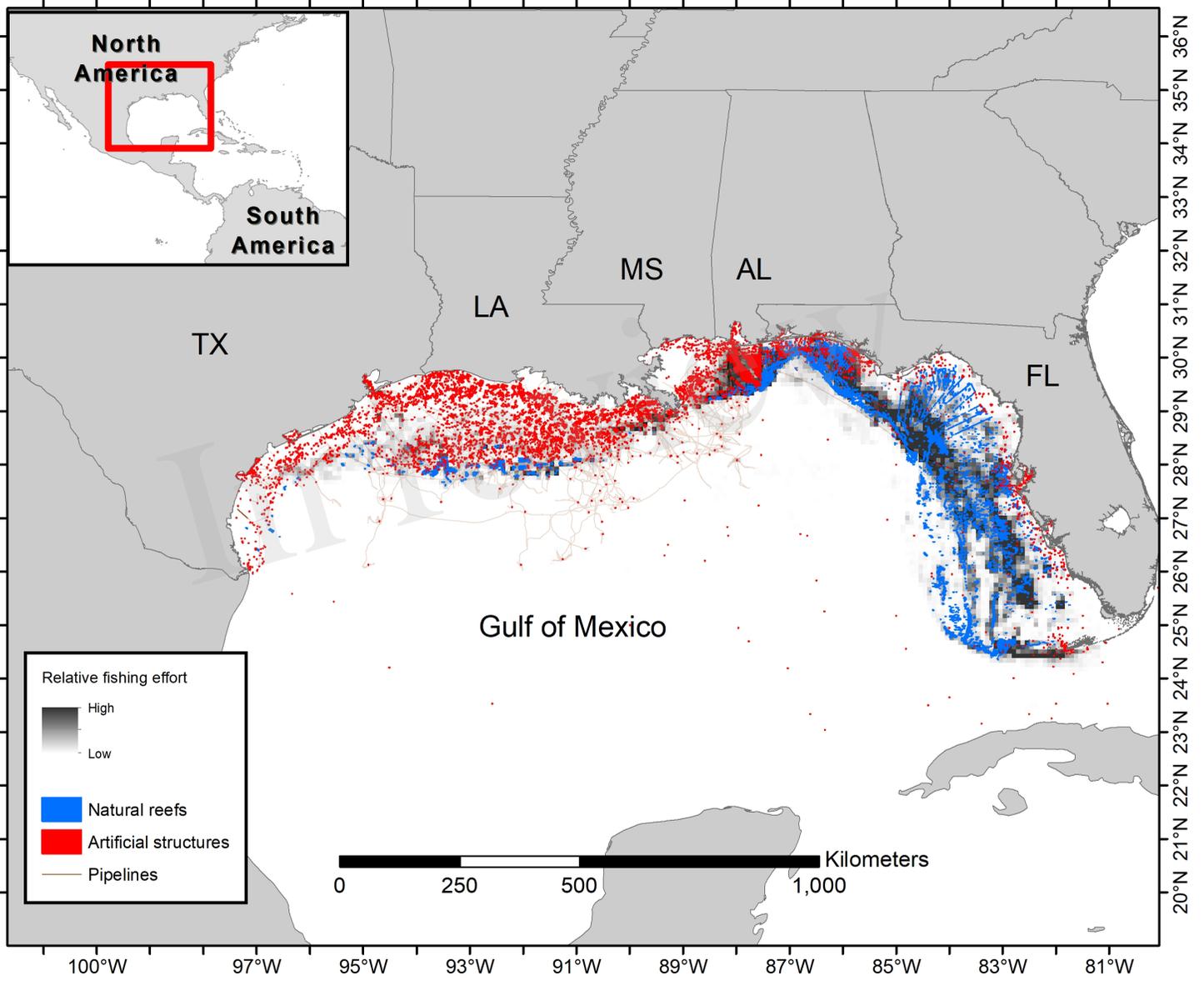


Figure 2.JPEG

