

GULF OF MEXICO FISHERY MANAGEMENT COUNCIL

REEF FISH MANAGEMENT COMMITTEE

The Lodge at Gulf State Park Gulf Shores, Alabama

April 5, 2022

**VOTING MEMBERS**

- 10 Tom Frazer.....Florida
- 11 Kevin Anson (designee for Scott Bannon).....Alabama
- 12 Susan Boggs.....Alabama
- 13 Leann Bosarge.....Mississippi
- 14 Billy Broussard.....Louisiana
- 15 Dale Diaz.....Mississippi
- 16 Jonathan Dugas.....Louisiana
- 17 Phil Dyskow.....Florida
- 18 Dakus Geeslin (designee for Robin Riechers).....Texas
- 19 Bob Gill.....Florida
- 20 Jessica McCawley.....Florida
- 21 Chris Schieble (designee for Patrick Banks).....Louisiana
- 22 Bob Shipp.....Alabama
- 23 Joe Spraggins.....Mississippi
- 24 Andy Strelcheck.....NMFS
- 25 Greg Stunz.....Texas
- 26 Troy Williamson.....Texas

**NON-VOTING MEMBERS**

- 29 Dave Donaldson.....GSMFC
- 30 LCDR Lisa Motoi.....USCG

**STAFF**

- 33 Assane Diagne.....Economist
- 34 Matt Freeman.....Economist
- 35 John Froeschke.....Deputy Director
- 36 Beth Hager.....Administrative Officer
- 37 Karen Hoak.....Administrative & Financial Assistant
- 38 Lisa Hollensead.....Fishery Biologist
- 39 Ava Lasseter.....Anthropologist
- 40 Mary Levy.....NOAA General Counsel
- 41 Natasha Mendez-Ferrer.....Fishery Biologist
- 42 Ryan Rindone.....Lead Fishery Biologist/SEDAR Liaison
- 43 Bernadine Roy.....Office Manager
- 44 Carrie Simmons.....Executive Director
- 45 Carly Somerset.....Fisheries Outreach Specialist

**OTHER PARTICIPANTS**

- 48 Richard Cody.....NOAA
- 49 Peter Hood.....NMFS

1 Jim Nance.....GMFMC SSC  
2 Kelli O'Donnell.....NOAA  
3 Ed Walker.....AL  
4 John Walter.....SEFSC  
5 Laurilee Thompson.....SAFMC

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[PAGE 71](#): Motion to direct staff to begin work on a framework action to revise the red snapper catch limits based on the SSC's March 2022 catch limit recommendations. [The motion carried on page 74.](#)

[PAGE 110](#): Motion that the SEFSC and SSC prioritize increased human dimensions data collection and analysis, consistent with the recommendations from the report, "The Use of LAPPs in Mixed-Use Fisheries." [The motion carried on page 115.](#)

[PAGE 118](#): Motion to request the Southeast Regional Office to analyze and advise the council with regard to allowing permit leasing by permit owners. [The motion failed on page 120.](#)

[PAGE 121](#): Motion to request that the SSC reconsider the OFL and ABC for goliath grouper. [The motion carried on page 125.](#)

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1 The Reef Fish Management Committee of the Gulf of Mexico Fishery  
2 Management Council convened at The Lodge at Gulf State Park in  
3 Gulf Shores, Alabama on Tuesday morning, April 5, 2022, and was  
4 called to order by Chairman Tom Frazer.

5  
6 **ADOPTION OF AGENDA**  
7 **APPROVAL OF MINUTES**  
8 **ACTION GUIDE AND NEXT STEPS**  
9

10 **CHAIRMAN TOM FRAZER:** We will call to order the Reef Fish  
11 Management Committee, and the first order of business is the  
12 Adoption of the Agenda, which is Tab B, Number 1 in your  
13 briefing materials. Is there any modifications or additions?  
14 Mr. Gill.

15  
16 **MR. BOB GILL:** Thank you, Mr. Chairman. I would like to add an  
17 item under Other Business, the discussion of the Reef Fish AP  
18 motion regarding permit leasing.

19  
20 **CHAIRMAN FRAZER:** Okay, and so Reef Fish AP permits. Ms.  
21 McCawley.

22  
23 **MS. JESSICA MCCAWLEY:** I would like to add an item to talk about  
24 FWC's decision on goliath grouper under Other Business.

25  
26 **CHAIRMAN FRAZER:** Okay. FWC goliath grouper. Dr. Simmons.

27  
28 **EXECUTIVE DIRECTOR CARRIE SIMMONS:** Thank you, Mr. Chair. We  
29 have a couple of slides that staff put together, and it is  
30 posted on the website, under the discussion on Gulf of Mexico  
31 gag grouper, the supplemental rebuilding plan and regulatory  
32 timeline.

33  
34 **CHAIRMAN FRAZER:** All right, and so there's a tab identifier for  
35 that?

36  
37 **EXECUTIVE DIRECTOR SIMMONS:** It's under Tab B, Number 8, the  
38 last item.

39  
40 **CHAIRMAN FRAZER:** All right. So Tab B, Number 8, and we'll  
41 incorporate that into the gag discussion. All right. Is there  
42 any other Other Business items? I am not seeing any, and so can  
43 I get a motion to adopt the agenda, as amended, with the  
44 addition of the other business items?

45  
46 **MR. GILL:** So moved, Mr. Chairman.

47  
48 **CHAIRMAN FRAZER:** We have a motion by Bob Gill. Is there a

1 second?

2

3 **MS. MCCAWLEY:** Second.

4

5 **CHAIRMAN FRAZER:** Seconded by Ms. McCawley, and so the agenda is  
6 adopted. The next order of business is the Approval of the  
7 January 2022 Minutes, Tab B, Number 2 in your briefing  
8 materials, and is there any modifications of the minutes? I am  
9 not seeing any, and can I get a motion to approve the minutes?

10

11 **MR. GILL:** Motion to approve.

12

13 **CHAIRMAN FRAZER:** Motion by Bob Gill. Is there a second?

14

15 **MS. SUSAN BOGGS:** Second.

16

17 **CHAIRMAN FRAZER:** Seconded by Ms. Boggs. Thanks, Susan. All  
18 right, and so we will go ahead then and move into the meat of  
19 the agenda, and we have the Action Guide and Next Steps. Mr.  
20 Rindone, I think it's probably best if we go ahead and tackle  
21 those kind of issue-by-issue, if you want. Is that all right  
22 with you?

23

24 **MR. RYAN RINDONE:** That's all right with me.

25

26 **CHAIRMAN FRAZER:** Okay. So then we can go ahead and move right  
27 into the Review of the Reef Fish and Individual Fishing Quota  
28 Landings. Ms. O'Donnell.

29

30 **REVIEW OF REEF FISH AND INDIVIDUAL FISHING QUOTA LANDINGS**

31

32 **MS. KELLI O'DONNELL:** Good morning, Mr. Chair. Okay. As with  
33 CMP, and it's the same with reef fish, and the 2021 and 2022  
34 landings are preliminary, and we have commercial landings  
35 through the end of February.

36

37 Gray triggerfish, the same thing we're seeing with CMP  
38 yesterday, and they are on a decline in landings since 2020, and  
39 the yellow-dashed line for all of the reef fish species  
40 presented is, again, going to show the average for the 2017 to  
41 2019 fishing years, which were also all years in which the gray  
42 trigger commercial sector had a closure, and they have not had a  
43 closure since 2019.

44

45 The same thing for greater amberjack, and there's been a decline  
46 in landings since 2020, and they also had in-season closures in  
47 2017 to 2019, and they did have a little bit of an uptick in  
48 landings at the end of 2021, to get them a little bit higher

1 than 2020, but, in none of the years since we have implemented  
2 the trip limit step-down, once 75 percent of the ACT has been  
3 reached, has it been implemented. They have not reached that  
4 point of even reaching the 75 percent of their ACT for us to put  
5 that trip limit step-down into effect.

6  
7 Gray snapper is the same, and it did have a little bit of an  
8 uptick in landings at the end of 2021, but still not quite as  
9 high as what their 2017 to 2019 average had been.

10  
11 Lane snapper is getting on par to what their average was, but  
12 then they had the closure, because we were anticipating that  
13 those landings were going to exceed what their ACL was, and the  
14 new lane snapper document had not had regulatory implementation  
15 yet, which did happen right at the end of last year, but it does  
16 not look like fishermen really went out and fished those last  
17 couple of weeks of the year.

18  
19 As a reminder, the stock ACL did just increase, and is now in  
20 FES units, and so when, we present the recreational landings at  
21 the June meeting, that will only be through the end of 2021 and  
22 showing still the CHTS units, and then we may not be showing  
23 lane snapper recreational landings until we get a couple of  
24 years to go off of under the FES units, but we will still show  
25 what the commercial units are.

26  
27 Vermilion snapper is the same thing, and it's still been a  
28 little bit lower than they have been in their 2017 to 2019  
29 average, although, since 2020, they seem to have kind of a new  
30 lower average that is similar.

31  
32 Yellowtail, they did have an uptick in landings this fishing  
33 year, but then they kind of leveled off, although, in the past  
34 couple of years, it's right around this March time that they  
35 start having an uptick in landings again, and so we will see if  
36 that is par for the course, and we see that at our next meeting.

37  
38 Cubera is up more than what they have been, on average. They  
39 didn't really seem to be affected at all by the 2020 to 2022  
40 fishing year. I mean, most of their landings have still been on  
41 par for their average, even for 2017 to 2019, and they are  
42 showing lower landings, and I was looking, just this morning,  
43 and commercial landings are still less than 1 percent of their  
44 ACL, and this is a stock, but they pretty much have been landing  
45 about a little bit less than 50 percent of their ACL, which is  
46 pretty low, and it's only a little over 5,000 pounds, but, since  
47 they did exceed the ACL last year, between commercial and  
48 recreational landings, they will get a projection this year, and

1 we will let you know if a closure is anticipated, but that won't  
2 be until later in the year, once we start getting some  
3 recreational landings in.

4  
5 The same thing for mid-water, and they did have a closure last  
6 year, because they had also exceeded their ACL in 2020, and this  
7 is another one of those stocks that has an accountability  
8 measure that's only in the year after they have exceeded their  
9 ACL, where they have a projection for closure, and so they did  
10 close last year.

11  
12 The majority of the mid-water snapper stock landings are from  
13 the commercial sector, and so we are keeping an eye on that, to  
14 see where they are at, and, currently, they are only about 12  
15 percent of the ACL landings right now, although, as we heard  
16 from the fishermen last year, it's not until about April or May  
17 that those wenchman landings were starting to increase, and so  
18 that will be the timeframe that we're starting to really keep a  
19 close eye on, these next couple of months, to see if that  
20 happens again, like it did last year.

21  
22 The jacks complex is another one that -- With being a stock,  
23 we're having to wait for both landings, and, especially in this  
24 case, the majority of their landings are recreational, and it's  
25 not going to be until later in the year that we see what is  
26 happening, as far as landings, but they did exceed their ACL  
27 last year, and so they will also have a projection, to see if a  
28 closure is needed, this year. That is the end, and so I'll see  
29 if there is any questions.

30  
31 **CHAIRMAN FRAZER:** Okay. Ms. Boggs.

32  
33 **MS. BOGGS:** Thank you, Kelli, for the presentation. When you  
34 were discussing lane snapper, did I understand you to say that  
35 we won't be seeing the recreational numbers in FES for two  
36 years, that we're currently monitoring in FES, and I didn't  
37 quite understand what you said about that.

38  
39 **MS. O'DONNELL:** What we've been doing with these slides is  
40 showing what an average in landings has been for the past couple  
41 of years, and then what the current year is, and, since we don't  
42 -- We would have to do some back-calculation stuff, and I'm not  
43 sure if that's the path that we wanted to go down for showing  
44 the recreational landings in July, but, if you still would like  
45 to see that, then we could talk with our data branch, to make  
46 sure that we could have everything in the correct units and show  
47 what it is, the next time we show recreational landings, which  
48 would be the October meeting.

1  
2 **CHAIRMAN FRAZER:** A follow-up, Ms. Boggs?  
3  
4 **MS. BOGGS:** Well, I don't understand, because red snapper is  
5 FES, and triggerfish is FES, and I don't recall that we've had  
6 those issues with the other species, and so here we come back to  
7 this common currency, and, I mean, we're talking so many  
8 currencies that I can't keep up with what we're doing, and I  
9 don't understand why lane snapper would be any different than  
10 trigger or red snapper or all these other species, and maybe  
11 Andy can answer that question. Thank you.  
12  
13 **CHAIRMAN FRAZER:** Mr. Rindone.  
14  
15 **MR. RINDONE:** I was just going to say, for a point of  
16 clarification, red snapper is not in FES, and it's still in  
17 CHTS, but Andy, and then you can come back to me, Mr. Chair, if  
18 you would like.  
19  
20 **CHAIRMAN FRAZER:** Okay. Mr. Strelcheck.  
21  
22 **MR. ANDY STRELCHECK:** Thanks. Good morning. Just to clarify,  
23 FES started in 2018, and so we do have FES landings estimates  
24 from 2018 forward. Anything prior to 2018, we would have to  
25 essentially back-calculate, or estimate, what the landings would  
26 be, to have an FES equivalent, and so any species that are  
27 currently monitored in CHTS, or even going back to the old MRFSS  
28 methodology, once we switch over to the FES, it could be  
29 compared to data from 2018 forward rather easily.  
30  
31 **MS. O'DONNELL:** Thanks for that clarification, Andy. That's  
32 what I was trying to get out, but you made it more clear.  
33  
34 **CHAIRMAN FRAZER:** Ms. Bosarge.  
35  
36 **MS. LEANN BOSARGE:** So I was confused too, and can we go back to  
37 the screen for lane? Did we get recreational landings for lane,  
38 or did we only get commercial landings? I think that's what  
39 we're trying to figure out, is where are we at on that?  
40  
41 **MS. O'DONNELL:** At the last June meeting, the council decided to  
42 only get a presentation of recreational landings at their June  
43 meeting and the October meeting, and so, at this June meeting  
44 coming up, we could have final 2021 recreational landings, and  
45 we'll give a presentation on that, and, by October, we should  
46 have a couple of waves worth of 2022 recreational data, and  
47 we'll present that, and we're not presenting at meetings in  
48 between, because we really don't have any updates by that time.

1  
2 **CHAIRMAN FRAZER:** Dr. Simmons.  
3  
4 **EXECUTIVE DIRECTOR SIMMONS:** Thank you, Mr. Chair. Ms.  
5 O'Donnell, I think there's a little confusion there, and I think  
6 we were going to ask the council about that, but they had not  
7 made that decision yet, I believe.  
8  
9 **MS. O'DONNELL:** That was at the last June meeting that that  
10 decision was made.  
11  
12 **MR. RINDONE:** Kelli, I think the point that she's making is that  
13 it wasn't a decision, and it was a discussion point, and that  
14 decision is something that the committee would still like to  
15 review, it seems.  
16  
17 **CHAIRMAN FRAZER:** Ms. Bosarge.  
18  
19 **MS. BOSARGE:** I don't know if we're going to have that  
20 discussion now, or if this is slated for a future meeting or  
21 what, but, I mean, I will throw my opinion out there. To me,  
22 it's important to see the landings updates for all sectors,  
23 whether there is two or three for that particular fishery, or  
24 it's a stock ACL.  
25  
26 It's important to see the whole picture at every meeting, and we  
27 have waves for MRIP-FES, and so I don't see why we can't get an  
28 update at every meeting, and so is the question are we going to  
29 give it at every meeting or are we going to get it twice a year?  
30 Is that the question? What were the options? I guess I'm not  
31 sure. I want it at every meeting, but I certainly am a little  
32 nervous if we're talking about only getting it twice a year.  
33  
34 **MS. O'DONNELL:** Well, I can say, like for this meeting, and even  
35 the January meeting, we do not have any 2022 recreational  
36 landings yet, and so there wouldn't be anything to present,  
37 except to show zero landings, and I see that Andy has his hand  
38 up, and maybe he can add to that.  
39  
40 **CHAIRMAN FRAZER:** I will go to Andy.  
41  
42 **MR. STRELCHECK:** Thanks, Mr. Chair. Kelli made one of my  
43 points. Obviously, because of time lags in data collection,  
44 presenting recreational data during the year -- We might not  
45 actually have landings to present.  
46  
47 The other, I guess, point I've made to council staff is we have  
48 a website that summarizes the recreational and commercial

1 landings, and that's available at any point in time, for anyone  
2 that wants to look at it, and so I see this as very duplicative,  
3 to present to the council and also maintain that website more in  
4 real time, and so certainly, whether we're presenting to the  
5 council twice a year or every meeting, that other information is  
6 available on the NMFS website for people to review at any point  
7 in time.

8

9 **CHAIRMAN FRAZER:** Mr. Rindone.

10

11 **MR. RINDONE:** Thank you, Mr. Chair. Just to remind everybody,  
12 the MRIP data are collected in two-month waves, and the data for  
13 a two-month wave are not available until at least forty-five  
14 days after the end of that wave, and then they will go through  
15 continual QA/QC procedures until such a time as the landings  
16 data are collected for the entirety of the year, and they've all  
17 gone through that process, and then they're eventually certified  
18 as final, which can take a year or more after the end of that  
19 calendar year.

20

21 In reference to the website that Mr. Strelcheck is talking  
22 about, the data are continually updated on that page as well,  
23 which is why, whenever council staff and SERO staff reference  
24 information on that page, it's referenced with a date, because  
25 you could look at it today and it says one thing, and, by  
26 tomorrow, the numbers could have been slightly shifted, because  
27 of some change in procedure, or sorry. Not a change in  
28 procedure, but a change in the data from that QA/QC procedure.

29

30 Until the data are actually finalized, it should be expected  
31 that there could be some fluctuation, and so I would encourage  
32 the council to consider the ACL monitoring page as kind of a  
33 heat check, as a reference, but, until the data are actually  
34 listed as final, they are not final.

35

36 **CHAIRMAN FRAZER:** Peter.

37

38 **MR. PETER HOOD:** Thank you, Mr. Chair. I wanted to add just a  
39 couple of things here. The dataset that Ryan has been talking  
40 about is -- We do provide that, and that's Tab B-4(b), at this  
41 particular meeting, and, you know, the most up-to-date, you  
42 would obviously -- If you went right on our website, you would  
43 be able to see that, and I would be happy to provide anybody  
44 with that web address.

45

46 Then the other thing I just wanted to mention is that our LAPPs  
47 branch, with our data analysis, they're a person down, and it  
48 takes a while to corral the data and get it ready for these

1 presentations, and, in some of our internal discussions that  
2 we've had, it just seemed that it would be easier, and more  
3 informative for the council, if they got this information twice,  
4 once in June, and that would be able to show what happened in a  
5 previous year, and then in October, and that then would allow  
6 the council to see what had happened during the first part of  
7 the year, and so it's -- From our perspective, it's a way to be  
8 a little bit more efficient and provide some really good  
9 information and for our analysts to do some of the other things  
10 that they also have on their plates. Thank you.

11

12 **CHAIRMAN FRAZER:** Thank you, Mr. Hood. Ms. Boggs.

13

14 **MS. BOGGS:** I'm looking at the website now, and the last update  
15 was January 13 of 2022, and so is that because there has not  
16 been any new data come in since January 13 of 2022? I am  
17 looking at the 2021 preliminary Gulf of Mexico recreational  
18 landings by two-month waves, and so, if that's the most current  
19 data that -- I mean, if this is what we're referencing, that's  
20 fine, but, I mean, is that correct to say, that we haven't --  
21 That there hasn't been an update in almost three months?

22

23 **MS. O'DONNELL:** I would have to look at the page, but, if you're  
24 looking at recreational landings, we are -- I think we may have  
25 gotten Wave 6, or, if not, we're still waiting for Wave 6, and I  
26 would have to look at the website to confirm, and then, if we  
27 did, then they're kind of in that QA/QC portion of procedure of  
28 trying to get the landings considered final, and I see Andy and  
29 Richard, who could probably give more detail.

30

31 **CHAIRMAN FRAZER:** All right. We're going to go to Mr.  
32 Strelcheck and then Dr. Cody and then Mr. Gill.

33

34 **MR. STRELCHECK:** I will go ahead and defer to Dr. Cody.

35

36 **CHAIRMAN FRAZER:** Richard.

37

38 **DR. RICHARD CODY:** Okay. I think there's a little bit of  
39 confusion here about what's available and what's not available  
40 on the website. All data are considered preliminary until we  
41 produce final estimates, and that usually is for the entire year  
42 and occurs around April 15 of the following year, and so, around  
43 the middle of this month, we should have the final 2021  
44 estimates. We'll also have Wave 1 estimates as well.

45

46 Right now, the website lists the landings for each of the waves,  
47 through Wave 6, as preliminary, because there are some, as Ryan  
48 pointed out, some QA procedures that are ongoing, and those have

1 to be evaluated before we consider them final, and so hopefully  
2 that clears things up a bit.

3

4 **CHAIRMAN FRAZER:** Thank you, Richard. Mr. Gill.

5

6 **MR. GILL:** Thank you, Mr. Chairman. So my feeling on this  
7 subject is that, as we've heard, the information is available  
8 twenty-four-by-seven, and, in terms of presentations to the  
9 council, I'm comfortable with a June and October intention, and  
10 I don't need any more than that, and, if I do, I will go to the  
11 website and get it. Thank you, sir.

12

13 **CHAIRMAN FRAZER:** Thank you, Mr. Gill. Ms. Bosarge.

14

15 **MS. BOSARGE:** Sometimes I think the conversations we have around  
16 this table get just silly, and so, if you think about,  
17 fundamentally, what we do around this table to manage fisheries,  
18 it's based on science, and you have a stock assessment, and you  
19 get a quota out of the stock assessment, a number of pounds that  
20 you are supposed to land, and so that is what we are managing  
21 to.

22

23 Now, we do that through a lot of different mechanisms, but,  
24 ultimately, we're trying to not exceed a quota, and so not  
25 getting a landings update to see where we're at, right, how are  
26 we progressing, at each meeting seems kind of silly to me. Give  
27 me whatever you've got.

28

29 Surely, on the commercial side, and we're getting like three  
30 years' worth of landings in that presentation, for each species,  
31 2017 through 2019, or more than three years, because that's  
32 three years right there, and then we're looking at 2020, 2021,  
33 and 2022, but we can get nothing whatsoever for recreational,  
34 and I don't see that as viable.

35

36 We have the landings in the past at least, and we should at  
37 least be looking at their trends, right, over the last couple of  
38 years, to go along with ours, and then as much as you can get in  
39 up-to-date information for the current year for them, so that we  
40 can see how we're doing as managers. We need to know what track  
41 we're on. Are we trending too high? Are we starting to bump up  
42 against things? That's when we have a conversation around the  
43 table of what's driving this, and it's very present in our minds  
44 at that mind, where we know this is going on and that's going  
45 on.

46

47 If we look at it months down the road, if we get this only twice  
48 a year, and we have to try and think back of, well, what was

1 going on, and was there something that drove that, and we have  
2 really good discussions, around this table, when we're looking  
3 at these charts, and so I think it's of the utmost importance  
4 that we have all the information that we can get at each meeting  
5 on how we're tracking on our management goals to a quota.

6  
7 **CHAIRMAN FRAZER:** Okay. Ms. Boggs.

8  
9 **MS. BOGGS:** To Leann's point, and in a way to streamline things,  
10 and that's what we're trying to do, right, is, if this is -- I  
11 don't want to say a burden to the agency, and I don't know how  
12 else to say it, but can staff just put that link in our  
13 document, and at least we can -- But I'm like Leann.

14  
15 If we don't look at this every time we meet, and see the trends,  
16 you don't think about it, and so, maybe as a reminder, as  
17 opposed to a formal presentation, the link can be included in  
18 our documents, and that says, oh, I need to go look at that, and  
19 then, if we have questions, we can ask, and maybe that's a  
20 compromise between the agency having to prepare a presentation  
21 and us getting the information that a lot of us at this table  
22 would like to see.

23  
24 **CHAIRMAN FRAZER:** Mr. Rindone.

25  
26 **MR. RINDONE:** Mr. Chair, if it pleases the committee, I can send  
27 out that link to everybody right now, and you can all bookmark  
28 it in your browsers and have it forever and ever, amen. It has  
29 all -- It doesn't have the charts, but it has all the landings  
30 information about -- It has like all the preliminary landings  
31 information, the previous years, and all the historical landings  
32 information going back about ten years or so. It includes  
33 everything broken out by sector, and then there's links to IFQ  
34 landings information as well on the SERO page.

35  
36 **CHAIRMAN FRAZER:** Okay. There's a couple of things going on. I  
37 think the reference to the link would be good, and, in fact, in  
38 the briefing materials, you might just add that, moving forward,  
39 and so there's a couple of issues.

40  
41 Recently, we opted to get kind of a visual kind of  
42 characterization as to what was going on with the IFQ fisheries  
43 and the ACLs there, and, as Peter pointed out, there is, in the  
44 briefing materials, the tabulated ACL data, and I guess that's  
45 really the question here, if that's the most up-to-date  
46 information at the time that it was put in the briefing  
47 materials, and is that right, Mr. Hood?

48

1 **MR. HOOD:** Yes, it is, and I was just going to add that maybe  
2 one of the things we can do is, as we provide those tables,  
3 during the presentation that Kelli gives, if it looks like  
4 there's an ACL that maybe, in the recreational sector, that  
5 looks like it's running high, that could possibly lead to a  
6 closure or something like that in the future, we could then  
7 identify that and provide that information at that time, just so  
8 that you all have the -- That you have sort of a heads-up that  
9 there might be a closure in the near future.

10  
11 **CHAIRMAN FRAZER:** Okay, and so, moving forward, I think we've  
12 got some direction here. We'll continue to get kind of the  
13 graphical updates, as Kelli provided today, and we'll still get,  
14 in the briefing materials, the most up-to-date catch limits and  
15 landings, and we'll also provide a reference to the data that  
16 are available on the NOAA website. Okay. Is there any further  
17 discussion? I am not seeing any, and so we will move forward.

18  
19 The next agenda item is Item V, the Red Snapper Private  
20 Recreational Component 2021 Landings Summary, and so we will  
21 start off with Alabama.

22  
23 **MR. KEVIN ANSON:** Thank you, Mr. Chair.

24  
25 **MR. RINDONE:** Mr. Chair, we still have the for-hire projections  
26 that are from the Southeast Regional Office.

27  
28 **CHAIRMAN FRAZER:** I apologize. Sorry, Mr. Anson. So we'll go  
29 back to Tab B-4(c). Kelli, I've got you back on the line.  
30 Sorry about that, or is that Peter? Peter or Kelli.

31  
32 **MR. HOOD:** Andy will be providing that.

33  
34 **MS. O'DONNELL:** Yes, Andy.

35  
36 **CHAIRMAN FRAZER:** Mr. Strelcheck.

37  
38 **MR. STRELCHECK:** Thanks, Mr. Chair. We are still working on the  
39 projections and the document for the projections, but, if you  
40 recall from last year, we closed the for-hire season in early  
41 August and then reopened it later, and I believe it was in the  
42 November timeframe.

43  
44 Based on catch rates, we expect that the season will be open  
45 longer in the summer this coming year, and I don't have an exact  
46 estimate, but, right now, it looks like the season will be  
47 projected somewhere between about seventy and eighty days, given  
48 recent catch rates in the fishery, and that would extend the

1 season into the mid-August to late August timeframe, and so  
2 we'll be working on publishing a note to all for-hire fishermen,  
3 very quickly, and letting them know about the exact season dates  
4 that they can begin booking trips and schedule, obviously, any  
5 fishing activity. Any questions?  
6

7 **CHAIRMAN FRAZER:** Thank you, Mr. Strelcheck. It looks like Ms.  
8 Boggs has a question.  
9

10 **MS. BOGGS:** I know you said it's not exact, but did you say  
11 approximately seventy days?  
12

13 **MR. STRELCHECK:** Approximately seventy to eighty days, and so,  
14 depending on the catch rates you use, the years you use, it's  
15 variable, and so we're looking at, obviously, what's the kind of  
16 best way of estimating the season for this year, but it's in  
17 that range.  
18

19 **CHAIRMAN FRAZER:** Okay. Any more questions related to the for-  
20 hire season projection? All right. I am not seeing any. Sorry  
21 that I missed that item, but we'll go ahead and we'll move then  
22 into the red snapper private recreational landings summary, and  
23 we'll walk through each of the states, and we'll let Mr. Anson  
24 and Alabama go first.  
25

26 **RED SNAPPER PRIVATE RECREATIONAL COMPONENT 2021 LANDINGS SUMMARY**  
27 **AND 2022 SEASON PROJECTIONS**  
28 **ALABAMA**  
29

30 **MR. ANSON:** Thank you. For 2021, the season opened on Friday,  
31 May 28. It included extended weekends that were from Fridays to  
32 Mondays, and I have a slide later on in the presentation, but  
33 that essentially was our second year of doing a Friday through  
34 Monday season.  
35

36 In 2021, the daily bag limit remained the same as it has been  
37 for some time, even before the state management, at two fish per  
38 person per day at sixteen inches total length minimum size  
39 limit. Our allocation for both private recreational and state  
40 charter anglers was 1.1 million pounds.  
41

42 The season closed on Monday, December 27, which resulted in 124  
43 days of fishing, and the estimate from Snapper Check for private  
44 recreational and state charter vessel anglers was 939,143  
45 pounds, and so, in 2021, we also required mandatory reporting  
46 for two additional species, gray triggerfish and greater  
47 amberjack, and, just like in red snapper, we require just one  
48 landing report per vessel for those species, and fish are

1 required to be reported before landing.

2  
3 In 2020, we had included those two species, but it was for  
4 voluntary reporting only, and we had low reporting rates for  
5 that in the voluntary stage, and we were not able to produce any  
6 estimates.

7  
8 In 2021, this just graphically depicts, from the start of the  
9 season to the end of the season, the cumulative daily landings  
10 for the private and state charter vessel anglers, and you can  
11 see there's a big jump in effort and landings during the  
12 beginning portion of the season there, in the first twenty days,  
13 or three weeks, essentially.

14  
15 I believe, at that time, we had a tropical storm in the area,  
16 and not a direct hit in Alabama, but at least it was enough to  
17 impact effort, because of the increased seas, and we've seen,  
18 over the last four or five years, that, once you get through the  
19 end of June, the effort starts to go down, and then, when you  
20 get into sometime in August, mid-August, the effort really goes  
21 down, probably as families and such start returning to school  
22 and other outdoor activities take priority, like hunting.

23  
24 This has come up in conversations in the past related to red  
25 snapper, as well as other species that we manage, and so I just  
26 provided this to give some context, I guess, to at least the  
27 weight portion of the estimation that we do, and so you can see  
28 that roughly 800 or more fish are weighed each year, since 2018,  
29 in private recreational, and then it ranges quite significantly,  
30 more so depending upon a season length, but anywhere from forty  
31 to nearly 200 fish during the four-year period for state charter  
32 vessels.

33  
34 This is a season summary from state management. 2018 and 2019  
35 were the EFP years, and so it just provides -- I took this table  
36 from Chris's presentation. He had it in there, and he was the  
37 first one, and so it's nice to go second, and so I added this,  
38 just to give, again, some information as to when the season  
39 originally was open and closed, and whether or not it had a  
40 second season opening or closure, and, in 2018, that did not  
41 occur.

42  
43 We just had a lot of fishing effort, and a lot of catch, and we  
44 had to close it sooner than we had wanted, but we closed it  
45 after twenty-eight days, and we did not reopen, but, in 2019, we  
46 reopened, after a brief closure, just so we could make sure our  
47 landings were correct, and then we chose the most appropriate  
48 date that we would kind of balance the landings with what we

1 believed to be proportional effort.

2  
3 Then 2020 was the same thing. We reopened the season. Then, in  
4 2021, we did not close, or have a pause, during the season, and  
5 we just opened it and kept it open until the end of the year,  
6 and we had 124 days, again, of the season.

7  
8 For the 2022 red snapper season, we will also open on Friday,  
9 May 27, which is the Friday before Memorial Day, and, again,  
10 we'll include Fridays through Mondays, two fish per person,  
11 sixteen-inch minimum size limit, and we will close the season  
12 when the quota is projected to be met.

13  
14 We'll also, again, include mandatory reporting of red snapper  
15 and gray triggerfish and greater amberjack by the private  
16 recreational and state charter vessel owner-operators before the  
17 fish are landed in Alabama, and, in 2022, it will be the first  
18 year that we will not require owner-operators of federally-  
19 permitted charter boats and headboats to report either of those  
20 species.

21  
22 They had been required to report the three species in 2021, but,  
23 because of SEFHIER coming onboard, we just saw that as extra  
24 reporting burden, and they're essentially reporting the same  
25 thing through SEFHIER at the end of their trips, and so we hope  
26 that the information would be almost identical to what we would  
27 have gotten, if not better, since they're reporting every trip  
28 and such.

29  
30 What we also have had, for the last couple of years, but just  
31 wanted to use this as an opportunity to remind everyone who  
32 might be listening in, is that we also have required the  
33 purchase of a reef fish endorsement for any angler, and it's not  
34 exclusive to vessel owners, or those fishing from vessels, but  
35 any angler that would be in possession of reef fish, and reef  
36 fish as defined by the council, and so there's a large suite of  
37 reef fish species, and so I just wanted to throw that in there,  
38 and that concludes my report.

39  
40 **CHAIRMAN FRAZER:** Okay. Thank you, Mr. Anson. It looks like we  
41 have a couple of questions. Mr. Gill.

42  
43 **MR. GILL:** Thank you, Mr. Chairman, and thank you, Kevin, for  
44 that report, and so, by not requiring the charter folks to  
45 report, are your landings, and your landings report, going to  
46 change, or are you going to draw that information from the  
47 federal information and add it to your other landings data?  
48

1 **MR. ANSON:** Sorry, Bob, and I'm a little confused, and so the  
2 information that I provided here in the presentation just  
3 applied to state only licensed charter vessels and private  
4 anglers, but, in the past, up until this year, we have required  
5 reporting, through Snapper Check, of federally-permitted  
6 vessels, for federally-permitted vessels, but we generate  
7 estimates specific to that sector, and so we just won't be  
8 asking them to report, starting in 2022, and so we won't have  
9 that information any more from federally-permitted charter  
10 vessels and headboats, starting in 2022. Did that answer your  
11 question?

12  
13 **CHAIRMAN FRAZER:** Mr. Gill.

14  
15 **MR. GILL:** I think I'm a little dense, but what I'm trying to  
16 clarify, in my own mind, is whether your landings data, say for  
17 2022, is going to be directly comparable to your landings data  
18 for 2021 and 2020, as a result of that change.

19  
20 **MR. ANSON:** For the entire recreational fishery for red snapper,  
21 no, it will be not. We will be lacking landings information  
22 from Snapper Check for federally-permitted charter vessels and  
23 headboats, but it will still be maintained for private vessel  
24 anglers and state charter vessel anglers, so that we can monitor  
25 the quota.

26  
27 **CHAIRMAN FRAZER:** All right. Ms. Boggs.

28  
29 **MS. BOGGS:** So back to Mr. Gill's question, which is not my  
30 question, but the data up to now -- I didn't think we reported  
31 in 2021, the charter boats and headboats.

