1	GULF OF MEXICO FISHERY MANAGEMENT COUNCIL
2 3	ADMINISTRATIVE/BUDGET COMMITTEE
4 5	Hilton Baton Rouge Baton Rouge, Louisiana
6 7	January 30, 2023
8 9	VOTING MEMBERS
10	Joe SpragginsMississippi
11	Phil DyskowFlorida
12	Dave DonaldsonGSMFC
13	Jonathan DugasLouisiana
14	Dakus Geeslin (designee for Robin Riechers)Texas
15	Bob GillFlorida
16	Bob ShippAlabama
17	C.J. Sweetman (designee for Jessica McCawley)Florida
18	
19	NON-VOTING MEMBERS
20	Kevin Anson (designee for Scott Bannon)Alabama
21	Susan BoggsAlabama
22	Billy BroussardLouisiana
23	Dale DiazMississippi
24	Michael McDermottMississippi
25	Tom FrazerFlorida
26	Chris Schieble (designee for Patrick Banks)Louisiana
27	Andy StrelcheckNMFS
28	Greg StunzTexas
29	Troy WilliamsonTexas
30	
31	STAFF
32	Assane DiagneEconomist
33	Zeenatul BasherCoral and Habitat Biologist
34	John FroeschkeDeputy Director
35	Beth HagerAdministrative Officer
36 37	Lisa HollenseadFishery Biologist Ava LasseterAnthropologist
37 38	Mary Levy
30 39	Natasha Mendez-Ferrer
40	Emily Muehlstein
41	Ryan RindoneLead Fishery Biologist/SEDAR Liaison
42	Bernadine RoyOffice Manager
43	Charlotte SchiaffoAdministrative & Human Resources Assistant
44	Carrie Simmons Director
45	Carly Somerset Sisheries Outreach Specialist
46	
47	OTHER PARTICIPANTS
48	Kerry MarhefkaSAFMC
49	

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1 The Administrative/Budget Committee of the Gulf of Mexico Fishery Management Council convened at The Hilton Baton Rouge in 2 3 Baton Rouge, Louisiana on Monday morning, January 30, 2023, and was called to order by Chairman Joe Spraggins. 4 5 6 ADOPTION OF AGENDA 7 APPROVAL OF MINUTES 8 ACTION GUIDE AND NEXT STEPS 9 10 CHAIRMAN JOE SPRAGGINS: I would like to call this committee to 11 order, and we have the members are myself, and Mr. Dyskow is the 12 vice chair, Mr. Donaldson, Dugas, Gill, McCawley, Geeslin, and 13 then Shipp. The first thing up on the agenda is Adoption of the 14 Agenda, and I would like to see if we could get a motion. Yes, 15 sir, Mr. Gill. 16 17 MR. BOB GILL: Thank you, Mr. Chairman. If I could, I would 18 like to add an item for Other Business. 19 20 CHAIRMAN SPRAGGINS: Okay. Is it something we're working on, 21 Mr. Gill? Is it something that we're trying to solve? 22 23 Not at the moment. It's something different, and the MR. GILL: title is Public Comment. 24 25 26 CHAIRMAN SPRAGGINS: Okay. All right, and so can we add Public 27 Comment in Item VII, with Other Business? Any objections to Okay. Can I get a motion to accept the agenda as 28 that? 29 modified? 30 31 MR. GILL: So moved. 32 33 CHAIRMAN SPRAGGINS: Mr. Gill and Mr. Geeslin. All right. Any 34 opposed? All right. It passes. Approval of the August 2022 35 Minutes, could I get a motion, or is there any questions about 36 the August 2022 minutes? Could I get a motion to approve it? 37 We have a motion. Is there a second? Second by Mr. Dugas. All 38 right. Any questions? All in favor -- If you say anything --39 If you're against it, say aye. Otherwise, it passes. All 40 Action Guide and Next Steps, and I'm going to turn it right. 41 over to Dr. Simmons. 42 43 DISCUSSION OF MODIFICATIONS TO COUNCIL SOPPS 44 INTEGRATION OF HARASSMENT POLICIES 45 46 EXECUTIVE DIRECTOR CARRIE SIMMONS: Thank you, Mr. Chair. Good morning, everyone, and so my suggestion is that we take these 47 48 agenda-item-by-agenda-item, if that's okay, Mr. Chair, and so