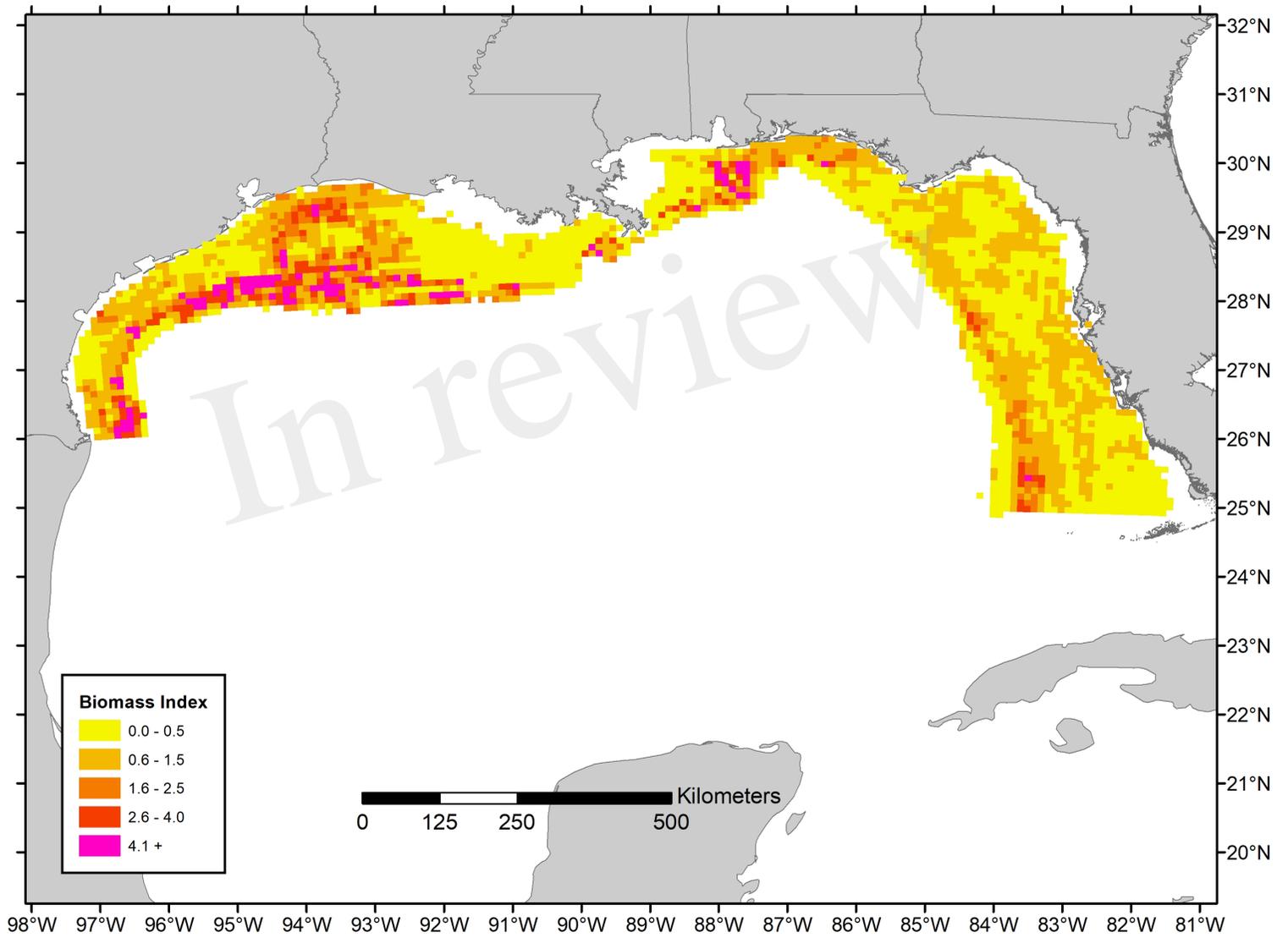


Figure 3.JPEG

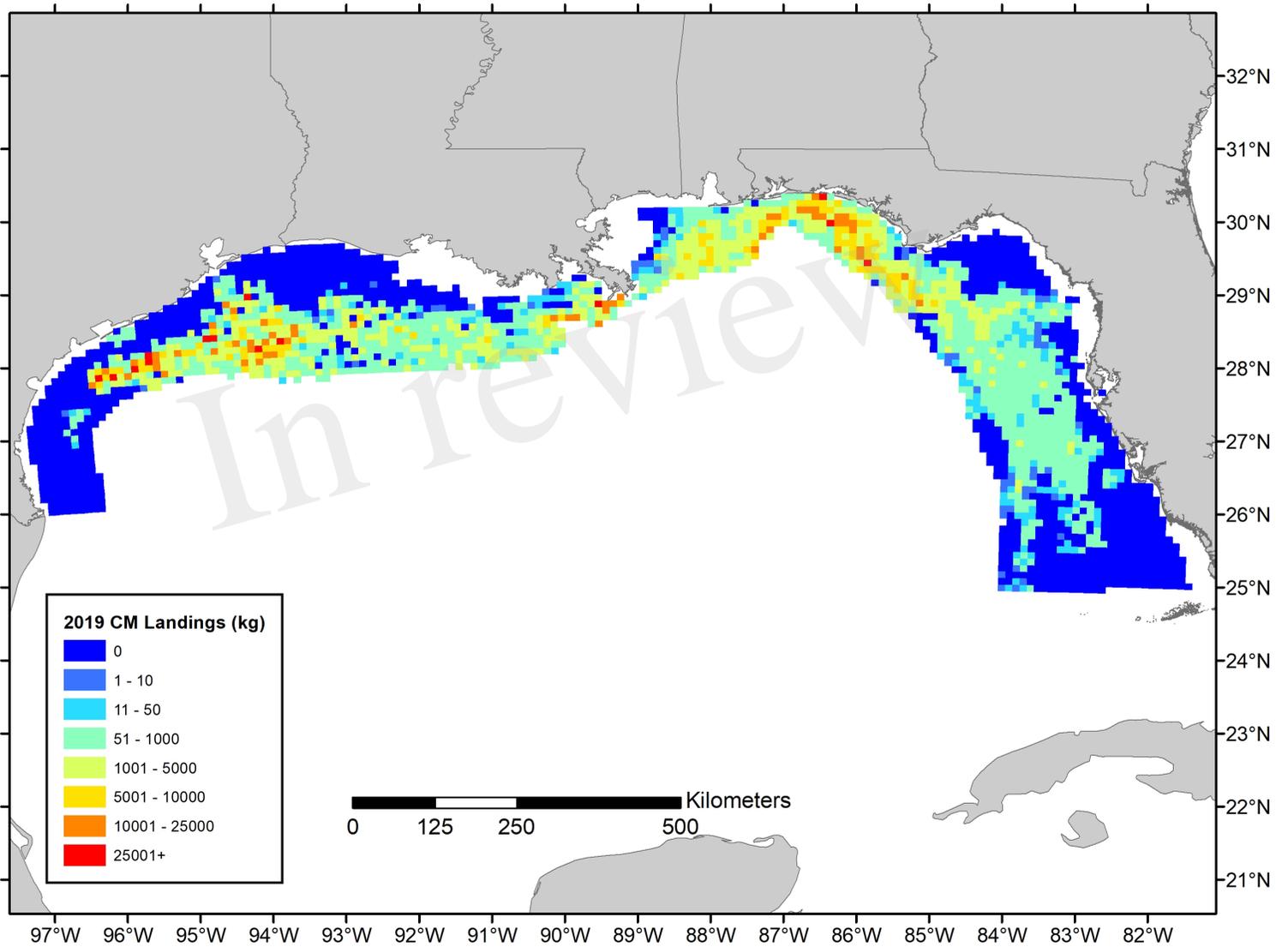