32  
33 **MR. ANSON:** Well, we received reports from those entities, and  
34 we generated estimates, there was roughly about 55 to 60  
35 percent, we estimated, of the vessel trips for federally-  
36 permitted charter vessels that had reported a trip that matched  
37 our algorithm, and, for headboats, it was less than that, but we  
38 were receiving reports, were requiring reports, from 2021 and  
39 previous years.

40  
41 **MS. BOGGS:** Okay. Well, that's a conversation I can have you  
42 with you otherwise on the side, and so the numbers you presented  
43 today include landings -- I think that's what Bob is trying to  
44 ask, and your numbers have never included that data that you  
45 just collected.

46  
47 **MR. ANSON:** Yes, and I was just -- In prior instances, where  
48 we've come to the council and we've specifically addressed the

1 issue of private recreational landings, related to the EFP  
2 discussion and implementation, as well as the state management,  
3 any of the numbers that we provided from Snapper Check, during  
4 those conversations, were related just to private recreational  
5 vessels and state vessels, and that's what I provided today, as  
6 far as the details. I have never provided any charter vessel,  
7 federally-permitted charter vessel, information to this body,  
8 when we've had these discussions.

9  
10 **CHAIRMAN FRAZER:** Okay. Ms. Boggs.

11  
12 **MS. BOGGS:** Now my original question is do you know  
13 approximately how many of the reef fish endorsements the State  
14 of Alabama has sold to private anglers, not including the  
15 charter/for-hire, because we have to have those as well?

16  
17 **MR. ANSON:** That number escapes me, and it had jumped up this  
18 last year, and I would have to lean on Scott a little bit.  
19 Scott is looking it up.

20  
21 **CHAIRMAN FRAZER:** All right. We'll circle back on that. Ms.  
22 Bosarge.

23  
24 **MS. BOSARGE:** Kevin, I really liked the presentation, and, of  
25 course, you're always thorough, and so I guess I shouldn't have  
26 expected any less. I like that slide you put in there, because  
27 you said you liked Chris's, where it gives us the rundown over  
28 the years, and that's really helpful, and thank you, because,  
29 for me, to try and keep up with each state's season and how you  
30 change over the years is tough, and so thanks.

31  
32 Then I also like that info that you put in there on the weights,  
33 how many fish you weighed, and that, to me, is important  
34 information as we move forward, because it can be useful in  
35 other conversations that we may have, or in the scientific  
36 realm, and I think, the more that we communicate things like  
37 that, people listen in, and they say, hey, I know a way that we  
38 could use that, and so I think that sort of goes back to that  
39 dating app thing that we talked about yesterday for scientists  
40 and fishermen and managers.

41  
42 I do have a couple of questions. On the Slide 3, where you have  
43 your chart, and I think you talked about this a little bit, but  
44 I'm wondering if you can give us some more detail, and so it  
45 looks like, I guess around Day 18 or so -- You had a season of a  
46 hundred-and-something days, and, around Day 18, you all had  
47 pretty much caught about half your quota, it looks like, and  
48 then it really tapers off after that. It flattens out, in other

1 words, and it took over a hundred days to catch the other half  
2 of the quota.

3  
4 Is there -- I have a couple of questions, Mr. Chairman, if  
5 that's okay, but is there something that was driving that? That  
6 seems awful early to see the taper off. I can see it in the  
7 fall and things like that, but that's essentially, I guess, in  
8 June that it really just -- Fishing almost stops, and what do  
9 you think was going on there?

10  
11 **MR. ANSON:** Well, I don't know. You saw the sign when you drove  
12 into town, Leann, but Orange Beach calls itself the red snapper  
13 capital of the world, and so we, as a state, and through federal  
14 management over the years, have built up the red snapper  
15 fishery, and the red snapper fishery is well-renowned, to many  
16 folks, as the place to go if you want to catch your fish.

17  
18 This has created a situation, just like many other resources  
19 that states and the federal government manages, is, if you have  
20 a lot of opportunity, i.e., an easy opportunity, to catch that  
21 resource, or get that resource, you want to go when it's best to  
22 do it, and so we have a lot of folks, we believe, that basically  
23 mark their calendars for the first couple of weeks, three weeks,  
24 in June, and they're going to go fishing.

25  
26 I think you see this in the federal for-hire fishery as well,  
27 and there's a lot of effort in the early part of the summer than  
28 there is in the later part of that summer window, and so they  
29 will do that, and we have seen that over the years, and I've  
30 presented similar graphs in the past, where you'll see this real  
31 large peak in that first several-week period in June, and this  
32 year was no different.

33  
34 Once that occurs, those folks take their one or two trips, for a  
35 good number of the folks here, and they have their fill, so to  
36 speak, and they move on to other things, and other things occupy  
37 their time and their resources, and that's, I think, in summary,  
38 what we think is happening, is the demand is just -- There's a  
39 pent-up demand every year, and people know that it's easy to go  
40 and catch their snapper, and they will do it.

41  
42 **CHAIRMAN FRAZER:** A follow-up, Ms. Bosarge?

43  
44 **MS. BOSARGE:** So, I guess, dovetailing into that, I was  
45 wondering -- I was a little worried, and is that kind of telling  
46 us what may be going on in the water with the fish, and I was a  
47 little worried about that, when it takes that long to catch the  
48 rest of the - You've got about a million pounds, a little over

1 that, somewhere in there, and so to catch the other half-million  
2 pounds.

3  
4 On those weights that you did the weights, and you did a lot of  
5 weight measurements, did you see that average weight going down?  
6 I mean, are we starting to have a lot of undersized fish, or do  
7 you see anything that's troublesome or worrying? Then so the  
8 average weight, and then did you see any issues with compliance  
9 on the reporting? I am just trying to look at all the  
10 possibilities of what might be going on there, other than just  
11 people really want to do it in May and June.

12  
13 **CHAIRMAN FRAZER:** Kevin.

14  
15 **MR. ANSON:** On the compliance issue, it was around 50 percent,  
16 which is slightly better than it has been, for the private  
17 recreational, and, as far as the weights, they went down for --  
18 As I recall, they went down, and I am looking at this by wave,  
19 and I can't recall by week or anything like that, but I look at  
20 it by wave, and that's how we set up the estimates, and it went  
21 down for federally-permitted charter boats, for state charter  
22 boats, and for headboats during the time series, but it stayed  
23 relatively the same for the private recs.

24  
25 Going back to my discussion about, you know, the effort and  
26 such, there is kind of a demographics, if you will, there within  
27 that group of fishermen that target red snapper and go for red  
28 snapper, and I believe that, the folks that go in that early  
29 part of the season, they are -- There is a large proportion of  
30 those that just are very indifferent, if you will.

31  
32 They will go out their couple of times in the year, just to say  
33 they went fishing, because the catch is easy, but that's also  
34 intermixed with those folks that go out on a regular basis, and  
35 they'll continue to go out throughout the remainder of the year,  
36 and so you have those trips mixed in, in the early part, with  
37 the folks that are just kind of really part-timers with those  
38 that are going fishing a lot, and you will weigh and measure  
39 those fish.

40  
41 The fish is -- Because of our artificial reef system, the way it  
42 is, and it's all of the habitat for red snapper off of Alabama  
43 within twenty or twenty-five miles, which is brought up as this  
44 localized depletion question, off of Alabama. Most of that  
45 habitat is artificial in nature, and it's either artificial reef  
46 or it's a rig, and so those folks go to those areas, and they  
47 will fish those areas down throughout the season, and so you'll  
48 see that, and it's not only just private anglers that are

1 fishing that habitat, but it's also the charter boat anglers,  
2 state and federal, federally-permitted charter boats, that are  
3 fishing that habitat as well.

4  
5 You will see a depletion, if you will, or a marked reduction, in  
6 the abundance and the size of fish off of the artificial  
7 habitat, but, once you get out to twenty-five or thirty and more  
8 miles, you start to transition more into natural bottom, and  
9 that natural bottom, at least as far as the Great Red Snapper  
10 Count is concerned, accounts for around 65 to 70 percent of the  
11 abundance of fish, and those fish are a little bit more  
12 disperse, and they're also a little larger, and they're a little  
13 harder to catch, but, because they can be caught, and because  
14 they are a larger size than those that are on the artificial  
15 reefs, those fish -- Those people that are accounting for these  
16 trips in the later part of the year, as avid fishermen, they're  
17 still going to those areas, and they're still able to catch  
18 those fish, and so that's why we've got all sizes of fish, or  
19 good sizes of fish, inshore in the first part of the season, and  
20 those numbers go down, but then we're getting trips measured,  
21 and catch weighed, from those people that are going farther  
22 offshore later in the year, and so, when you look at the average  
23 size of fish, it has remained relatively stable in the private  
24 recreational fishery.

25  
26 **CHAIRMAN FRAZER:** One more.

27  
28 **MS. BOSARGE:** Okay. That sounds good. That really explains it  
29 for me, Kevin. Thank you. On the compliance, you know we had  
30 some discussion yesterday about compliance, and it was on the  
31 commercial side, and the compliance was about 60 percent, as  
32 we're phasing-in something new, and so I think we have to have  
33 that discussion on the recreational side, too. The compliance  
34 is about 50 percent with a mandatory reporting, and so what --  
35 On the commercial side, we were talking about revoking permits,  
36 you know, if you didn't comply with what we were trying to  
37 phase-in, and so what is Alabama's plan to get compliance up?

38  
39 **CHAIRMAN FRAZER:** Kevin.

40  
41 **MR. ANSON:** It's essentially the same thing that we've been  
42 attempting to do for the last four or five years, and that is to  
43 educate, and so we try to use opportunities to let people know  
44 that there is a reporting requirement, and the other component  
45 of that is enforcement, and so there is a -- I don't want to  
46 call it a directive, but there is emphasis that is placed  
47 amongst the enforcement officers to check folks, to make sure  
48 that they are reporting throughout the season.

1  
2 There are citations that are written for folks that don't comply  
3 with that regulation, and so, you know, for anything that we do,  
4 there is always a need to remind folks of what they're supposed  
5 to be doing. You know, I mentioned that I have not provided  
6 really much information on the federally-permitted charter boats  
7 from the data from Snapper Check, but, you know, they started  
8 out in the upper sixties in the first part, when we first  
9 started Snapper Check in 2014, and now they're around 55  
10 percent, last year, and so, you know, it is a constant thing to  
11 remind folks of things they need to do, and so thank you.

12  
13 Just one more thing, Leann, and, in a couple weeks, as far as  
14 that how do we know that we're doing okay, as far as having  
15 access or managing the fishery from our perspective, and we  
16 have, each year, because we've funded essentially the same type  
17 of research that was used in the Great Red Snapper Count, and we  
18 funded Dr. Sean Powers at the University of South Alabama to  
19 conduct a biomass estimation for off of Alabama.

20  
21 We have a meeting each year, and we're going to be having our  
22 next scheduled meeting in a couple of weeks, and we'll be  
23 discussing this, and we'll be seeing what Dr. Powers has found  
24 from his fishery-independent sampling for last year, and we're  
25 going to kind of match that up with the fishery-dependent  
26 estimates for landings, to see how we're doing.

27  
28 We do have very frank conversations with Dr. Powers, and he's  
29 been kind of nudging us that we're up near that upper limit,  
30 when you add up all the landings and such, as to what the  
31 biomass off of Alabama can support.

32  
33 **CHAIRMAN FRAZER:** Okay. Thank you, Mr. Anson. Mr. Strelcheck.

34  
35 **MR. STRELCHECK:** Thanks, Kevin, for the presentation. A lot of  
36 my questions have been answered. I did want to ask, both you as  
37 well as the other states, and have you looked at changes or  
38 trends in catch per unit effort, as you've run the state  
39 seasons, and have you been seeing any changes in catch per unit  
40 effort over time?

41  
42 **CHAIRMAN FRAZER:** Kevin.

43  
44 **MR. ANSON:** It has gone down a little. You know, maybe 1.9-ish  
45 to 1.8, or 1.7, as far as harvested fish that are landed. The  
46 time series started out closer to two, and now it's around 1.75  
47 or 1.8.

48

1 **CHAIRMAN FRAZER:** Mr. Gill. Sorry, Andy.

2  
3 **MR. STRELCHECK:** Just real quick, just a comment, and so the  
4 other thing that I noted was already mentioned, kind of that  
5 right-hand turn at Day 18 that someone talked about. I noticed  
6 that Mississippi kind of has a similar trend, in terms of  
7 landings, and it really kind of aligns with what you were  
8 describing, Kevin, as like a huge influx of effort at the start  
9 of the season.

10  
11 There is also, obviously, tropical storms and weather events and  
12 other factors that could be influencing catch rates, and  
13 Mississippi overlaid kind of the dates of key storm events, and  
14 so just a suggestion, going forward, that that might be a good  
15 way of at least showing some things that might be disrupting,  
16 obviously, catch, and I don't know if it's related to that kind  
17 of eighteen to forty-day time period, but certainly there could  
18 be some factors that we just aren't aware of in this discussion.

19  
20 **CHAIRMAN FRAZER:** Kevin.

21  
22 **MR. ANSON:** Thank you, Andy. Yes, I will keep that in mind for  
23 future updates for like the 2022 season. I just wanted to  
24 remind everyone that, from our perspective too, and I hate to  
25 bring up the word, but the calibration. As Leann noted, up to  
26 Day 20, that's roughly about half of the quota, or a little less  
27 maybe, but, you know, we're talking about calibrations  
28 essentially reducing Alabama's quota by half, and so we'll be  
29 back to around twenty or less days, because then we get into a  
30 compression effort situation, a derby fishery, and everybody  
31 will want to go, which may not be going now, or may be going  
32 later in the year, but it would have a serious impact on our  
33 ability to offer opportunities to folks, and so thank you.

34  
35 **CHAIRMAN FRAZER:** Mr. Gill.

36  
37 **MR. GILL:** Thank you, Mr. Chairman. Kevin, given the compliance  
38 rate, I assume that, in your catch estimation procedure, you  
39 have a correction factor to account for that, and is that a fair  
40 assumption?

41  
42 **MR. ANSON:** That is a very fair assumption. Obviously, we knew,  
43 going in, that not everyone would be reporting, and so we needed  
44 to come up with a way to try to do that, and we've incorporated  
45 an independent, or separate survey, where we're going to the  
46 dock, just like in the APAIS survey, the federal survey, to try  
47 to get the catch information and get the weight information. We  
48 also use the vessel registration information for those vessels

1 that we encounter and compare that to our landings database, our  
2 reporting database.

3

4 **MR. GILL:** Thank you.

5

6 **CHAIRMAN FRAZER:** Okay. I am not seeing any more, and I've got  
7 a real quick one, though. I mean, there's a couple of good  
8 points that were raised about the time series of the data,  
9 right, and the size of the fish over time, catch per unit  
10 effort, and so do you, as part of your sampling program, collect  
11 discard information as well?

12

13 **MR. ANSON:** So the Snapper Check landing report, as well our  
14 dockside survey, up to this year, has normally asked for dead  
15 discards, and dead discards is used in management, in season  
16 management, and it goes against the quota, but we don't have  
17 information on live discards.

18

19 This year, because we have taken on a few extra questions for  
20 barotrauma, related to the Return 'Em Right program, we're  
21 trying to identify the extent and use of barotrauma devices,  
22 reducing devices, and we have also asked for the number of live  
23 discards that are attributed to each of the vessel trips that we  
24 make at dockside, and not in our landings report. We have not  
25 incorporated it, and so we won't be able to come up with  
26 estimates, per se, unless you want to use a proxy for the  
27 dockside trips.

28

29 **CHAIRMAN FRAZER:** Thanks, Kevin. I appreciate it, and so we'll  
30 let you off the hook. We will move now into the Florida report  
31 and Ms. McCawley.

32

33

#### FLORIDA

34

35 **MS. MCCAWLEY:** Thank you, Mr. Chairman. All right. You can  
36 see, on the screen there, our quota for 2021, and our season was  
37 a continuous fifty-five days, starting on June 4 and running  
38 through July 28, and so we only had a summer season.

39

40 We did this continuous summer season, which we historically have  
41 had a summer season and a fall season, but we selected this  
42 continuous summer season in order to maximize the number of  
43 summer days.

44

45 We had the highest landings in this time period, for June and  
46 July, that we've had since 2018, and our final 2021 landings  
47 indicate that 113 percent of Florida's quota was caught,  
48 indicating that we will have a payback this year.

1  
2 Here is our 2022 quota, accounting for the overage that we had  
3 in 2021, and we don't have our 2022 season ready yet, but we  
4 will be looking at past landings and effort data, and there was  
5 a lot of interest, and I would say disappointment, in the fact  
6 that Florida did not have a fall season, like we've historically  
7 had, and so that's something that we're taking into account when  
8 thinking about what the season will be for 2022, is trying to  
9 make sure that we have I would say less summer days, so that we  
10 can ensure that there will be some fall weekends available for  
11 harvest.

12  
13 That's all my slides, Mr. Chairman, and I will certainly try to  
14 answer questions, but, if you hit me with the detail that you  
15 asked Mr. Anson, I won't have that ready, but I can certainly go  
16 to Beverly Sauls and get back to you later in the week, but I  
17 will try to answer what I can.

18  
19 **CHAIRMAN FRAZER:** All right. Thanks, Jessica. I am looking  
20 around. Kevin, I think you took one for the whole team. Ms.  
21 Bosarge.

22  
23 **MS. BOSARGE:** What did -- I know you all do a lot of extra  
24 intercepts too, right, Jessica, in Florida? Did you take some  
25 extra weight measurements? Are you seeing any changes there, in  
26 your average weight, or your CPUE?

27  
28 **MS. MCCAWLEY:** There was some interesting information that came  
29 out of MRIP, and so there were a number of folks that would not  
30 allow us to sample the catch, and so the MRIP estimates had some  
31 strange numbers this year, but our FWC folks worked with the  
32 MRIP folks to look at those folks, and so the MRIP estimates did  
33 have much higher weights, and then that was extrapolated out.

34  
35 It was also based on a low number of interviews, and the people  
36 that were interviewed had high numbers of red snapper, and heavy  
37 fish, if you will, but that's something that we had to get  
38 worked out, and it took some time, and I would have to go to  
39 Beverly Sauls to figure out if we have additional intercepts  
40 other than what we're doing with MRIP. Remember that we have  
41 the State Reef Fish Survey that runs side-by-side with MRIP, and  
42 so the State Reef Fish Survey is like a supplement on top of  
43 MRIP.

44  
45 **CHAIRMAN FRAZER:** Any more questions for Jessica? Okay. I am  
46 not seeing any. Thanks, Ms. McCawley. We will move forward.  
47 Next on the list is Louisiana. Mr. Schieble.

48



1 season, and you will see there that the weights jumped up to an  
2 average of ten pounds, at the very end of the season, but it was  
3 noticeably a lower average monthly weight than we've seen in the  
4 previous years.

5  
6 This is the landings graph that we typically send out on a  
7 weekly basis, that you've probably seen throughout the year, and  
8 it shows the ACL at the top, the green line, and then our  
9 landings graph, peaking at 823,151, indicating the payback, but,  
10 very similar to what Kevin showed us on his graph, where it's an  
11 early onset, and there's a lot of effort in the beginning of the  
12 year, and then it tends to kind of taper off after about the  
13 June, or July 4<sup>th</sup> weekend, somewhere in there, and then you'll  
14 see the big hit with Hurricane Ida at the end of the August, and  
15 there's a massive change.

16  
17 Then the level line is where we had the season closed, and then  
18 we reopened in September, and it starts to increase a little bit  
19 there, but keep in mind that effort was significantly reduced in  
20 the Grand Isle area for this type of fishing, because of  
21 Hurricane Ida.

22  
23 The next slide is also the complementary landings tables that we  
24 sent out weekly, via LA Creel, to everyone, and it shows the  
25 same thing. The graph reflects the heaviest landings in the  
26 beginning of the season for us. Our highest week was 167,000  
27 pounds, roughly, and we have an average of about 30,000 pounds,  
28 as a weekly average that we typically have throughout the  
29 season.

30  
31 This is a similar table to what Kevin had that shows the history  
32 since we had the first two years of our EFP in 2018 and 2019,  
33 and then state management in 2020 and 2021, and you can see that  
34 each year is different. It's unique in the total number of days  
35 that we have open. During the EFP years, the first year, we  
36 only had sixty days open, and that was still daily, seven days a  
37 week, with two fish, and then, in 2019, we had weekends only,  
38 with two fish, and it closed and reopened with daily the two  
39 fish, and a total of 109 days.

40  
41 Then, last year, we had weekends only with two fish, and we only  
42 were able to stay open for forty-one days, and so effort is  
43 different year-to-year, as well as throughout the season, is I  
44 guess what I'm trying to show in this table, and then this past  
45 year was our longest, and I think that's due to the impacts from  
46 the hurricane and the reduced effort that we saw after August  
47 29.

48

1 This is essentially the same thing that I just showed you in a  
2 tabular form, but this is the graph of the past four years, and  
3 you can see the significant difference in 2021 especially,  
4 because of Hurricane Ida I think, and then that leveling off,  
5 and then it just never restarted the same.

6  
7 This is my last slide, and are there any questions? I would  
8 like to add that we'll be going to our commission this Thursday  
9 with recommendations for the 2022 season, and our  
10 recommendations will include options for a seven-day season at  
11 two fish, and also projected landings for weekends only, at  
12 possibly three fish, or four, but it's the commission's  
13 decision, ultimately, on what type of season they want to see,  
14 and they may take into some consideration the socioeconomic  
15 factors, as well as recovery post-Hurricane-Ida, and so I can't  
16 tell you what our exact season is going to be, but I can tell  
17 you that, in rule, it starts the Friday before Memorial Day and  
18 is set to run, and so we know we'll be opening for sure that  
19 day, Thank you.

20  
21 **CHAIRMAN FRAZER:** Thank you, Mr. Schieble. Do we have any  
22 questions? Ms. Boggs.

23  
24 **MS. BOGGS:** Thank you for your presentation, Mr. Schieble. Do  
25 you all, in the State of Louisiana, also have a reef fish  
26 endorsement that your private anglers and your state anglers  
27 have?

28  
29 **MR. SCHIEBLE:** Yes, and it's called a recreational offshore  
30 landing permit, and ROLP is the acronym for it, and so it's a  
31 free landing permit that they can sign up for to get, and there  
32 is no cost involved.

33  
34 **CHAIRMAN FRAZER:** Ms. Boggs.

35  
36 **MS. BOGGS:** Is it mandatory or voluntary?

37  
38 **MR. SCHIEBLE:** It's required to have if you're landing any reef  
39 fish species in Louisiana, including tuna, and, also, we're now  
40 going to be adding triggerfish to that list this year, starting  
41 in June.

42  
43 **CHAIRMAN FRAZER:** Ms. Boggs.

44  
45 **MS. BOGGS:** Do you know approximately how many permits,  
46 endorsements, you all have for the State of Louisiana?

47  
48 **MR. SCHIEBLE:** I think it's over 20,000 registered right now.

1  
2 **CHAIRMAN FRAZER:** Okay. Thank you. Mr. Rindone.

3  
4 **MR. RINDONE:** Chris, what is that called again?

5  
6 **MR. SCHIEBLE:** ROLP, recreational offshore landing permit.

7  
8 **MR. RINDONE:** Thanks.

9  
10 **CHAIRMAN FRAZER:** Mr. Diaz.

11  
12 **MR. DALE DIAZ:** I want to commend the State of Louisiana for  
13 requiring that offshore recreational landing permit. I mean,  
14 I've had conversations with different people, and, basically, if  
15 we all that -- I mean, what we're trying to get is the universe  
16 of people that's fishing offshore, and that's where we're  
17 struggling, and we can get weights and lengths, and it would be  
18 difficult to get what you all have, because each state would  
19 have to do it on their own, but then we would have that universe  
20 defined, and then we could target that universe, to figure out  
21 what's going on out there, and we could surely improve things  
22 greatly, and I really think a lot of thought was put into you  
23 all's program, and it's well done, and I commend you and the  
24 other staff that set it up, and I think it's excellent, and so  
25 thank you for that.

26  
27 **MR. SCHIEBLE:** Thank you, Mr. Chair, and I appreciate it. I  
28 think it helps define the difference between who is fishing and  
29 who are your license holders, and that's key to at least our  
30 system working.

31  
32 **CHAIRMAN FRAZER:** Okay. Chris, I am not seeing any other  
33 questions. Thanks for the presentation.

34  
35 **MR. SCHIEBLE:** You're welcome.

36  
37 **CHAIRMAN FRAZER:** We'll go ahead and move forward, and we'll go  
38 to Mississippi and General Spraggins.

39  
40 **MISSISSIPPI**

41  
42 **GENERAL JOE SPRAGGINS:** Thank you very much, and I will tell you  
43 what, and I've tried to write down every note that everybody has  
44 had to answer, and so maybe I can give it all to you, but,  
45 Kevin, thank you for taking all the heat, and so I think you've  
46 answered 90 percent of them, and I appreciate it.

47  
48 Just to give you an idea, before we get started, and I'll give

1 you the data and all of where we're at, but Mississippi has the  
2 Tails 'n Scales, and Tails 'n Scales is a great program, and I  
3 will tell you how great it is, and the American Fisheries  
4 Society just awarded us with the President's Fishery  
5 Conservation Award, and so that tells you that it is definitely  
6 a great program that we have, and we have talked about it for  
7 the last five years, almost, and talked about how great we think  
8 it is, and I think it's been seen by other people that it is as  
9 good as we think it is.

10  
11 We are trying every day to improve it though, and we're not just  
12 sitting still. We're trying every day to improve it, and we're  
13 looking at hiring other people to come in and consultants and  
14 give us other data, to say that we can back this data up against  
15 the data that we have, and so we're looking at every way that we  
16 can do to possibly do it.

17  
18 With that, I will go into the presentation, and I think that you  
19 will see there that Mississippi had a fairly long season. We  
20 started out on Memorial Day, as we always try to do, and the  
21 effort was, obviously, pretty good right at the very start. You  
22 will see that there was a little break in it, after twenty-five  
23 days, and that was because we had a tropical storm that came  
24 through, and it did disrupt a lot of things that happened with  
25 us, and our catch data.

26  
27 We always do a mid-season closure, and that's usually around the  
28 4<sup>th</sup> of July, and, after the 4<sup>th</sup> of July weekend, we close it down,  
29 and then we look at it, and we go back and assess where we're  
30 at, and we decide where we're at on our catch, as far as the  
31 data and our limits.

32  
33 Then, after that has happened, we look at a date to open back  
34 up, and we judge our date to open according to what we look at  
35 for the catch that we have at that point, and then we'll also --  
36 We do seven days a week, and we open all seven days, to start  
37 with, and then sometimes we adjust that after that and say,  
38 okay, now we're only going to be open on weekends, or we're  
39 going to be open whenever we need to, to try to give the best  
40 data for more people to be able to get the fish.

41  
42 It's hard, especially with our charter boats, and it's hard for  
43 them to be able to -- I'm sure it is for everybody else, but  
44 they try to book their charters in advance, and so we try to  
45 give them as much advance as we can, to tell them what we will  
46 have. We do collect their data, and it has worked out very  
47 well, and around 5,000 pounds, I think is what the charter boats  
48 actually catch, and it's not a whole lot, which is very good for

1 what we do.

2  
3 You will see there also that we closed again, because of  
4 Hurricane Ida, and, obviously, there was a lot more damage in  
5 Louisiana than us for that, and the Texas area, but we closed,  
6 and that shut us down for a little bit, and then we closed again  
7 at Labor Day, because we do another assessment. We look at it  
8 and do another assessment and say where we're at, and we were  
9 able to extend the season.

10  
11 The reason for it, there's a couple of things. Number one, once  
12 you get past -- As Kevin said, and I think -- About the June  
13 timeframe, the effort really goes down, the effort that people  
14 are going after, and, plus, we're in very shallow water, and, in  
15 Mississippi, our water, we don't have the luxury of having the  
16 deep water that other states have, and the temperature of the  
17 water causes the movement of the fish, and causes some other  
18 things, and it just basically slows things down.

19  
20 We would up with 119 days this year, but that just gives you an  
21 idea that the effort was just a lot less than we had in the  
22 past. Of course, in 2020, the effort was unreal, and we didn't  
23 have hardly days, because there were so many people fishing, and  
24 we expect the effort to be less this year, and I will tell you  
25 that, and the reason for it is a couple of things.

26  
27 Number one, at five or six-dollars a gallon for fuel, it's not  
28 going to be very easy for people just to run out and have fun,  
29 and they're going to -- The effort is going to be according to  
30 how much they really want to fish. You're going to get the  
31 people that want to come in and do the little -- As Kevin said,  
32 I've got to go fishing once or twice a year, and we're going to  
33 get a couple of those, but they're not going to go four times a  
34 year, because of the price of fuel, and you will see the most  
35 effort in the very first, and I think that will change some of  
36 the things that we're looking at.

37  
38 To give you an idea of our 2021 estimated harvest, it was  
39 143,042.7 pounds, and our ACT was 136,395, and we were at 104  
40 percent of the ACT, but our ACL was 151,550, which was 94.4  
41 percent. Once again, we have not exceeded our ACL, and we have  
42 not exceeded it for the last four years that we've been looking  
43 at this data, and so I just want you to know that. In  
44 Mississippi, it's very hard, looking at it, but we give it  
45 everything that we can to be able to make sure that we don't  
46 exceed that data.

47  
48 We plan on opening on May 27, which is Memorial Weekend, again,

1 and closing on July 4, and that's if everything works right that  
2 we will do that, and, also, we anticipate a reopening if  
3 everything is fine after July 4.

4  
5 I will give you a couple of things, so I don't have to answer  
6 these questions that Kevin did, and I'm going to answer them  
7 ahead of time, as much as I can. Our average weight in 2020 was  
8 6.46 pounds, and our average weight in 2021 was 6.86 pounds, and  
9 we tested 275. We measured 275 fish in 2020, and we measured  
10 498 fish in 2021, and so we did a pretty good measurement on it.

11  
12 Our compliance rate on Tails 'n Scales is 95 percent, and that's  
13 over the last two years that it's been 95 percent, and so we're  
14 very strict, and I will tell you how strict we are. If we catch  
15 you not following the Tails 'n Scales, we don't only fine you,  
16 but we take your fish too, and that makes you really mad, when  
17 they take those fish away from you, and people are very -- They  
18 are very, very, very compliant with us on it, and they realize  
19 that it's a good thing, because they realize too that they can  
20 get something out of this, because it gives the data better  
21 accuracy, so we can fight for our accuracy, to be able to keep  
22 our season the way we would like to, and they know that.

23  
24 Our calibration, over the last four years, we've got great data.  
25 We've got some great data, and I realize that we've been talking  
26 five years, five years, five years, five years, but we'll have  
27 five years this year, and we'll have five years of state  
28 calibration, and I think this is some of the best calibration  
29 that you will see.

30  
31 As much as I hate to bring up the word, I still say that we are  
32 far better than MRIP, and I still say that our calibration, the  
33 way that we do it with Tails 'n Scales, is far better, and a lot  
34 more accurate, as to what the actual catch is. I don't want to  
35 get into the calibration thing, and I'm sure that will come up  
36 sooner or later, but I don't want to get into it.

37  
38 Our intercept rate, just to give you an idea too, we do cross-  
39 checks, and we had intercepts, this past year, of 10 percent by  
40 Marine Patrol for the number of boats that went out, 10 percent  
41 that were intercepted, and that's pretty good. I don't think  
42 any other state can say that they intercepted 10 percent of the  
43 boats, and we look at that, and we not only use that data to be  
44 able to check and see, but we also take that data, and we will  
45 go back and cross-check it.

46  
47 We will go back to their Tails 'n Scales, and, if they said they  
48 caught four fish on the Tails 'n Scales, and the intercept said

1 they had six, we realize there is something wrong, and we adjust  
2 our data, and we make it better, and so we do everything that we  
3 can to make that data as accurate as possible.

4  
5 Our harvest rate in 2018 was 1.3. In 2019, it was 1.32, and, in  
6 2020, it was 1.24. In 2021, it was 1.16, and so it's just to  
7 give you an idea of where we're at with it, and it is -- We're  
8 doing everything we can, and I don't know if I answered all of  
9 Kevin's questions yet that he had to answer, but I know Leann  
10 has got one. She just can't let me out of it, but, with that, I  
11 will open up for questions.

12  
13 **CHAIRMAN FRAZER:** Thank you, General Spraggins. Mr. Diaz.

14  
15 **MR. DIAZ:** I don't know that I've got a question, but I do have  
16 to say that Tails 'n Scales is impressive, and Mississippi has  
17 done one heck of a good job. Just like I mentioned with Chris's  
18 presentation, for red snapper, Mississippi does have that  
19 universe.

20  
21 Not for the other offshore species, but for red snapper, and so  
22 that helps move us along the path of trying to identify that  
23 universe, and some other states have pieces of the puzzle for  
24 that universe, and so, I mean, we're moving in that direction.

25  
26 The General mentioned the high gas prices this year and what  
27 effects that's going to have on the effort, and I've been  
28 putting some thought into that too, and I would like a crystal  
29 ball, to know, but I do agree with the General that there's  
30 going to be less effort, but I just don't know how much less  
31 effort, and I think he brings up a really good point there, and  
32 we might even want to kind of weave that into our conversations,  
33 as we go through some of the other things later today, and so  
34 thank you, General.

35  
36 **CHAIRMAN FRAZER:** Thank you, Mr. Diaz. Ms. Boggs.

37  
38 **MS. BOGGS:** Thank you, General. Do you all have any type of  
39 reef fish endorsement or anything that you require, like a  
40 permit that you all require?

41  
42 **GENERAL SPRAGGINS:** No, and ours is basically the Tails 'n  
43 Scales itself. The one that we -- Rick, tell me and raise your  
44 hand if I'm wrong, but I don't think that we actually have a  
45 reef fish permit, any type of reef fish permit, but we do -- As  
46 the Chairman said, we only check the snapper at this time on  
47 that. We are looking at expanding it to the other species, and  
48 that's something that we're looking at, and we're trying to

1 expand it there, and, of course, we also do the checks on other  
2 inshore fish, too.

3

4 **CHAIRMAN FRAZER:** Ms. Bosarge.

5

6 **MS. BOSARGE:** I don't know that I even have a question, but I  
7 thought it was a very good presentation, and I had one  
8 observation. We were talking about Alabama meeting half of  
9 their quota at about eighteen days, and I was looking at ours,  
10 and it looks like maybe around thirty days or so that we met  
11 ours, but that would probably line up, because we're open all  
12 week, and so you have lower landings during the week, and so I  
13 can see how those two numbers do kind of line up with each  
14 other, as far as when that effort is starting to maybe taper off  
15 a little bit.

16

17 I do think we have a great program, and I have to commend your  
18 staff, and they do a great job. I have to commend your  
19 commission that helped develop that program too though, and I  
20 think maybe that my daddy was the chairman at that point, and I  
21 know he had a lot of input on it, and so I'm going to give him a  
22 kudos on that. I don't give the old man a kudos very often, and  
23 so he did good.

24

25 Have you looked though -- The only thing that I remember was  
26 changing a little bit on our numbers, over the years, was that  
27 cancelling of trips, and has that cancelling of trips number  
28 kind of gone up? Have you see that go up, where you can cancel  
29 it, cancel it before you land, or anything like that? Have we  
30 looked at those numbers?