1 we'll start with a discussion of modifications to the council 2 SOPPs. 3 We have two primary considerations for the council in the SOPPs 4 5 for changes. The first one deals with the antiharassment policies, and so, during the October 2022 Council Coordination 6 7 policies Committee meeting, NOAA provided draft on 8 council process antiharassment for employees and also 9 participants, other than council employees, and they also provided an opportunity for interactive training opportunities 10 11 for each of the regional councils. 12 13 It was recommended, during that meeting, that all councils 14 consider implementing these policies to address allegations of 15 harassment for process participants, which is what we're going 16 to focus on today, and a separate policy for council employees, 17 which will be in our handbook, and we'll be addressing that at a 18 later time. 19 20 What we're tried to do is take that final policy provided by 21 NOAA and try to integrate it, as best we could, into our SOPPs 22 for the committee's consideration, and so that's the first item 23 under the SOPPs. 24 25 The second item was discussed during the October 2022 council 26 meeting, and what it was was the Law Enforcement Technical 27 Committee got together, and they looked at the changes to the 28 fishing violations relative to the appointments for the advisory 29 panel meeting members, and they provided some feedback there 30 regarding the appeal process being different for federal versus 31 state, and so they've just provided some recommended changes 32 there to that in the SOPPs for consideration by the committee. 33 Mr. Chair, do you want me to go right into those two items? 34 Okay. Bernie, could you please pull up Tab G, Number 4(a)? 35 36 Folks have pointed out some typos and such, and so it's probably 37 best to pull up the Word version, so we can try to get those 38 addressed in committee today, if possible. 39 40 Again, this is for council process participants, which is 41 council members, SSC members, advisory panel members, AP members, and it does not consider council staff, and it also, in 42 43 the periphery, talks, at the end, about the federal staff members, and so what we tried to do is take our current -- It 44 45 said "General Antiharassment Policy", and you can see where we 46 have tried to weave in NOAA's draft policy to our SOPPs. 47 48 The blue is our proposed language, and then the red is struck

1 through, where we're making suggestions to change, and the black is what is currently in the council SOPPs, and so if we could go 2 down some, please. It defines what "harassment" is, and it 3 talks about that it's everyone's responsibility, and then, if we 4 5 keep qoinq down, it defines what the "council process participant" is, and it provides links to our handbook for our 6 council employees. It talks about a reporting process and then 7 8 how we would respond and then what the agency's role is and then 9 the related processes. 10 11 We also put in here, in bold, just for consideration, so we 12 brought it to your attention, how often this training should be 13 we're assuming that it's going to be taken, and our 14 responsibility every year, or every other year, or at the time 15 of appointment, to come up with this training in the future, and 16 we don't know for sure if it will be provided by NOAA, and so we 17 are looking into that. We don't think it's going to be a 18 significant cost to the council, but we just need to kind of 19 make that decision and make sure that it's well-defined in the 20 SOPPs, and so, Mr. Chair, I will stop there and see if there's 21 some questions and feedback. 22 23 CHAIRMAN SPRAGGINS: Okay. Does anybody have any corrections or anything that might need to be made to this? Go ahead, Mr. 24 25 Gill. 26 27 MR. GILL: Thank you, Mr. Chairman, and so I have one -- Well, I 28 have several recommendations, but the first one is, in the first 29 paragraph of 4.8, and I would suggest that that's a pretty 30 lengthy sentence, and that we put a period after "equality" and start the second sentence with "Every individual". 31 32 33 **CHAIRMAN SPRAGGINS:** Okay. I am trying to locate that. 4.8? 34 35 MR. GILL: Yes, sir. 36 37 CHAIRMAN SPRAGGINS: That whole sentence you're talking about, 38 the first one? 39 40 Yes, sir, and just, equivalently, making it two MR. GILL: 41 sentences, instead of one big, heavy sentence. 42 43 CHAIRMAN SPRAGGINS: Okay. Any questions with that? Staff and everybody, are you good? Okay. We can do that. Yes, sir. 44 45 Thank you, Mr. Chairman. The other question I've 46 MR. GILL: got, down on the third paragraph, in the second sentence, is we 47 talk about council members, including chairs and vice chairs,

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1 and I assume, from the way that's written, although it's not 2 explicit, that that's referring to committee chairs, but it 3 doesn't say that specifically, and so it could be interpreted as 4 council chairs and vice chairs throughout time, and so I'm 5 looking for some clarification, and, if we're in agreement, that 6 we get that clarified as to what intent really is. Thank you, 7 Mr. Chairman.

9 CHAIRMAN SPRAGGINS: Okay. Any questions on that? All right.10 Is there any others? Dr. Simmons.

12 EXECUTIVE DIRECTOR SIMMONS: Thank you, Mr. Chair, and so I 13 think, because this was, again, a draft policy through NOAA that we were trying to weave into our policy, I believe they were 14 trying to say all regional council chairs and vice chairs, and 15 16 so, if you want us to say committee chairs, I think that would 17 be slightly different than what the original intent was, but, 18 still, it's all the same that it's everyone's responsibility to 19 include this, and so we can reword it how you like, but I would 20 say, if there is a concern issue, a report, then the chair and 21 vice chair would have a lot more responsibility, with the 22 Executive Director, to report and determine how we're going to 23 respond.