Figure 4.JPEG

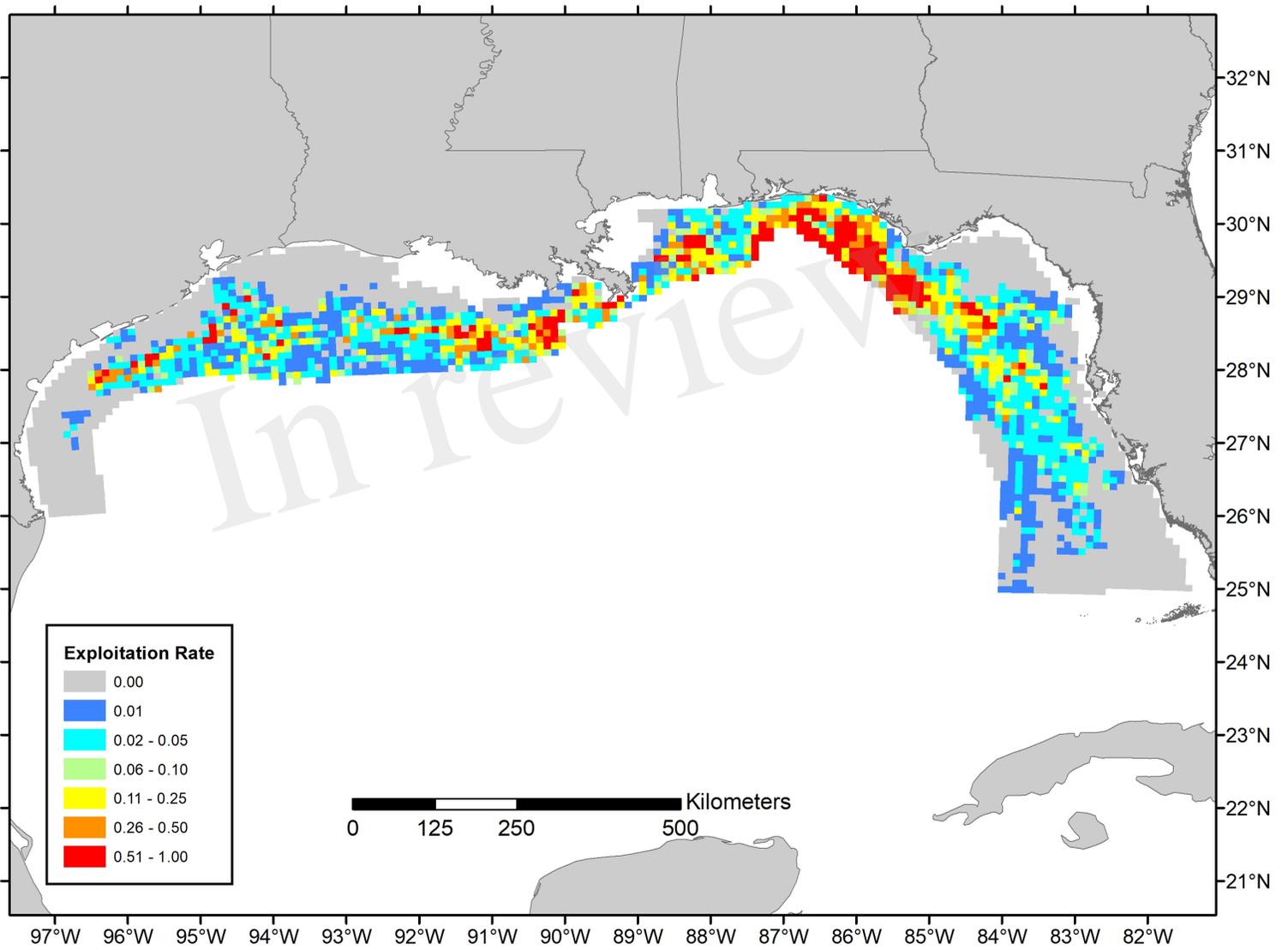