31

32 **GENERAL SPRAGGINS:** I don't think it's really gone that far.  
33 Rick, you may -- I don't think Rick has, but the numbers -- We  
34 do have a good -- It happens that, obviously, weather makes a  
35 lot of difference, and we had a lot of trips that were  
36 cancelled, during the time of the storms and all, that they just  
37 basically said, hey, you know, I can't go out, but, most of the  
38 time, our trips are holding about the same, and just a small  
39 amount, but we're doing pretty good with it, and we're very  
40 persistent with people, to make sure that they close out things,  
41 because they've got twenty-four hours, I think, to close it out,  
42 and we make sure they close it out, and, if they don't, we start  
43 asking questions.

44

45 **MS. BOSARGE:** I love that number of intercepts that you had, I  
46 mean that number of fish weighed, and you had like almost 500 in  
47 2021, and that's a lot. Are we making sure, and this is like  
48 for all the states really, but are we making sure that that info

1 gets shared with the MRIP people? I mean, we're looking down  
2 the barrel of a stock assessment on red snapper, and I just want  
3 to make sure that we're funneling all this information into one  
4 bag somewhere for everybody to look at.

5  
6 **GENERAL SPRAGGINS:** That is being shared with them, and, as a  
7 matter of a fact, a lot of those weights are from the MRIP. You  
8 know, we catch them whenever they come in at the docks, and we  
9 actually look at the fish and measure the fish and all and do  
10 that at that point, and so it is shared, and we try to share as  
11 much data as we can.

12  
13 Once again, I want to explain that, just as Kevin said, I hope  
14 that everybody will look at it very hard. There's a lot of  
15 things, when you've got as much data as we have, to be able to  
16 say that Mississippi -- We've never exceeded our ACL, and to be  
17 able to look at it and say we're that consistent with what we're  
18 doing, and we're that consistent with the measuring and the 95  
19 percent rate of being able to check for our fishery, and it's  
20 pretty darned good, and to take calibration that's going to be  
21 talked about sooner or later, and to cut us down to 50,000  
22 pounds of fish, under something that has no real data to prove  
23 it, and I want you all to please look at that very hard, because  
24 they had just -- If there was something there, I can promise you  
25 that, if we thought that we were overfishing something, we would  
26 stop it immediately, and we would never want to do that, but to  
27 be able to look at that calibration that's going to come up and  
28 to talk about that, and to say that they're going to jeopardize  
29 us 100,000 pounds, of our 150,000 pounds of fish, over a couple  
30 of days that they checked for two years, is just not good.

31  
32 **CHAIRMAN FRAZER:** Ms. Boggs.

33  
34 **MS. BOGGS:** I have a quick comment. I just wanted to say, on  
35 Slide 2, you are putting in your tropical storms and your  
36 closures, and, the way you did that graph, I really like that,  
37 because it helps you understand the weather patterns, because  
38 sometimes we sit around this table and say, well, what caused  
39 that, and, well, we can see here that you had Tropical Storm  
40 Claudette, and you had Hurricane Ida, and I really appreciate  
41 that in your slide. Thank you.

42  
43 **GENERAL SPRAGGINS:** Just to give you one other data, we had  
44 1,800 active users, and so that doesn't mean that we had 1,800  
45 trips. We had more than that, but, I mean, we had 1,800 actual  
46 Tails 'n Scales users, and so that's pretty good for a small  
47 state like Mississippi. If there are no more questions, I will  
48 be quiet.

1  
2 **CHAIRMAN FRAZER:** You have no more questions. All right, and so  
3 we're going to go ahead and move over to Texas, and, Dakus, are  
4 you going to do that?

5  
6 **MR. DAKUS GEESLIN:** I sure am.

7  
8 **CHAIRMAN FRAZER:** Okay. Go ahead, Mr. Geeslin.  
9

10 **TEXAS**

11  
12 **MR. GEESLIN:** Before we dive into the 2021 summary and talk  
13 about projections for 2022, I just wanted to give you a  
14 background of our approach in estimating our landings, and most  
15 of you all are certainly familiar with all this, and we monitor  
16 catches, and we estimate the landings, and we close both federal  
17 and our state waters and seasons when a certain percentage is  
18 reached or, more accurately, in our state-water season, as we're  
19 projected to meet our quota.

20  
21 Previously, we used a simulation model to project our federal  
22 season length, and you can see here that I've got 2018 and 2019,  
23 and that seemed to pretty work pretty well for our anglers until  
24 we project out, and, in 2019, I believe we projected out and  
25 advertised that we were projecting a ninety-day, or ninety-five-  
26 day, season and had to close the federal season after sixty-two  
27 days.

28  
29 That was incredibly unpopular, and, admittedly, it compromises  
30 some of our credibility, and so, based on a lot of the  
31 uncertainty within our fishing season, and primarily the  
32 offshore conditions in June, which really allow our anglers to  
33 get out, and, typically, in Texas, off the Gulf coast, our June  
34 season is incredibly variable, as far as wind and wave height,  
35 and so we're scaling that back. We're not going to protect a  
36 season length, per se, but we will, as the General alluded, give  
37 our anglers a good heads-up, a week to two-week lead, as we near  
38 that closing of the federal season.

39  
40 Internally, in trying to incorporate and utilize some of those  
41 uncertainties, some of those things that go into that simulation  
42 model, there is certainly the latent demand and behavior  
43 modeling, based on previous years. This last bullet, or second-  
44 to-last, is based on 2017 weight ranges, and that's an error.  
45 We certainly look back at our most recent years and weights and  
46 then use the catch pattern behavior of previous years and run  
47 two to three different behavior pattern baselines, to get a  
48 range of that outcome, and so we know we have, with some

1 reasonable amount of certainty, where that season and season  
2 projection -- Where internally we may land, and, as I mentioned,  
3 the weather and the fishable days certainly play a big role in  
4 how fast that allowable catch limit is approached.

5  
6 Just a little bit about our 2021 season, and this is not unique  
7 to 2021, but we use our long-term Marine Sport Harvest  
8 Monitoring Program, and we've got several Gulf-only and day pass  
9 sample sites that our folks are out to weekly, and then we've  
10 got, in concert with the Harte Research Institute and our  
11 colleague, Dr. Stunz here, who is going to be glad to give  
12 iSnapper back to us. That's more of an app-based and volunteer-  
13 based catch mechanism, and it's really used to kind of assess  
14 the patterns within the catch throughout the season and not  
15 truly a catch estimate tool.

16  
17 The 2021 red snapper season, we did have an adjustment, based on  
18 our 2019 overage, which Andy mentioned and announced our  
19 settlement agreement at the last council meeting, and we did  
20 have an overage in 2019, and we had an adjustment in 2021, based  
21 on that settlement agreement, and so our quota -- Ordinarily, it  
22 would be the 265,105. In 2021, that was bumped down by about  
23 twenty-some-odd thousand pounds, and the projected days --  
24 Again, we didn't do that projected days, and we ended up with  
25 about sixty-five days for our federal season, and that was about  
26 -- That action went a little longer than we had anticipated, due  
27 to, again, some of the weather patterns there in the middle of  
28 the summer.

29  
30 Here's something that's new for us, is closing down our state  
31 waters. Our state waters, we like to keep those open for 365  
32 days a year. As we approached that ACL, we recognized that we  
33 needed to take that management action, and we closed down our  
34 state waters on November 15, and we will continue to evaluate  
35 those projected landings and make that management action, as  
36 necessary, in closing down our state waters, and that's  
37 obviously not a popular decision with our anglers, but one that  
38 we felt that we needed to make.

39  
40 Our 2021 landings were 89 percent of our adjusted ACL, and we  
41 ended up at about 211,000 pounds, and we did have favorable  
42 weather in the latter part of our federal season there in July.  
43 We did see an increased angler effort, and that was some of the  
44 remnants and carryover from the increased utilization of the  
45 fishery coming out of COVID.

46  
47 Most of the anglers caught their limits, and we're starting to  
48 see larger fish, as we've heard from our counterparts in

1 Louisiana and Mississippi, and I will talk about the average  
2 size here in just a minute, and, as I mentioned, we did close  
3 state waters on November 15.

4  
5 This is just a bag distribution. Again, in our state waters, we  
6 have that four-fish bag and a fifteen-inch minimum size limit,  
7 and, of course, we've got the two-fish bag and sixteen-inch  
8 minimum size limit within federal waters, and you can see here  
9 that we've got a couple of bad behavers over there catching five  
10 fish, but we do see most of our catch within that two-fish bag  
11 limit.

12  
13 Here is a length frequency distribution, and you can see that  
14 most of those fish are within -- They back up within those  
15 minimum size limits of fifteen and sixteen inches, and it just  
16 shows you the distribution of rather large fish. The mean  
17 weight is 6.6 pounds, and that's a little larger than what we've  
18 seen in the past, but also comparable to what we've heard here  
19 today.

20  
21 This graphic just shows really the catch trends in approaching  
22 the ACL over time, for the last four years. You can see that  
23 outlier there, where we did exceed our ACL and went over in  
24 2019, and that resulted in the quota adjustments in 2021. The  
25 blue line is we caught 124 percent of our quota. Over the last  
26 three years, we've been back in that sweet spot, as I like to  
27 say, and you can see that we've been below our quota, and even  
28 that 2021, that yellow line, knowing that we only went through  
29 November 15, still got us to 89 percent of our allowable catch  
30 level, and that's it. I'll be happy to take any questions.

31  
32 **CHAIRMAN FRAZER:** Thank you, Mr. Geeslin. Do we have any  
33 questions for the folks in Texas? Ms. Boggs.

34  
35 **MS. BOGGS:** I forgot to ask Florida, but do you all have any  
36 kind of reef fish endorsement or a type of permit that you  
37 require anglers to have?

38  
39 **MR. GEESLIN:** I'm sorry, Ms. Boggs. I was going to mention  
40 that, and, no, we do not.

41  
42 **CHAIRMAN FRAZER:** Do you want to go ahead and ask Florida, while  
43 you're at it?

44  
45 **MS. BOGGS:** Yes. Ms. Jessica?

46  
47 **MS. MCCAWLEY:** Yes, and we require the State Reef Fish Survey,  
48 and so, just to give you a couple of numbers, since the State

1 Reef Fish Survey was the Gulf Reef Fish Survey, and now it  
2 covers both coasts, and so it's called the State Reef Fish  
3 Survey, and, as of December 2021, which would be relevant to the  
4 2021 season, there were 735,838 people signed up, but we cannot  
5 partition those folks into Gulf coast or Atlantic coast, because  
6 they could fish for reef fish on either coast, and that State  
7 Reef Fish Survey covers thirteen species, and it's free.

8

9 **CHAIRMAN FRAZER:** Thanks, Jessica. Ms. Bosarge.

10

11 **MS. BOSARGE:** Jessica, will you ask your staff -- When it was  
12 just the Gulf survey, how many were there then, on average,  
13 generally speaking?

14

15 **MS. MCCAWLEY:** I will get it for you.

16

17 **CHAIRMAN FRAZER:** Mr. Anson.

18

19 **MR. ANSON:** Just a follow-up to Susan's question about the reef  
20 fish endorsement sales in Alabama, in license year 2021, we had  
21 54,829 licenses sold for recreational anglers. Then, for number  
22 of licenses, actual saltwater fishing licenses, that were sold,  
23 and that comprised of trip licenses, resident and non-resident,  
24 disabled, and I didn't include pier licenses, but there may be  
25 situations where a peer angler will still purchase a reef fish  
26 endorsement, but, anyway, just to give some scale, there was  
27 114,928 of those recreational saltwater fishing licenses, and so  
28 the reef fish endorsement accounted for 47.7 percent of the  
29 licenses sold.

30

31 Then, just to round out all the reef fish endorsements, we had  
32 twenty-eight commercial reef fish endorsements sold, and then,  
33 for the charter vessels, which would be inclusive of just state-  
34 licensed vessels only, as well as federally-permitted vessels,  
35 and because it's based on possession in state waters, there were  
36 238 reef fish endorsements sold in license year 2021.

37

38 **CHAIRMAN FRAZER:** Susan.

39

40 **MS. BOGGS:** The license fee for recreational is \$10.00, and then  
41 I know it's different, based on the size of the vessel, if  
42 you're a charter/for-hire, correct?

43

44 **MR. ANSON:** That is correct, yes, and it's roughly \$200 to \$250,  
45 depending upon -- But yes.

46

47 **CHAIRMAN FRAZER:** Mr. Rindone.

48

1 **MR. RINDONE:** Thank you, Mr. Chair. As a lifetime saltwater  
2 permit holder for the State of Florida, I'm curious how many  
3 other states have similar programs and how many lifetime anglers  
4 that there might be, and I don't expect this information to be  
5 available right now, but, maybe just the next time that we talk  
6 about this, for the states that have those sorts of programs,  
7 maybe pull that out as well, because I would say at least half  
8 the people that I fish with regularly also have lifetime  
9 licenses.

10  
11 **CHAIRMAN FRAZER:** Okay. Thanks, Ryan. Are there any other  
12 questions? Mr. Hood.

13  
14 **MR. HOOD:** This isn't a question, but it's more just a  
15 statement, and I just wanted to indicate that, because we did  
16 have overages in Florida and Louisiana, we will be publishing a  
17 notice in the Federal Register indicating that there was that  
18 overage and that the ACLs will be adjusted accordingly, and so  
19 it's just something that we do, but I just wanted to make sure  
20 that everybody was aware of that. Thanks.

21  
22 **CHAIRMAN FRAZER:** Thanks, Peter. Ms. Bosarge.

23  
24 **MS. BOSARGE:** Jessica, I'm going to be coming back to you, and  
25 so I think this -- I didn't really understand your answer  
26 earlier, but I think I understand it now, and I think it could  
27 be important for us to think about, for some of our future  
28 conversations, like on gag and things like that, as we're trying  
29 to figure out how to manage them, and so you -- I was asking you  
30 about, you know, the fish that you all intercepted and weighed  
31 and such, versus maybe MRIP, and so I think -- Is this right,  
32 and is this characterization correct?

33  
34 There is MRIP intercepts, but, with your -- It's now SRFS and  
35 not GRFS, and SRFS does some extra sampling, or intercepts, or  
36 something, and so there will be MRIP weights, right, that came  
37 out of those samples, but then, because you all have additional  
38 samples on top of that, you will have a weight, but, the way  
39 that your system is set up, your formula I think kind of maybe  
40 takes both of those into account, and so it really forces the  
41 MRIP people and you all to put your heads together at some point  
42 and say, hey, your weight, your average weight, is a little  
43 different from what our average weight is, and let's dig into  
44 these numbers and figure this out, what is driving this, and  
45 then somehow, and I don't know how it all gets mixed up and  
46 baked, but you come out with some sort of compromise between the  
47 two average weights, to come up with your landings, and is that  
48 right?

1  
2 **MS. MCCAWLEY:** I would have to look up the exact formula for how  
3 we do that, but, yes, you're right that they are run side-by-  
4 side, and the final numbers that come out of Florida take into  
5 account both the State Reef Fish Survey as well as MRIP, and I  
6 would have to look at exactly how that's done, how the model is  
7 run.

8  
9 **CHAIRMAN FRAZER:** Thanks, Jessica. Greg.

10  
11 **DR. GREG STUNZ:** Thank you, Mr. Chairman. I have a question,  
12 and I don't recall how we're handling this, and obviously some  
13 states were slightly over, and some were under, and nothing  
14 concerning me or anything, but I'm wondering about what do we do  
15 with those either underage or overfished, and, obviously,  
16 there's a payback for the states that are over, but we're  
17 managing the fishery as a whole, obviously, and so I don't know  
18 if there is some potential credit, or the states that are over,  
19 and, well, if we manage as a whole, and we're not exceeding the  
20 ACL, is that just okay, and then maybe the states don't have to  
21 necessarily be penalized, unless it's some kind of repetitive --  
22 For the next year, unless it's some kind of repetitive overage  
23 that keeps going. I am, obviously, looking for some options to  
24 see, well, where are we really, and maybe we don't necessarily  
25 need to penalize the states for just the tiny overage that we're  
26 seeing here.

27  
28 **CHAIRMAN FRAZER:** I think -- I mean, just the way that the  
29 language is written in the amendment, right, and so you have an  
30 accountability measure, and so you're obligated to pay it back,  
31 but I don't think, as a council, we would try to change that  
32 language in any way, Greg, and so I think we are where we are.  
33 All right. Are there any more questions for the folks in Texas  
34 or any of the other states? I am not seeing any, and so we are  
35 -- I thank everybody for those reports, and I thought they were  
36 very helpful.

37  
38 We'll go ahead and move to our next agenda item, which is Agenda  
39 Item Number VI, and it has to do with the draft options for  
40 Amendment 54, Modifications to the Greater Amberjack Catch  
41 Limits and Sector Allocations, and so we'll go first to Ryan or  
42 John, and I don't know who wants to work through the action  
43 guide, and maybe Ryan, and then we'll let John do the  
44 presentation.

45  
46 **MR. RINDONE:** John is way too excited to scoot on over here, and  
47 so I will let him do it.

1 **CHAIRMAN FRAZER:** Excellent. We'll let John get set up, and  
2 then we'll get right into it.

3  
4 **DRAFT AMENDMENT 54: MODIFICATIONS TO THE GREATER AMBERJACK CATCH**  
5 **LIMITS AND SECTOR ALLOCATIONS**  
6

7 **DR. JOHN FROESCHKE:** For those of you who are disappointed that  
8 our other documents are not sufficiently complicated or nuanced,  
9 this one will not disappoint. I am going to give a  
10 presentation, and we prepared a draft options paper, Reef Fish  
11 54, which addresses rebuilding plan options for greater  
12 amberjack, in response to the SEDAR 70 stock assessment that was  
13 first received by the SSC in January of 2021, and keep your  
14 years straight here.

15  
16 We worked on it throughout the year, and we finalized the  
17 projections in November, and now we have a document that we've  
18 been working on. The stock is overfished, and is experiencing  
19 overfishing, and it has a rebuilding plan in place that the time  
20 will be up in 2027, and so there's going to be some difficult  
21 discussions and decisions that need to be made in fairly short  
22 order in order to get this done.

23  
24 My plan is to have a presentation that I'm going to go through  
25 that tries to give you some background about amberjack  
26 management, which is long and nuanced, some information about  
27 the stock assessment that kind of got us here, and then some  
28 actions and alternatives in the document that I will be asking  
29 for your input on the range of alternatives and actions, and  
30 then we're going to be talking about the timeline and next  
31 steps, which is going to be aggressive, and so any questions on  
32 that, before we get started?

33  
34 Slide 2 of this is just kind of a background of some of the  
35 things that I mentioned here briefly that I'm going to over.  
36 There is lots of historical landings and management changes, and  
37 so I kind of want to go through those and give you some context  
38 of how that plays into it.

39  
40 The timeline, we've had a lot of SSC meetings where we discussed  
41 this is in 2021, and there's some new science, some new methods,  
42 and we have some -- As you are probably painfully aware, this  
43 assessment used FES data, which means that, for stocks like  
44 amberjack, which you have sector allocations, we'll be taking a  
45 look at those.

46  
47 Reef Fish Amendment 54, the draft here, we have an action that  
48 has a combination of sector allocation changes and changes to

1 the ACL, ABC and OFL, and then a second action that considers an  
2 ACT buffer, and so then we'll talk about the deadline to end  
3 overfishing and the rebuilding.

4  
5 Just a little bit of background on this stock, and it's kind of  
6 a challenging one here, and so, since 2000, it's been assessed  
7 six times, and each time has been overfished and overfishing.  
8 That hasn't been for lack of action on behalf of the council to  
9 end it through various management actions, and so there have  
10 been numerous responses on both the commercial side, trip  
11 limits, size limits, seasonal closures for spawning.

12  
13 On the recreational side, there have been changes in the size  
14 limit, all kind of seasons and fishing years and things, and so  
15 I'm going to kind of give you a brief overview on that, and,  
16 again, we're scheduled to rebuild by 2027.

17  
18 I'm going to show this chart, just to give you some frame of  
19 reference here, and I won't go through these in detail, but they  
20 are good references, if you have questions later. On the blue  
21 and gray bar, the blue bars are the commercial landings, and  
22 then the gray bars are the recreational landings, and you can  
23 see there's a lot of interannual variability, with sort of a  
24 long-range trend in the downward direction, primarily because of  
25 management changes, and then the yellow and orange correspond to  
26 the recreational and commercial season lengths, and then the  
27 green dots sort of highlight some of the timing of the stock  
28 assessments.

29  
30 This one is just focusing on the recreational landings, and so,  
31 again, both of them are displayed on the bars below, but the  
32 yellow line corresponds to the season length, and so it's  
33 essentially open year-round, and then various management changes  
34 got us down to a pretty short season that has bumped around a  
35 little bit, but now we currently have this split season in the  
36 fall, where it opens in August, and it's open for three months,  
37 and it closes, and then it reopens in May.

38  
39 Then you can see some of these orange dots, or squares, at the  
40 top, and we've done bag limits and for-hire permits, and we  
41 changed the fishing season, which is different from the fishing  
42 year, several times, in order to constrain landings to the quota  
43 and provide access and flexibility to the management, and so  
44 there's been a number of increases to the size limit, which is  
45 now thirty-four inches on the rec side, and it's thirty-six on  
46 the commercial side.

47  
48 The commercial, again, the landings are the same. The orange

1 dots cover some of the changes to the management, and we've got  
2 a thirty-six-inch minimum size, which has been in place for a  
3 long time and is above the size at 50 percent maturity, and  
4 there's a March through May closed season that was implemented  
5 in the late 1990s, and we've got paybacks and accountability  
6 measures.

7  
8 At the beginning of 2014, we implemented trip limits, initially  
9 at 2,000 pounds, and then we've stepped those down, first to  
10 1,500 and 1,000, and we're now at 1,000 pounds, with a 250 step-  
11 down when 75 percent of the quota for the commercial sector is  
12 reached. You can see, on this orange line, this increase in the  
13 season length, in the most recent years, corresponds to the  
14 implementation of that step-down.

15  
16 In general, there have been -- For both sectors, there have been  
17 some overages, but, in general, they haven't been wildly over,  
18 and both sectors typically do catch their ACL.

19  
20 I am just going to fast-forward a little bit here, just to kind  
21 of take you through some of the timing of this, because you  
22 might have some questions about why this begins in January of  
23 2021, and we're now in April of 2022, and so I want to fill in  
24 that gap, that it hasn't been lost time, or at least not lack of  
25 working on this.

26  
27 The SSC reviewed the assessment at the January 2021 meeting,  
28 and, again, the stock, at that time, was indicated as overfished  
29 and overfishing. The SSC reviewed the assessment and provided  
30 OFL and ABC recommendations at that time, based on the current  
31 73 to 27 percent allocations, noting that, in the future, the  
32 council would likely consider alternative options for  
33 reallocating based on the use of the FES data, and so we would  
34 come back, just like we did for red grouper.

35  
36 The next thing that happened was, on April 8, the Regional  
37 Office sent the council a letter indicating that the stock was  
38 overfished and experiencing overfishing, and we had two years to  
39 implement regulations to immediately end overfishing and rebuild  
40 the stock, as part of the rebuilding plan, and so that's sort of  
41 the timing that we're going to be looking at, as far as April of  
42 2023 and having regulations implemented, and so you can kind of  
43 work backwards and see why this is going to be an aggressive  
44 timeline.

45  
46 A couple other things, just to jog your memory. The council  
47 staff and Science Center, our collective workload, this is the  
48 time that we were working through the Great Red Snapper Count

1 aggressively as well, and so there were a lot of moving parts,  
2 and so the council didn't have a lot of time to work on this at  
3 the April 2021 council meeting.

4  
5 Nevertheless, council staff and NMFS staff, we worked on  
6 assembling the landings information, and that took some time,  
7 and we provided a presentation at the June council meeting,  
8 using some reference years that we could go through to propose  
9 some allocation percentages for the council to consider. You  
10 all signed-off on those in June, and then we provided a request  
11 to the Science Center in July, requesting updated projections  
12 conditional on the various sector allocation options. That's in  
13 July.

14  
15 When the Science Center went through this, a couple of things  
16 were identified. A couple were that, the way that the  
17 projections were done at the January meeting weren't quite  
18 consistent with how they were specified in the management, and  
19 so there were changes from the original, and the spawning stock  
20 biomass target was mis-specified, as well as there were some  
21 assumptions that needed to be worked through about recruitment,  
22 and it's very influential on how the projections are specified,  
23 and so that's one thing.

24  
25 The other thing is that this is science, and so there's always  
26 new information and new methodology, and the Science Center has  
27 been working very hard to develop a projection protocol that was  
28 better, that was able to meet some of the target mortality and  
29 things like that more consistently throughout the projection  
30 period than the way they've done before, and so they did produce  
31 this, which was good.

32  
33 The challenge was that, when the SSC reviewed all this, there  
34 were a lot of moving parts, and it was very difficult to  
35 understand why the projections were quite different, given that  
36 we had a lot of thing that changed, and so then the SSC had a  
37 lot of questions, and we had a couple of meetings where we had  
38 to move through, okay, what in the changes in the projections,  
39 and I will get to those, that were from the changes in the  
40 recruitment, and so spawning stock biomass assumptions versus  
41 the new code set and the new analytical approach. We had to  
42 parse all that out, and so that took some time.

43  
44 The other thing on the data -- I talked a little bit about this,  
45 and we worked to put together the data, and I mentioned that the  
46 data are quite complex, historically. The commercial data,  
47 prior to 1993, all jacks were lumped together. After 1993, they  
48 were split apart. In terms of the treatment of the data, in

1 stock assessments and things, they have developed some protocols  
2 to best do this, and so, for the purposes of calculating the  
3 allocation percentages, we used the commercial data that went  
4 through the stock assessment that goes under this additional  
5 review, and so that's one caveat that's a little bit different.

6  
7 For example, in red grouper, we used the ACL data for the  
8 commercial data, but, in this case, the ACL data doesn't get the  
9 routine additional review, especially for those early years,  
10 where this has to be parsed out, and so it's a long-term goal,  
11 and I think they're going to mesh these together, and, in the  
12 more recent years, they're almost identical, but that is just  
13 kind of one thing to keep in mind, for the purposes of the  
14 allocations.

15  
16 The allocation scenarios that we looked at, a few of them -- We  
17 tried to follow the concepts that we've done for red grouper and  
18 other things, and so the ones that we came up with, the  
19 original, the 1981 through 2004, and this is what the original,  
20 or the current, allocation is based off of, and that was  
21 specified in Amendment 30A, and so we used that one.

22  
23 The 1993 to 2007, we had some discussions that the data prior,  
24 especially the commercial data prior, to 1993 was not identified  
25 to species, and then the recreational side, if you look at those  
26 charts -- If you flip back to 1992, you can see it's very high,  
27 and there's always been some uncertainty as to about why that  
28 is, and I think it's on the for-hire side, but there is some  
29 questions about the reliability of that.

30  
31 Then, ending in 2007, and, if you recall, 2008 is when we  
32 implemented the sector allocation, and so there may be some  
33 desire to cap it at that, because, beyond that, you, in theory,  
34 would be just reinforcing the allocation we have on the books.

35  
36 The 1993 through 2019 tries to split the difference, in that it  
37 trims off those earlier years, where we have some of these  
38 concerns about the data, perhaps, but it does try to provide a  
39 longer time series, noting that these later years do have the  
40 sector allocation in place.

41  
42 The percentages on the right are the results based on applying  
43 the calculations using the MRIP-FES data and the commercial data  
44 and the current allocation of 73/27, and so you can see that  
45 these all do shift, 7 to 10-ish percent, towards the  
46 recreational sector.

47  
48 Two other scenarios that we went through, and one is similar,

1 again, to red grouper, and we kept the current 73/27 allocation  
2 in place, and we looked at a final option, where you would  
3 maintain the commercial ACL at their 484,380 pounds and allocate  
4 the rest of it to the recreational side.

5  
6 Now what I want to do is kind of circle back, just a little bit,  
7 to the SSC and what happened at the November SSC meeting, where  
8 the SSC provided their final recommendations on the OFLs and  
9 ABCs, and try to just step you through, so you all can see the  
10 decision points that were made regarding the changes in SSB,  
11 recruitment, and the new analytical routine.

12  
13 I am going to try to just step you through this, using the text,  
14 and the orange line is essentially the projections that were  
15 viewed by the SSC based on the original stock assessment in  
16 January of 2021. As I indicated, this included the  
17 misspecifications and the SSB spawning biomass and recruitment,  
18 and so the deal with the recruitment is, if you look at a time  
19 series of recruitment of amberjack, it was very high early in  
20 the time series, and, since I think about 1990, it's been way  
21 lower, but consistently, and so there's this idea of a regime  
22 shift, and so the original method -- This orange line was based  
23 on an average of the recruitment over the entire time series,  
24 whereas the best practice is assuming that the more recent lower  
25 recruitment period is likely to occur in the near future, for  
26 the purposes of projections.

27  
28 That is going to be the first correction here, and the gray  
29 line, all the way at the bottom, indicates the lower  
30 recruitment, and so you can see, going from the orange to the  
31 gray, the assumption about recruitment has major implications on  
32 what the projections look like.

33  
34 The second correction addresses the spawning stock biomass, and,  
35 originally, it was SSB 30 percent, instead of SPR 30 percent,  
36 and so that change actually potentially offsets it, because  
37 you're rebuilding to a lower spawning stock biomass target, and  
38 so that's the blue line, and it considered the SPR alone, and so  
39 what you see is the yellow line reflects the integration of both  
40 the change from the blue line and the gray line, and so the  
41 yellow line is the final projection, or, well, almost.

42  
43 What I didn't discuss in this slide was, again, the differences  
44 in the code, the analytical routine used to provide the  
45 projections, and the SSC took a look at this, and they agreed  
46 that, from the scientific perspective, is an improvement, but,  
47 until we got this part sorted out, it was difficult to  
48 understand what changes were based on the SSB or the recruitment

1 versus this.

2  
3 The next slide here, you can see -- Just focus on the blue and  
4 yellow line, and, essentially, that's the integration of the  
5 corrections to the recruitment assumption and the SPR 30  
6 percent, but then the yellow and the blue line just consider the  
7 changes in the coding routine, the forecasting routine, and so  
8 you can see that part, when it's all said and done, is very  
9 small, and so that part, I think, while a technical improvement  
10 that didn't necessarily have big ramifications on management,  
11 but it did take a long time for everyone on the SSC to  
12 understand that and be confident in providing scientific advice.

13  
14 At the November SSC meeting, they made a motion that accepted  
15 the assessment, as amended through all of this additional work.  
16 The stock status was overfished and undergoing overfishing, and  
17 then we still have this rebuild by 2027 target date, and they  
18 provided ABC advice based on the F rebuild.

19  
20 The second motion they made is, again, reverting the OFL, based  
21 on the million pounds whole weight of F 30 SPR and then the ABC  
22 based on the F rebuild, and then, in terms of the OFL  
23 conditional on the various allocation percentages, the Science  
24 Center provided allocation-specific scenarios, yield streams,  
25 and the SSC accepted those, as they're based on the same  
26 information and biologically equivalent, but did not provide  
27 guidance relative that one allocation was more appropriate than  
28 another, recognizing that's really a council issue.

29  
30 In terms of the nuts-and-bolts of the projections, the first  
31 year of the projections in 2022, and it goes through the  
32 expected rebuild of 2027, using the methods, and then the  
33 allocation percentages that we covered are here indicated on the  
34 slide. If you have questions about these, let me know.  
35 Otherwise, we'll go forward, because I'm going to talk about  
36 those next.

37  
38 Some of this is probably not new to you, and, again, this new  
39 assessment is in FES, and so the catch recommendations are not  
40 directly comparable to previous assessments, and so, even though  
41 the stock is overfished and experiencing overfishing, the catch  
42 limits may look slightly different than we might expect.

43  
44 The council did request, last July, a comparison of the results  
45 from the previous assessments in FES, and that's been helpful in  
46 trying to understand the relative changes associated with a  
47 change in the condition of the fishery versus the change in  
48 recreational currencies, and so, based on this, I have a

1 following slide that I can show you, but it's essentially a 60  
2 percent increase in the values, just based on the change from  
3 CHTS to FES.

4  
5 However, just -- I put it in there as sort of approximately 60  
6 percent, and these are not precise calculations. There is  
7 definitely some assumptions and things that you always want to  
8 be conscious of when you're making those determinations, but I  
9 do think it is helpful in framing the scale.

10  
11 The way that I just -- For the purposes of calculating that, I  
12 looked at the assessments. On this table, the yield streams in  
13 the FES, and then the original on the right, the three right  
14 columns, are from the original SEDAR 33 update, and so, if you  
15 compare the 3.48 OFL, using FES, versus the 2.17 in 2020, that's  
16 kind of where I got that 60 percent from, and so, essentially,  
17 we had the 2.17 in 2020, using the original. If we had used the  
18 FES data at the time, it would have been the 3.5 million, and so  
19 that's the change in the FES.

20  
21 These aren't the final numbers, and, obviously, you have a new  
22 model, and you have changes in the stock condition since then  
23 that further modify the catch advice, but just to kind of keep  
24 that in mind.

25  
26 Here, this is just a summary of the catch advice that we have on  
27 the books now, and it's a stock ABC, and the recreational and  
28 commercial ACLs are summed to the ABC, and so there's a total  
29 ACL, and then we have ACTs in place that were developed using  
30 the ACL/ACT Control Rule, and it's a 13 percent buffer for the  
31 commercial and a 17 percent for the recreational sector.

32  
33 Now we're getting closer to real time, and we have, today, the  
34 draft Amendment 54. As I mentioned, it's two actions, and the  
35 purpose of this document is to modify the rebuilding plan, to  
36 ensure that we rebuild the stock by 2027, and that requires  
37 changes in the OFLs, ABCs, and other catch limits.

38  
39 The current document has two actions. Action 1 will modify the  
40 OFL, ABC, ACLs, and sector allocations, and then Action 2 would  
41 consider modifying the ACT, based on a new application of the  
42 ACL/ACT Control Rule with the new data, and so we'll go through  
43 the next slide.

44  
45 Again, just to kind of step you through how the alternatives are  
46 set up, Alternative 1 would maintain the 73/27 allocation, and,  
47 again, this is based on the CHTS, and so it's not really a  
48 viable alternative, but the allocation percentage is viable, and

1 so, if you skip down to that lone row down there in the middle,  
2 Alternative 2 would use MRIP-FES, but it would maintain 73/27,  
3 and so this is similar to what we talked about with king  
4 mackerel, and so that's one option.

5  
6 Option 3, Alternative 3, would use the time series as a  
7 reference to calculate percentages as was done in Alternative 1,  
8 and so the 1981 to 2004, but you would impute the MRIP-FES data  
9 and recalculate, and so that's 84 percent recreational and 16  
10 percent commercial, and that's the highest recreational  
11 percentage of the options that we have here. Alternative 4 is  
12 the same deal, and it's using the 1994 to 2007 time series, and  
13 then Alternative 5 makes use of 1993 to 2019.

14  
15 If you skip all the way to the bottom, you will see the -- This  
16 is the alternative where the commercial ACL is held constant,  
17 and the remaining portion of the ACL would go to the  
18 recreational, and so the way that we did this -- A couple of  
19 things.