25 CHAIRMAN SPRAGGINS: Okay. Yes, sir, Mr. Gill.

27 MR. GILL: Thank you, Mr. Chairman, and so I don't think it's a 28 big point, and depending on how it's worded, but I just wish it 29 was clarified as to what it really means, and I'm good either way. You know, effectively, to me, chairs and vice chairs are 30 included in the council member side, and so it doesn't need to 31 32 be reiterated, but, if the intent is to have the chair and vice 33 chair position for this council, and I don't care about the 34 other ones, we ought to say council chair and vice chair, and 35 probably singular, right, and so that would be my suggestion on 36 how we modify that.

- 38 CHAIRMAN SPRAGGINS: Dr. Simmons.
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40 **EXECUTIVE DIRECTOR SIMMONS:** Mr. Chair, I think that is a good 41 suggestion, and so let's make sure we get that where we're 42 saying council members, including council chair and vice chair, 43 and is that -- Hold positions of trust and responsibility, and 44 it is incumbent upon them, together with the Executive Director. 45

- 46 CHAIRMAN SPRAGGINS: All right. Any other -- Yes, sir.
- 48 DR. C.J. SWEETMAN: Thank you, Mr. Chair. Just kind of a

1 general question, and I'm thinking that maybe this could be incorporated into Section 4.8.1, but I don't see anything in 2 3 here about confidentiality, or kind of a no-retaliation policy, as it relates to this antiharassment policy, and I'm just 4 5 curious of the thoughts of the council, potentially, for inclusion of something along those lines within that section. 6 7 8 CHAIRMAN SPRAGGINS: Dr. Simmons. 9 10 EXECUTIVE DIRECTOR SIMMONS: Thank you, Mr. Chair. I think that is a good point, and we did add -- If you go up to the 4.8 11 12 section, Bernie, that first paragraph, the council has a zero-13 tolerance policy for harassment, and it will not tolerate 14 retaliation against those who report harassment, and then you're saying, under 15 the reporting section, we should say 16 confidentiality? 17 18 We did talk about that a little bit, on the planning calls with 19 this, and we generally would do that, as much as practicable, 20 but, if there is actually an investigation, it could -- We can 21 generally put it there. 22 23 **DR. SWEETMAN:** Okay. Thanks, Dr. Simmons. 24 25 CHAIRMAN SPRAGGINS: All right. Is there anyone else? I do 26 have -- Yes. 27 28 EXECUTIVE DIRECTOR SIMMONS: Can we make sure, Mr. Chair, that 29 we get that in the right place, and could we go down to the 30 reporting section? So "may confidentially report incidents", 31 and is that where we would put that, or do you have a specific 32 suggestion, or would you like us to come back at Full Council? 33 34 DR. SWEETMAN: No, and I think that could work, Dr. Simmons. 35 36 CHAIRMAN SPRAGGINS: Mara. 37 38 MS. MARA LEVY: Well, maybe we want to think about that for a little bit, because, I mean, "may confidentially report", and, I 39 mean, if someone is going to report, at least lower down, it 40 41 says that the council has to tell the Regional Administrator, right, and so, I mean, to that extent, it's not going to -- Like 42 you indicated, Carrie, it's not going to be confidential in the 43 sense that, if there's an obligation to notify others, or an 44 investigation, and it just sort of means that you won't 45 broadcast it, I quess, but we might want to think a little bit 46 more carefully about how to word that, so it doesn't give people 47 an unreasonable expectation, but also indicates kind of, you 48