Figure 5.JPEG

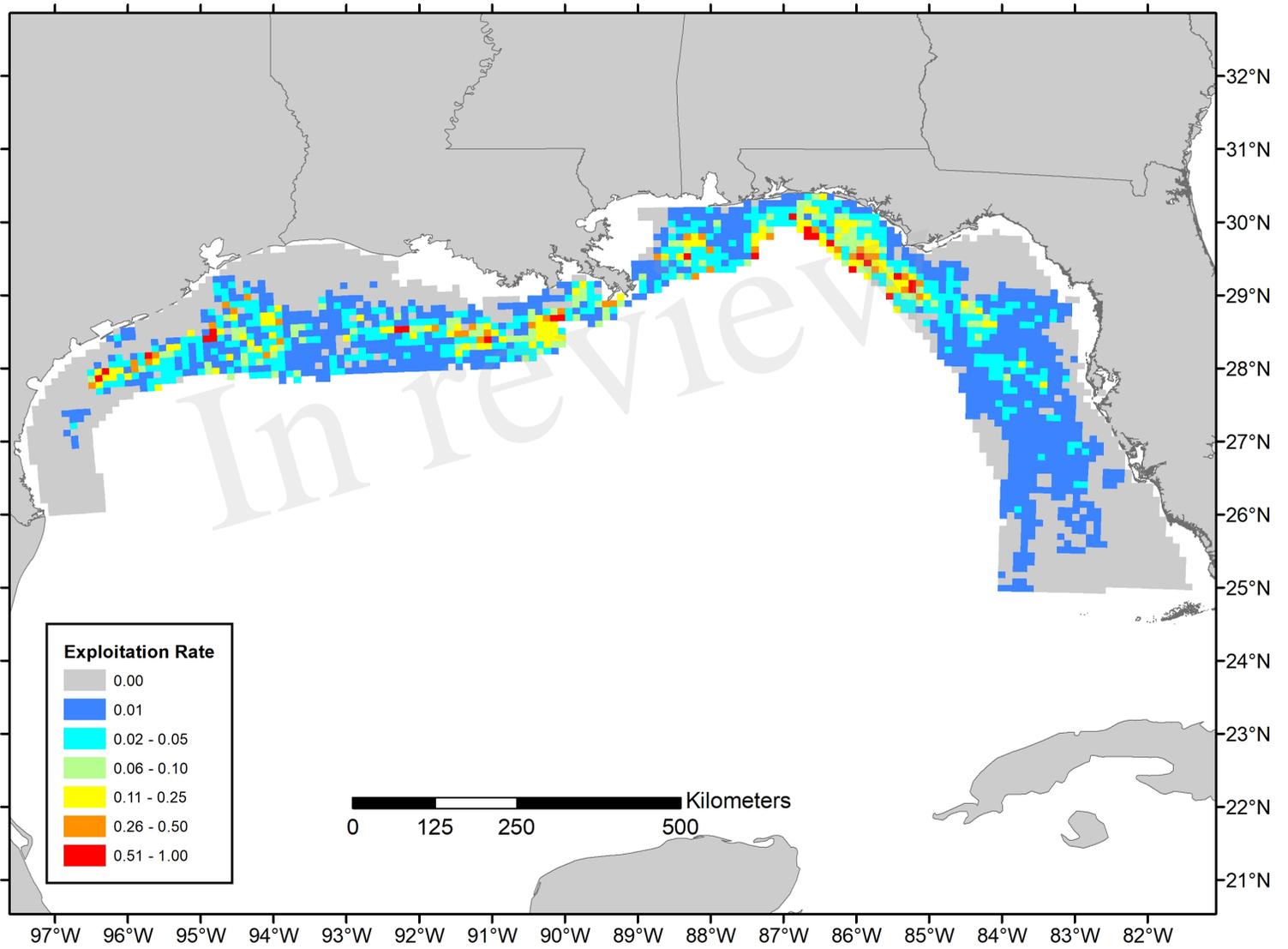