20  
21 There's a yield stream, and so, if you hold the commercial ACL  
22 constant, and the yield gets -- The ACL for the stock gets  
23 larger every year, and you change the recreational and  
24 commercial allocation year-by-year, and that's one thing. The  
25 other thing is that we'll see, based on the F rebuild, at least  
26 in the initial years, the ACL that we're talking about, the  
27 half-million pounds, is slightly larger, and so, in this case,  
28 you would go from an allocation that's mostly recreational to  
29 one that is mostly commercial. That's quite a bit different,  
30 and it might be worth taking a look at the need in the document,  
31 in the purpose and need section, to consider how consistent that  
32 is with the need and whether the need should be modified or if  
33 something should be done with that alternative.

34  
35 Next, Action 2, again, is this -- It deals with the ACT buffer,  
36 and so we have a buffer in place. The way these work is you  
37 have a control rule, and it looks at a few different things,  
38 but, essentially, how well we've constrained the fishery to the  
39 management targets in recent years, and you get penalties for  
40 going over, and the uncertainty of the data, and so that's how  
41 it was done.

42  
43 What we did is we updated the most recent landings data and  
44 applied that, calculated the buffers, and so you'll see a couple  
45 of different ways here, using the reference years of 2017  
46 through 2020, Alternative 2 gets a 13 percent recreational  
47 buffer and a 7 percent commercial buffer.

48

1 At the IPT level, we had some conversations about 2020, both in  
2 terms of how representative that year was, in terms of angler  
3 behavior, as well as how good the data were, because the  
4 sampling was interrupted from COVID protocols, and so  
5 Alternative 3 uses the 2016 through 2019, as referenced, and you  
6 get a 17 percent recreational buffer and a 7 percent commercial  
7 buffer.

8  
9 I will tell you one thing that the IPT is still going to have to  
10 work on, and the -- For the purposes of calculating the  
11 allocation, I mentioned that we used the SEDAR 70 commercial  
12 data, and then we used the ACL data for the recreational side.  
13 Those data are based on calendar years.

14  
15 The recreational data, fishery, is currently managed through a  
16 fishing year, which is different from a calendar year, which is  
17 fine for the purposes of that, and I think it makes sense. For  
18 the purposes of looking at the ACT Control Rule, it doesn't make  
19 sense, because it wouldn't make sense to evaluate calendar year  
20 landings to an ACT that's based on a fishing year, and, also,  
21 the SEDAR data doesn't go through the most recent 2019 and 2020,  
22 and so, for that purpose, we used the ACL dataset, commercial  
23 and recreational, as necessary, to fill out these tables.

24  
25 I think it's -- I don't think there's any issue with that, but,  
26 as far as reconstructing the entire management history and  
27 looking at those, and I was still working on this on the  
28 briefing book deadline date, and so, in the next document, you  
29 will see those tables and things more fleshed out, but that's  
30 why they're not here.

31  
32 I mentioned the April 2023 deadline, and so the way that's  
33 supposed to work is we're supposed to have implementations in  
34 effect, and, if you think about our rulemaking and the general  
35 best-case scenario is six months, and that's pretty optimistic,  
36 and so, if you back up six months from that, it kind of leaves  
37 us at summer or fall, which would mean that we would have to get  
38 going on this, in order to have a document that is in place by  
39 that deadline, and so there are two consequences to that.

40  
41 One is the council would need to go pretty fast, and, two the  
42 way the document is set up, it wouldn't address any changes in  
43 management, i.e., season lengths or season changes or anything  
44 like that that you may be interested in doing in order to  
45 constrain catch levels.

46  
47 The IPT recommendation would be to address the catch levels and  
48 allocation in this document and follow-up with a framework

1 action for any management changes that you wanted to do. That  
2 way, we can meet the deadline to end overfishing, and so that's  
3 the way we have it. If you have different thoughts, that's your  
4 decision to make, but that's how we set it up at this time.

5  
6 Let's go ahead and go to the next slide, and I will take  
7 questions there, but I do have, in this table, the OFL and ABC  
8 recommendations conditioned on the various sector allocations,  
9 and so I will just point you to that top row that is  
10 illustrated, and, in particular, the OFL, which is the 2.1  
11 million pounds, based on the equilibrium at SPR 30, but, if the  
12 ABC is half-a-million pounds in the first year, and you can see,  
13 for each of these allocation options, it does build up through  
14 time, but that's going to be a severe cut, and so I think that's  
15 going to the basis of how we get there and all that, and so I  
16 will stop there and take any questions, and we can certainly go  
17 through the document, if you want.

18  
19 **CHAIRMAN FRAZER:** Thank you, Dr. Froeschke. Mr. Diaz.

20  
21 **MR. DIAZ:** Thank you, Dr. Frazer. First off, I want to say that  
22 Dr. Froeschke did a great job with that presentation, and I was  
23 able to follow you and keep up and understand everything, and I  
24 know it was a difficult -- There's a lot of moving parts, and  
25 it's complicated, but there's not much time to move on this  
26 document, and so Dr. Froeschke emphasized that at the end.

27  
28 When I think about this, I've got a lot of thoughts. The first  
29 is, at the last council meeting, there was a lot of council  
30 members that say that, if at all possible, we don't want to ever  
31 shut down the fishery, and we want to keep some harvest going,  
32 so we can keep a flow of data, and, right now, what is staring  
33 us in the face right now is there is very little fish, and so  
34 every sector needs to realize that there is cuts coming, and  
35 that this fishery is in trouble, and so I feel like we're moving  
36 through red grouper again, and it's kind of a similar situation.

37  
38 Everybody is going to take cuts, and then there's some  
39 allocation things in here, and, when we talk about allocation,  
40 people get anxious about that, and I don't blame them, but, when  
41 you implement FES, things change, and you have to at least  
42 consider where the move things, and so we don't have easy  
43 choices ahead of us, and we need to move kind of fast on this  
44 document, to meet the timelines that have been mandated to meet,  
45 and, in the future, we're going to have to pick up another  
46 document that's going to have nothing but unpleasant choices,  
47 and we'll have to pick the best of the unpleasant choices that  
48 we can, but opportunities are going to be severely restricted,

1 because we have almost nothing to work with.

2  
3 We're not -- We're at the point where folks had hoped we would  
4 be, where we had to completely shut down the fishery, but we're  
5 knocking on that door, and so, anyway, thanks again, John, for a  
6 great presentation. Folks out there listening, please be  
7 patient and understand that this is a fishery in trouble, and  
8 things are moving down, and I don't think it's going to be good  
9 for anybody in the near-term. Thank you.

10  
11 **CHAIRMAN FRAZER:** Thank you, Mr. Diaz. Ms. Boggs.

12  
13 **MS. BOGGS:** Thank you, Mr. Chair, and, Dr. Froeschke, I too was  
14 able to follow along, and so you did a great job with this. I  
15 do have a couple of questions, and one of them I know you just  
16 hit on that will be addressed in a separate document, and so I  
17 understand that when I ask this question, but, on Slide 5, we  
18 have a closure in June and July for recreational, and, on Slide  
19 6, we have a closure in March, April, and May for amberjack, but  
20 we keep talking about this spawning thing, and it's not  
21 consistent, and I know Panama City and Destin -- They've got  
22 have amberjack in May, but I'm putting that thought, moving  
23 forward, and maybe, in the next document, we may need to look at  
24 that, because there's no consistency, and that's what we've  
25 talked about, a lot of times, that there's not a lot of  
26 consistency in what we do.

27  
28 I know that not everything fits each species, but I did want to  
29 ask that question, and I really like, on Slide 20, your Action  
30 1, where you kind of lay that out with the different options,  
31 but I like the way that you took a look at Alternative 6, and I  
32 don't think we've ever -- We may have done that once before,  
33 but, to me, that's kind of thinking outside the box, and I  
34 appreciate that, and, yes, I know we need to move quickly on  
35 this, and I'm guessing -- Do we wait? I am trying to follow the  
36 process. So we would have to go final in August, correct, to  
37 have it in place by January 1 for the commercial fishery?

38  
39 **CHAIRMAN FRAZER:** Real quick, John, I mean, if we're making  
40 reference to the action schedule, right, the way that it's  
41 written now, it would come back to the council with a draft  
42 document, and you would have some time to think about these  
43 alternatives, right, and then you would have a public hearing  
44 draft that goes out in August. I guess, to Susan's point, that  
45 might allow us to take final action in October, and is that an  
46 allowable schedule, to keep us on track, or not?

47  
48 **DR. FROESCHKE:** I think that's the schedule that we have to work

1 with. I mean, I've discussed it with NMFS staff and things,  
2 and, to move that up, essentially we would need to bring a  
3 public hearing draft in June, and I don't think that's possible,  
4 because you all haven't had a chance to sort through the choices  
5 that are in there, much less think about it.

6  
7 I don't think, from the staff timing, that we're going to have a  
8 chance to write all the information necessary to bring a public  
9 hearing draft in June, and so it just doesn't -- Whenever we try  
10 to go that aggressive, it just usually doesn't seem to work out,  
11 and so I think August, that we would need to do that, and then  
12 public hearings sometime in between.

13  
14 **CHAIRMAN FRAZER:** I will get to Ms. Bosarge in just a second,  
15 but I guess, to Ms. Boggs' point, because they're not an IFQ  
16 fishery, and so we're not concerned, as concerned, about  
17 anything being squared away by the beginning of the calendar  
18 year. Ms. Bosarge. Go ahead, John.

19  
20 **DR. FROESCHKE:** Just real quick, the way that I was kind of  
21 looking at it, it is not an IFQ fishery, and the Regional Office  
22 has started working on some initial season projections, based on  
23 this, and the way it probably would work is that commercial  
24 amberjack would open in January. As they normally do, they  
25 would be open in January and February, and there's a three-month  
26 March through May closure, and it probably would not reopen  
27 after that, if typical patterns would hold.

28  
29 **CHAIRMAN FRAZER:** Yes, that makes sense. Ms. Bosarge.

30  
31 **MS. BOSARGE:** I am going to back up a little bit, and I'm still  
32 trying to get a handle on where amberjack is now, and,  
33 obviously, it's not a success story for management, right, and  
34 so, when I came onto the council in 2013, and it was overfished  
35 and undergoing overfishing, and maybe it was the only one, the  
36 only species we had at that point, but it had been undergoing  
37 overfishing and been overfished for almost a decade-and-a-half  
38 when I came on the council, and so, you know, it's twenty-  
39 something years now.

40  
41 We've done a lot of things, and I have to commend Dr. Froeschke.  
42 This was an amazing presentation, and thank you. I love those  
43 charts you had, where you somehow managed to show landings,  
44 seasons, and management, and stock assessments all in the same  
45 slide, and that was really cool. Thank you, and you went back  
46 all the way to 1990, and you know I love that long-term  
47 perspective.

1 I am still trying to understand how back we're doing, right?  
2 Okay, and so, on Slide 17, what I am trying to understand, John,  
3 and so MSST, minimum stock size threshold, if the stock gets  
4 below that, we're overfished.

5  
6 Obviously, it was below that the last time we assessed it, and  
7 every time we've assessed it, and it was below it this time, but  
8 how -- What percentage of MSST is that biomass over the years,  
9 because I can't tell anything from pounds, because we're  
10 changing currencies, FES to CHTS, but do we have something like  
11 that that will show me, over time, and are we getting worse and  
12 worse and worse? Obviously, we're overfished, but are we more  
13 and more and more overfished, or are we coming up a little bit?  
14 Have we seen any kind of response to management in the right  
15 direction?

16  
17 **CHAIRMAN FRAZER:** Have at it, John.

18  
19 **DR. FROESCHKE:** I will try to answer that. First, the graphs  
20 were Ava that put those together, and so those were very  
21 helpful. As far as the biomass trends in time, I don't have  
22 that at the tips of my fingers, and it certainly is in the SEDAR  
23 70 report, and we could pull that up for you.

24  
25 I'm having Bernie pull up the MSRA table here, we could take a  
26 look at the biomass relative to the MSST, so you can kind of see  
27 where we're at, and I think Dr. Barbieri once said this stock  
28 was sustainably overfished or something, and we've kind of just  
29 been a low level, but it really hasn't moved much, despite our  
30 numerous changes in the fishery, but I think it's Table 1.1.3,  
31 maybe, Bernie, or 1.1.2.

32  
33 The other thing, while she's bringing that up, is amberjack is  
34 one of those stocks, and I think it was in 2017-ish, when we did  
35 Reef Fish 44, that we modified the MSST, and so, historically,  
36 it had been based off of one minus M, which the MSST would have  
37 been around 0.84, I want to say, of MSY, and, when we did this,  
38 it allows it to be all the way down to 0.5 before you're  
39 overfished. You can see here that SSB current to MSST is 0.83,  
40 and so you're 0.4-ish, relative to biomass at SPR 30.

41  
42 The stock status determination are the two values in gray there,  
43 and so the current over the maximum fishing mortality threshold  
44 of -- Bernie, can you blow-up that table a little bit? F  
45 current over MFMT, maximum fishing mortality threshold, is 1.25,  
46 and so that needs to be below one, in order to end overfishing.  
47 The SSB current over the minimum stock size threshold needs to  
48 be above one to be not overfished, but, at MSY, it would be two,

1 because MSST is 0.5, and so just the math, and so there is a  
2 long way to go on that.

3

4 **CHAIRMAN FRAZER:** Go ahead, Leann.

5

6 **MS. BOSARGE:** So that line you have highlighted there, with that  
7 0.83 for this current assessment, and the one before that was  
8 0.4, and we can't compare those quite directly to one another,  
9 because we changed the goalpost, but we can pretty easily,  
10 surely, right, and it's just a formula, and you could convert  
11 that 0.4 to our current goalpost, and so I can see did we  
12 actually -- I am trying to see -- You remember we made that  
13 minimum size limit change, and we were trying to let more of the  
14 fish reach maturity before we killed them, and so I think we had  
15 like four years of that, and I don't know, and what is the  
16 terminal year on this assessment, and is it 2020 or 2019?

17

18 **DR. FROESCHKE:** It's 2018.

19

20 **MS. BOSARGE:** Okay, and so we only had two years, or three  
21 years. Three years. Anyway, if you could convert that, and  
22 that's the kind of chart and metrics that I was talking about at  
23 the last meeting, and it will help me to understand where we're  
24 at with some of these species, if I can -- You're going to have  
25 to back-convert, when we changed the goalpost, and you'll have  
26 to account for that, but that will help me see if we're coming  
27 up a little, or are we going down, and how are we doing, and  
28 that tells me what we need to do, from a management perspective.

29

30 **CHAIRMAN FRAZER:** John, real quick, and then we'll wrap it up.

31

32 **DR. FROESCHKE:** I think the easiest way to do that is to look at  
33 it as a percentage of MSY, which, I mean, it's fairly  
34 straightforward to do that. The caveat though, Leann, is you're  
35 correct that the 0.4 -- The reason it's so much lower is because  
36 it's the one minus M in the previous assessment.

37

38 The challenge that you have is, if you look at the line, the SSB  
39 MSY or the proxy, that biomass equilibrium value, those do  
40 change from the assessments, and they change just because  
41 assessments change, but, also, when you integrate the FES data,  
42 that's going to drive it up.

43

44 When you have the lower recruitment, which, from the regime  
45 shift, which we now think is correct, it's going to drive it  
46 down, and so that's why they're mostly similar, but I would say  
47 likely for different very reasons, and so everything is more  
48 difficult to interpret.

1  
2 **CHAIRMAN FRAZER:** Go ahead.

3  
4 **MS. BOSARGE:** I get that on the MSY, but, for MSST, it shouldn't  
5 -- Right? That's a better metric, right, or are we using a  
6 bunch of proxies for that too that's going to drive change?

7  
8 **CHAIRMAN FRAZER:** John.

9  
10 **DR. FROESCHKE:** MSST is taking the MSY and dividing it in half,  
11 and so, if MSY is not good, then your MSST is not going to be  
12 good.

13  
14 **CHAIRMAN FRAZER:** Okay. We're going to take one more quick  
15 question from Andy Strelcheck.

16  
17 **MR. STRELCHECK:** Thanks, Tom. I actually three comments, or  
18 maybe two comments and a question. In terms of the timing of  
19 the action, I just wanted to circle back on that, and,  
20 obviously, from the agency standpoint, the sooner the better,  
21 but I recognize that the council needs some time to work on  
22 this, and, if we got this from the council as of the October  
23 meeting, or shortly after the October meeting, that would still  
24 provide -- We think it would be able to be completed within the  
25 statutory timeframe.

26  
27 It would affect, obviously, the fact that we would have to  
28 change the catch levels in-season for 2023, and so there's a  
29 risk that the commercial sector could already meet their revised  
30 catch limit, based on opening in January and February, but I  
31 think the risk of that, in terms of that happening, is probably  
32 fairly low, and we could just kind of see, based on trying to  
33 get this implemented as quickly as possible after October. Keep  
34 in mind that there's a March through May closure for the  
35 commercial sector, and the recreational sector season is split  
36 across years.

37  
38 The other comment was that I appreciate John and team kind of  
39 thinking about how to streamline this action, and so I'm  
40 certainly onboard with the two actions that have been proposed.  
41 I think we'll want to be very clear and upfront with regard to  
42 the reductions in catch limits and allocations, as to what the  
43 management measures may look like, without being overly  
44 specific, and certainly we have in-season management authority  
45 to close the fishery, and so we can rely on that, at least  
46 initially, until any sort of framework action is completed by  
47 the council.

48

1 Then the third is a question for John, and I think he has  
2 probably kind of indirectly answered this, but, anytime we're  
3 considering allocation changes, when we have a fishery that is  
4 heavily regulated, and you went through the regulations with us  
5 in-depth, obviously, that influences what can or can't be  
6 caught.

7  
8 There is also, obviously, times where one sector, or both  
9 sectors, might have exceeded their quota, and so my question to  
10 John is, based on the allocation alternatives that you  
11 presented, would you recommend eliminating any, because of the  
12 complex regulatory history, and, two, have the allocation  
13 percentages been adjusted to account for, or eliminate, for that  
14 matter, any overages that might have occurred under quota  
15 management?

16  
17 **CHAIRMAN FRAZER:** Dr. Froeschke.

18  
19 **DR. FROESCHKE:** I will try, and, first, the second question  
20 would be no, and, I mean, in terms of adjusting for overages,  
21 no. We didn't penalize or anything, and it's just a straight  
22 landings and calculation, which is consistent with how we've  
23 always done it in the past.

24  
25 As far as the other ones, about eliminating options or that, I  
26 am not prepared to make any recommendation. The only thing I  
27 would say is I think it would be worth the committee's time to  
28 take a quick look at the need, in the purpose and need section,  
29 and, in particular, there's one sentence in there that relates  
30 to considering historical participation in the fishery, and  
31 Alternative 6 is quite different from that, and so I would be  
32 interested in some feedback there.

33  
34 **CHAIRMAN FRAZER:** Okay. Thank you, John. We're just going to  
35 take one quick question, Mr. Chair, if we can, from Mr. Anson,  
36 and then we'll wrap it up.

37  
38 **MR. ANSON:** Thank you, Mr. Chair. John, you may have covered  
39 it, and it was a good presentation, and, if you covered it, I  
40 apologize, but, looking into next year, in regard to the  
41 recreational season, since it's split, and the fishing season  
42 ends, essentially, in May, relative to trying to get this  
43 document through and in place, and is -- Are the recreational  
44 landings, just for the ACL purposes, are they just looking at  
45 2022 specifically, and so January to December, right? I am just  
46 trying to think of, you know -- If we keep the season the way it  
47 is, are those landings going to exceed, and I guess we'll get  
48 more information in the June document, and clarification of

1 that, but I'm just trying to look ahead, to see how the May  
2 recreational landings would impact what we're trying to do in  
3 this document.

4

5 **CHAIRMAN FRAZER:** John.

6

7 **DR. FROESCHKE:** I am going to have to punt that one to the  
8 Regional Office. If we assume that the implementation would be  
9 in April or May of next year, I don't know about how that May  
10 season and how that would go and when this would start tracking.  
11 I would presume on the August, but I will defer.

12

13 **CHAIRMAN FRAZER:** We can go ahead and circle back on that, and  
14 so certainly that will be some of what we talk about in our June  
15 meeting, but, just to recap for folks, right, we're going to  
16 bring this document back in June, and we're going to have to  
17 send it out for public hearing in August, right, and so we're  
18 going to need to be prepared to pick some preferreds, and it  
19 will be pretty controversial, because they involve an allocation  
20 decision, and so that's where we're at. Mr. Chair, I'm sorry  
21 I'm a little bit late, but we'll go ahead and take a break, if  
22 you wish.

23

24 **MR. DIAZ:** I would like to ask one quick question before we  
25 break, if I could. John, has there been any discussion -- This  
26 is a follow-up on Kevin's and Leann's points, but any discussion  
27 on the splitting waves for the season and its potential effect  
28 on sample size of surveys?

29

30 **DR. FROESCHKE:** Well, it's always been a recommendation, and I  
31 talked to Mike Larkin, and he does the data, and, if we were to  
32 look at changing the season in a subsequent action or something,  
33 I think it would be worth considering starting in maybe  
34 September or something, to avoid that wave split, but, in the  
35 near term, I think our seasons are going to be so short that  
36 we're going to be in partial waves no matter what.

37

38 **CHAIRMAN FRAZER:** Mr. Diaz, if I might, I ignored Mara, and I  
39 didn't mean to, and she's back there in the corner, but I think  
40 she had some clarifying information.

41

42 **MS. MARA LEVY:** You can ignore me, and I was very late in  
43 raising my hand, and, I mean, it just occurred to me, just so  
44 everything is on the table, that greater amberjack has a  
45 payback, and so, if we're going to implement things mid-harvest,  
46 and we're cutting things significantly, that does increase the  
47 chance of a payback if we don't somehow think about what to do  
48 with that, and I'm just throwing it out there so that we can

1 think about that and there won't be any surprises when we start  
2 implementing this stuff.

3  
4 **CHAIRMAN FRAZER:** Thanks, Mara, for bringing that up. Mr. Diaz.

5  
6 **MR. DIAZ:** Thank you, Dr. Frazer. Good discussion this morning.  
7 Let's take a fifteen-minute break, and we'll come back at 11:00.

8  
9 (Whereupon, a brief recess was taken.)

10  
11 **CHAIRMAN FRAZER:** We're going to pick up with Agenda Item Number  
12 VII, and I will let Mr. Rindone go through the action guide, and  
13 then we'll get Dr. Nance up to give us a presentation. Ryan.

14  
15 **REVIEW OF REVISED GREAT RED SNAPPER COUNT ESTIMATES AND SSC**  
16 **RECOMMENDATIONS**

17  
18 **MR. RINDONE:** Thank you, sir. Dr. Nance is here with us today.  
19 Dr. Nance, if you want to mosey on up to the podium, and he's  
20 going to summarize the SSC's deliberations about the revised  
21 data considered for generating catch advice for red snapper,  
22 based on the data from the Great Red Snapper Count and the LGL  
23 Ecological Associates study on estimating absolute abundance of  
24 red snapper off of Louisiana.

25  
26 The SSC talked about these data at their March 2022 meeting, and  
27 they looked at the LGL study design and response to peer-review  
28 comments and its updated estimate of absolute abundance, and  
29 this estimate was ultimately used to supplant partially-imputed  
30 data for that state and the Great Red Snapper Count, which had  
31 both empirical data for Louisiana and imputed data from adjacent  
32 Texas waters.

33  
34 The SSC also looked at a post-stratified analysis for the  
35 shallowest depth stratum for Florida, which was designed to  
36 better apportion the biomass of fish by depth, based on other  
37 fishery-independent surveys, and then Dr. Nance is going to go  
38 through the SSC's deliberations and recommendations for catch  
39 limits, and you guys should ask questions as appropriate, and  
40 you guys can also consider recommending that staff work on a  
41 framework action for the Reef Fish FMP to revise these red  
42 snapper catch limits, but you guys transmitted a previous  
43 framework action to revise the red snapper catch limits last  
44 June, but this framework action has not yet been implemented.  
45 Mr. Chair.

46  
47 **CHAIRMAN FRAZER:** Thank you, Mr. Rindone. Jim, it's always good  
48 to have you, and so I'll let you just go ahead.

1  
2 **DR. JIM NANCE:** Thank you, Mr. Chair. I appreciate being able  
3 to be here today and present the SSC recommendations to the  
4 council. Let's go ahead and move to Slide Number 7 to outline  
5 the discussions and recommendations in three different areas.

6  
7 The first is estimating absolute abundance of red snapper off of  
8 Louisiana, the second is our post-stratification analysis for  
9 Florida absolute abundance, and the third will be the Southeast  
10 Fisheries Science Center catch analysis for Gulf of Mexico red  
11 snapper.

12  
13 With regard to estimating the absolute abundance of red snapper  
14 off of Louisiana, Dr. Scott Raborn from LGL Ecological Research  
15 Associates presented their completed research to generate  
16 estimates of absolute abundance of red snapper off of Louisiana.  
17 This study was designed for model-based inference of red snapper  
18 abundance through field surveys for two separate responses. The  
19 first was to estimate total fish density from hydroacoustic  
20 surveys, and the second was to proportion that total abundance  
21 that were red snapper using submerged rotating video cameras.

22  
23 There were five habitats associated with offshore Louisiana,  
24 those being artificial reefs, natural banks, uncharacterized  
25 bottom, pipeline crossings, and oil platforms. These were  
26 evaluated within depth strata across three different areas in  
27 Louisiana, those being west, central, and east.

28  
29 When looking the results from the LGL study, the largest  
30 discrepancy between the LGL study and the Great Red Snapper  
31 Count assessment was the estimate of abundance over natural  
32 banks. Differences were also noted between the Great Red  
33 Snapper Count and the LGL study for standing platforms and  
34 artificial reefs. The Great Red Snapper Count was about 4.7  
35 times greater than what the LGL study showed. Abundance  
36 estimates for the uncharacterized bottom were comparable between  
37 the two studies.

38  
39 The SSC discussed the differences between the LGL study and the  
40 Great Red Snapper Count estimates for absolute abundance  
41 recorded for Louisiana, noting the limitations of the sampling  
42 design for the LGL study and the imputation of some Louisiana  
43 data from Texas for the Great Red Snapper Count study.

44  
45 The comparability of the studies, due to these differences,  
46 remains difficult. However, through lengthy discussions with  
47 our SSC, the SSC concluded that, in general, the differences  
48 between the surveys highlighted the uncertainty in both

1 estimates, which is likely underestimated. The SSC noted that  
2 the LGL study was designed to focus on the present habitats off  
3 Louisiana and likely represented a better estimate, a better  
4 abundance estimate, for that area, compared to the abundance  
5 estimate for the Great Red Snapper Count, since we had actual  
6 data from Louisiana instead of imputed data that was used from  
7 the State of Texas.

8  
9 The SSC agreed, during our discussion, that the LGL study was an  
10 improvement to the data utilized for the Great Red Snapper  
11 Count, which was partially extrapolated from nearby Texas  
12 waters. The first motion from the SSC -- (There is a gap in the  
13 audio recording.)

14  
15 Next, we talked about the post-stratification of the Florida  
16 absolute abundance, and Dr. Katie Siegfried from the Southeast  
17 Fisheries Science Center presented the post-stratification  
18 analysis for the estimates of red snapper absolute abundance in  
19 the West Florida Shelf. This effort was driven by concerns of  
20 higher than expected numbers of fish in the shallow-water  
21 stratum in that area, the ten through forty meters, off of  
22 Florida. Those data were post-stratified, and so we went from a  
23 ten-to-forty-meter substrate, or area, to one bin which was ten  
24 to twenty-five, and the next bin was twenty-five to forty.

25  
26 Analysis still estimated a large relative abundance of red  
27 snapper in the Big Bend region, with a larger number of fish in  
28 the new deeper depth bin compared to that of the ten-to-twenty-  
29 five-meter bin.

30  
31 Motion that the SSC agrees that the post-stratification analysis  
32 for the State of Florida is appropriate and should be included  
33 in the overall estimate of age-two-plus red snapper in the Gulf  
34 of Mexico informed by the finalized Great Red Snapper Count data  
35 and random forest design. That motion carried without  
36 opposition.

37  
38 Now I will get into the part where we're talking about the  
39 Southeast Fisheries Science Center catch analysis. I think it's  
40 important to note that we're not talking about an interim  
41 analysis here, and it's not like our regular ways we do things,  
42 and this we're terming a catch analysis.

43  
44 Mr. Matt Smith from the Southeast Fisheries Science Center  
45 presented revised catch advice for red snapper based on  
46 estimates of absolute abundance from the Great Red Snapper Count  
47 for Florida, which has been post-stratified, Alabama,  
48 Mississippi, Texas, and LGL study for Louisiana.

1  
2 After including the LGL estimate and the post-stratification for  
3 Florida, the estimate for the Great-Red-Snapper-Count-derived  
4 estimate, using the random forest approach, the revised combined  
5 estimate of absolute abundance for age-two-plus red snapper is  
6 approximately 85.6 million fish.

7  
8 As the Center set up this catch analysis, these are the  
9 different things that they had to go through in order to  
10 accomplish that. The age and length composition were informed  
11 by SEDAR 52, using data through 2016. The frequency of age-two-  
12 plus fish were estimated using the last ten years of available  
13 data, that being 2007 through 2016.

14  
15 The estimated virgin spawning stock biomass was derived from the  
16 fraction of the spawning stock biomass in 2019 divided by the  
17 projected SPR for 2019 from SEDAR 52, which was 20.7 percent,  
18 based on the projected pace of rebuilding from SEDAR 52. The  
19 terminal year of the data for the analysis was 2019, with future  
20 yields projected forward from that point, and so those are the  
21 items that had to go into these analysis.

22  
23 **CHAIRMAN FRAZER:** Dr. Nance, real quick.

24  
25 **DR. NANCE:** Absolutely.

26  
27 **CHAIRMAN FRAZER:** Mr. Gill.

28  
29 **MR. GILL:** Thank you, Mr. Chairman. Why are we terminating the  
30 data utilized for the catch analysis at 2016?

31  
32 **DR. NANCE:** I think -- Go ahead, Ryan.

33  
34 **MR. RINDONE:** Sure. Thank you, Mr. Chair. The data that are  
35 included for the frequency distribution of age-two-plus fish are  
36 based on the data, similar data, from SEDAR 52, and so it's  
37 looking at the age and length frequencies that were used in that  
38 assessment, because we don't have those updated yet and  
39 available for red snapper from the SEDAR 74 research track, and  
40 all those data still need to be vetted through the data workshop  
41 and that whole process, and so this represents the most  
42 contemporary and complete peer-reviewed dataset available for  
43 this purpose.

44  
45 **CHAIRMAN FRAZER:** Thanks, Ryan. Dr. Nance.

46  
47 **DR. NANCE:** Thank you. The uncertainty was quantified using a  
48 determination projection at 75 percent of the fishing mortality

1 rate corresponding to a 26 percent SPR. That was the  
2 deterministic approach that was used by the Center, and, also,  
3 they used a Monte Carlo simulation incorporating the uncertainty  
4 for the number of age-two-plus red snapper with recruitment,  
5 fishing mortality rates, and initial depletion based on SEDAR  
6 52.

7  
8 Three scenarios for consideration of abundance over the  
9 uncharacterized bottom were generated. The first one was  
10 assuming all structure, and those structures include natural and  
11 artificial habitats, and the second was all structure plus 10  
12 percent of the uncharacterized bottom, and the third scenario  
13 was all structure plus 15 percent of the uncharacterized bottom.

14  
15 The Southeast Fisheries Science Center also presented an  
16 ensemble model, or ensemble approach, that estimated the grand  
17 mean and variance for the catch advice and provides a broader  
18 estimate of uncertainty across the three uncharacterized bottom  
19 scenarios. It's important to remember that, in this ensemble  
20 approach, all the artificial reef and natural structures were  
21 used, plus around a 10 percent uncharacterized bottom fished.

22  
23 Dr. John Walter from the Southeast Fisheries Science Center  
24 presented a spatial analysis, and we're going to term that the  
25 Gardner analysis, of commercial and recreational catch compared  
26 to biomass derived from the Great Red Snapper Count. Two  
27 objectives were to assign spatial, recreational, and commercial  
28 catch and effort using estimates of biomass derived from the  
29 Great Red Snapper Count and, second, to calculate exploitation  
30 rates for scenarios to inform potential fishery yields based on  
31 those rates.

32  
33 The Gardner analysis was updated using the LGL estimate for  
34 Louisiana and the post-stratified area for the shallowest depth  
35 stratum in Florida. Biomass was estimated using composition  
36 data and mean weights from SEDAR 52 and regional abundance  
37 estimates from the Great-Red-Snapper-Count-derived data to  
38 estimate biomass in weight.

39  
40 The Gardner analysis used a mean weight in the eastern Gulf of  
41 3.2 pounds whole weight and 4.8 pounds whole weight in the  
42 western Gulf. The SSC discussed the fact that the stock is  
43 larger than previously estimated in SEDAR 52 and that the  
44 exploitation rates are likely lower than estimated by that  
45 assessment.

46  
47 The SSC further noted that other aspects of population dynamics,  
48 like recruitment, reproduction, updates to age and length

1 composition, and other information have not been updated with  
2 current information, as is customarily done from a stock  
3 assessment.

4

5 **CHAIRMAN FRAZER:** We have a question from Mr. Gill.

6

7 **DR. NANCE:** Yes, sir.

8

9 **MR. GILL:** Thank you, Mr. Chairman. So we heard reports from  
10 all the states on their landings, et cetera, and they all talked  
11 about what they had for mean weight, and my recollection is  
12 that, relative to the numbers we're seeing here, they're twice,  
13 or 50 percent, greater, and so there seems to be a significant  
14 difference in the state-reported weights versus what was used in  
15 the Gardner analysis, and perhaps Dr. Walter can address that.

16

17 **CHAIRMAN FRAZER:** Go ahead, John, if you want to, but Dr. Stunz  
18 is going to weigh-in as well.

19

20 **DR. JOHN WALTER:** Very quickly, the assumption there of 3.2 and  
21 4.8 was in the ambient population. What the states are  
22 reporting is what is landed, and so you're going to have that be  
23 a big difference, and they're not the same, not comparable,  
24 necessarily.

25

26 **CHAIRMAN FRAZER:** Greg.

27

28 **DR. STUNZ:** Thanks, Mr. Chairman. Dr. Nance, I don't know if  
29 this is for you or Dr. Walter, whoever wants to answer it, but,  
30 at the SSC meeting, John, when you did your analysis on the UCB,  
31 you -- I don't know if "recommended" is the right word, but you  
32 were suggesting like using 22 percent, and then the SSC went, I  
33 guess, with a much more conservative -- They set UCB at a much  
34 more conservative estimate of 10 percent, and I wasn't sure why  
35 that was or what was the justification for going that much  
36 lower.

37

38 **DR. NANCE:** You know, as we discussed this at the SSC meeting,  
39 we just were unsure of uncertainty. You know, we have different  
40 works that have been done, the 22 percent and those types of  
41 things, and we looked at -- We wanted to look at different  
42 scenarios, and so we looked at structure only, structure plus 10  
43 percent uncharacterized bottom, and structure plus 15 percent  
44 uncharacterized bottom, and so we were comfortable with those.  
45 We also had that ensemble approach, which gave us a grand mean  
46 of a lot of different things, and it was structure plus around 8  
47 percent of the uncharacterized bottom.