1 know, what you're trying to say. 2 3 CHAIRMAN SPRAGGINS: Okay. All right. Anyone else? I do have 4 a couple of -- Go ahead, Mr. Gill. 5 6 Thank you, General, and so, relative to Section MR. GILL: 7 4.8.1, this refers to council process participants, which means everybody who participates and not just council members and 8 council staff and AP members, SSC members, but also the general 9 public, and so those that are here physically, or virtually, and 10 11 they're part of that process, and they're a participant. 12 I mention that because, if I was sitting out in the audience, I 13 14 don't think that I would consider this applying to me, and it 15 does, the way it's written, or at least that's how I read it, 16 and I think we need to highlight that, for the record and for 17 the folks that are participating in this process. Thank you. 18 19 CHAIRMAN SPRAGGINS: Okay. Any questions of that? All right. 20 I've got a couple of -- Go ahead, Dr. Simmons. I'm sorry. I 21 couldn't see you. 22 23 EXECUTIVE DIRECTOR SIMMONS: Thank you, Mr. Chair, and so I 24 think we're trying to get everyone as comfortable with this as 25 we can, and so could we -- Do you have suggested wording there, because, if you go above the reporting section, it says that 26 27 council process participants include all individuals present under the context of council business, regardless of location, 28 29 and meaning it could be virtual as well, whether at a council 30 office, at a council meeting, or at offsite meetings, hearings, 31 workshops, and outreach events sponsored by a council. 32 33 CHAIRMAN SPRAGGINS: Okay. 34 35 Thank you, Mr. Chairman, and so I think the rewording MR. GILL: 36 of that last sentence is good, but what I don't think is 37 recognized is that the public acknowledges that it applies to 38 them, and I'm not sure we can improve on it any, and I don't 39 have any improvement, but I just wanted to highlight that, you 40 know, they're involved too, even though they may not know it. 41 42 CHAIRMAN SPRAGGINS: Okay. All right. Once again, I've got a 43 couple of -- I've lost my point here, but a couple of small things. Where it says, on page 2, the footnote to the first 44 45 sentence, I would like to delete the words that covers "a", and 46 we don't need "a harassment", and we need "harassment", and then, also, in the footnote, to suggest deleting the word 47

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"older", and there's a couple of us that don't like that, but

1 just delete the word "older age" and just put "age", or whatever 2 you want to put in there at that point. 3 4 Also, in page 2, the third paragraph, the second sentence of the third paragraph, I think "process" should be capitalized there, 5 just in the way it is in the other parts of it. The same thing 6 7 goes for G-4(a)(i), with the same changes, and so -- Then, also, 8 on G-4(a)(i), page 2, the first full paragraph, the first 9 sentence, the second line, delete the word "to", and I don't think we need the word "to" following "should". Dr. Simmons. 10 11 Thank you, Mr. Chair. Can you slow 12 EXECUTIVE DIRECTOR SIMMONS: down just a little bit? You lost us, I believe, and so I think 13 14 this other policy was just the policy that was given to us by NOAA, and so I don't think we should make any changes to that, 15 16 and I think we should try to focus on ours, which is in the Tab 17 G-4(a). 18 19 I guess, regarding deleting "older", I don't like it either, 20 because I'm older than forty, but that is actually how the class 21 is defined, and, since we're defining harassment here, I believe 22 that is somewhat of a legal definition, but I will defer to Mara 23 on that and how important that is to keep "older" in there, for 24 the definition. 25 26 CHAIRMAN SPRAGGINS: I mean, I don't consider these people at 27 Well, I mean, the only thing I was looking at, forty old. really, and I will be honest with you, that this came straight 28 29 out of my lawyer, and that's where it came from, and so, if you 30 think we don't need it, take the age out. If we need to leave the "older age" -- Dr. Simmons. Mara. 31 32 I am going to caveat this with I'm not an expert in 33 MS. LEVY: 34 harassment law, but I believe that age-forty comes from the law, 35 and so, at forty and up, you're a protected class, essentially, 36 and so it is important to keep the "forty" in there. 37 38 Yes, and I understand the forty, but, I CHAIRMAN SPRAGGINS: 39 mean, do we need to leave the word "older" in there? 40 41 MS. LEVY: I mean, if it's in NOAA's policy, I guess I would 42 just leave the verbiage the way they have it, because they 43 probably have it there for a particular reason. 44 45 CHAIRMAN SPRAGGINS: Okay. Then one other note that we have in the Footnote 2, and it's part of the second and third sentence 46 that's including Footnote 1 of G-4(a)(i), and it's not included 47 48 in the footnote for -- The last two sentences, and, if you go to