Figure 6.JPEG

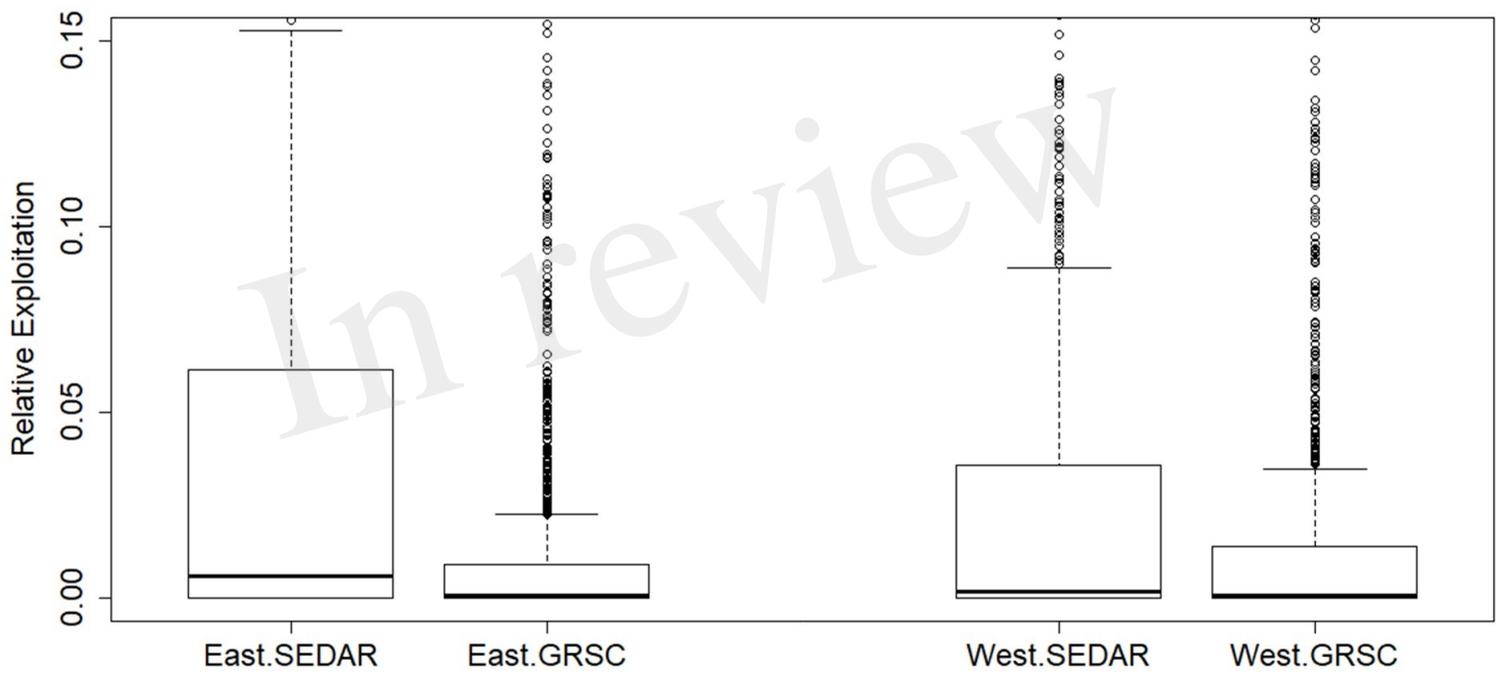


Figure 7.JPEG