48

1 **CHAIRMAN FRAZER:** Okay. Go ahead, Dr. Nance.

2  
3 **DR. NANCE:** Okay. You bet. The motion was the SSC finds the  
4 catch analysis developed by the Southeast Fisheries Science  
5 Center and informed by age-two-plus red snapper abundance from  
6 the Great Red Snapper Count for Texas, Alabama, Mississippi, and  
7 the post-stratified abundance data for Florida and from the LGL  
8 abundance study for Louisiana is the BSIA for abundance  
9 information and is useful for development of overfishing limit  
10 and allowable biological catch recommendations. That motion  
11 carried fourteen to seven with three abstentions and one absent.

12  
13 **CHAIRMAN FRAZER:** Mr. Anson.

14  
15 **MR. ANSON:** Thank you, Mr. Chair. Dr. Nance, this actually  
16 might be more for Dr. Walter, but I am looking at the report  
17 that was generated, the Gardner analysis, and I'm looking at  
18 Figure 3 on page 19, and it's the depiction of the distribution  
19 -- I'm sorry, and it's Figure 2 on page 18, and it's the  
20 distribution of estimated recreational landings per ten-by-ten-  
21 kilometer block, estimated from individual state reporting  
22 programs, and it just seems -- I provided some information to  
23 you, Dr. Walter, and it just seems like there's a lot of fish  
24 that are being estimated to have been caught farther offshore  
25 than what I thought would be, and I was just wondering if you  
26 had any further information for that. It seems like they're  
27 forty miles, potentially, thirty-five to forty miles, offshore,  
28 where most of the fish are being harvested.

29  
30 **CHAIRMAN FRAZER:** Dr. Walter.

31  
32 **DR. WALTER:** There is a number of reports, different versions of  
33 it, where we revised those, in particular revising them based on  
34 data from LA Creel that was informative in identifying the  
35 spatial locations, but I think you're referring to off of  
36 Alabama, correct, and what I can say is -- I can look that, and  
37 I think I'm looking at that reporting, and that is based on the  
38 depths from -- I believe we used the iSnapper depths and applied  
39 them to Alabama, because we didn't have data on the specific  
40 spatial locations from Alabama, and I don't know if there is  
41 better data available.

42  
43 I think we raised that as a request, whether any of the state  
44 programs had finer-resolution data, relative to the depth or  
45 distance offshore, but, in the absence of it, we had to make  
46 some assumptions, and so it could very well be off this.

47  
48 **CHAIRMAN FRAZER:** Mr. Anson.

1  
2 **MR. ANSON:** Now that I'm thinking of it, I think I actually  
3 provided you potentially just data from 2016 through 2018, which  
4 was the years we added the depth question to our dockside  
5 survey, and so, for 2019, you probably didn't have the actual  
6 data, but, anyway, from those three years, I just recall that  
7 the percentage of those fish that were being caught off of  
8 Alabama -- The majority of those fish were being caught in  
9 distances that appear to be closer than what's depicted on this  
10 figure here, and that's important, because, when you have the  
11 slide previous to this, Slide Number 13 in the presentation, the  
12 one just before this one, the last bullet there, the other  
13 aspects of population dynamics, like recruitment, reproduction,  
14 updates to age and length composition and other information have  
15 not been updated with current information, as is customary from  
16 a stock assessment, and so that would be true to this, but, as  
17 we look forward to the next assessment, and certainly as we look  
18 into the research track assessment, the thing that I have had  
19 problems with over the years, relative to Alabama's data, is  
20 that most of the fish in the recreational side are being caught  
21 within that twenty-five-mile zone, and most of that habitat is  
22 artificial.

23  
24 Our data has shown that the fish that reside on artificial reefs  
25 tend to start moving off around age-eight or nine, and so you  
26 will predominantly get fish that are under eight or nine years  
27 of age, if you're looking at that through our sampling programs,  
28 as I understand them to be, and they're not proportioned, or  
29 they're not proportional, to artificial or natural reefs or  
30 distance from shore, and it's just catch as catch can, and most  
31 of the trips, again, are targeting those shallower areas where  
32 the artificial reefs are, where the fish only get up to around  
33 age-eight or nine in great proportions. You occasionally will  
34 find an older fish, but those fish tend to move off and go start  
35 finding other locations and artificial reefs. Thank you.

36  
37 **DR. NANCE:** Mr. Chair, can I --

38  
39 **CHAIRMAN FRAZER:** Go ahead, Dr. Nance, and then we'll go to --

40  
41 **DR. NANCE:** Kevin, I appreciate that comment, and, you know,  
42 it's one of those things where, from this catch analysis, we're  
43 using SEDAR 52, and we're updating for our catch analysis, as  
44 much as we're capable of doing, to be able to give catch advice.  
45 Certainly, as we get this next assessment, we're going to be  
46 able to make some better informed decisions on those things.

47  
48 **CHAIRMAN FRAZER:** I think we have one more question from Dr.

1 Stunz.

2  
3 **DR. STUNZ:** This will be very brief, I hope, Dr. Nance, or maybe  
4 Dr. Walter, and maybe I didn't frame it quite right, Jim, and  
5 Kevin captured a little bit, and the study clearly showed that  
6 the fishery is taking place on the artificial reef, as Kevin  
7 just mentioned, but the fish are on the uncharacterized bottom,  
8 and the SSC choosing 10 percent over what John I think -- John,  
9 please correct me if I'm wrong, but, in your presentation, you  
10 were saying to use the 22 percent.

11  
12 In my mind -- I mean, if we're talking about uncertainty, the 22  
13 percent number is just as uncertain as the 10 percent number, if  
14 I understand that, and so, you know, when all the fish are out  
15 on the uncharacterized bottom, and you look at John's work, and  
16 our general understanding is they're not as exploited as much,  
17 and it just seems to me that we could have gone up from 10  
18 percent to 22 percent, and I don't remember the analysis right  
19 off the top of my head, but I think it makes a big difference, a  
20 big difference, whether it was 10 or -- But, anyway, it just  
21 seems like there's some fish out there that we're not really  
22 utilizing.

23  
24 **CHAIRMAN FRAZER:** I am going to let Ryan weigh-in, real quick,  
25 Dr. Nance.

26  
27 **DR. NANCE:** Okay. That would be fine.

28  
29 **MR. RINDONE:** Thanks, Mr. Chair. When we're talking about the  
30 percent of the UCB that's being included from the Gardner  
31 analysis for generating this catch advice, initially, that 22  
32 percent, that referred to -- It was essentially saying that 22  
33 percent of the UCB experienced greater than some very, very  
34 small fractional amount of fishing pressure, and so some harvest  
35 that occurred there, as opposed to none at all.

36  
37 There's a large proportion of the UCB that's not subject to any  
38 harvest, for a variety of reasons, and there just might not be  
39 anything easily detectable from the surface, or any reason to  
40 fish there, but, like Dr. Stunz said, the more that you include,  
41 yes, it does have a considerable effect on what the catch limits  
42 ultimately are, but just to clarify what that percentage  
43 actually means.

44  
45 **CHAIRMAN FRAZER:** Dr. Nance.

46  
47 **DR. NANCE:** I think Ryan addressed that, and I appreciate that.

48

1 **CHAIRMAN FRAZER:** All right.  
2  
3 **DR. NANCE:** Let's go to Slide 20. Uncertainty in catch advice,  
4 the abundance over the uncharacterized bottom received lengthy  
5 discussion from the SSC, and we discussed that for quite a  
6 while. We came up with this motion. The SSC accepts the  
7 Southeast Fisheries Science Center catch analysis and  
8 establishes an OFL based on the ensemble analysis using the  
9 five-year average of 18.91 million pounds whole weight. that  
10 motion carried twelve to nine with three abstentions and one  
11 absent.  
12  
13 The SSC discussed an appropriate catch recommendation for the  
14 ABC, acknowledging the uncertainties with respect to the data  
15 used in the catch analysis and also the catch analysis itself,  
16 two important concepts.  
17  
18 The motion is the SSC approves the ABC of 16.31 million pounds  
19 whole weight for red snapper, based on the five-year average  
20 using the ensemble approach, based on a P\* value of 0.3. That  
21 motion carried eleven to nine with two abstentions and three  
22 absent. Mr. Chair, that ends my presentation.  
23  
24 **CHAIRMAN FRAZER:** Thank you, Dr. Nance. I appreciate it. Do we  
25 have any further questions for Dr. Nance at this time? Jim, I'm  
26 not seeing any questions right now, and I just want to make  
27 sure. Let me get back to our agenda.  
28  
29 **DR. NANCE:** I will be here.  
30  
31 **CHAIRMAN FRAZER:** Thank you. Okay. I guess a couple of things.  
32 Go ahead, Greg, and then I will --  
33  
34 **DR. STUNZ:** This wasn't a question really, but -- Well, it is a  
35 question, and, I mean, I think we need a motion to accept this  
36 catch advice, right? I don't know what that motion looks like,  
37 Mr. Chairman, but I'm happy to make it, and so, if you need a  
38 motion, and I guess would this be through a framework action?  
39 **Okay, and so a motion to create a framework action to**  
40 **incorporate this new catch advice, and I'm not sure what else we**  
41 **need to say there, but I'm happy if staff wants to jump in, to**  
42 **make sure we capture this correctly.**  
43  
44 **CHAIRMAN FRAZER:** We will get it up there, and we'll start to  
45 craft it, and so I just want to look at Ryan, and is a framework  
46 amendment? Is that the language we're using now?  
47  
48 **MR. RINDONE:** No, and framework amendment is only for CMP,

1 because CMP is more special, and we still use framework action  
2 for reef fish, and so we could say something like to direct  
3 staff to begin a framework action to revise red snapper catch  
4 limits, following the SSC's March 2022 catch limit  
5 recommendations.  
6

7 **CHAIRMAN FRAZER:** Okay, and so we've got a motion on the board.  
8 Is there a second for that motion?  
9

10 **MS. BOGGS:** Second.  
11

12 **CHAIRMAN FRAZER:** It's seconded by Ms. Boggs. Any further  
13 discussion? Okay. I have a couple of questions, probably for  
14 the agency and staff. We have, out there right now, an existing  
15 transmittal letter, and so will that impact what -- Will we just  
16 essentially put the brakes on that? Mara, can you explain to me  
17 what's going to happen?  
18

19 **MS. LEVY:** Well, so the agency already is in the process of  
20 developing a proposed rule for the two current red snapper  
21 actions that you've already submitted, right, and so that  
22 process is going to move forward, and then this would, I guess,  
23 follow on the heels of it, right, and so we would just be  
24 updating the catch limits again, based on whatever you do here,  
25 but I don't really think there's a way to put the brakes on what  
26 we've already put in motion.  
27

28 **CHAIRMAN FRAZER:** I guess the reason I'm asking is the intent is  
29 to implement this prior to the 2023 fishing season, and so, when  
30 you've gone through this process with the first transmittal  
31 letter, if everything flows the way that the council intends,  
32 you would have never really implemented that catch advice, and  
33 so I'm just trying to make things more efficient.  
34

35 **MS. LEVY:** Well, I guess we have to figure that out, but, like I  
36 said, the agency is already moving forward with what you've  
37 submitted, and, I mean, I get it that, if you did this and took  
38 final action in June, that you might want it implemented before  
39 January 1, and that's probably enough time, or maybe it won't  
40 be. I mean, I don't know, and then it would just end up getting  
41 implemented a little bit later, but it's an increase, right, and  
42 so everyone would just benefit from that increase, but I think  
43 you just have to move forward with this, and then we'll have to  
44 figure out what to do with it.  
45

46 **CHAIRMAN FRAZER:** Dr. Simmons.  
47

48 **EXECUTIVE DIRECTOR SIMMONS:** Thank you, Mr. Chair. Do you guys

1 have a timeline on when that proposed rule would publish? Is it  
2 going to impact this season, the 300,000-pound increase, at all,  
3 or is that going to be sometime at the end of the season? Do  
4 you have an idea of when that would occur?

5  
6 **MS. LEVY:** Well, we're working on it, or them, and, I mean, I  
7 don't really have a timeline, and I think, ultimately, right,  
8 you have the two actions that are going to impact the catch  
9 limits, and so those are kind of going together, right, and  
10 they're two actions, both impacting the red snapper catch  
11 limits, and, I mean, all I can say is that we're working on a  
12 proposed rule, and then we have to do comments, and we have to  
13 do a final rule, and I just -- I don't really have a better  
14 timeline for you than that at this point.

15  
16 **CHAIRMAN FRAZER:** Okay. I guess I am looking at staff again,  
17 and I'm trying to think about our own timeline here, and so, if  
18 we were to try to get a framework action together in June, do we  
19 need to schedule for any public hearings or just -- Okay. So is  
20 the preference then of the council, I guess, to try to make sure  
21 that we have this framework action in place at our June meeting,  
22 and it's a final action activity? I am just trying to make sure  
23 we know where we're all at. Dr. Simmons.

24  
25 **EXECUTIVE DIRECTOR SIMMONS:** Thank you, Mr. Chair. I think we  
26 can move pretty quickly on it. I don't know if you could take  
27 final action in June, but certainly by August, I believe, and,  
28 because it's an increase, I think it would still -- It could be  
29 realized and absorbed by the commercial sector, and then the  
30 recreational sector would be able to realize that by their  
31 season, I believe, in 2023.

32  
33 I guess my concern, and we can talk about this with the Regional  
34 Office, is the big differences in the OFL from what was  
35 transmitted to the agency compared to what was just recommended  
36 by the SSC, and so we probably need to work through that a  
37 little bit, because that's determining whether overfishing is  
38 occurring or not.

39  
40 **CHAIRMAN FRAZER:** Mr. Rindone.

41  
42 **MR. RINDONE:** To segue into what Dr. Simmons said, I mean, if we  
43 go final in August, and we get it transmitted in September, and  
44 the agency has its six-month period that starts after we  
45 transmit it, and so now you're looking at March, or maybe April,  
46 and that gets things in place in time for the recreational  
47 season, and the additional pounds would then be distributed  
48 commercially through the IFQ program.

1  
2 As far as the OFLs are concerned, just to review for you guys  
3 the past framework action, it had an OFL of 25.6 million pounds,  
4 and this one is 18.91, and so there is a sizable difference  
5 there, and the ABC on the last one was 15.4 million pounds, and  
6 on this one I think it's sixteen-and-change. 16.3.

7  
8 **CHAIRMAN FRAZER:** Okay. I mean, so, again, I am just trying to  
9 understand the process a little bit more, and so you're  
10 essentially following up a framework action with another, right,  
11 and you're changing, pretty substantially, the OFL, and the  
12 question from staff to the agency is, is there going to be a  
13 question about why there was a large difference, and is there a  
14 justification that you're worried about or something?

15  
16 **EXECUTIVE DIRECTOR SIMMONS:** I guess I'm trying to understand if  
17 the OFL is shifted for the 2022 catches, and that's what you're  
18 managing overfishing for the fishery on in 2022, to the 25.6  
19 million pounds, and then you ratchet it down, in 2023, to the  
20 eighteen, I'm just trying to frame that up a little bit in my  
21 mind.

22  
23 **CHAIRMAN FRAZER:** Okay. I got it. Thanks. All right. We have  
24 a motion on the board, and we have a second to that motion. Is  
25 there any further discussion? **I am not seeing any, and so is**  
26 **there any opposition to the motion? Seeing none, the motion**  
27 **carries.** Mr. Chair, we're at 11:41. Do you want to just move  
28 into the next section of this or --

29  
30 **MR. DIAZ:** I think my preference would be to go ahead and break  
31 for lunch, and we're at a good stopping point right here, and I  
32 don't know where we'll be if we start another section, and we  
33 did a full hour-and-a-half yesterday, and did everybody have  
34 enough time to get back? I know it's difficult to get something  
35 to eat here and get back. If we did an hour-and-a-half again  
36 today, does that work for everybody? All right. I'm not seeing  
37 anybody really complain, and so we'll start back at 1:15.

38  
39 **CHAIRMAN FRAZER:** Thanks, Dale.

40  
41 (Whereupon, the meeting recessed for lunch on April 5, 2022.)

42  
43 - - -

44  
45 April 5, 2022

46  
47 TUESDAY AFTERNOON SESSION

48

1  
2  
3 The Reef Fish Management Committee of the Gulf of Mexico Fishery  
4 Management Council reconvened at The Lodge at Gulf State Park in  
5 Gulf Shores, Alabama on Tuesday afternoon, April 5, 2022, and  
6 was called to order by Chairman Tom Frazer.

7  
8 **CHAIRMAN FRAZER:** Let me get back to our agenda. We are going  
9 to pick up with a discussion of gag, the interim rule, the SRFS  
10 calibration and interim analysis, and we'll let Mr. Rindone take  
11 us through the action guide, and then we'll have a presentation  
12 by Mr. Strelcheck.

13  
14 **PRESENTATION AND DISCUSSION OF GULF OF MEXICO GAG GROUPER**  
15 **INTERIM RULE, SRFS CALIBRATION, AND INTERIM ANALYSIS**  
16

17 **MR. RINDONE:** Thank you, Mr. Chair, and so Mr. Strelcheck is  
18 going to review a presentation with you guys about the proposed  
19 interim rule to end overfishing for gag. SEDAR 72, which the  
20 SSC reviewed last September, found that gag was overfished and  
21 undergoing overfishing. SEDAR 72 also used updated recreational  
22 catch and effort data for our using MRIP-FES and also an  
23 ecosystem model for incorporating red tide episodic mortality.

24  
25 The SSC is also recommending a revision in the proxy for the  
26 fishing mortality at maximum sustainable yield for gag. Right  
27 now, it's at Fmax, and they're recommending F 30 percent SPR be  
28 used instead. At its 2022 meeting, January 2022 meeting, the  
29 council's Reef Fish Advisory Panel recommended the longest  
30 rebuilding timeline possible be considered for gag when the  
31 council starts talking about developing rebuilding plans, and so  
32 you guys should consider this information that's going to be  
33 presented and ask questions and make recommendations, as  
34 appropriate, as it relates to this proposed interim rule.

35  
36 Dr. Porch isn't here, but Dr. Walter is, and I'm sure he's super  
37 excited to also discuss with you guys the progress and timeline  
38 for calibrating the State of Florida's State Reef Fish Survey to  
39 MRIP-FES, for the purpose of using that index to inform an  
40 alternative model run for the SEDAR 72 stock assessment base  
41 model.

42  
43 SEDAR 72 is completed, and so this is an analysis that we've  
44 requested of the Science Center, and so this SRFS model run will  
45 inform landings for the private angling component only, and Dr.  
46 Walter will talk to you guys also about the feasibility of  
47 conducting an interim analysis for gag, which was talked about  
48 at the last meeting, including candidate representative indices

1 of relative abundance that might be suitable to inform the SSC  
2 and the council about the condition of gag at the present. You  
3 guys should ask questions about those topics as well.  
4

5 **CHAIRMAN FRAZER:** Thank you, Mr. Rindone. We will go ahead and  
6 get Mr. Strelcheck's presentation loaded up. Andy, are you on  
7 the line?  
8

9 **MR. STRELCHECK:** Yes, I'm here, Mr. Chair.  
10

11 **CHAIRMAN FRAZER:** How are you feeling, Andy? You sound awful.  
12

13 **MR. STRELCHECK:** I feel as good as I sound.  
14

15 **CHAIRMAN FRAZER:** There you go. Well, thank you for taking the  
16 time to run through this presentation.  
17

18 **MR. STRELCHECK:** Sorry, but you'll have to bear with me and my  
19 voice. Are we ready to go?  
20

21 **CHAIRMAN FRAZER:** We are.  
22

23 **MR. STRELCHECK:** Okay. If you recall, at the last council  
24 meeting, there was a motion made for an emergency rule for gag,  
25 to address the overfishing and overfished status, and I had made  
26 some comments on the record, noting that it was probably most  
27 appropriate to do an interim rule, and so we've just noted here,  
28 in Magnuson, the authority that the council has to request the  
29 Secretary of Commerce to implement interim measures.  
30

31 A couple of things to note, and one is that the interim measures  
32 need to reduce overfishing, and they don't have to prevent  
33 overfishing, but certainly, if we want to get the rebuilding  
34 plan jumpstarted, the goal would be to prevent overfishing, and  
35 then the interim rule is only effective for a limited duration,  
36 and so we can implement it for 180 days and then extend it for  
37 another 186.  
38

39 This would really be then kind of a stopgap measure, and it  
40 would give the council some additional time to work on getting  
41 additional scientific advice and information to help update, or  
42 implement, the rebuilding plan. As a reminder, the council was  
43 notified of the stock status back in late January, at the last  
44 council meeting, and so the interim measures would be in effect,  
45 if you recommend them, for the 2023 fishing year, with the goal  
46 of then having more permanent measures to end overfishing and  
47 have a rebuilding plan in place for the 2024 fishing year.  
48

1 To give you an idea of kind of what's been happening with regard  
2 to landings data, you can see that the commercial sector has not  
3 harvested more than 50 percent of their annual catch limit over  
4 the last five years, and averaging around 500,000 pounds of  
5 landings, and a little bit more or a little bit less in some  
6 years. For the recreational sector, it's kind of a similar  
7 story. There was a little bit of an uptick in landings in the  
8 most recent year, 2021, but the same kind of theme, and landing  
9 about 50 percent of the annual catch limit in the most recent  
10 time period, and so the catch limit is certainly considerably  
11 higher than what is being landed at this point.

12  
13 I will note, because it's a little bit confusing switching  
14 between units, that this is all summarized in the current ACL  
15 units that use MRIP, the Coastal Household Telephone Survey, but  
16 the new assessment, as it stands right now, utilizes the Fishing  
17 Effort Survey, and so that will be noted in some slides coming  
18 up.

19  
20 There is some decision points that we wanted to talk to the  
21 council today. Think of this as you are recommending to the  
22 Secretary of Commerce the interim rule, and we are then tasked  
23 with carrying out implementing that interim rule, and so, at the  
24 last meeting, I was concerned that there was not a lot of  
25 specificity around what we were implementing, because the  
26 recommendation was simply to change the catch limit, and so  
27 we've brought forward, for you, some other considerations.

28  
29 Ryan had just noted that one of the choices is whether or not --  
30 Or how you would reduce the catch limit, what rebuilding plan  
31 scenario you use, and we have a question of whether or not the  
32 council wants to consider an allocation change, and, if so, what  
33 would be the allocation that the agency would consider, or use,  
34 for that interim rule?

35  
36 Then, for the recreational and commercial management measures,  
37 we have various season and bag limits, and there could be a  
38 vessel limit considered, or even other management measures, and,  
39 on the commercial side, because it's operating under an IFQ, one  
40 of the provisions in the IFQ program is to allow for red grouper  
41 multiuse allocation, and so this makes harvesting gag and red  
42 grouper kind of interchangeable and some flexibility for  
43 discards.

44  
45 For those that need a refresher with regard to the status quo  
46 management, right now, we have a catch target for the  
47 recreational fishery that's 90 percent of the catch limit, and  
48 the season opens in June each year, and it runs through

1 December, unless we project that the landings reach the catch  
2 limit.

3  
4 There is also a state waters fishing season for certain counties  
5 off of Florida that opens prior to the federal season, but then  
6 closes during the kind of early portion of the federal season  
7 and then reopens, and so that's something that the State of  
8 Florida has authority over. There is a minimum size limit, a  
9 bag limit, and there's payback provisions, and then the IFQ  
10 program, as a whole, serves as the accountability measure.

11  
12 In terms of the target reduction, if the goal of the council,  
13 under the interim rule, is to end overfishing and essentially  
14 adopt the first year of the rebuilding plan, you essentially  
15 have the three options, and so one is to set it at 75 percent of  
16 the MFMT, and then Options 2 and 3 would be essentially  
17 rebuilding plans, different calculations of rebuilding plans,  
18 but the bottom line is that the overall catch level would be  
19 somewhere between 540,000 and 660,000 pounds, and that's  
20 equivalent to a net reduction in landings of somewhere between  
21 77 and 82 percent, and so this is substantial, and that net  
22 reduction is based on the combined commercial landings and FES-  
23 calculated landings.

24  
25 You can see, at the top of the slide, just a comparison of the  
26 difference between the Coastal Household Telephone Survey and  
27 those FES landings for recreational units.

28  
29 **CHAIRMAN FRAZER:** Andy, can you hold on, real quick? Can you go  
30 back one slide, I think? Mr. Rindone has a question.

31  
32 **MR. RINDONE:** Thank you, Mr. Chair. Mr. Strelcheck made my  
33 point, and that wasn't on the slide, and I just wanted to say  
34 that 2022 is in CHTS, and 2023 and 2024 are in FES.

35  
36 **CHAIRMAN FRAZER:** Thank you, Ryan. Okay. Go ahead, Andy. I'm  
37 sorry.

38  
39 **MR. STRELCHECK:** As I mentioned earlier, the council should  
40 discuss, with the recommendation on the interim rule, whether or  
41 not they want to maintain, you want to maintain, the current  
42 allocation, which is 61 percent rec and 39 percent commercial,  
43 and that is based on a time series from 1985 to 2005.

44  
45 If you just simply update that time series and plug in the new  
46 MRIP-FES data, it shifts to closer to 79 percent and 21 percent,  
47 and certainly that's one way of doing it, and there is certainly  
48 other alternatives, if the council wants to reallocate under the

1 interim rule, and so these are decisions that the council really  
2 needs to make, whether or not they want to decide to do this  
3 under the interim rulemaking, wait to do it under the longer-  
4 term, more permanent action.

5  
6 To give you an idea of the distribution of landings, and so this  
7 is a three-year time series, and you can see the big spike in  
8 landings in the June-July timeframe, and the falloff in landings  
9 in kind of August through October and November, and then the  
10 landings come back up again in the early-winter period of the  
11 November and December timeframe.

12  
13 The commercial fishery, the distribution looks, obviously, a  
14 little bit different, because it's open year-round, and that  
15 would be managed under the IFQ program, and so, essentially, by  
16 reducing the catch limit for the commercial sector, commercial  
17 fishing would be allocated less of a quota, and they would have  
18 to decide when and how to use that quota throughout the year.

19  
20 In terms of the left-hand graphic for the recreational sector, I  
21 think the one thing to note is, when calculating fishing  
22 seasons, the real challenge we have is that the questions about  
23 whether or not there will be substantial effort shifting, and  
24 because the seasons look to be very short, the potential  
25 benefits of shifting the season are really hard to estimate,  
26 from the Fisheries Service standpoint.

27  
28 This is kind of a similar graphic, and it's just showing kind of  
29 that distribution of landings. There's a little bit more  
30 variability when you look at it, obviously, across years, but  
31 kind of the same story, where the bulk of the landings are  
32 occurring in that early part of the season, as well as when the  
33 water is cool toward the end of the year here.

34  
35 When you take that into account and look at what the catch  
36 limits would be for the recreational sector under the current  
37 allocation, you can see what we're talking about with regard to  
38 being able to harvest the catch limit very quickly, and so,  
39 using that June 1 start date, we potentially are going to have a  
40 fishery that's only open for a matter of weeks.

41  
42 If you look at different start dates, the season potentially  
43 gets longer, and some of that would be likely to occur because  
44 we're moving into months where the weather conditions might not  
45 be as conducive for fishing, or people obviously get busy  
46 outside the summer months, and ultimately have more things that  
47 they are involved with, and so less fishing activity, and so  
48 the, I think, take-home here is that the season is likely to be

1 very short, whether it's on the order of weeks, or a month, or a  
2 month-and-a-half, and it's really hard to estimate, and that  
3 note that I made earlier --

4

5 **MR. RINDONE:** Andy, we lost you.

6

7 **MR. STRELCHECK:** Earlier about shifts in fishing effort could  
8 really considerably change kind of --

9

10 **MR. RINDONE:** Andy, we cannot hear you. I think Tom is calling  
11 you.

12

13 **MR. STRELCHECK:** Can you hear me?

14

15 **MR. RINDONE:** There you are.

16

17 **CHAIRMAN FRAZER:** We lost you since you started to essentially  
18 orient us to this particular slide, Andy.

19

20 **MR. STRELCHECK:** Okay, and so the estimates, here on this slide,  
21 of how long the recreational season length could be are based on  
22 essentially historical trends in landings data, and so these may  
23 not be representative of ultimately what a fishery could look  
24 like under very a short fishing season, especially if fishermen  
25 redistribute fishing effort.

26

27 One thing to note, obviously, is that, the more you get outside  
28 the summer fishing season, the likelihood of days increasing  
29 goes up, because of poorer weather conditions, as well as just  
30 other activities that people are involved with that might take  
31 away days, obviously, that they go fishing, therefore reducing  
32 fishing effort, but the bottom line here is that the season is  
33 likely to be a matter of weeks to a month or a month-and-a-half,  
34 at the longest, in most instances, in order to meet the catch  
35 limit.

36

37 We looked at changing the bag limit and determined that reducing  
38 the bag limit would have no net effect on harvest, and 99  
39 percent of the trips do not harvest more than one gag per  
40 angler, and so I would not recommend the council pursue a bag  
41 limit change, and you could change the bag limit to a vessel  
42 limit, and we expect that that would have a more substantial  
43 reduction in harvest, because there are, obviously, numerous  
44 vessels that report harvesting more than one gag per trip, and  
45 so it would really become very much a bycatch species at that  
46 point, and so that could, obviously, lengthen the season, if the  
47 vessel limit is reduced to that amount.

48

1 Then, as I mentioned earlier on the commercial side, not really  
2 a lot of changes that we would recommend you look at making, but  
3 certainly one to consider is that, if gag is under a rebuilding  
4 plan, regulations indicate that red grouper multiuse would be  
5 set at zero. In this instance, you wouldn't have adopted a  
6 rebuilding plan at this point, and so you're not bound by that,  
7 but you could certainly go ahead and adopt that under the  
8 interim rule, knowing that that would be the case once the  
9 rebuilding plan took effect.

10  
11 I will stop there, and I think maybe the best thing to do would  
12 be to go back to that decision point slide, and I'm certainly  
13 happy to answer any questions that people have.

14  
15 **CHAIRMAN FRAZER:** Okay. Thanks, Andy. We'll go back to the  
16 decision point slide. Okay, and so we've got it up on the board  
17 here, and I guess I will open the floor for discussion at this  
18 point. Mr. Anson.

19  
20 **MR. ANSON:** It actually was to another slide, and I just wanted  
21 some clarification on the recreational season length projection,  
22 which was after this slide, a few slides after this one, I  
23 think. I don't know if it's typo, or if that's actually in the  
24 data, but, on the last column there, under the 402,000 pounds  
25 starting on August 1, the season, it actually has more days  
26 under 402,000 pounds than the other two choices, and I just was  
27 wondering how that might -- Again, it might be a typo, and it  
28 might be seventy-five, but I'm just curious as to, Andy, if you  
29 know anything about that, if that's in fact the case.

30  
31 **CHAIRMAN FRAZER:** Andy, can you see that?

32  
33 **MR. STRELCHECK:** Yes, I can see that, and so you're talking  
34 about eighty-five days for August 1, versus like seventy-nine  
35 days for September 1, under the same quota levels?

36  
37 **MR. ANSON:** Correct.

38  
39 **MR. STRELCHECK:** I think, and I would have to confirm this with  
40 my team, when you start the season in September, because you  
41 start running into that November-December time period, where I  
42 showed the catch rates kick up again, that that's why the  
43 September 1 season actually becomes a little bit shorter, is  
44 because you're drawing from higher catch levels in that November  
45 to December timeframe, whereas August would run up until that  
46 timeframe and not get into those higher catch rates at the end  
47 of the year.

48

1 **MR. ANSON:** Thank you.  
2  
3 **CHAIRMAN FRAZER:** Thanks, Andy. Dr. Simmons.  
4  
5 **EXECUTIVE DIRECTOR SIMMONS:** Thank you, Mr. Chair. Thank you,  
6 Andy. I had a question. If the council wants to consider an  
7 allocation change at this time, would we -- It seems to me we  
8 would have to go back to the Science Center, with that change in  
9 allocation, and ask them to rerun the projections, and hopefully  
10 we would be able to choose one of those scenarios, but have you  
11 spoken with the Science Center about whether they would be able  
12 to do that for the May SSC meeting, if the council wanted to  
13 pursue that?  
14  
15 **CHAIRMAN FRAZER:** Andy.  
16  
17 **MR. STRELCHECK:** I am going to look to John Walter to talk about  
18 that, and I did not discuss that with the Science Center at this  
19 point.  
20  
21 **CHAIRMAN FRAZER:** Dr. Walter.  
22  
23 **DR. WALTER:** That's correct. If we're going to look at  
24 different allocations, we would need to run projections on that.  
25  
26 **CHAIRMAN FRAZER:** Dr. Simmons.  
27  
28 **EXECUTIVE DIRECTOR SIMMONS:** Then I guess how quickly could that  
29 be done? I don't know if it would cut into this timeline or  
30 not.  
31  
32 **DR. WALTER:** Well, we've got a number of other things coming up,  
33 and potentially related to this, and so it -- I would have to  
34 check with whether that could be fit in amongst some of the  
35 other things that we'll talk about in a couple of minutes as  
36 well.  
37  
38 **CHAIRMAN FRAZER:** Thanks. Mara.  
39  
40 **MS. LEVY:** Well, just to that point, and I am not advocating for  
41 an allocation change in your interim rule request, but the idea  
42 of the interim rule is to at least reduce overfishing, and so  
43 the fact that you might not have a catch level reduction that's  
44 exactly in line with what the new projections might show, you're  
45 definitely going to be reducing overfishing under any scenario,  
46 right, if you implement any type of catch limit that is as low  
47 as these are, but, if you want to -- If your intent is to try to  
48 start the rebuilding plan with 2023, which would be great,

1 right, and end overfishing, then, to Carrie's point now, I just  
2 wanted to note that you have that flexibility, right, to just  
3 reduce the overfishing.

4

5 **CHAIRMAN FRAZER:** Ms. Bosarge.

6

7 **MS. BOSARGE:** Thanks, and so how do we actually implement this  
8 interim rule? Like let's say we wanted to do this, and the  
9 council is going to make a motion that says we want you to  
10 implement these specific things, and we want an OFL of this,  
11 this, and this? In other words, we're not going to have a  
12 document that's presented to us, and we're just going to pass a  
13 motion, and whatever is in that motion is going to be the new --  
14 Well, it would go to you all, and, if you all bless it at NMFS,  
15 then it would be implemented?

16

17 **CHAIRMAN FRAZER:** Ms. Levy, that's correct?

18

19 **MS. LEVY:** Right, and so, in this circumstance, you would  
20 decide, as a council, to make the request for whatever measures  
21 you want, you know whatever measures you want to reduce  
22 overfishing and implement with it, and then the agency would  
23 take that request and have to do their own documentation for  
24 their rulemaking, right, and so they would have to do the NEPA  
25 compliance or whatever else they need to do, and they would  
26 implement it, because it's only effective for that year and one  
27 day. That's as long as it can be in effect, and you're supposed  
28 to be working on a rebuilding plan or actions to end  
29 overfishing, right, and so it's just supposed to be a temporary  
30 measure.