1 (a), to the first one, the first footnote, and I'm not finding 2 it, and I can't get it to come up on my computer. 3 EXECUTIVE DIRECTOR SIMMONS: Mr. Chair, I think you're referring 4 5 to the one that we got from NOAA. Like I said, I'm not sure that we need to make changes to that one, because we're just 6 7 taking what they gave us and deciding what we want to use and 8 what we don't want to use. 9 10 CHAIRMAN SPRAGGINS: I'm not sure what it is, and I can't find 11 it on my computer, and so I can't see what she's looking at, but 12 okay, and let's just scratch that, and we'll go with that. All 13 right. Any other questions? Yes, sir, Mr. Dugas. 14 15 MR. J.D. DUGAS: Thank you, Mr. Chair. A question. In the 16 event someone violates any of this, that what's the 17 consequences? 18 19 CHAIRMAN SPRAGGINS: Dr. Simmons. 20 21 DR. SIMMONS: I'll take a shot at it, and so it depends on the 22 type of harassment and the type of allegation and whether it needs to go directly to law enforcement. It might be an assault 23 24 or that kind of stuff, which is laid out in here, versus just a 25 verbal interaction. 26 27 **CHAIRMAN SPRAGGINS:** Okay. Any other questions? Yes, sir, 28 Andy. 29 30 MR. ANDY STRELCHECK: I guess a point of clarity. It says, "in 31 the NMFS role, any council that receives a report of harassment 32 against or by a council member must inform the NMFS Regional Administrator". 33 In the section above that, it says that the 34 response team will determine an appropriate follow-up, including 35 whether to engage the NMFS Regional Administrator, and so I'm 36 questioning whether or not that should be more definitive, in 37 terms of informing me, from the response team standpoint, 38 recognizing that the accusations could be broader than those 39 just coming in from a council member. 40 41 CHAIRMAN SPRAGGINS: Okay. Dr. Simmons, do you have any --42 43 **EXECUTIVE DIRECTOR SIMMONS:** I think the difference there is whether it's a council member, versus like an advisory panel 44 45 member or an SSC member or another public participant that may 46 be involved in the process, a consultant or something like that, and so I think that's the difference. We could try to make that 47 48 more clear, if that causes consternation.

2 MR. STRELCHECK: No, and that's the way that I'm understanding 3 I guess, from having dealt with several harassment cases it. 4 over the years, there's a lot of resources available to the 5 council, within the National Marine Fisheries Service, right, and so I would encourage you to report any form of harassment, 6 7 regardless of who it involves, and then we can provide those 8 resources to help you with that, and so I just want to be clear 9 there, and, you know, certainly it's up to you to decide, you know, when you want to report it to me, but I think that would 10 11 be helpful, in these instances, to go ahead and report it, in 12 any case that you might have. 13

14 CHAIRMAN SPRAGGINS: Okay. Any other questions on the policy? 15 Go ahead, sir. 16

17 MR. KEVIN ANSON: I'm not on your committee, and so thank you, 18 but I just wanted to circle back to a comment, or a change, that 19 you wanted, General, and that was in Footnote Number 2, and I 20 don't think your deletion was fully captured.

22 CHAIRMAN SPRAGGINS: Okay.

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24 MR. ANSON: I think you wanted "covers" to be deleted as well.

CHAIRMAN SPRAGGINS: Right, and I'm trying to read it, and I can't -- For some reason, I can't get this thing to come up, and she was talking about the last two sentences that was in Footnote 1, and her statement was why are the second and third sentences that are included in Footnote 1 of G-4(a)(i), below, not included in the footnote?

33 **EXECUTIVE DIRECTOR SIMMONS:** Bernie, can we delete "covers"?

35 CHAIRMAN SPRAGGINS: Mara, go ahead. Mara, did you have --

37 MS. LEVY: Well, just that I think that footnote -- "For the 38 purposes of this policy, harassment includes --" 39

40 CHAIRMAN SPRAGGINS: All right. If I could it to pull up where 41 I could read it, it would be different. Okay.

43 **EXECUTIVE DIRECTOR SIMMONS:** Is that language okay, Mr. Chair? 44 I don't know if we need a comma after "policy".