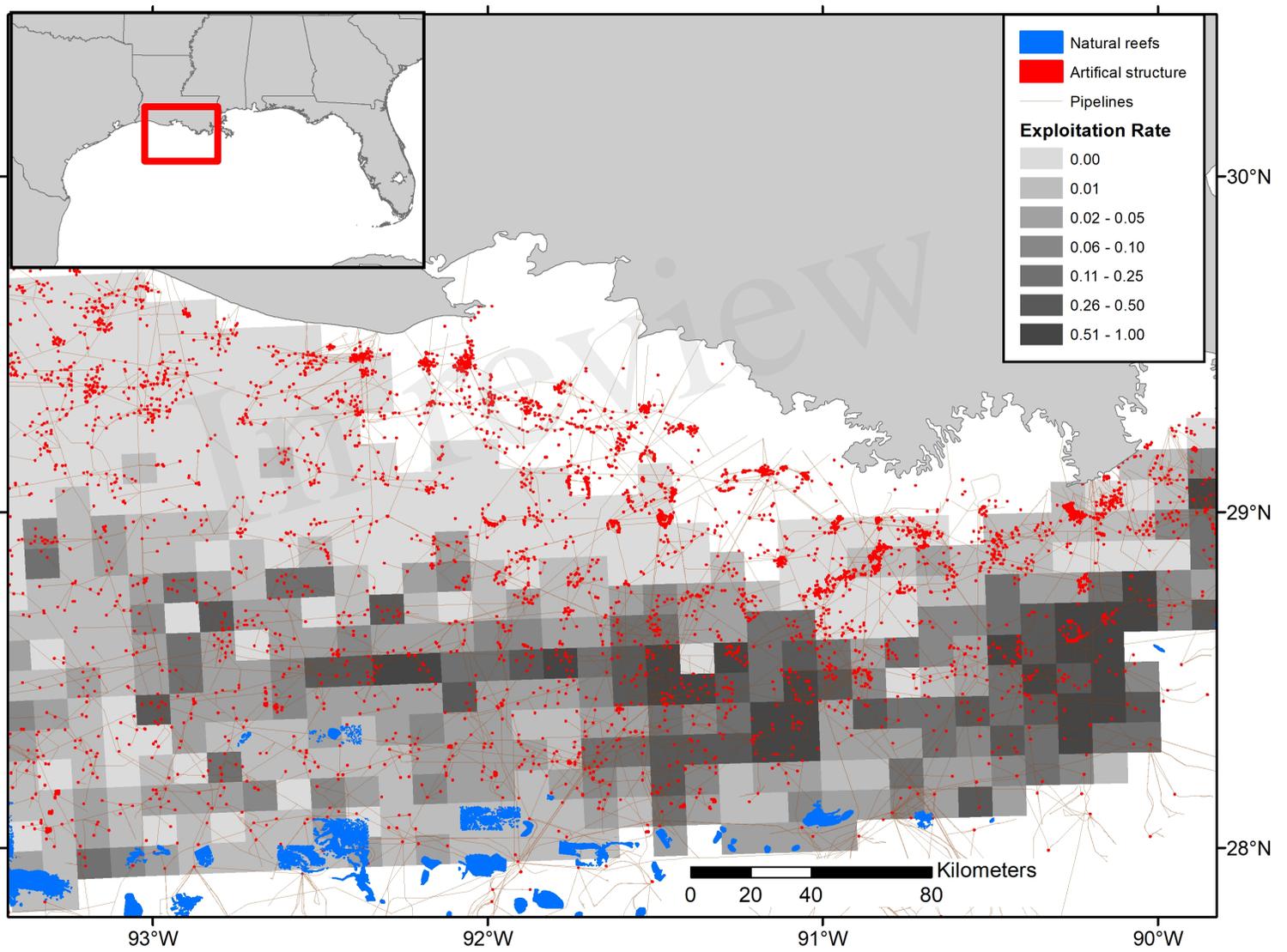


Figure 8.JPEG