31

32 **CHAIRMAN FRAZER:** Leann, a follow-up?

33

34 **MS. BOSARGE:** Well, in that case then, I think it's fairly  
35 similar to what we did for red grouper that one time, where we  
36 had an interim -- Or maybe we -- Was it an emergency rule or an  
37 interim rule, where we reduced the catch levels below what the  
38 current ABCs were that we could go to, but we essentially looked  
39 at what had been landed in the last year or so, and we reduced  
40 our catch level recommendations to that level, and so I'm seeing  
41 this probably going down that same route.

42

43 These are all things that, yes, would go in a document at some  
44 point in the future for us to look at and consider, but, to have  
45 this one presentation and start making decisions on bag limits,  
46 multiuse, and maybe a season change, and maybe -- But I can see  
47 where that's going to get complicated too, when you start  
48 looking at private anglers and for-hire, and there may be

1 different needs there, and I can just see this being a quota  
2 reduction for an interim rule, and I don't really see how we go  
3 much further with that, with very little analysis to go on.

4  
5 **CHAIRMAN FRAZER:** Ms. Levy.

6  
7 **MS. LEVY:** I think the framework, right, and we won't deal with  
8 red grouper, but, yes, you can do that. I think the point is,  
9 if you -- This is only going to be in effect for one year, and  
10 so, if you want to reduce the catch levels, and you want to  
11 change the season for next year, based on that reduction, it  
12 will be in effect for that one year, while you're deciding what  
13 to do in a plan amendment that will have the analysis, but,  
14 obviously, it's up to you as to what you want to do with respect  
15 to all these other things, right, and the main purpose is to  
16 reduce or end overfishing.

17  
18 **CHAIRMAN FRAZER:** Mr. Rindone.

19  
20 **MR. RINDONE:** Thank you, Mr. Chair, and, just thinking about  
21 this, thinking forward a little bit and how we assess gag in the  
22 future and how frequent management changes can create additional  
23 uncertainty in the stock assessment process, if you guys do  
24 decide to recommend any other measures besides just simply  
25 reducing the catch limits, as part of this interim rule, I would  
26 encourage you to think strongly about whether you would want  
27 whatever other measures you might recommend to continue and be a  
28 part of whatever rebuilding plan we ultimately develop, so that  
29 we have consistency in management moving from this point in time  
30 forward, because, if we're in a situation where we have multiple  
31 season changes or multiple bag limit or vessel limit changes or  
32 introductions, that creates a lot of confounding variables in  
33 selectivity and retention within the stock assessment and  
34 necessitates the use of time blocks, and those things can just  
35 start to balloon uncertainty, and we have plenty of that  
36 already, thanks.

37  
38 **CHAIRMAN FRAZER:** Ms. McCawley.

39  
40 **MS. MCCAWLEY:** Just another process question, to tag-on to what  
41 Leann is saying, and so, if the council doesn't recommend  
42 anything other than just the straight-up reduction, then can the  
43 Regional Administrator still go in and select some of these  
44 things for the interim rule, or only the council makes the  
45 recommendation, and then the Regional Administrator just  
46 implements that? I guess I'm just seeking clarification on the  
47 process.

48

1 **CHAIRMAN FRAZER:** I would defer to Ms. Levy, but I don't think  
2 that the agency would impose any more than what the council  
3 would suggest, right?

4

5 **MR. STRELCHECK:** Tom, can I comment to that?

6

7 **CHAIRMAN FRAZER:** Go ahead, Andy.

8

9 **MR. STRELCHECK:** Yes, Jessica, Tom is exactly right. We  
10 wouldn't want to come in and impose anything that hasn't been  
11 recommended by the council. We do have, or I do have, authority  
12 to close the fishery when the catch limit is met, or projected  
13 to be met, and so that will, obviously, occur if you don't  
14 recommend a fixed season, or an adjustment to the season, under  
15 the interim rulemaking, but you're then leaving that decision  
16 with the agency, rather than with the council, to decide that  
17 upfront.

18

19 In terms of walking through the decision points and the interim  
20 rulemaking, I agree that there's a lot of moving parts here, and  
21 it's complicated, and I think the simplest and most  
22 straightforward thing would be to get an ACL change in place and  
23 potentially specify a recreational fishing season. Beyond that,  
24 obviously, I would leave it up to the other council members, to  
25 decide if they wanted to pursue those other actions, but I think  
26 simplicity, in terms of getting an interim rule done, and  
27 recognizing that we don't have to necessarily end the  
28 overfishing, but reduce the overfishing, will be key here.

29

30 **CHAIRMAN FRAZER:** All right. Thank you, Andy. I am pondering a  
31 bit here, and so, Andy, you're going to help me out here for a  
32 minute. We have -- Let's just say we didn't consider  
33 allocation, right, but we know that we have to implement a  
34 reduction in the quota, right, and so with a new ACL, but the  
35 data that you provided in the table, because they are provided  
36 in FES units, and, again, we're getting into the same situation  
37 that we had with red grouper, because it's a de facto  
38 allocation.

39

40 A question I guess that I might have is, if we identify a  
41 reduction in the catch levels, and we just simply, for the  
42 interim time period, and I'm not suggesting we do this, but I'm  
43 just walking through this scenario, but, if we just did a  
44 proportional reduction, is that something that we can do?

45

46 I think Mara is asking what do I mean by a proportional  
47 reduction, and so I mean, at current, what is the -- It's a  
48 61/39 percent split, right, and this is going to be difficult,

1 and that's why I'm saying that I think, any way you try to slice  
2 this, when you reduce it, there is going to be some discussion  
3 of whether or not that's a reallocation of some kind or another,  
4 and so my simple question is, is there a way to reduce the quota  
5 that doesn't result in a redistribution, or a reallocation, of  
6 fish to the sectors?

7  
8 **MS. LEVY:** I don't know. I mean, if we're changing the way  
9 we're monitoring, right, and so, if whatever we're going to  
10 implement is in FES, that's kind of automatically happening. I  
11 mean, I think you could decide, for purposes of the interim  
12 rule, acknowledge that it is going to -- If you don't change the  
13 percentage allocation, it is going to result in that de facto  
14 shift, right, but it's a really big cut, and you're doing it for  
15 one year, to try and end or reduce overfishing, and so you're  
16 going to put it in place, and you are going to be looking at  
17 allocation, whether it's appropriate to change it in the long-  
18 term in the amendment, right, and I think we could come up with  
19 some sort of discussion and justification as to why the decision  
20 would be made, for the purposes of recommending the interim  
21 catch limits, but I don't know, and I would have to think more  
22 about your other question, and I'm not sure, and maybe Andy has  
23 some ideas.

24  
25 **CHAIRMAN FRAZER:** Well, I will go to Susan Boggs, and I will  
26 Andy think about it for a second. Ms. Boggs.

27  
28 **MS. BOGGS:** Thank you, Mr. Chair, and I have several questions,  
29 but, to what you're talking to, Tom, I mean, if we just did a  
30 reduction in, and I think that's what Mara just said, in the  
31 quota, then you have a de facto reallocation, but you're not  
32 really reallocating, and you're saying we just want to reduce  
33 the quota, but I have a question, and I think I missed it, but  
34 on Slide 11, and now I'm looking at Slide 17, but Slide 11,  
35 Andy.

36  
37 The header says, "Options for Changing Recreational Fishing  
38 Season, Assuming Different Starts and Using 2017 to 2019 MRIP-  
39 FES Landings by Wave", but then you have the ACL options with  
40 the 61/39 percent split, which I understood was in CHTS, and so  
41 can you do that, if you're looking at numbers in FES? I guess I  
42 don't understand where we're going with that, because the next  
43 table down, on 17 I think it was, shows the 61/39 split and then  
44 the seventy-nine-and-half or 20.5, and so I'm a little confused.

45  
46 **MR. STRELCHECK:** Thanks, Susan, for the question, and so we did  
47 not want to be pre-decisional, obviously, with the council, in  
48 terms of decisions about allocation, and so what we were

1 presenting is, obviously, the status quo allocation, but we did  
2 show, in kind of the extra slides, the basis for the season  
3 lengths, based on that FES revised allocation, using the same  
4 time series as the allocation was set in.

5  
6 I guess my comment to you, in terms of any decision about  
7 allocation, is the council can decide, and, as long as they have  
8 a rationale as to why it's fair and equitable to maintain the  
9 current allocation, or change that allocation, that is,  
10 obviously, going to be the basis and the record that is built  
11 for any decision under the interim rulemaking, as well as the  
12 long-term effort that goes forward, and so it really depends on  
13 the record that the council builds and the justification for why  
14 you are going to change it or why you're not going to change it,  
15 in terms of how we proceed moving forward.

16  
17 **CHAIRMAN FRAZER:** Ms. Bosarge.

18  
19 **MS. BOSARGE:** Thank you. When we go through an allocation  
20 decision, we have a document, first off, in front of us, with a  
21 lot of different analysis, and we actually have, I don't know,  
22 the historical landings in front of us, maybe, for the time  
23 series, things like that, and we have a whole reasonable range  
24 of alternatives, and we go through this whole process of talking  
25 about it and building a rationale for why we may go one way or  
26 another.

27  
28 We have nothing except this PowerPoint slide in front of us, and  
29 I am certainly not comfortable making any kind of allocation  
30 changes whatsoever to change what's currently on the books, the  
31 61/39, and is that what you said, in an interim rule. No.  
32 That's something that has to be in a document in front of us,  
33 and we see the analysis, and we go through this debate and this  
34 back-and-forth, and we don't do that from a PowerPoint slide on  
35 the fly.

36  
37 I just want to say that I think the best thing we can do is try  
38 and reduce the quota to some level where we hope that we can  
39 make a little bit of an impact, until we can get the rebuilding  
40 plan in place. I really feel like that's pretty much what we  
41 can do here under an interim rule at this point. The rest of it  
42 is going to get real deep real fast, and there's going to be  
43 competing interest on any of these.

44  
45 I mean, think about how much discussion we've had on vessel  
46 limits versus reducing bag limits versus putting in vessel  
47 limits, and it's different whether you're a private angler or  
48 you're a for-hire, what your needs are, what fits the bill best

1 for you, and I don't see how we can get to a consensus on any of  
2 these things, other than maybe a quota for an interim rule.

3  
4 **CHAIRMAN FRAZER:** Dr. Simmons.

5  
6 **EXECUTIVE DIRECTOR SIMMONS:** Thank you, Mr. Chair. I guess a  
7 question, maybe for Mr. Hood or Mr. Strelcheck. A long time  
8 ago, when we did an interim rule, and I think it was for  
9 triggerfish, we did bring a document, and so I guess what would  
10 be the next step? What is the plan for August? Will the  
11 council see another presentation in August, and does that  
12 document still have to be developed after the council makes  
13 those recommendations, and it just would not be brought to the  
14 council? Can you remind me of that process again?

15  
16 **CHAIRMAN FRAZER:** Peter.

17  
18 **MR. PETER HOOD:** I guess are you talking about the NEPA document  
19 and would there be some other documentation that would go with  
20 it, the reg flex analysis and whatnot? Are you talking about  
21 that document that we would prepare to support the interim rule?

22  
23 **EXECUTIVE DIRECTOR SIMMONS:** I think, for triggerfish, we  
24 actually had a couple of alternatives, and we had options in  
25 there, and the council made some recommendations, and then we  
26 carried that forward in a rebuilding plan with other management  
27 measures.

28  
29 **MR. HOOD:** I think that, in the past, maybe there's been an  
30 action that's been moving along, so that we've had some sort of  
31 basis for, you know, whatever action that we did through an  
32 interim or emergency rule, and I recall back, and I think it was  
33 Amendment 27, that we did an -- I believe it was an interim  
34 rule, where that was the one where we went from, for red  
35 snapper, and it was a constant catch, to a constant F rebuilding  
36 plan, and, in that case, we were going from 9.12 million pounds  
37 to five million pounds, but what the interim rule did was it  
38 stepped it down, so that it went -- I think we managed it for  
39 six or 6.5 million pounds, which is a way to sort of transition  
40 down to the beginning of that rebuilding plan, but, yes, that  
41 had, I think, an EA, or an environmental assessment, associated  
42 with it.

43  
44 **CHAIRMAN FRAZER:** Do you have a follow-up there, Carrie, or are  
45 you just pondering?

46  
47 **EXECUTIVE DIRECTOR SIMMONS:** Yes, and I guess the question is  
48 what is the plan for August regarding this interim rule? Will

1 there be an actual document that the council will see, that  
2 we'll work on, or will we have another presentation, or will  
3 this be the last time that we'll see it?

4

5 **MR. STRELCHECK:** Tom, can I jump in?

6

7 **CHAIRMAN FRAZER:** Go ahead, Andy.

8

9 **MR. STRELCHECK:** I am a little confused, Carrie, by the  
10 question, and so the way -- Maybe I am misunderstanding the  
11 process, but the council, whether it's -- Preferably this  
12 meeting, but, if not this meeting, the June meeting, would  
13 recommend to the agency to develop an interim rule that  
14 accomplishes X, Y, and Z, whatever that X, Y, and Z is, and then  
15 we set that motion and develop, obviously, the supporting  
16 documentation, in order to implement the interim rule.

17

18 I don't -- I am concerned that, if you're asking like for us to  
19 bring it back to the council in August, or a later date, that  
20 there is a potential for other decision points at that point,  
21 and I think, right now, the goal of the council should be very  
22 definitive, in terms of what you want done, to give the agency  
23 enough time to successfully implement this by the start of the  
24 2023 fishing year.

25

26 **CHAIRMAN FRAZER:** Dr. Simmons.

27

28 **EXECUTIVE DIRECTOR SIMMONS:** Sorry. I got my council meetings  
29 confused, and I was thinking we were in June already. For the  
30 June council meeting. Sorry. When we've done this before, I  
31 thought we've brought a document, and I guess that's my  
32 question. We just changed the catch levels, and I think the  
33 buffers, or maybe the accountability measures, in that interim  
34 rule for gray triggerfish, and that was discussed, and there was  
35 a document that the council voted on, and then we transmitted  
36 it, I guess, so to speak, to you all to implement with the  
37 Secretary.

38

39 We followed that up with the rebuilding plan, but, in this case,  
40 it sounds like we're not exactly doing that, and so, in June, we  
41 would have another presentation, and the council would have to  
42 finalize their recommendations, and is that what I'm hearing?

43

44 **CHAIRMAN FRAZER:** Andy.

45

46 **MR. STRELCHECK:** Well, I mean, I would want to talk to Peter and  
47 team, and I'm not sure we would have -- If you made a  
48 recommendation at this meeting, that we would be able to turn

1 around a document by June, and I would say, no, that's probably  
2 not reasonable. I guess the question is, based on the  
3 information that you received today, what other information  
4 would you want us to bring back and present at June to help  
5 inform a decision, versus having the information before you  
6 today, in order to go ahead and make that decision?

7  
8 **CHAIRMAN FRAZER:** Sorry, Andy, but can you repeat that one more  
9 time?

10  
11 **MR. STRELCHECK:** Sorry if I'm fading in and out. I commented  
12 that, if the council made a recommendation at this meeting, I  
13 don't expect that we would be able to turn around a document  
14 fast enough for consideration at the June meeting, and so I  
15 think the real question that Carrie asked is can we bring back a  
16 presentation in June, and, well, what are you asking for if we  
17 bring back information in June? Is it any different than what  
18 we provided today?

19  
20 Is there anything else that the council needs to inform the  
21 decision, or, if the council just wants more time to think about  
22 this, but, at the end of the day, we want to have as much time  
23 as possible to develop the document and prepare the interim  
24 rule, because we do have to have this in place January 1, to  
25 ensure that we hold back the quota for the commercial IFQ  
26 program.

27  
28 **CHAIRMAN FRAZER:** Okay. Thanks, Andy. I will go ahead and let  
29 Jessica McCawley weigh-in, real quick.

30  
31 **MS. MCCAWLEY:** I am kind of in the same place, with the  
32 questioning, that Carrie was indicating, and it's like we're  
33 just looking at this PowerPoint slide, which is the same thing  
34 that Leann said, and we're trying to make some decisions.  
35 There's a small amount of analysis in there, but not a ton, and  
36 it just seems a little premature without seeing a little bit  
37 more information, and how would we make these decisions?

38  
39 So let's take allocation, and Leann brought that up, and she  
40 made some good points about why would we change allocation right  
41 now, but, if we don't change it, that's also a de facto  
42 reallocation, and so not changing, not converting, to FES is  
43 also a reallocation, and so there's just a lot to unpack here,  
44 and all we have is this one slide, and, if it's not mistaken,  
45 this presentation was available, and I don't know, on Friday,  
46 and so this is a lot to try to make some decisions on that are  
47 going to be in place for a year, and I am just putting that out  
48 there, I guess, and I'm saying the same thing that Leann is

1 saying, and kind of the same line of questioning that Carrie was  
2 putting forward.

3  
4 **CHAIRMAN FRAZER:** Let me say it maybe in a different way, and  
5 so, clearly, I mean, we have to make an effort to reduce  
6 overfishing for the 2023 fishing year, and that doesn't have to  
7 be the end-all formalized plan to end it by 2024, and we have  
8 some latitude, from the agency, in that regard, but, in order to  
9 actually try to develop and implement something that is  
10 tantamount to an amendment, right, with management options in  
11 there, right, aside from allocation, whether they're bag limits  
12 or whatever, we know, from experience, that that's going to take  
13 a really long time, because we don't have that document.

14  
15 That's why I asked Mara what I asked, and so we know that we're  
16 overfished and subject to overfishing right now, and we have,  
17 you know, a quota, essentially, right, and we've got three  
18 scenarios at this point, depending on the rebuild time, from  
19 850,000 pounds to one million pounds.

20  
21 A simple approach is to simply say, okay, we'll accept the  
22 reduction in the quota, right, that we'll implement in 2023,  
23 and, in the interim, we'll be working on a plan amendment that  
24 will involve, very likely, an allocation decision, as well as  
25 some of these other management options.

26  
27 What I was asking is it's -- You would think that would be  
28 simple, just to say we have a quota reduction and we're going to  
29 move forward, but it's not simple anymore, because we have  
30 different units, right, and so, if we maintain the 61/39  
31 percent, it's a reallocation, in somebody's mind, and so what I  
32 was trying to say is, if we simply reduce the quota, and, for an  
33 interim rule, we just proportionately drop that down, is that  
34 going to be considered a reallocation? If so, is that  
35 allowable? I guess, in my mind, that's now a plan amendment,  
36 and that's why I'm asking, Andy.

37  
38 **MR. STRELCHECK:** Maybe it's not satisfactory, in terms of the  
39 answer, but, you know, what I said earlier is it depends,  
40 ultimately, on the record that this council makes, with regard  
41 to why it would choose not to change the allocation under the  
42 interim rulemaking, and I certainly think there is some  
43 justification for doing that, and there is certainly, obviously,  
44 some justification for why you would want to change it, but I  
45 think the council would want to discuss that.

46  
47 Going back to Carrie's comment, and others comments, one thing  
48 that would help the agency, if people are feeling uncomfortable,

1 in terms of moving forward at this meeting, is narrowing the  
2 scope of actions that you would want to bring back for  
3 discussion in June and giving us a little bit more, in terms of  
4 the sideboards, with regard to what you would want us to  
5 consider to bring back in June, and so are there things, for  
6 example, that were presented today that you think aren't worth  
7 pursuing under the interim rule, and then, for things that were  
8 presented, like if you want to consider different start dates or  
9 different recreational seasons, what guidance would you provide  
10 my team and staff that we could then bring back a range of  
11 options for further consideration?

12  
13 I can't commit to a full analysis of this, a full document, but  
14 we could certainly try to bring back at least more information  
15 very specific to whatever is recommended coming out of this  
16 week's meeting.

17  
18 **CHAIRMAN FRAZER:** Okay. Thank you, Andy. Susan, did you have a  
19 question?

20  
21 **MS. BOGGS:** Yes, and thank you, Mr. Chair. I'm still a little  
22 confused, and so I apologize. If we do what Tom is -- First of  
23 all, how we are looking at these numbers? Is it in CHTS or FES,  
24 because these charts -- I am still confused with them, but, if  
25 we're looking at it in CHTS, and we do what you're suggesting,  
26 Tom, and you leave it at the 61/39, we're in the same currency,  
27 and we're not changing anything, and we're not -- In my mind,  
28 you're not reallocating, because we're not looking at FES  
29 numbers on the rec side, and does that make sense?

30  
31 This table on Slide 7, in 2022, it's showing a 3,150,000 pounds,  
32 which is where we currently are, but then you go in 2023, and I  
33 guess that's with reductions, but is in that FES, or is that  
34 CHTS? I am very confused.

35  
36 **CHAIRMAN FRAZER:** I mean, so Andy and Ryan both tried to clarify  
37 that, and so the bottom two rows are in FES, right, and so,  
38 moving forward, that's my basis question, is I think we can  
39 certainly all acknowledge that we have to reduce the overall  
40 quota, but I'm just trying to figure out what's palatable,  
41 moving forward, with regard to the allocation for the interim  
42 rule.

43  
44 I think, both to Leann's point and to Jessica's point, I mean,  
45 if we're going to really consider, in a serious way, allocation  
46 decisions, that is going to require a lot of work, and that's a  
47 plan amendment that, in our experience, is going to take quite  
48 some time, and there's no way that we're going to be able to get

1 something like that together in the short-term, but we can start  
2 to have a discussion in June, and in subsequent meetings, about,  
3 okay, what would we like to see with regard to allocation  
4 alternatives, what are the consequences of changing the season  
5 lengths, and we can run all of those types of things, and we can  
6 start to put that in a document, but that's, again, going to  
7 take some time.

8  
9 All I'm trying to do is get us to 2023, in the most simple,  
10 straightforward way that's going to be palatable to the agency  
11 and the Secretary and without disrupting, or disadvantaging, any  
12 one sector over another. That's my sole goal here, and so I'm  
13 trying to figure out the approach here.

14  
15 What I'm hearing from Andy, and the agency, is that we need to  
16 probably have a suggestion to the agency in our June meeting,  
17 and, if that's the case, it's going to be probably very, very  
18 simple, that we're going to adopt the quota reduction as a way  
19 to start to reduce overfishing, and then the plan amendment that  
20 we would develop, over the next several months, and that's still  
21 a very aggressive timeframe, would allow us to put something  
22 forward that is intended to end overfishing in 2024, and so the  
23 timeframe I guess I'm looking at is, in June, we have to have a  
24 decision, right, about a simple approach for the interim rule,  
25 and was that right, Andy, or pretty close to it?

26  
27 **MR. STRELCHECK:** Yes, Tom, and that's right. I guess I would  
28 say that, if you were going to take the simplest approach, which  
29 is essentially what the council was recommending in January, I  
30 would ask that the council go ahead and make that decision at  
31 this meeting, if you feel like you're ready to make it, versus  
32 wait until June, and that just gives us another couple of months  
33 to begin working, obviously, on the interim rule and preparing  
34 it for the end of the year.

35  
36 The other thing that I will note, and sorry, because this is  
37 going to confuse Susan probably further, and so we are talking  
38 an assessment in FES and then forming the 2023 fishing season  
39 based on that assessment.

40  
41 At the October council meeting, and John will talk about this  
42 here shortly, there was a request, and a decision made, to  
43 update that assessment with the State Reef Fish Survey, and so  
44 the guidance for that 2024 time period forward will likely be  
45 informed by that assessment, assuming it's reviewed and  
46 accepted, and allocation decisions will be based then on that  
47 assessment and the units that would be used to monitor gag and  
48 not on the FES, and so I think that is another reason why

1 changing allocation under the interim rule may not be a good way  
2 of doing things, given there's a lot of moving parts here.

3  
4 I just note that, and this is going to be, I think, a very  
5 confusing process over the next year-and-a-half, because we're  
6 dealing with multiple stock assessments and having to address  
7 the overfishing on top of all that, and, any guidance you can  
8 provide to the agency at this meeting, we would welcome it, and,  
9 if you want us to kind of refine the information to bring back  
10 to you in June, we would ask that you provide a specific request  
11 to us, so that we can have that ready for you by June.

12  
13 **CHAIRMAN FRAZER:** Okay. Ms. McCawley.

14  
15 **MS. MCCAWLEY:** Instead of adopting that simplest option, I think  
16 I would like to see a little bit more about the season analysis,  
17 and I'm just concerned with the existing start date of the  
18 season, and we're only talking about like twelve days, versus,  
19 if we shift that to a different month, we could get considerably  
20 more days, and so I guess that I would like to see an analysis  
21 on that when we come back in June.

22  
23 **CHAIRMAN FRAZER:** Mr. Rindone.

24  
25 **MR. RINDONE:** Sorry, Ms. McCawley, but for what specifically?  
26 Can you repeat that?

27  
28 **MS. MCCAWLEY:** The recreational season.

29  
30 **MR. RINDONE:** For which opening date?

31  
32 **MS. MCCAWLEY:** So do we need to select a particular one, or it's  
33 just narrowing it down that we would like to have the  
34 possibility of changing the season opening date, have that  
35 discussion in June, with some additional analysis, because  
36 there's four options here in the document, the existing season,  
37 a July 1 start, an August 1 start, and a September 1 start.

38  
39 **CHAIRMAN FRAZER:** Okay. I know I would want that information,  
40 right, and so what I'm going to suggest, for the purposes of  
41 this discussion, is there's a lot of other things going on here,  
42 right, and there's the SRFS data, moving forward, and so why  
43 don't we go ahead and hear the presentations as they relate to  
44 the SRFS calibration and the progress update, I guess, on the  
45 interim analysis, and then Carrie had an additional item in this  
46 section, with regard to the rebuilding timeline.

47  
48 I think, if we start to put those pieces together, we'll have a

1 little bit better idea of where we might want to go at this  
2 meeting, probably in Full Council, or in June. John, do you  
3 think you could go ahead and give us those updates?

4  
5 **DR. WALTER:** Yes, sir, Mr. Chair. The update on the SRFS  
6 transition process are that the terms of reference are being  
7 drafted this week, and they're being passed to the State of  
8 Florida, and the Science Center is working on making sure that  
9 they're going to be adequate for what our needs are to be able  
10 to incorporate them into a revised assessment, using the SEDAR  
11 72 model.

12  
13 The timeline for that is the transition needs to be completed by  
14 May 28. That will give us one month to complete the model runs,  
15 the diagnostics, and the projections and be able to provide  
16 something for the briefing book for the July SSC meeting. We  
17 would then be able to get that in by June 20. It's a tight  
18 timeframe, but, if the SRFS survey is well received by the  
19 external consultants and statisticians, and the calibrations  
20 happen to give time series back in time, then we can put them  
21 into revised assessment model runs and revised projections, and  
22 that would meet the request to do a revised SEDAR 72 model.

23  
24 I want to give a couple of caveats to that. One, it's unlikely  
25 that that model run is going to be much improved, or more  
26 optimistic, than what we've seen. We've seen preliminary  
27 results of it that were quite similar to the original SEDAR 72  
28 run, and so I don't think that it's going to avoid a lot of the  
29 decisions that need to be made, in terms of a rebuilding plan,  
30 and so I just want to make sure that we set the expectations  
31 properly that it's probably not going to avoid the need for this  
32 interim rule and other actions.

33  
34 Then there was some -- I had mentioned, and I think Andy touched  
35 on it, and Carrie mentioned it, about how allocations play into  
36 that, and Andy was spot-on, in terms of this model run is going  
37 to then raise the allocation issue even more, in terms of it  
38 will be another model run with allocations using SRFS, and not  
39 FES, which would give different results, and so it's a lot of  
40 moving parts, in terms of which model runs we would then  
41 entertain for doing all of that work on the allocations, and,  
42 because it's often a back-and-forth process that the SSC then  
43 needs to see the runs, with a series of allocations, the timing  
44 on that, on reallocation, could be fairly extensive to be able  
45 to get that done.

46  
47 I wanted to just comment on what I think Tom's proposal was for  
48 the catch reductions to be just proportional across the sectors,

1 which is, in my understanding, what the projections that we're  
2 already continuing to do are, but they're just reducing the  
3 overall catch and maintaining the existing allocations, which  
4 would be then the council choosing not to reallocate under that  
5 situation, which whatever was fair and equitable in the past  
6 could be maintained, at least until some other things kind of  
7 progress on, in terms of we get the SRFs and FES sorted out, and  
8 we maybe see if there's some progress in the stock towards  
9 rebuilding, and we probably are going to have a little more  
10 information regarding that.

11  
12 That brings me to the second point that I think I was asked to  
13 talk about, which should I stop there, before I talk about the  
14 interim approach, and take questions?

15  
16 **CHAIRMAN FRAZER:** We have a couple of questions. Jessica.

17  
18 **MS. MCCAWLEY:** I was just going to note that we are on track to  
19 transfer that information from FWRI by May 28, and so we can  
20 certainly meet that deadline.

21  
22 **CHAIRMAN FRAZER:** Okay. To John's point, right, even if you do  
23 that, the fastest they could get it turned around and to the SSC  
24 would be for a July meeting, and so it wouldn't come to the  
25 council until the August meeting, and so any other questions?  
26 Okay. The second point, John?

27  
28 **DR. WALTER:** Okay. Thank you, Chair. Then the second point is  
29 the request for an interim assessment, and this would be the  
30 index-based approach that we've done for red grouper, where we  
31 would determine whether there is a reliable index and then  
32 adjust the ABC based on that index trend.

33  
34 In this case, the first thing that we need is we actually need  
35 an ABC and OFL on the books, to be able to adjust them, which  
36 means that we would likely need a rebuilding plan, or at least  
37 an ABC or OFL, based on the current assessment. Otherwise, the  
38 interim approach doesn't have anything to work on, and so that's  
39 the first step.

40  
41 The second step is that that would be probably something that  
42 would need to be made -- We've got a couple of indices that seem  
43 to work, and we've got the Panama City video index and the  
44 SEAMAP video index, and now they're combined into the new index,  
45 and so presumably we could work on those fishery-independent  
46 indices and use them in that kind of interim advice framework,  
47 but, again, only once we've got an existing ABC on the books.  
48 Thanks.

1  
2 **CHAIRMAN FRAZER:** Thanks, John. I really appreciate that, and  
3 so are there any questions with regard to that part of the  
4 update that John provided? Okay, and so, Carrie, if you want to  
5 go ahead and talk about the gag rebuilding timeline, that will  
6 be great.

7  
8 **EXECUTIVE DIRECTOR SIMMONS:** Thank you, Mr. Chair. I have a  
9 couple of slides. Just to kind of remind everybody where we  
10 are, in October, at the October council meeting -- Something  
11 happened to our projector up here.

12  
13 **CHAIRMAN FRAZER:** All right. If you're out there on the  
14 internet, just sit tight for a minute. We're experiencing  
15 technical difficulties. All right. We're back and ready to go.  
16 Carrie.

17  
18 **EXECUTIVE DIRECTOR SIMMONS:** All right. Thank you, Mr. Chair.  
19 Next slide, please. Okay, and so, in October, you received the  
20 results from the gag assessment, and, after that meeting, you  
21 asked us to send a letter to the Science Center requesting that  
22 they update the SEDAR 72 base model run with the combined sexes,  
23 using the Florida State Reef Fish Survey for the private  
24 recreational sector in place of the same data collected by the  
25 MRIP-FES, and so that's what we've just been talking about.

26  
27 Then, in January, we received the various -- The OFL and ABC  
28 recommendations for the three rebuilding scenarios, and we  
29 discussed the regulatory needs, the interim rule, the rebuilding  
30 plan, all that stuff, and then we received the letter from NMFS  
31 in January regarding the requirement to end overfishing within  
32 two years of that notification.

33  
34 Then, after that council meeting, there was a motion, and we  
35 sent a letter to the Office of NOAA Science and Technology, in  
36 February, and we requested that the calibration of the Florida  
37 State Reef Fish Survey with the MRIP-FES for gag grouper be a  
38 priority for the agency and all the associated parties to that  
39 process.

40  
41 This looks like it's a little bit small, and so maybe if people  
42 can see it on their computers, but I tried to lay out a two-year  
43 timeline, and the white lettering is the council meetings, and  
44 the blue lettering is SSC meetings, and then I've got some  
45 deadlines here with the yellow, and so, in January of 2022, the  
46 council received those OFL and ABC recommendations, and then,  
47 later that month, we got the letter from NMFS regarding the  
48 stock being overfished and undergoing overfishing.

1  
2 Now we're in April, and sorry about that earlier, and I was  
3 jumping to June already, but we're in April of this year, and  
4 we're discussing this interim rule request, and that request  
5 will be in FES, and we need to choose -- I'm assuming that the  
6 agency wants the council to make a recommendation on which  
7 rebuilding strategy you want, and so we need to talk about that  
8 at some point.

9  
10 Our plan in May, at the SSC meeting, is to discuss and draft the  
11 terms of reference for the gag rerun in the State Reef Fish  
12 Survey units, and so we have that on the agenda, and we've been  
13 talking to Dr. Barbieri. Then, I guess in June, the council  
14 will finalize their interim rule request for gag, in FES, and so  
15 we'll make those final recommendations, unless that occurs at  
16 this meeting, and then, ideally, the SSC will review the new  
17 rebuilding projections in SRFS in July, and we really, really  
18 need that to be in July.

19  
20 Then, after that, we would go to the council, and we would  
21 discuss any allocation scenarios that they may want to consider  
22 in SRFS, and so we would have to look at historical landings and  
23 figure out how we were going to do that, I guess with the  
24 charter taken out, and then bring that to the council, and then,  
25 if the council did want to consider that, we would have to take  
26 that back to the Science Center and then the SSC.

27  
28 That would happen in September, and so those are all pretty  
29 tight timelines there that we're already talking about, right,  
30 and so now we're in October of this year, and so, if all that  
31 lines up, maybe staff can bring a draft options, with the  
32 projections in SRFS, for the rebuilding plan, and so the stars  
33 are aligning for us.

34  
35 Now we're in January of 2023, that the interim rule hopefully  
36 would publish for gag, the first 180 days, and that would be  
37 with the catch levels in FES, and that would need to occur at  
38 the beginning of the year, because of the IFQ program, and then,  
39 in January, we would hopefully have those draft alternatives for  
40 the rebuilding plan and any other management scenarios the  
41 council wanted to look at, in January, and then have a public  
42 hearing draft in April approved, hustle to get public hearings  
43 done, and then take final action in June, in order to get that  
44 implemented in January of 2024.

45  
46 Again, we really need this in July, and, even at that rate, we  
47 are concerned about very little time for error or anything the  
48 SSC may ask for, if they have to go back to the Science Center,

1 or anything that happens in the Gulf, such as hurricanes that  
2 delay or cancel meetings, and so there's not a whole lot of time  
3 to have a backup plan.

4  
5 This is -- We put this together before we heard the presentation  
6 from Dr. Walter regarding the calibrations and the rerun, and so  
7 I guess, if that doesn't happen, we've got to be considering a  
8 back-up plan, and so that was the point of this slide.

9  
10 This slide kind of addresses the fact that, because of the  
11 statutory requirement to end overfishing in that two-year  
12 timeline, our concern with moving forward with a rebuilding plan  
13 in FES, and then, later on, the six months to a year, coming  
14 back and having to do another rebuilding plan, potentially, that  
15 would be in the SRFS units. When I'm talking about optics here,  
16 I'm talking about the fact that the council would potentially  
17 have to consider or act upon two rebuilding plans, and so that's  
18 kind of what I mean by optics here, and so I'm just trying to  
19 think about this from our staff perspective, and I'm trying to  
20 bring this up and how we can really accomplish this.