46 CHAIRMAN SPRAGGINS: For the purposes of this policy --

48 **EXECUTIVE DIRECTOR SIMMONS:** There we go. My grammar people,

1 check me. 2 3 CHAIRMAN SPRAGGINS: All right. If we don't take "older" out, we need to take it the same spot there too, or we're going to be 4 5 older, and I don't care. 6 7 EXECUTIVE DIRECTOR SIMMONS: Mr. Chair, does that reflect the 8 committee's feedback now, on the footnote? 9 10 CHAIRMAN SPRAGGINS: Okay. Any other questions? Do we need to 11 make a motion on this, to accept these changes? 12 13 EXECUTIVE DIRECTOR SIMMONS: Yes, Mr. Chair. That would be 14 great, but, before we do that, we probably should have some discussion about how often we would like to require any type of 15 16 training for council members and participants. 17 18 CHAIRMAN SPRAGGINS: Okay. Go ahead, Mr. Gill. 19 20 MR. GILL: Thank you, Mr. Chairman, and I think that that should 21 be for new council members, as they come onboard, or are 22 reappointed, but no more frequently. 23 24 **EXECUTIVE DIRECTOR SIMMONS:** Okay. What about the state folks? 25 26 MR. DAKUS GEESLIN: Speaking from a state perspective, we're 27 required to take these on a biannual basis, and I think that 28 frequency is more than reasonable for this type of training for 29 this body. 30 31 CHAIRMAN SPRAGGINS: Okay. Yes, sir, Mr. Gill. 32 **EXECUTIVE DIRECTOR SIMMONS:** If we scroll down, it's written 33 34 above 4.8.1, in bold. 35 36 CHAIRMAN SPRAGGINS: Dr. Simmons. 37 38 EXECUTIVE DIRECTOR SIMMONS: Thank you, Mr. Chair, and so a 39 couple of things. We did have our SSC members take this The chair and vice chair of the SSC took supervisory 40 training. 41 training, just like we had the council chair and vice chair take 42 supervisory training, and our leadership took supervisory training, and we did not require the advisory panels to take 43 this training. Other councils have required that, and so I 44 don't know how explicit we need to be here or if we just leave 45 it kind of open, so we can determine the type of training and 46 47 when we want to require it, but I think it would be good to have a placeholder that defines it, Mr. Gill, if you want to move 48

1 forward with that, and then the same thing with the SSC. When 2 they're appointed, we could ask them to take training, and every 3 three years. 4 5 CHAIRMAN SPRAGGINS: Okay. Mr. Gill. 6 7 So, relative to Dakus' comment about the state, and MR. GILL: Florida apparently does it annually, and I assume that every 8 9 state does it on some kind of periodic basis, right, so that we don't have to specify separately for state directors, and is 10 11 that correct? 12 13 CHAIRMAN SPRAGGINS: Dr. Simmons. 14 **EXECUTIVE DIRECTOR SIMMONS:** That is a council decision, and 15 16 that's up for debate, but we did ask our state directors and 17 designees to take the training, so that we were taking 18 consistent training. 19 20 CHAIRMAN SPRAGGINS: You know, if I could make a comment, I think that it's -- You know, I know that each one of our states 21 22 do something individually, and I understand that, but I think, 23 as a council here, we need to be one, and I would -- You know, I 24 think we need to have a way to where we do the same thing, as 25 far as our policy here, and, if we want to set it to once a year, if we want to set it to whatever you think we need to be 26 27 at, that's fine, but I think that each one of us should do that, 28 as being a part of this, and it shows the unity of this council 29 of how we are following the policy of what we're doing. I would 30 suggest that, you know, if you think we need to do this once a 31 year, Dr. Simmons, and I think that would be a good idea, but is 32 that what you're looking at? 33 34 **EXECUTIVE DIRECTOR SIMMONS:** I guess that's what I'm asking you 35 all, but, if you don't want to take it once a year, we think, at 36 appointment time -- I think that's fine as well, but I would 37 prefer the state folks, and the designees, to take the same 38 training as the other council members, just SO we have consistency, and I'm sorry if it's duplication, but, like you 39 said, I feel that shows unity, and I think that would be helpful 40 41 when we get in leadership roles. 42 43 CHAIRMAN SPRAGGINS: Mr. Geeslin. 44 45 MR. GEESLIN: Dr. Simmons, do we know what the estimated cost of this training is? Certainly there is a cost associated with so 46 47 many, X number, of people taking the training.

1 **EXECUTIVE DIRECTOR SIMMONS:** I do not know the cost of the 2 training. We have looked into it, and we think ADP can cover it 3 for a nominal cost, which we use for other training. I mean, if 4 we don't like this training, we can always look at other things. 5

6 MR. GEESLIN: I want to speak in support of the training and 7 state directors taking the same exact training, but I would 8 propose a one-every-two-year interval for the training.

CHAIRMAN SPRAGGINS: Okay. You know, after I got thinking about 10 11 that more, maybe, you know, state directors, obviously, may not 12 be replaced every three years, like the other committee members 13 may, and that maybe we just do a set number that we can utilize 14 and say that, if you take it every so many years, that the state 15 director -- Also, that each committee member redo it when 16 they're reappointed or when they're appointed, and would that be 17 something we could look at?