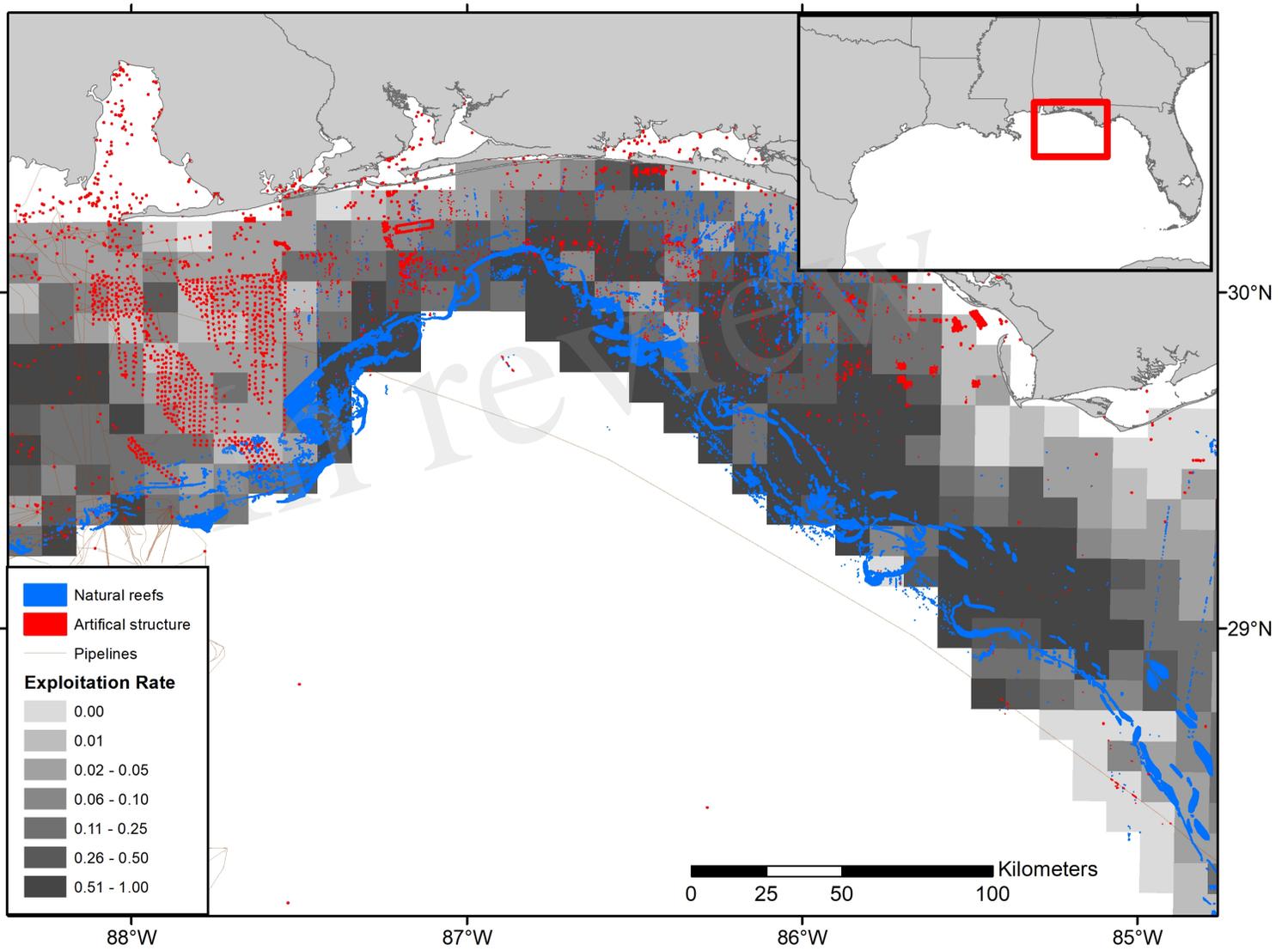
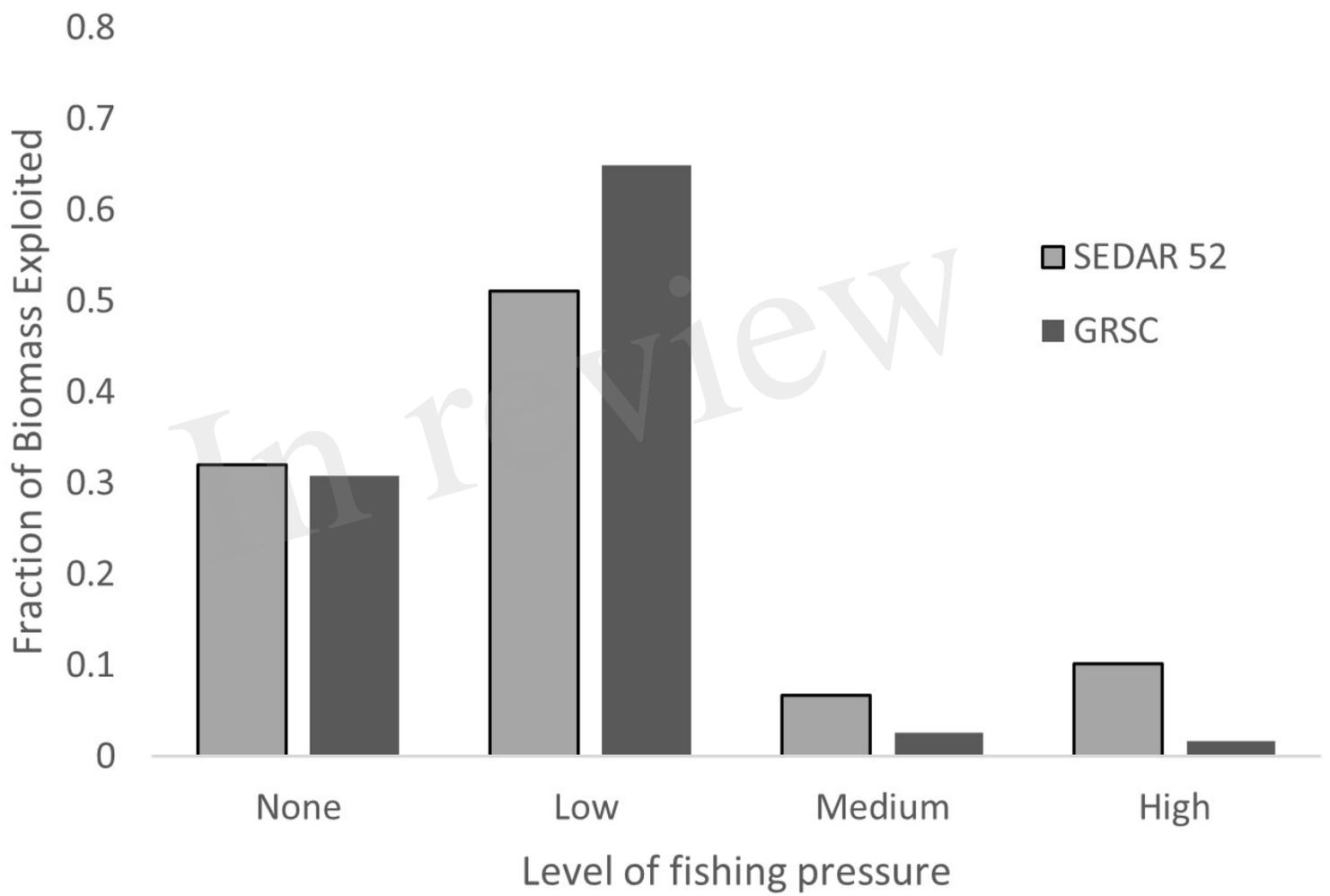