21  
22 We were a little concerned about confusion, because there's  
23 already been some confusion between CHTS and FES, and we can  
24 just add SRFS to it, no problem, and it will be smooth, and so,  
25 on top of that, regardless of the currency that the rebuilding  
26 plan is in, we know there's going to be large cuts in catch, and  
27 so I think we just have to all think carefully about how we're  
28 going to convey this to the public, because they're not going to  
29 understand these different currencies for monitoring, which one  
30 is better or worse, because all these catches are going to be  
31 down, and so we're going to have to think about a good messaging  
32 for this process and work with the State of Florida on that as  
33 well and with the agency.

34  
35 If we do have to do two rebuilding plans, essentially, or  
36 somehow we can't meet that statutory requirement, we have  
37 concerns about eroding of the recreational data collection  
38 process and just confidence in the council process, and so we  
39 want to be realistic here, and we want to lay out, in a public  
40 format, our concerns about the transition and where that  
41 transition is and how that's going to flow through the SSC stock  
42 assessment process and come to the council, and so thank you.

43  
44 **CHAIRMAN FRAZER:** Thank you, Dr. Simmons. Any questions from  
45 the council? Go ahead, Leann.

46  
47 **MS. BOSARGE:** So what do we have to accomplish today? I mean, I  
48 agree with most everything that Carrie said, and I appreciate

1 her taking the time to put that presentation together and really  
2 lay it out for us. We need to tell NMFS today, essentially,  
3 what our preliminary gameplan is for consideration of an interim  
4 rule, whether it's just quota, or is it quota plus something  
5 else, and we need to make that decision today and get some  
6 rationale for it, and is that right?

7  
8 **CHAIRMAN FRAZER:** I don't think we have to -- I think we have to  
9 provide, to the best of our ability today, any specifics with  
10 regard to management options and for further exploration, like  
11 Jessica said, that you would like to explore, like the number of  
12 days, right, and so that would be one example, but we have to  
13 tell them today, or not today, but at the end of this meeting,  
14 what we would expect to see in June, but, in June, we're going  
15 to have to be prepared to say this is what we want for this  
16 interim rule. Go ahead, Leann.

17  
18 **MS. BOSARGE:** Okay, and so one of the things that was on Andy's  
19 PowerPoint slides, that I don't think we've really touched on  
20 yet, was that idea of the multiuse, the gag multiuse, quota on  
21 the commercial side, and, I mean, so you could -- Or red grouper  
22 multiuse, but the multiuse. You can use it to land gag or red  
23 grouper, and so my initial thought there, and I'm throwing this  
24 out, so that, maybe at public testimony, we can get some  
25 feedback, but my initial thought is that I don't know that you  
26 really want to make any adjustments there.

27  
28 If you look at red grouper, and you look at gag, and so gag,  
29 obviously, is in a bad spot, and it's overfished and undergoing  
30 overfishing. Red grouper, had we used our old metrics on red  
31 grouper, we would have been overfished, and we didn't. We  
32 changed the goalpost on red grouper, but, if you read that  
33 assessment, it will tell you that red grouper is at the lowest  
34 biomass on record, and so you've got, you know, six of one and  
35 half-dozen of the other. They're both bad, and so I really  
36 don't think you can mess with the multiuse on that. Neither one  
37 of those in are good shape, and so just let it flow the way it  
38 flows.

39  
40 Whichever one is in better shape is probably the one that it  
41 will get used for, if you think about it, and that's the one  
42 that will be present, and you don't want to force it to be used  
43 for one or the other, because, at this point, we really don't  
44 know what kind of year class might be coming through on either  
45 one of those, and so it's probably best to let that flow more  
46 naturally, but I would like to hear some feedback, hopefully  
47 during public testimony, since that's not my fishery, from the  
48 commercial guys on their thoughts on that.

1  
2 Then, as far as looking at allocation and the idea that, if you  
3 don't touch it, it's a de facto allocation, the point of this  
4 interim rule, really, is to put some measures in place to  
5 reduce, hopefully reduce, hopefully end, overfishing in 2023,  
6 right, before we can get the real rebuilding plan in place, and  
7 go ahead and make some progress on this overfishing.

8  
9 All right, and so how are we going to do that? We know that,  
10 most definitely, we're going to reduce quota, and we're going to  
11 constrain catch, but that only works if you actually carry it  
12 out and carry it through and truly restrain the catch.

13  
14 You can put whatever you want in writing in a document, but then  
15 you have to make sure that you don't catch more than that, and  
16 so, if you reasonably expect to constrain catch, well, there's  
17 one sector that you're pretty good at constraining catch. It  
18 has enough accountability measures built into it, mandatory,  
19 census-level reporting, with enforcement capabilities on that  
20 reporting, that you constrain the catch on that side.

21  
22 If you really want to reduce the pressure on this fishery, to  
23 me, the last thing you want to do is start shifting fish into  
24 the sector where, as we just talked about, I'm not really sure  
25 what the confidence is in our ability to monitor the landings is  
26 and know what the landings are. To me, that's not what you want  
27 to do.

28  
29 Leave it on the books where it is, and we'll get into those  
30 discussions. I am even nervous about this rebuilding plan and  
31 talking about changing allocation in three meetings. That's  
32 pretty fast for us, and that's light speed to look at an  
33 allocation. That's all.

34  
35 **CHAIRMAN FRAZER:** Thank you, Leann. Kevin and then Jessica.

36  
37 **MR. ANSON:** I mean, we're at a spot, not a good one, but I agree  
38 with the folks that have commented that let's keep it simple, as  
39 simple as possible, and I'm just trying to think out, as Tom had  
40 indicated, and Andy had requested, we need something, some  
41 direction.

42  
43 If we want an analysis, we need some direction to come out of  
44 this meeting for June, and then we're going to make a decision  
45 in June, and certainly, for the folks that are listening in,  
46 that are going to be attending tomorrow during public testimony,  
47 I would certainly like to get some feedback from them as to what  
48 they would prefer, and, from my perspective at least, from the

1 recreational side, it's the season dates tied to a specific ACL  
2 option, and that's in Slide 11 in the presentation that Andy  
3 provided.

4  
5 In terms of that, Jessica, you had mentioned something about,  
6 for that June meeting, some additional analysis related to the  
7 season opening, and I'm just wondering what additional analysis  
8 you would be looking at specifically, or that might be part of  
9 the reason for getting some testimony tomorrow, but I'm just  
10 curious.

11  
12 **CHAIRMAN FRAZER:** Go ahead, Jessica.

13  
14 **MS. MCCAWLEY:** To that point, Kevin, I would love to hear what  
15 other people have to say, and are they okay with a twelve-day  
16 season, a twelve-to-fifteen-day season, or would they rather  
17 move the start date of that season, so they could really take  
18 gag home for maybe about a month? I also have some concerns,  
19 based on things happening in the South Atlantic, that, when you  
20 really cut down the data streams, even for a year, my concern is  
21 that that's going to affect other things, and so to cut that  
22 data stream down to two weeks or less is also a concern as well.

23  
24 **CHAIRMAN FRAZER:** I guess, with regard to that latter point, I  
25 mean, I don't think we would be using 2023 data in the short-  
26 term, right, and we would have a recent assessment that would  
27 last us for some time, and hopefully we would make some  
28 progress, and I'm probably less worried about that than you are,  
29 but, conceptually, I see where that's a problem. Kevin.

30  
31 **MR. ANSON:** Just to follow-up and kind of think about this, and  
32 since we have the thread the needle, and several groups have to  
33 thread the needle here, you know, I heard, earlier, Mara give  
34 the agency's perspective relative to an interim rule and how  
35 they would receive the request from the council, and there  
36 wasn't a set level, or percentage reduction, or something  
37 related to, you know, trying to end overfishing, but it was just  
38 you had to make inroads to try to end overfishing.

39  
40 If that is in fact the bar that we have to go under, in the  
41 spirit of trying to keep things simple, on Slide 11, where it  
42 has the -- At least for the ACL options that are currently  
43 analyzed, the 402,000, at the 61/39 split, I think it achieves  
44 what the agency is looking for, and it's some direction forward.

45  
46 I guess it's one thing to, you know, try to maximize the amount  
47 of fish, or maximize the amount of days, that anglers have  
48 relative to the amount of fish that science tells us we can

1 have, but, you know, inasmuch as there's still lots of these  
2 other moving parts that have yet to be realized, you know, I  
3 want to try to make this bridge, if you will -- I look at the  
4 interim rule as a potential bridge, if in fact the results are  
5 going to indicate that there might be more reductions that would  
6 be necessary, and maybe it's kind of a step-down to get to that  
7 other place that we would need to go through the extra analysis  
8 that comes, but, not having that information, I just can't try  
9 to reconcile, relative to trying to achieve that goal, and if in  
10 fact if that was a goal that everyone else shared, was these  
11 three options here, but I guess just so that the folks in the  
12 audience that may give some testimony to this issue.

13  
14 You know, I think we can probably at least nod our heads here as  
15 to maybe indicate which one we're thinking about, and then they  
16 would have a better idea as to what they would prefer, and I  
17 would assume they would want as many days as possible, but, you  
18 know, again, trying to shift that into the time of year that  
19 they would really need those days would, I guess, provide some  
20 clarity, but, again, I don't know, and I'm just trying to offer  
21 my two-cents.

22  
23 **CHAIRMAN FRAZER:** Thanks, Kevin. Ms. Bosarge.

24  
25 **MS. BOSARGE:** A quick question, and, if we can't get this today,  
26 let's get it for June. That slide that's up there, that 402,600  
27 pounds, how many fish is that? What is our average weight on  
28 these fish? It almost may be better for us to -- When we're  
29 looking at this and trying to visualize what we may do, let's --  
30 It's time to start going in numbers of fish, and we're down to  
31 that low of a quota, and I think, when you look at that in  
32 numbers of fish, you know, I'm going to start looking down to  
33 the end of the table, where, you know, you've already got some  
34 tagging system going for goliath, right, and say, okay, you  
35 know, if this comes out to be 50,000, or 75,000, fish,  
36 recreationally, are there some other options that we might could  
37 look at, instead of having to say, no, you're going to start  
38 June 1, and you get fifteen days.

39  
40 Can we offer some more flexibility? It's time to start thinking  
41 about that, and not for the interim, but we need to start  
42 looking at it now, so that we know what staff can flesh out for  
43 that other document that we'll have three meetings for.

44  
45 **CHAIRMAN FRAZER:** Ryan, it's five pounds?

46  
47 **MR. RINDONE:** No, and I was going to say probably about seven-  
48 ish. 402,600 pounds is a little more than 50,000 fish, and so

1 50,000 or 55,000, somewhere in there, and it depends on what you  
2 assume for an average weight, but seven or seven-and-a-half  
3 pounds, somewhere in there, and so maybe a little closer to  
4 55,000 fish.

5

6 **CHAIRMAN FRAZER:** Okay. Thanks, Ryan, for that. Jessica.

7

8 **MS. MCCAWLEY:** I wanted to go back to the presentation that  
9 Carrie put up there and just talk about the timeline, and, also,  
10 John and I were having a separate conversation and then emailing  
11 with Luiz, and so, technically, we're going to be submitting  
12 that data in a couple of weeks, and so we're trying to meet an  
13 earlier deadline, so that everything could be completed by that  
14 deadline in May.

15

16 I guess I'm just wanting some assurances, from the Science  
17 Center, that that timeline that Carrie put up there can be met,  
18 and I believe it's on Slide 5 in the presentation, and I am just  
19 wanting some assurances that the timeline could be met, because  
20 I agree with Carrie that, if this gets offtrack a little bit,  
21 you've got a lot of confusion and a lot of other things  
22 happening here, and it is going to be quite difficult to  
23 explain, and so I just put that out there, that I'm just wanting  
24 assurances that we can meet this what is a tight timeline.

25

26 **CHAIRMAN FRAZER:** John.

27

28 **DR. WALTER:** If we can get the calibrated SRFS data by the 28<sup>th</sup>  
29 of May, we can turn it around in a month for the SSC, provided  
30 that it meets all the -- That it checks all the boxes and can  
31 pass the external review.

32

33 **CHAIRMAN FRAZER:** Okay. I mean, again, we can bring this back  
34 in Full Council, if we need people to think about it, but  
35 clearly we have limited options, right, and so we know that  
36 we're going to have to constrain our catch, and so we're going  
37 to have to reduce the quota, and we want to do that in a way  
38 that is as fair and equitable as possible, so that we don't  
39 disadvantage one of the sectors unnecessarily, and I think we  
40 have to at least look at what the consequences are of a start  
41 date on the number of days that you might be able to fish.

42

43 Those are the two suggestions that we're looking at, moving  
44 forward, and we can bring it up in Full Council, and, again, I  
45 don't think there's an appetite for changing the multiuse  
46 things, based on the comments that Leann made, but, in Full  
47 Council, we do need to be prepared to provide the agency with  
48 any additional analysis that they will need to come and provide

1 us within our June meeting. All right. Are there any other  
2 questions or items on this topic right now? I am not seeing  
3 any, and so we -- It's probably a good time for a break, Mr.  
4 Chair.

5  
6 **MR. DIAZ:** I think that sounds like a good idea. Let's take a  
7 fifteen-minute break and come back at ten after.

8  
9 (Whereupon, a brief recess was taken.)

10  
11 **CHAIRMAN FRAZER:** We will now move into a discussion on the  
12 individual fishing quota programs, and Dr. Lasseter is going to  
13 lead us through that.

14  
15 **INDIVIDUAL FISHING QUOTA (IFQ) PROGRAMS**  
16 **IFQ FOCUS GROUP FORMATION AND NEXT STEPS**

17  
18 **DR. AVA LASSETER:** Thank you very much. Okay. Briefly, from  
19 the action guide, this should be a very short agenda item, and I  
20 am going to just review kind of our process and what's going to  
21 happen for the IFQ Focus Group. The timeline has got to be  
22 updated a little bit, since we didn't get the appointments done  
23 until last night in closed session, and we will be announcing  
24 those appointments on Thursday, during the Full Council  
25 committee reports, and then, after my presentation, Dr. Nance is  
26 going to get up and provide the recommendations from the SSC.

27  
28 This is a very, very short presentation with a bunch of slides  
29 at the end, which are from the last council meeting, which are  
30 just there for your background, and so the charge to the IFQ  
31 Focus Group, as modified, is to review the current IFQ programs  
32 goals and objectives and recommend a replacement and/or  
33 retention. These revised goals and objectives shall serve as  
34 the basis for the focus group recommendations.

35  
36 Relatedly, the focus group should define the changes needed for  
37 an improved IFQ program for red snapper and grouper-tilefish to  
38 specifically address minimizing discards, fairness and equity,  
39 and new entrants issues.

40  
41 Last night, during closed session, the council selected the  
42 participants, and we have also completed the background checks  
43 for fishing violations amongst applicants, and so our next  
44 steps, after this meeting, is we will notify the applicants of  
45 their appointments and very quickly try to send out a poll to  
46 find a meeting date that will work for everybody.

47  
48 The facilitators will be meeting virtually with each of the

1 focus group members, and we will be developing and providing  
2 background materials to focus group members, because, again, we  
3 don't plan to spend a lot of time at the meeting, or any time at  
4 the meeting, going over background presentations, and we will be  
5 planning the meeting, and so we have a lot to do to get ready  
6 for this.

7  
8 The earliest dates, revised dates, that we will be able to  
9 convene the IFQ focus group, because of schedules, schedule  
10 conflicts with the facilitators, would be the week of June 13,  
11 and so this is the week before your June council meeting.

12  
13 If we are able to get the focus group together and meet that  
14 week, we will do so. We will know far enough in advance to have  
15 the report then put on your agenda for the June meeting. If  
16 that week does not work, it will bump us until the August  
17 meeting, bringing you their report to the August meeting, but we  
18 will do that as quickly and expeditiously as we can.

19  
20 Then, reflecting the council discussion at your January meeting,  
21 the initial meeting will be two days, and we'll be meeting in  
22 Tampa, and it looks like we will be able to hold it in-person.  
23 If anything should happen, we would need to hold it by webinar,  
24 but we do not anticipate that being an issue anymore. The  
25 meeting will, of course, be open to the public, and also, per  
26 your discussion, there will be two meetings in total, and the  
27 results from each meeting will be brought to the council first,  
28 and then the council will decide next steps.

29  
30 That is all that I have for you, and I do have all the slides  
31 from the January meeting available, in case there are questions  
32 or discussion, and this includes all the positions, position  
33 descriptions, but I will pause there for discussion.

34  
35 **CHAIRMAN FRAZER:** Thank you, Dr. Lasseter. Mr. Gill.

36  
37 **MR. GILL:** Thank you, Mr. Chairman. My question for you, Ava,  
38 is that we have established the charge, the two-part charge, and  
39 do you believe that that's sufficiently clear so that, when this  
40 focus group meets, they can accomplish the charge within  
41 whatever reasonable timeframe is needed, or do we need to  
42 provide additional clarity, in your mind?

43  
44 **DR. LASSETER:** I feel that this is clear, and I feel that two  
45 days is sufficient. I have reviewed this charge with the  
46 facilitators, when we thought it was a day-and-a-half, and we  
47 haven't changed it that much, and they feel confident, and what  
48 we have here is reviewing goals and objectives, focusing on

1 minimizing discards, fairness and equity, and new entrant  
2 issues, and those are very specific tasks to the group.

3

4 **MR. GILL:** Thank you.

5

6 **CHAIRMAN FRAZER:** Okay. Mr. Williamson.

7

8 **MR. TROY WILLIAMSON:** Ava, could you remind me what is the  
9 current goals and objectives of the program, and is that  
10 something that we've dealt with?

11

12 **DR. LASSETER:** They're mostly the same, and they are slightly  
13 modified for grouper-tilefish, because the problems with  
14 grouper-tilefish were not quite as pronounced as for red  
15 snapper, and, for red snapper, it was to reduce overcapacity and  
16 to eliminate, or adjust, the problems in the derby fishing, and  
17 it's very similar for grouper-tilefish.

18

19 At I forget which meeting, but some time ago, you did pass a  
20 motion stating that you felt that the objective to address derby  
21 fishing had been addressed and that you could remove that as a  
22 program goal. I can't remember if that was in 36B, and so I'm  
23 not sure if it has actually been published and finalized, but  
24 you have passed that motion, and so our remaining goal is  
25 addressing overcapacity, reducing overcapacity, and that is the  
26 goal that they need to be focusing on discussing and determining  
27 whether or not they feel that that goal should be continued,  
28 further capacity reduction is warranted, or if new goals should  
29 be considered.

30

31 **CHAIRMAN FRAZER:** Thank you, Ava, for that. Any other  
32 questions? Ms. McCawley.

33

34 **MS. MCCAWLEY:** So what's the timeline? I know that we're going  
35 to meet the focus group a couple of times, and so what's the  
36 timeline to come back to the amendment?

37

38 **DR. LASSETER:** That is at the discretion of the council. If you  
39 would like us to bring it at the same time that we also bring  
40 the recommendations, you could let us know. If you want to have  
41 the first meeting's recommendations and then you let us know,  
42 and we do have 36C sitting out there as well, which has some  
43 sub-actions that address new entrant issues, and so there is  
44 some material there as well.

45

46 **CHAIRMAN FRAZER:** Okay. Are there any further questions? All  
47 right. I'm not seeing any. Thank you, Dr. Lasseter. I'm  
48 sorry. J.D.

1  
2 **MR. J.D. DUGAS:** Thank you, Mr. Chair. If there is any vacant  
3 seats left, could we revisit this later to fill?  
4  
5 **CHAIRMAN FRAZER:** Dr. Lasseter.  
6  
7 **DR. LASSETER:** I believe, in our SOPPs, it says that the council  
8 can remove and appoint AP members at any time, and so it would  
9 seem to me that you could do that. Now, we do always do that in  
10 closed session, and so we would just have to schedule that in  
11 advance.  
12  
13 **CHAIRMAN FRAZER:** Okay. Any additional questions? Ms. Bosarge.  
14  
15 **MS. BOSARGE:** Ava, it's possible that we'll see the first  
16 report-out from this group in our June council meeting? Is that  
17 right?  
18  
19 **DR. LASSETER:** If we're able to convene them that week of June  
20 13, and that's the week before your council meeting, we will  
21 bring you the report.  
22  
23 **CHAIRMAN FRAZER:** Go ahead.  
24  
25 **MS. BOSARGE:** So, if we do, I think I would like, at a minimum,  
26 to see the 36B that is fairly progressed, you know, and we have  
27 preferreds, and we're pretty close to being done with that, and  
28 see if we can come to, you know, some sort of conclusion on that  
29 one, because we already have some feedback from the other AP on  
30 that. Once we have focus group feedback, along with all the  
31 feedback we've heard at the podium, surely we can decide to  
32 something or do nothing, either way, and be done with it.  
33  
34 **CHAIRMAN FRAZER:** Dr. Lasseter.  
35  
36 **DR. LASSETER:** Related to that, 36B addresses a permit  
37 requirement for shareholders, and I can see that being something  
38 that may come up, if they're addressing new entrant issues, and  
39 like should there be a permit requirement or not, but, if you  
40 want this focus group to specifically address permit  
41 requirement, you may want to elaborate, or expand, the charge,  
42 if you wanted them to comment on 36B specifically.  
43  
44 **CHAIRMAN FRAZER:** Leann.  
45  
46 **MS. BOSARGE:** Well, I mean, I feel like that's going to come up.  
47 I don't see how it doesn't come up in this discussion, and so I  
48 would feel that they're going to give us some sort of feedback

1 on that, but, yes, we're going to need feedback on that, because  
2 we delayed action on that amendment until we heard from this  
3 focus group, and so, if that was our rationale for delaying  
4 further movement on that, then we need to make sure that we get  
5 some feedback from this group on that.  
6

7 **CHAIRMAN FRAZER:** Okay. I am not seeing any more questions, Dr.  
8 Lassetter. Thank you very much. We'll invite Dr. Nance to come  
9 up and share with us the SSC's thoughts.

10  
11 **SSC PRESENTATION**  
12

13 **DR. NANCE:** Thank you, Mr. Chair. Can I have Slide 22? Thank  
14 you. At our SSC meeting, we went over -- We had a presentation  
15 on recommendations from the National Academies of Sciences, and  
16 we had discussions on those.

17  
18 During our discussions about the recommendations from that  
19 report, we had -- We discussed whether we supported all the  
20 recommendations within that report or some recommendations a  
21 higher priority than others, those types of things, and it was  
22 noted, during our discussions, that we felt like there was a  
23 lack of data available for evaluating the impacts of LAPPs in  
24 existing commercial programs and a greater lack of data  
25 available for potential establishment of recreational sector  
26 LAPPs, and so, through those discussions, this motion was  
27 forwarded.  
28

29 The SSC agrees with the recommendations from the National  
30 Academies of Sciences report on the use of limited access  
31 privilege programs in mixed-use fisheries. That motion carried  
32 seventeen to six with two abstentions, and that, Mr. Chairman,  
33 is my report, if there are no questions.  
34

35 **CHAIRMAN FRAZER:** Are there any questions? We have one from Mr.  
36 Gill.  
37

38 **MR. GILL:** Thank you, Mr. Chairman, and thank you, Dr. Nance.  
39 The discussion, relative to that report, ultimately did not  
40 provide any helpful advice for the council, and, in fact, one of  
41 the things that the SSC skirted was discussions of the  
42 individual recommendations, and, in my view, that's  
43 disappointing, because there was some desire by some of the  
44 members of the SSC to have that discussion on individual  
45 recommendations, and I don't know which ones they had in mind,  
46 but they never got to it, and so all we got was, okay, the  
47 report was okay, and we like it, but, in terms of helping the  
48 council deal with the recommendations within the report and how

1 we should take their science base, without any input from the  
2 SSC, for me is disappointing.

3  
4 It basically says we do what we want willy-nilly, without any  
5 scientific advice, and it seems to me that part of the problem  
6 here is that it's a socioeconomic issue that doesn't get fully  
7 addressed, and we seem to have a history of that.

8  
9 One of the -- There was one recommendation at the end of the  
10 report, and, Bernie, if you would bring up my RF IFQ motion,  
11 that, at the very least, we can say this is what we believe is  
12 correct, which is exactly what the motion was within that  
13 report, and the SSC didn't see fit to do that, and so I'm quite  
14 disappointed in how they handled that.

15  
16 **CHAIRMAN FRAZER:** Are we expecting to see something on the board  
17 here, Bob?

18  
19 **MR. GILL:** She is bringing it up. It's the -- **The motion is**  
20 **that the SEFSC prioritize the human dimensions data collection**  
21 **and analysis, consistent with the recommendations from the**  
22 **report, "The Use of LAPPs in Mixed-Use Fisheries", and it was**  
23 **the last item in the report, other than funding.**

24  
25 I make that motion, because I think it is important. We manage  
26 people, after all, and we don't manage fish, and yet we don't  
27 ever do much on the people side, and so what this is, again, is  
28 the NAS report motion that I am making. Thank you.

29  
30 **CHAIRMAN FRAZER:** Thank you, Mr. Gill. Dr. Nance.

31  
32 **DR. NANCE:** Bob, I appreciate those comments. It's one of those  
33 things, as we discuss these things, and we did have a difficult  
34 time, and you were on that call, and we did have a difficult  
35 time trying to determine one priority over the others, and  
36 that's why we felt this at least gave the council some guidance,  
37 and I don't think the council doesn't have any guidance, but we  
38 did give some guidance, in the fact that we could not determine  
39 that we agree with -- There wasn't any recommendations in that  
40 report that we didn't agree with. We couldn't say one was  
41 higher priority than the other.

42  
43 **CHAIRMAN FRAZER:** Mr. Gill.

44  
45 **MR. GILL:** Thank you, Mr. Chairman. The problem that I have,  
46 Dr. Nance, is that there were two, or maybe three, members that  
47 were interested in speaking to specific recommendations, but the  
48 SSC as a whole did not do that, and so there was an opportunity

1 there, but, effectively, it was passed by, so that, from the  
2 perspective of the council, they're all the same vanilla  
3 variety, right, and my guess would be that, had you had that  
4 discussion, and it may not have been all the same vanilla  
5 variety, and I don't know, but we're kind of left adrift as to  
6 where we go from there.

7  
8 **DR. NANCE:** I can't remember, and I'm having a hard time  
9 remembering for sure, but I don't think anyone was shut off from  
10 making motions or things like that, and I think each individual  
11 had an opportunity to make a motion, if they so wish.

12  
13 **CHAIRMAN FRAZER:** Okay. We've got a motion on the board. Let's  
14 get a second, if we're going to continue our discussion. Is  
15 there a second for this motion? It's seconded by Mr.  
16 Williamson.

17  
18 **MR. WILLIAMSON:** I will second for the purposes of discussion.

19  
20 **CHAIRMAN FRAZER:** All right. Mr. Anson.

21  
22 **MR. ANSON:** For clarification, Bob, this is going to be a letter  
23 that the council writes to the Southeast Fisheries Science  
24 Center, with this information, and it's a letter, I assume, that  
25 the council would write?

26  
27 **MR. GILL:** I would think so. I would defer to staff in that  
28 regard, but I believe that would be the normal course.

29  
30 **CHAIRMAN FRAZER:** Let me just ask this, Bob, and so your  
31 feeling, based on the motion that came out, or the  
32 recommendation that came out, from the SSC was that the -- It  
33 didn't capture this prioritization on the human dimensions data  
34 collection, and so there are really two types of information  
35 that we deal with. There is biological data and socioeconomic,  
36 or human dimension, related data, and does this motion  
37 prioritize one over the other, or what is this saying?

38  
39 **MR. GILL:** To me, what it's saying is we need to pay greater  
40 attention than we have in the past, by, i.e., prioritizing the  
41 human dimensions side, because it tends to get lost, and, if we  
42 continue to do that, then the socioeconomic side is basically  
43 not being utilized to the maximum ability that we can, and we're  
44 doing ourselves a disservice, because that's the side that deals  
45 with the people, and that's what we're talking about here.

46  
47 **CHAIRMAN FRAZER:** I am not disagreeing that I think it's  
48 important, but I just wanted to make sure that both of them are

1 a priority, right, and I get concerned, as we make motions that  
2 tell or would direct the Science Center and council staff to do  
3 something else, right, and we never tell them to stop doing  
4 something, for example, and we just continue to pile things on  
5 there, but I don't think this is necessarily making them do any  
6 more work, but it's just saying pay attention to this and think  
7 about it moving forward. Bob.

8  
9 **MR. GILL:** As a follow-on, Mr. Chairman, I copied the  
10 recommendation in the report, verbatim, and I didn't change it.  
11 It's not the terminology that I think I would have normally  
12 used, but, to be consistent with the report, I merely copied it,  
13 and the idea being that we need to pay more attention to the  
14 socioeconomic side, and I will be talking more about this when  
15 we get to allocation discussions, but that's the intent of the  
16 motion.

17  
18 **CHAIRMAN FRAZER:** Okay. Is there any further discussion of the  
19 motion? Ms. Levy.

20  
21 **MS. LEVY:** I mean, just a question. So what would be your  
22 expectation for what the Science Center would be providing?  
23 Meaning most of your analysis, right, is done in your -- I  
24 guess, if we're talking about for an allocation review, or when  
25 you're actually doing an FMP amendment that might be a review  
26 and a decision, and I guess maybe John wants to speak to it, but  
27 it's not clear to me what the council would be asking the  
28 Science Center to actually do, like as an output, and I'm not  
29 sure that you're going to get what you want if you're not  
30 specific about what you want from them.

31  
32 **CHAIRMAN FRAZER:** Go ahead, John.

33  
34 **DR. WALTER:** I will note that our social science research group,  
35 and we have social scientists on staff both at SERO and the  
36 Southeast Center, do a lot of data collection and analysis of  
37 social impacts, particularly collecting information on disasters  
38 and economic performance data from many of our fisheries, and so  
39 I will echo Mara's point about what is the decision point for  
40 which this is going to be useful for, and I think that's the key  
41 thing that we need to know, because, when it goes before the  
42 council, the council needs a decision point, and we need to then  
43 feed that decision with the appropriate data and science.

44  
45 The SSC, who also has a very strong component of social sciences  
46 on the SSC, I think also plays a role there, and potentially  
47 could help to craft what might be the decision points, and I  
48 will just use an example.

1  
2 We've often got multiple different competing management  
3 objectives out of our fisheries, yield being one of them, but  
4 opportunity being another, and those may be both objectives that  
5 we try to get out of it, and, in that case, perhaps the analysis  
6 would be to inform how one would achieve an OY across multiple  
7 competing objectives, and that's just sort of something that I'm  
8 putting out that might be useful, as well as the data might be  
9 useful for informing the use of LAPPs, but greater clarity could  
10 help us to know which data collection to prioritize. Thanks.

11  
12 **CHAIRMAN FRAZER:** Do you want an opportunity to respond, Bob?

13  
14 **MR. GILL:** Thank you, Mr. Chairman. Yes. This is much like the  
15 motion that we passed that talked about, if at all possible, we  
16 never close a fishery, and it's not an action motion, but the  
17 panel that produced the NAS report felt it was important enough  
18 to include that these outside folks are not sitting -- Well,  
19 with the exception of Dr. Powers, and I think he was on it, but  
20 they felt it was an important part of their report to make for  
21 emphasis, and I think that's the whole point here, is that we  
22 pay insufficient attention to the human dimensions side. If you  
23 will, we pay more attention to the biological side, at the  
24 expense of the human dimension side, and so it's trying to  
25 highlight the issue, rather than requesting an action.

26  
27 **CHAIRMAN FRAZER:** Dr. Lasseter.

28  
29 **DR. LASSETER:** Thank you. The main point in the whole report is  
30 that there are no data available to complete their charge, that  
31 they could not actually assess the impacts of LAPPs on mixed-use  
32 fisheries or any types of LAPPs on the commercial sector,  
33 because there are no data, and so all of the recommendations  
34 have to do with that, and I guess I'm very familiar with them,  
35 because I've been reading this a lot the last year, and so, when  
36 I read that motion, because it says in the context of the  
37 report, there are specific things in there, very specific, and  
38 they're all saying prioritize this human dimensions data, so  
39 that you can talk about the impacts of LAPPs.

40  
41 The most foundational one is we don't even know who the people  
42 are. We have information on permit holders, just who the permit  
43 holders are, but we don't know crew, and I think there is a crew  
44 survey being developed, but I think that's been going on for a  
45 long time, and I think there's funding issues, because other  
46 things get prioritized, and so it's -- I get that it's very  
47 general, and we can definitely pull some material out of the  
48 report, but it's kind of difficult to do a lot of my work

1 without any information about even who the people are that we're  
2 working with, and that's all I have to say.

3

4 **CHAIRMAN FRAZER:** Thanks, Ava. Mr. Anson.

5

6 **MR. ANSON:** I wonder, Bob, based on that information and then  
7 Dr. Walter's comment, I mean, should it be "prioritize increased  
8 human dimensions data collection", and maybe leave it at that,  
9 and then, once the data is collected, hopefully it will be  
10 analyzed, or if you want to include both, but, I mean, it seems  
11 as if, relative to the capacity at-hand, the agency is  
12 comfortable with the data that they have.

13

14 I mean, they are collecting some data, and they are doing some  
15 analysis on the data, and that's being incorporated into the  
16 documents that they produce and provide to us, but, based on the  
17 report, it doesn't appear to be sufficient, at the end of the  
18 day, to do some of the things that might be helpful to us as we  
19 try to look globally at the fisheries and such, and so, you  
20 know, I'm just trying to get a little bit more specific and to  
21 drill down what the actual product would be, or intent would be,  
22 of this motion, so that it does, hopefully, result in something  
23 with the Science Center.

24

25 **MR. GILL:** I am certainly open to any improvement in the motion  
26 to better express the will of the council.

27

28 **CHAIRMAN FRAZER:** Dr. Walter.

29

30 **DR. WALTER:** Thank you, Chair. I am a little sensitive the  
31 SEFSC prioritizing this in the motion, and I think we do try to  
32 prioritize with the resources we've got with human dimensions,  
33 but I think, in this case, I would suggest that perhaps the SSC  
34 could help out here, in terms of which ones of the  
35 recommendations weren't provided enough information, which ones  
36 might be, and which ones would be targeted for additional work,  
37 because I think they do have the expertise. They've got some of  
38 the best social scientists on the SSC now, and so I think maybe  
39 the tasking -- If I could just share the burden with the SSC on  
40 that, rather than focus it all on the Southeast Center, and that  
41 might be a friendly recommendation.

42

43 **CHAIRMAN FRAZER:** Mr. Gill.

44

45 **MR. GILL:** I will be happy to add that, because it is  
46 collaborative, and, as you know, Dr. Walter, I just had that  
47 interplay with Dr. Nance over that very subject, and so I am  
48 sympathetic, and so I would like to modify the motion "that the

1 SEFSC and SSC prioritize improved, or increased, human  
2 dimension". Bernie, if you would add, after "SEFSC", "and SSC",  
3 and, after "prioritize", to Mr. Anson's point, insert the word  
4 "increased". Thank you.