- All right, and I would like to put in a motion that the state directors take it at least every three years, or when reappointed, and, you know, a new state director is brought in, or a representative, and each committee member take it at -- If they're reappointed, they would take it at their reappointment, or any new committee member coming in would take it at that point. Mr. Gill.
- 27 MR. GILL: Thank you, Mr. Chairman. I would suggest that we do 28 that as two separate motions, because there may be some 29 discussion and consideration of what the frequency ought to be 30 and how we go about it. With that in mind, I move that we 31 approve Tab G, Number 4(a), as modified.
- 33 CHAIRMAN SPRAGGINS: All right. Let me see that. I am looking 34 for the modified.
- 36 **EXECUTIVE DIRECTOR SIMMONS:** Mr. Chair, would it just be easier 37 to modify the language that's drafted, since we haven't actually 38 officially adopted this into our SOPPs?
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- 40 CHAIRMAN SPRAGGINS: Mr. Gill.
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42 MR. GILL: Thank you, Mr. Chairman, and so that's one way to do 43 it, and I was thinking that, as a committee, we give the 44 tentative approval, and then we could bring back a modified 45 document at Full Council, effectively the same kind of thing. 46

47 CHAIRMAN SPRAGGINS: Okay. Do we have a second? All right. 48 We're moving on to something else then. All right, and so we

don't have a second to that, and so I guess it dies. All right. 1 2 Is there any other discussion on what we need to do with this? I am looking at it, and I will tell you what, but I'm getting 3 4 confused now. Dr. Simmons. 5 6 **EXECUTIVE DIRECTOR SIMMONS:** Mr. Chair, let me make sure that we 7 understand here, and so you're saying that you want to go ahead and approve what we've proposed so far, but we're coming back 8 9 with additional clarification on the frequency of the training 10 for the Full Council to consider? Okay. Thanks. 11 12 CHAIRMAN SPRAGGINS: Mr. Dugas. 13 14 MR. DUGAS: I was just going to ask to slow down a little bit, 15 so we can catch up, but I think Dr. Simmons did that, and I will 16 second it. 17 18 Okay. The initial motion was seconded. CHAIRMAN SPRAGGINS: 19 Any questions? Any objection? All right. The motion carries. 20 Mr. Gill, did you want to make a secondary motion? 21 22 It's a primary motion, Mr. Chairman. MR. GILL: I move that 23 harassment training be performed on appointment or reappointment for council members, SSC members, and AP members, and every two 24 25 years for state directors. I probably missed something, Carrie, 26 and so if you could fill in the blanks. 27 We probably need "antiharassment 28 EXECUTIVE DIRECTOR SIMMONS: 29 training". 30 31 CHAIRMAN SPRAGGINS: All right. The only question I've got is, 32 when you say every two years as a state director, "or when a new 33 state director is appointed", and you might need to put that in there. Every time a new governor comes in, we can always look 34 35 at that. 36 37 **EXECUTIVE DIRECTOR SIMMONS:** Mr. Gill, one more time. 38 39 CHAIRMAN SPRAGGINS: Mr. Gill. 40 41 MR. GILL: On appointment or reappointment, and so one of the 42 "on appointment" can be deleted. 43 44 CHAIRMAN SPRAGGINS: Have we got a second on appointment? 45 46 MR. GILL: The reappointment of council members, SSC members, AP 47 members. Did I miss somebody, Carrie? 48

1 CHAIRMAN SPRAGGINS: Did we get staff on the first part? Okay. 2 3 MR. GILL: Insert an "and" before "AP". 4 CHAIRMAN SPRAGGINS: All right. Did you say two years or three 5 Two years is what you're asking for? If you could, 6 vears? change that to two years, rather than three years, for the state 7 directors. My question is why do state directors take it more 8 9 often than the committee members, because they're three-year 10 appointments, right? 11 12 **EXECUTIVE DIRECTOR SIMMONS:** Correct. 13 14 CHAIRMAN SPRAGGINS: So could we change that to three and make 15 it coincide with the others? Okay. If you could move that to 16 three. Dr. Simmons. 17 18 EXECUTIVE DIRECTOR SIMMONS: Thank you, Mr. Chair. Just a 19 friendly suggestion, and so "antiharassment training should be 20 completed at the time of appointment or reappointment". 21 22 CHAIRMAN SPRAGGINS: When you say, "at the time of", I mean --23 24 EXECUTIVE DIRECTOR SIMMONS: "Time of appointment or 25 reappointment". 26 27 CHAIRMAN SPRAGGINS: Okay. 28 29 **EXECUTIVE DIRECTOR SIMMONS:** Thank you. 30 31 CHAIRMAN SPRAGGINS: All right. When you say though, are the 32 state directors part of it? You've got to put something in 33 there about a new state director, and so, instead of saying 34 "every three years or upon reappointment", and I guess that 35 "reappointment" wouldn't be that person, and it would be a new 36 state director, and is that correct? Yes. 37 38 **MR. GILL:** So how are folks like designees handled? 39 40 CHAIRMAN SPRAGGINS: Yes, ma'am. 41 42 EXECUTIVE DIRECTOR SIMMONS: I will give it a shot, and so we 43 get a letter from the state, a designee letter, an official designee letter, and so we could say "state directors, and their 44 this training at the 45 designees, should complete time of 46 appointment" and remove "reappointment". 47 48 CHAIRMAN SPRAGGINS: Okay. Good. Just something to clarify