Figure 9.JPEG



Dataset	Definition
VMS-TIP non-extrapolated	<p>Fishing trips in the VMS and TIP databases were linked via unique trip identifiers, then VMS fishing locations were assigned to habitat (i.e., natural reef, artificial structure, or unknown) using a spatial selection procedure assuming a 250 m buffer around reef habitat. Whole trip landings from the TIP database were assigned to habitat based on the proportion of time spent fishing (i.e., number of fishing locations) on each habitat type. Provides exact fishing locations and habitat associations along with proportions of landings from each habitat type for all red snapper targeted trips and landings in the VMS-TIP linked data.</p>
VMS-TIP extrapolated	<p>Extrapolates the unknown habitat assignments in the VMS-TIP non-extrapolated data set to reef habitat based on the relative proportion of time spent fishing known habitat types per trip. Due to extrapolation, data is aggregated to 10 km by 10 km cells and no longer provides exact fishing locations. Provides cell-specific proportions of landings by reef type for all red snapper targeted trips and landings in the VMS-TIP linked data.</p>
State-specific extrapolated	<p>Assigns the VMS-TIP extrapolated data to state, then multiplies cell-, habitat-, and state-specific proportions of landings in the VMS-TIP extrapolated data set by state-specific total landings. Provides cell-specific total landings by habitat type and the proportion of landings from each habitat type per state.</p>
Total Gulf extrapolated	<p>Utilizes a weighted average by relative state landings of the state-specific extrapolated data set to calculate the Gulf-wide landings by habitat type. Provides the proportion of all red snapper landings in the Gulf of Mexico on each habitat type (i.e., natural or artificial reef).</p>

In review

State	Natural Reef	Artificial Structure	Unknown
FL	0.29±0.03	0.03±0.01	0.68±0.03
AL/MS	0.35±0.08	0.29±0.05	0.36±0.07
LA	0.38±0.08	0.36±0.11	0.25±0.12
TX	0.17±0.06	0.30±0.19	0.54±0.14
GOM	0.32±0.01	0.15±0.07	0.53±0.07

Figure 12.JPEG