5  
6 **CHAIRMAN FRAZER:** Troy, as the seconder of this motion, are you  
7 okay with that?

8  
9 **MR. WILLIAMSON:** I am fine with that.

10  
11 **CHAIRMAN FRAZER:** I didn't hear that, Troy. I'm sorry.

12  
13 **MR. WILLIAMSON:** I'm sorry. I'm okay with the substitute. May  
14 I make a comment?

15  
16 **CHAIRMAN FRAZER:** Sure.

17  
18 **MR. WILLIAMSON:** You know, I read this report, a long time ago,  
19 and I say a long time ago, but I think it was back in November,  
20 and I am having a hard time finding my car keys these days, but  
21 if I recall correctly, and I'm not qualified to really criticize  
22 what the National Academies of Science puts out, but, as a  
23 layperson, after reading it, I didn't see any merit in it,  
24 number one, and, number two, the reason I read it was because of  
25 the connotation of mixed-use fisheries.

26  
27 If I recall correctly, in the references in the report, I think  
28 they had one interview with a recreational fisherman, and the  
29 rest of it was commercial, and so I don't know, and I just -- I  
30 guess I wasn't overly impressed with the product, and so that's  
31 where I'm at. Thank you.

32  
33 **CHAIRMAN FRAZER:** Thank you, Mr. Williamson. All right. **We**  
34 **have a motion on the board, and I think we will vote this one up**  
35 **or down, and so is there any opposition to the motion? I am not**  
36 **seeing any, and so the motion carries.** Okay. Thank you, Mr.  
37 Gill. We are going to go ahead and continue with Dr. Nance, if  
38 he's so willing, to give us a Review of the Red Grouper Interim  
39 Analysis Health Status and SSC Recommendations.

40  
41 **DR. NANCE:** I am willing.

42  
43 **CHAIRMAN FRAZER:** Excellent.

44  
45 **REVIEW OF RED GROUPER INTERIM ANALYSIS HEALTH STATUS AND SSC**  
46 **RECOMMENDATIONS**

47  
48 **DR. NANCE:** I appreciate it, Mr. Chair. Let's go ahead and go

1 to Slide 25. We talked about the Gulf red grouper interim  
2 analysis and health check, and Dr. Katie Siegfried from the  
3 Southeast Fisheries Science Center presented the 2022 Gulf red  
4 grouper interim analysis, using data through 2021.

5  
6 This interim analysis was provided as a health check of the  
7 stock, and you remember that the updated catch advice  
8 transmitted for implementation from the last interim analysis is  
9 pending in National Marine Fisheries Service, and a reduced  
10 spatial area NMFS bottom longline index and the NMFS summer  
11 groundfish survey were used to examine juvenile and young adult  
12 in the red grouper population. Both indices show relatively  
13 higher abundance in 2021, compared to the more recent years,  
14 which matches several observations by fishermen on the water.  
15 No motions were made by the SSC for this item. Mr. Chair, that  
16 ends my report.

17  
18 **CHAIRMAN FRAZER:** Thank you, Dr. Nance. You get your trophy  
19 back. All right. Is there any questions for Dr. Nance  
20 regarding the interim analysis, as it relates to red grouper? I  
21 think we're good to go. Thank you, Dr. Nance. Mr. Anson.

22  
23 **MR. ANSON:** Dr. Nance, sorry about that, and so I wonder -- I am  
24 trying to place this, relative to previous conversations the  
25 council has had with trying to come up with a faster way, or a  
26 quicker way, to get the health check of the stock, and I think  
27 that's what this is, is part of that overall effort, and so I'm  
28 just wondering, and there's a report written up and everything,  
29 but wasn't the Science Center also trying to come up with that  
30 methodology, or some way to kind of produce those reports in a  
31 more confined access, or something?

32  
33 I am just trying to think how, operationally, how we're going to  
34 try to utilize this information, as we look at it and make our  
35 decisions, kind of similar to the point that Leann was talking  
36 about relative to the graphs and looking at the landings trends  
37 and everything, and these interim analyses provide us some kind  
38 of, you know, opportunity to check things, in the interim of  
39 assessments and such, and is there efforts towards that, Dr.  
40 Walter?

41  
42 **CHAIRMAN FRAZER:** Go ahead, Dr. Walter.

43  
44 **DR. WALTER:** Thanks for that question, and I think, yes, and, to  
45 answer your question, there is sort of a plan in process,  
46 because, in theory, if we get to where those are something that  
47 is routine, and even annual, it's going to produce a lot of  
48 annual ABC and OFL advice, potentially, which we need to set up

1 a system that can handle that, because the rulemaking isn't as  
2 quick as what we might be able to turn out.

3  
4 This is something that we're beginning to entertain with a lot  
5 of our partners, in terms of what this sort of stock assessment  
6 enterprise, and management advice enterprise looks like in the  
7 future, where we've got a portfolio of interim approaches and  
8 benchmark, or research track, assessments and operational ones,  
9 all of different complexity and intensity, some churning out  
10 advice rapidly, and so we're kind of in the beginnings of this.

11  
12 We're going to have a proposal put forward that fleshes out a  
13 little bit more at the SEDAR Steering Committee and what that  
14 portfolio of things actually would entail, but, right now, we're  
15 sort of getting our feet wet, and we've got red grouper, and we  
16 did it also for red snapper, and that was what the previous one  
17 did, and then we're starting to entertain it with some other  
18 species, like potentially with gag. We haven't stood up the  
19 process to post it on the webpage and have it like rapid,  
20 because we kind of need to have that conversation, and can the  
21 council handle it. Thanks.

22  
23 **CHAIRMAN FRAZER:** Thanks, John. Okay. Do we have any other  
24 questions for Dr. Nance? Thank you, Dr. Nance.

25  
26 **DR. NANCE:** Thank you, sir.

27  
28 **CHAIRMAN FRAZER:** You betcha. Okay. We have a couple of other  
29 business items, and so the first one, I believe, had to do with  
30 the Reef Fish AP and permits, right, Bob, and so do you want to  
31 speak to that, Mr. Gill?

#### 32 **OTHER BUSINESS**

#### 33 **DISCUSSION OF REEF FISH AP MOTION REGARDING PERMITS**

34  
35  
36 **MR. GILL:** Thank you, Mr. Chairman. Bernie, would you put up  
37 the Reef Fish other business motion? This motion that Bernie is  
38 going to put on the board was an output from the Reef Fish AP  
39 that was provided at our last meeting as part of the Reef Fish  
40 AP report. We didn't do anything with it, and, in my case, it  
41 was because I didn't know much about it, and I didn't understand  
42 what we should do with it, but I have thought about it since  
43 then, and it seems to me that it's obvious that this  
44 recommendation from the AP would be good for the permit holders,  
45 and there's probably more to it than that, and so I'm thinking,  
46 from our aspect, it's worth looking into, but it's a SERO  
47 question. What does this really mean, and what are the  
48 ramifications?

1  
2 I am looking, and I guess I will direct this to Andy, if SERO  
3 would provide us with a presentation on this question, so that  
4 we can consider whether it makes sense, in the grand scheme of  
5 things, or not.

6  
7 **CHAIRMAN FRAZER:** Mr. Strelcheck, are you still on the line?

8  
9 **MR. STRELCHECK:** Yes, I'm on the line. I mean, certainly we're  
10 happy to provide a presentation or discuss this issue. I mean,  
11 I will say that we've had some preliminary discussions, and we  
12 have major concerns about the request, mostly from the  
13 standpoint of the substantial changes that would be required of  
14 our online permit system and just kind of how our online permit  
15 system is set up and currently functioning, but we can certainly  
16 come back to the council and talk in more depth in June, or a  
17 later date, with regard to the concerns we have and kind of how  
18 we see the issue.

19  
20 **CHAIRMAN FRAZER:** Okay. Thank you, Andy, and so do you have a  
21 specific recommendation then, Bob?

22  
23 **MR. GILL:** My recommendation is that we do ask SERO to do the  
24 analysis of this question, in response to the Reef Fish AP, and  
25 come back to the council with what they find, for consideration.

26  
27 **CHAIRMAN FRAZER:** Okay, and so, Carrie, do we need a motion to  
28 direct staff to do that, or are we going to just make a request  
29 to SERO to provide a presentation on this topic?

30  
31 **EXECUTIVE DIRECTOR SIMMONS:** I think it would be helpful to have  
32 a motion. I think we could just amend this slightly pretty  
33 easily, couldn't we?

34  
35 **CHAIRMAN FRAZER:** Okay. Bob, if you want to amend it.

36  
37 **MR. GILL:** I will try to. Amend this motion? I would like to  
38 start a new motion, I think, rather than use this one. **This one**  
39 **is the Reef Fish AP motion, but I think what we want to do is**  
40 **have a motion to request SERO to analyze and advise the council**  
41 **relative to the -- With regard to allowing permit leasing by**  
42 **permit owners.**

43  
44 **CHAIRMAN FRAZER:** Okay, and so the motion is to request the  
45 Southeast Regional Office to analyze and advise the council with  
46 regard to allowing permit leasing by permit owners. I don't  
47 know if Andy is on the line, or Peter and Mara are here, and is  
48 that enough information for you guys to put together perhaps a

1 presentation in the future? Go ahead, Peter.  
2

3 **MR. HOOD:** I guess it's -- I mean, I guess why is it that -- Why  
4 do they want to be able to lease permits, I guess? Can we get a  
5 little bit more definition here, so that it will help? I assume  
6 it will probably be someone from our LAPPs branch that does the  
7 presentation, but, if we can get a little bit more information,  
8 then I think we might be able to target the presentation a  
9 little bit better. Thank you.

10

11 **CHAIRMAN FRAZER:** Okay. We're going to go to Ryan, real quick.  
12

13 **MR. RINDONE:** Thank you, Mr. Chair. I just wanted to note that  
14 the Reef Fish AP Chair, Captain Ed Walker, is in the back of the  
15 room, and he might be able to answer that a little bit more  
16 directly.

17

18 **CHAIRMAN FRAZER:** Captain Walker.  
19

20 **MR. ANSON:** Mr. Chair, just a technicality, and it hasn't been  
21 seconded, and should we get a second?  
22

23 **CHAIRMAN FRAZER:** I wasn't sure we got it to the state that we  
24 need it to be at this point, but we can certainly wordsmith it  
25 after the fact. Is somebody willing to second this motion? I  
26 will go ahead and second it, for discussion, because I want to  
27 hear what Captain Walker has to say. Ed, go ahead.  
28

29 **MR. ED WALKER:** It's pretty straightforward. One of the members  
30 of the AP has a couple of commercial permits, and I think his  
31 intent was that there is some kind of unofficial leasing going  
32 on in the industry, and a lot of people are -- I think he was  
33 just seeking discussion on maybe an easier, more direct way of  
34 allowing permits to be leased to other commercial fishermen, and  
35 the AP passed it, and I can't recall if it was unanimous or not,  
36 but I believe that there was not opposition to it. I think they  
37 were kind of just open to passing it forward to you all and  
38 hearing what you had to say about it.  
39

40 **CHAIRMAN FRAZER:** All right. Thanks, Ed. Does anybody have any  
41 specific questions for Captain Walker? Dr. Simmons.  
42

43 **EXECUTIVE DIRECTOR SIMMONS:** Thank you, Mr. Chair. Captain  
44 Walker, was that just for commercial reef fish permits, or was  
45 it for other permits? I was listening online, but I can't  
46 recall.  
47

48 **MR. WALKER:** I believe that was just for commercial permits, the

1 grouper snapper commercial permits only.

2  
3 **EXECUTIVE DIRECTOR SIMMONS:** Thanks.

4  
5 **CHAIRMAN FRAZER:** We have lost our screen. Let me ask another  
6 question, Bob, and so maybe what we're really asking for at this  
7 point is a presentation by SERO to talk about the issue of  
8 permit leasing in general, right, and so that gives them free  
9 rein to talk about pros and cons, what you can do and what you  
10 can't do.

11  
12 **MR. GILL:** Exactly, trying to respond to their request and see  
13 whether there is things that we ought to consider, and perhaps  
14 we do or we don't, but, without the information, we can't  
15 respond properly.

16  
17 **CHAIRMAN FRAZER:** Okay. Ms. Boggs.

18  
19 **MR. BOGGS:** I am not going to support this motion. We've got  
20 36B hanging out right there now, with determining if you have to  
21 hold a permit, and, I mean, I think we need to do something with  
22 that amendment before we go down this path, because, if you  
23 think we're complicated and confused now, throw this into the  
24 mix. I think this is premature, and I'm not saying that I might  
25 not support it down the road, but I think we need to dispense  
26 with 36B before we go down this path. Thank you.

27  
28 **CHAIRMAN FRAZER:** Thank you, Susan. Is there any further  
29 discussion? Okay. We'll vote on the motion, and we'll use  
30 hands. **All those in favor of the motion, raise your hand.** All  
31 right. **All those opposed.** Have you got that? All right.  
32 **Unfortunately, the motion fails.** Okay.

33  
34 We're going to move on to our next Other Business item, and, Ms.  
35 McCawley, if you want to go ahead with an update, I guess, with  
36 regard to the FWC's position on goliath grouper.

37  
38 **FWC'S DECISION ON GOLIATH GROUPE**

39  
40 **MS. MCCAWLEY:** Yes. Thank you, Mr. Chairman. At the recent FWC  
41 Commission meeting, they approved final rules to allow goliath  
42 grouper harvest in state waters, and this would be a  
43 recreational harvest of 200 fish per year. There is open and  
44 closed areas, and there's an open season March 1 through May 31,  
45 hook-and-line only, and there's a slot limit, and this would be  
46 done via a random draw lottery, and so people would be issued a  
47 permit and a tag.

1 The first draw would occur this fall, and then the first harvest  
2 season would occur in 2023, and so, based on this particular  
3 action, I would like to make a motion to request that the SSC  
4 reconsider the OFL and the ABC for goliath grouper.

5  
6 **CHAIRMAN FRAZER:** Okay, and so we have a motion on the board to  
7 request the SSC reconsiders the OFL and the ABC for goliath  
8 grouper. Is there a second for that? It's seconded by Dr.  
9 Shipp. Any further discussion? Mr. Gill.

10  
11 **MR. GILL:** My memory is a little vague, but my recollection is,  
12 the last time the Science Center went through this, the  
13 assessment failed, and they could not derive projections for  
14 status determination criteria for goliath grouper, in which case  
15 -- If that's the case, then how is the SSC going to come up with  
16 management?

17  
18 **MS. MCCAWLEY:** That's a great question, and I would love for the  
19 SSC to have that discussion, and so, for example, there is no  
20 overfishing limit on the South Atlantic, partly because they  
21 felt like they couldn't make a determination, and so, right now,  
22 the OFL is zero, but I think that it's unlikely that the removal  
23 of one fish would cause overfishing, and so I think that there's  
24 a number of things, including the FWC data streams, that could  
25 be used here to talk about the reconsideration of the  
26 overfishing limit and the ABC.

27  
28 There was a workgroup, back in the day, looking at -- Because  
29 there was a motion by Roy Crabtree to the South Atlantic Council  
30 for a joint workgroup to be formed to try to figure out how to  
31 move goliath grouper beyond the moratorium.

32  
33 That joint workgroup met a number of times, and the SSC met as  
34 well, to determine that the stock of goliath grouper had  
35 increased, and then FWC said that they would conduct a stock  
36 assessment and put it through the SEDAR process, and so the  
37 workgroup was disbanded.

38  
39 Ultimately, as you mentioned, it was determined that an  
40 independent panel of experts said that, for a number of reasons,  
41 the stock assessment couldn't be used for management, but I  
42 think that there might be some other ways that the SSC can look  
43 at this. I had been talking to Andy Strelcheck about this, and  
44 he had some suggestions as well, and I don't know if he wants to  
45 weigh-in here, but he also said that -- I think that the ABC  
46 could be for federal waters only.

47  
48 **CHAIRMAN FRAZER:** Andy, do you want to weigh-in at all, or are

1 you just listening?  
2

3 **MR. STRELCHECK:** No, I will weigh-in. I would need to look up  
4 what I sent Jessica, but I believe, in our National Standard  
5 Guidelines, when it comes to setting catch limits, that, when a  
6 fishery is managed in state waters, you can't, obviously,  
7 specify catch limits or advice, obviously, just for state waters  
8 and not for federal waters, or, excuse me, for federal waters  
9 but not in state waters, kind of making that distinction, but we  
10 still, I think, need the SSC to weigh-in on the appropriateness  
11 of that, regardless, and we can't, obviously, control what the  
12 FWC does and their management authority, but it does have  
13 implications on the status and health of the stock as a whole  
14 and determining, obviously, the overall mortality of the  
15 species. I think there are some management things here to  
16 consider, but it would be worth, obviously, getting the SSC to  
17 weigh-in on this further.

18  
19 **CHAIRMAN FRAZER:** Thanks, Andy. Mr. Diaz.

20  
21 **MR. DIAZ:** I agree with Andy that it's worth taking a look at  
22 this. I think we need to start figuring out a path, when we  
23 shut a fishery down, of how we're ever going to reopen it,  
24 because, right now, you shut it down, and you stop the flow of  
25 data, and then, whenever you need to do something, you don't  
26 have data, because the fishery is shut down.

27  
28 We just got a -- I would like for that conversation to be had at  
29 the SSC too, because, you know, at the last meeting, we had  
30 several council members say that we don't want to ever shut a  
31 fishery down, but, in reality, we might have to sometime, and  
32 we've got to figure out a way to where we can restart some of  
33 these fisheries, and so I support the motion, and I would like  
34 at least for them to have a conversation and see if we can't  
35 figure out a way where we can get out of this cycle, and so  
36 thank you, Mr. Chair.

37  
38 **CHAIRMAN FRAZER:** Thank you, Mr. Diaz. Ms. Bosarge.

39  
40 **MS. BOSARGE:** Jessica, along with that 200 fish that you're  
41 looking at, there's a lot of reporting requirements that go  
42 along with it, right? When I listened -- So you gave this  
43 presentation at the South Atlantic Council too, and, to me, it's  
44 almost like an exempted fishing permit, in some ways, because  
45 there's so much research tied in with it, and so I think it  
46 would be good to most definitely maybe not only have the SSC --

47  
48 If they're going to look at that, why don't you give your

1 presentation to them too on what you're talking about doing in  
2 Florida, so that, if there is a data need somewhere -- As you're  
3 giving out these tags, if there needs to be some random  
4 stratification for how to have your lottery, and I don't know,  
5 and do you know what I'm saying?  
6

7 So that the data is more relative to what need, you know, and  
8 make the most out of it, is what I'm saying, and maybe get the  
9 data that we need, if they can't do anything with what they have  
10 from years ago, even with some -- Hopefully Dr. Walter can give  
11 them some updated indices, if we have any kind of data there on  
12 his end, and combine that with what you're going to get, and  
13 maybe we can get something in the future.  
14

15 **CHAIRMAN FRAZER:** Ms. McCawley.  
16

17 **MS. MCCAWLEY:** We do have a number of reporting requirements,  
18 and, also, FWC adopted five management metrics that we're using  
19 to track the stock. It's not quite the same as getting a  
20 formal, accepted federal stock assessment, but we recognize that  
21 opening up the harvest and collecting -- So the people would be  
22 harvesting on the juveniles, and so that's not going to likely  
23 get us an accepted stock assessment, and so that's not a  
24 realistic path here, but you're right that we are gathering  
25 data.  
26

27 There is also long-term indices from Everglades National Park  
28 and some other datasets that we've been looking at that helped  
29 make this decision, and so I believe that Luiz is on the SSC,  
30 and he can actually gave the presentation that we gave to the  
31 commission and bring those datasets to the SSC, and I think  
32 that's a good idea, Leann.  
33

34 **CHAIRMAN FRAZER:** Okay. Mr. Anson.  
35

36 **MR. ANSON:** Two things. I guess two questions, separate, but,  
37 Jessica, the information that you will be collecting from these  
38 is fairly comprehensive, and, I mean, it's more than just  
39 length, weight, and otolith. I mean, you're doing stomach  
40 contents, and you're doing genetics, and you're doing mercury  
41 testing. I mean, you're doing a wide range of things, are you  
42 not?  
43

44 **CHAIRMAN FRAZER:** Ms. McCawley.  
45

46 **MS. MCCAWLEY:** Yes and no, and so not all of that is coming from  
47 the harvest, and so FWRI is doing a number of additional  
48 studies, as well as you have other university researchers

1 conducting research on goliath as well, and so, for example,  
2 FWRI -- I don't believe we're taking stomach contents, but we do  
3 have some genetics goals, and so we're doing a next-of-kin  
4 analysis, and we have a number of genetic samples that we need,  
5 and the harvest will get us some of that, but we also have Dr.  
6 Ellis at FWRI who is going out with a number of charter captains  
7 and getting additional DNA for that analysis. I want to say  
8 that our number is like -- We need like 5,000 samples for that  
9 analysis.

10  
11 **CHAIRMAN FRAZER:** Thanks, Jessica. Dr. Walter. Kevin, did you  
12 have a follow-up, real quick? Sorry.

13  
14 **MR. ANSON:** Just a separate question, but it's kind of along the  
15 line of what Dale was saying about trying to get to a point  
16 where we can focus on a plan or processes to how we can sample  
17 fisheries that have been closed for an extended period of time,  
18 and I just want to get some clarification from Mara, and I think  
19 I know the answer, but, relative to research set-asides, I think  
20 there is some language in Magnuson that allows for that, but  
21 that is only under the auspices of having fisheries that have  
22 OFLs already defined, and is that correct, Mara?

23  
24 **CHAIRMAN FRAZER:** Ms. Levy.

25  
26 **MS. LEVY:** Well, I mean, I guess I would have to look into it,  
27 but I don't know what -- You can't set aside something that you  
28 haven't specified, meaning, if you haven't specified any catch  
29 limit, there is nothing to set aside.

30  
31 **MR. ANSON:** That's what I thought.

32  
33 **CHAIRMAN FRAZER:** Dr. Walter.

34  
35 **DR. WALTER:** I think we have some precedent in like research  
36 fisheries for sharks, that have been able to operate somehow  
37 under certain different auspices that we might be able to  
38 explore, but my main point is that I know that FWRI took the  
39 lead on the last SEDAR, and I think it might have been 47, and  
40 so I'm wondering -- The SSC, to consider OFL and ABC advice,  
41 they need something that is pretty well packaged for them to do  
42 that.

43  
44 The SSC isn't going to be able to take on the task of turning  
45 the indices, or the number of analysis, into that, and they need  
46 something that's already done, and is FWRI going to be able to  
47 provide an analysis that the SSC could then use to consider for  
48 that advice?

1  
2 **CHAIRMAN FRAZER:** Ms. McCawley.  
3  
4 **MS. MCCAWLEY:** I will talk to Luiz about what all we can provide  
5 for that meeting.  
6  
7 **CHAIRMAN FRAZER:** Okay, and so -- Well, are there any more  
8 questions or discussion items? I mean, I think what we're  
9 hearing here is that, at the very least, right, we need to kind  
10 of introduce the SSC to the issue, and the FWC is going to  
11 provide them with kind of an update of where they are in the  
12 situation, and the discussion will go from there.  
13  
14 I am not sure that they're going to immediately reconsider an  
15 OFL and ABC, and I think they're going to assess the situation  
16 and have a discussion and see what they might need to do that,  
17 moving forward, and so, Ms. Bosarge.  
18  
19 **MS. BOSARGE:** Just a technical question for Jessica. The tag  
20 that you're using for these fish, is it a physical tag, or is it  
21 just you send an email to the person, and they have to have that  
22 on the boat to possess one, or what?  
23  
24 **MS. MCCAWLEY:** A physical tag.  
25  
26 **CHAIRMAN FRAZER:** Okay. Are there any other questions? I am  
27 not seeing any. **Is there any opposition to this motion? I am**  
28 **not seeing any, and I know that we've got some folks on the**  
29 **line, but I am not hearing any either, and so I'm going to**  
30 **consider the motion adopted.**  
31  
32 All right, and so I'm going to -- I don't think we have any  
33 other business items, unless somebody wants to bring one up, and  
34 we probably still have an opportunity for some discussion, but I  
35 will defer to the decision of the Chairman what he wants to do  
36 with this time.  
37  
38 **MR. DIAZ:** If there is any other reef fish business, we can  
39 attend to it, but you're finished with your agenda and your  
40 other business at this point, correct?  
41  
42 **CHAIRMAN FRAZER:** Yes, and I just was wondering, Dale, if now is  
43 an appropriate time to go back and think about what we're going  
44 to do with gag, and we've got forty-five minutes before we  
45 break, but, as the Chairman, you can make the best use of our  
46 day.  
47  
48 **MR. DIAZ:** If you have folks that want to discuss gag at this

1 time, you still have time left on your agenda. Whenever we do  
2 conclude the Reef Fish section for today, there is a virtual  
3 question-and-answer session that Gulf States staff and NOAA  
4 staff is going to handle, and so, once we conclude, about  
5 fifteen minutes after that, we'll start that answer session, but  
6 you still have time, if you want to try to explore that, and I  
7 think that would be okay, Tom.

8

9

#### FURTHER DISCUSSION OF GAG GROUPEr

10

11 **CHAIRMAN FRAZER:** I think we should do that, Mr. Chair, just to  
12 gain some ground here, and so I will start it off by saying  
13 where I think we're going to ultimately need to ask the Science  
14 -- Excuse me, SERO, at least now or in Full Council, right, so  
15 they can come back with some information at our June meeting, so  
16 we can move forward with this request for an interim rule.

17

18 There are at least three things in my mind, right, and so, one,  
19 I know that we have to acknowledge the status of the fishery,  
20 which we obviously have -- It's overfished and undergoing  
21 overfishing, and we're going to have to take a quota reduction,  
22 and I think what we're going to struggle with, as a group, is,  
23 if that quota is expressed in FES units, how it's actually  
24 allocated, right, and so I think, at least when I think about  
25 this interim rule and trying to make progress towards a  
26 rebuilding plan, or to end overfishing, excuse me, and then I  
27 want to do that in a way, as I said before, that doesn't  
28 disadvantage unnecessarily any one of the sectors.

29

30 What I was asking earlier is what does a proportional reduction,  
31 right, and access to the quota look like, and so, when we did  
32 red grouper, for example, it was a de facto reallocation, right,  
33 and so the commercial industry lost some fish, and the  
34 recreational sector essentially gained some fish, and I realize  
35 why that happened and why we made the decision that we did, but  
36 what I'm thinking that we need, in June, right, is how do we  
37 give everybody the same haircut, and that's the analysis that I  
38 guess I would be asking the Regional Office to provide to us,  
39 and so that's one thing.

40

41 I'm assuming that we're going to ask, again because we want to  
42 minimize the impact to the fishery, people that participate in  
43 the fishery, we're going to ask for, in that table that we  
44 discussed with regard to potential start dates for the fishing  
45 season and the number of days, and there were three columns in  
46 that table, and the third one had to do with T times two, right,  
47 the rebuilding, and so the longest rebuilding time, which  
48 maximized the number of fish that we could allocate.

1  
2 Then Ms. McCawley had a discussion, and I think she wanted to  
3 explore with regard to the start dates, and so I don't know the  
4 specifics of that request, necessarily, but those are the three  
5 things that I know that we're going to ask the Regional Office  
6 to pursue and provide us some feedback on in June, and so, Ms.  
7 McCawley, do you want to elaborate a little bit on the start  
8 date and the number of days?

9  
10 **MS. MCCAWLEY:** Yes. Thank you. Right now, I'm kind of leaning  
11 towards the September 1, but August 1 or September 1, and I've  
12 tried to make some contacts to recreational folks, to see what  
13 the preference would be, and, yes, they seem to be wanting a  
14 longer season, even though it would be a different start date,  
15 but one of those two options is where it seems to be at this  
16 point, but I look forward to hearing what anybody brings up at  
17 public comment.

18  
19 **CHAIRMAN FRAZER:** All right. Thanks for that. Ms. Levy.

20  
21 **MS. LEVY:** Just a question related to your same haircut analogy,  
22 and so I understand what you're saying, but do you want the  
23 result to be in line with the current options for the rebuilding  
24 plan, right, because, if you don't make the required cuts for  
25 the rebuilding plan, starting in 2023, then presumably you're  
26 going to make more cuts for 2024, right, which is a way, and so,  
27 when you talk about giving everybody the same haircut, do you  
28 want the same outcome, that you are making the necessary cuts to  
29 start the rebuilding plan in 2023?

30  
31 **CHAIRMAN FRAZER:** In my mind, the answer to that is yes. Dr.  
32 Froeschke.

33  
34 **DR. FROESCHKE:** Just when Ms. McCawley mentioned the August or  
35 September to think about, the September is the start of the  
36 wave, and, in situations where you have short recreational data  
37 systems, the data seems more robust when it doesn't split waves.

38  
39 **CHAIRMAN FRAZER:** Good point, and so I guess that would go into  
40 the analysis. Are there other things that people might be  
41 thinking about in the shorter term for the interim rule? Mr.  
42 Anson.

43  
44 **MR. ANSON:** I don't have anything additional, per se, but just  
45 clarification on what you just summarized would be your goals,  
46 and that would be the analysis would apply to just the third  
47 option you said there, or would you still want to have the  
48 Regional Office provide analysis for the other two options with

1 what you were describing, relative to the split and trying to  
2 take care of that, so there's no undue pain, if you will, on one  
3 sector or the other?  
4

5 **CHAIRMAN FRAZER:** In my mind, again, we're trying to simplify it  
6 and make as little work as possible on the Regional Office, and  
7 I would go with that third scenario. Andy.  
8

9 **MR. STRELCHECK:** A couple of thoughts. In terms of the  
10 proportional reduction, I think we could look at, obviously,  
11 kind of recent trends in landings for both sectors, and not kind  
12 of utilization of the catch limits, and determine what would  
13 that proportional reduction look like, to bring it down in line  
14 with that Tmin times two rebuilding scenario.  
15

16 In terms of Jessica's comments about the season, you know,  
17 certainly we can bring back more discussion around that. I will  
18 be very -- How do I want to say it? I was trying to emphasize,  
19 with that analysis, that there is a lot of uncertainty  
20 surrounding those estimates and the issue of effort shifting,  
21 especially if we keep the fishery closed from June 1 until  
22 whatever that new start date is, and there's more availability  
23 and abundance of fish to be caught once the season opens, and  
24 so, yes, the later in the year you go, the longer the season  
25 gets, but I think we're going to have to do some analysis to  
26 determine are those seasons in line with what we would expect or  
27 would they be shorter, given effort shifting and shifting of  
28 abundance, based on availability.  
29

30 Then the last thing I will note is, way back in Amendment 32, we  
31 specified the gag quota, which is less than the gag catch limit,  
32 and that provides the buffer, which then allows us to create  
33 this multiuse between red grouper and gag, and so, in order to  
34 maintain that multiuse, we're going to have to specify a quota  
35 that's less than the catch limit for the commercial sector, and  
36 so I think we'll have to bring back some information to you in  
37 June and kind of clearly show how that gets calculated, but it's  
38 something we just discovered, based on the conversation that  
39 happened this afternoon.  
40

41 **CHAIRMAN FRAZER:** Okay. Thanks, Andy. Mr. Anson.  
42

43 **MR. ANSON:** Just to follow-up with a point that Andy brought up  
44 relative to the start date and some of the unknowns with the  
45 fishery, and we move the start date, and potentially there may  
46 be more fish to catch in those projections, and I'm just  
47 wondering if, in what they bring to us in June, if there can be  
48 some verbiage in there as to whether or not catch can be

1 constrained before the end of the year, because, in my mind, it  
2 might be that, if you choose September or October, it just might  
3 be -- It might go through the end of December, and you get what  
4 you get on the backend, and so I'm just wondering if there is  
5 the ability -- If they will be able to analyze the catch at some  
6 interim before the end of the year, just to kind of, you know,  
7 provide some stocks in there, and that's all. I just wanted to  
8 see if they can provide some information about that.

9  
10 **CHAIRMAN FRAZER:** Okay. I'm going to go to Mara and just make  
11 sure that SERO captured Kevin's comments and they feel like  
12 they're able to do that.

13  
14 **MS. LEVY:** I just wanted to point out that, I mean, the seasons  
15 are going to be short enough, it looks like, that NMFS is going  
16 to have to do a projection, right, and they're not going to have  
17 time to get the MRIP wave and look at it and decide whether  
18 there was a need to close, and so, again, in thinking about the  
19 seasons and shifting them, the more uncertainty there is about  
20 what that projection would be, the more likelihood that it's  
21 going to be harder to constrain that catch, right, because you  
22 don't have as much information for the projection, and I'm sure  
23 Andy and his staff can speak to that, but I don't see how  
24 there's going to be any type of in-season monitoring with those  
25 very short seasons.

26  
27 **CHAIRMAN FRAZER:** Okay. Thanks, Ms. Levy. Andy, is your hand  
28 up again?

29  
30 **MR. STRELCHECK:** No, it isn't.

31  
32 **CHAIRMAN FRAZER:** Okay. Ms. Bosarge and then Dr. Simmons.

33  
34 **MS. BOSARGE:** To that point, what Mara just said, it harkens  
35 back to what I said earlier. If you truly want to constrain the  
36 catch, the last thing that you want to do, especially in the  
37 interim rule, is to go and shift more of the allocation toward  
38 the sector that you're really not sure if you can constrain  
39 their catch or not.

40  
41 I mean, we're down pretty low on gag, and where is John  
42 Froeschke? Our MSST, we're way below that on gag, and what  
43 percentage are we at? I mean, I think it's in single digits on  
44 this biomass at this point.

45  
46 **DR. FROESCHKE:** I think it's 0.83 in the MSST, if I recall.

47  
48 **MS. BOSARGE:** There you go, and so we're way below MSST, at this

1 point, and we have to make sure that, whatever we put in place  
2 as a catch level recommendation, we actually achieve that or  
3 less, and so this idea of, in an interim rule, trying to make  
4 sure that we shift more fish to the sector that we don't have as  
5 much certainly that we can actually constrain their catch, makes  
6 no sense to me if the ultimate goal is to make sure that we  
7 reduce fishing pressure.

8  
9 **CHAIRMAN FRAZER:** Okay. Dr. Simmons.

10  
11 **EXECUTIVE DIRECTOR SIMMONS:** Thank you, Mr. Chair. Don't get  
12 mad at me, but I do think we need a motion for this by Full  
13 Council, because we don't want to mess this up. We don't have  
14 any time to go back, and I think, by Thursday, we can put  
15 something in the report and help get us there, but I do think we  
16 need a motion before we leave here.

17  
18 **CHAIRMAN FRAZER:** Before we leave here today or before we leave  
19 Full Council?

20  
21 **EXECUTIVE DIRECTOR SIMMONS:** Before we leave Full Council.

22  
23 **CHAIRMAN FRAZER:** All right. We can do that. All right. I'm  
24 looking around to see what else might need to be in that motion,  
25 and so, if anybody else has any ideas, now is the time. All  
26 right. I appreciate everybody for the input, and I will draft a  
27 motion prior to Full Council, and then we'll revisit this again,  
28 and so, Mr. Chair, I'm going to turn it back to you.

29  
30 (Whereupon, the meeting adjourned on April 5, 2022.)

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