1 that. That keeps us in line, anyway. I like that with the 2 "designee" in there. All right. Is that it? Mr. Gill, do you 3 agree with that? 4 5 MR. GILL: I am good, Mr. Chairman. 6 7 CHAIRMAN SPRAGGINS: Okay. Can I get a second on this motion? 8 9 MR. GEESLIN: Second. 10 11 CHAIRMAN SPRAGGINS: I've got a second. We're modifying here. 12 Hang on. Okay. Once again, we've got a motion and a second on 13 this one, as it stands, and is there any questions? Any 14 discussion? Yes, Mr. Gill. 15 16 So this is for Dr. Simmons, and you just added the MR. GILL: 17 "and prevention", because that's not mentioned in the policy 18 anywhere, and so why are we deviating from that? 19 20 EXECUTIVE DIRECTOR SIMMONS: We will take that out. I think 21 there was a little confusion with staff. Sorry about that. 22 Maybe, Mr. Chair, just read the motion, so everyone is clear. 23 24 CHAIRMAN SPRAGGINS: Okay. We have a modified motion now. Is 25 that still good with you? All right. Is the second still good? Okay. Any discussion? If not, any opposed? Mr. Gill. 26 27 28 MR. GILL: For the record, I think it would be good to read the 29 motion as it stands, for the record. 30 31 CHAIRMAN SPRAGGINS: Okay. Any questions? The motion carries. 32 All right. We got through that. Now where are we at? We're 33 back to the agenda items. I think, Dr. Simmons, we're back to 34 the final model fishery management council policy, and is --35 36 EXECUTIVE DIRECTOR SIMMONS: I think we're done with that 37 policy, and so staff will bring back some suggested track 38 changes, based on the motion, for Full Council, regarding the 39 frequency of training, and then, if we want to go to Tab G, 40 Number 4(b) and go through the LETC comments on the SOPPs, and 41 then that would complete our changes on sections to the SOPPs. 42 43 CHAIRMAN SPRAGGINS: Okay. Mr. Dugas. 44 45 MR. DUGAS: Thank you, Mr. Chair. I just want to make a statement, before we move on, that, in my time on the council, I 46 haven't witnessed any harassment around this table, but surely 47

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I've heard of some out in this room, and I think that's the

1 process participants, and so I just wanted to say that to the 2 public, that I think the issue lies more outside the room than 3 inside the room.

5 CHAIRMAN SPRAGGINS: I agree with you 100 percent, and I think that, as a member of this council, it applies to you the whole 6 7 time, and that it's not implemented that it's just inside of this room, but, at any time that you're representing this 8 9 council, that you are following this policy, and, Dr. Simmons, I believe that we have a zero tolerance, right? That's been in 10 11 effect since day-one, but, yes, I do appreciate that. Okay, Dr. 12 Simmons. Would you like to go forward?

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CONSIDERATION OF FISHING VIOLATIONS RECOMMENDATIONS FROM LETC

16 EXECUTIVE DIRECTOR SIMMONS: Yes, and thank you, Mr. Chair. 17 Bernie, could we pull up Tab G, Number 4(b)? Okay, and so 18 you'll recall that our Law Enforcement Technical Committee met 19 in October of last year, and they took a look at the SOPPs, this 20 particular section of the SOPPs where we're talking about 21 fishing violations, and they made some recommendations there to 22 the SOPPs, pretty minor recommendations, but what they wanted to 23 make clear is the difference between the state and federal 24 written warnings process.

The federal written warning includes a process for contesting the violation, an appeal process, but there's no due process for the state written warnings, and so they asked that we make those changes to the SOPPs.

31 Consistent with that, you can see -- You made a motion, in 32 October, for us to bring this back to the Admin/Budget 33 Committee, and so it's here before you, and you can see, in the 34 blue text, that is the suggestion that the technical committee 35 is asking to make to the SOPPs to reflect the difference in this 36 process for contesting the violation or the appeals process.

38 CHAIRMAN SPRAGGINS: Okay. Any discussion? Yes, Mr. Gill.

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40 MR. GILL: I assume we have to make a motion, and I make the 41 motion proffered by the LETC.

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43 CHAIRMAN SPRAGGINS: Okay. We have a motion. Do we have a
44 second? It's seconded by Mr. Sweetman. Any questions? Any
45 issues? Anyone against it? The motion carries. Dr. Simmons.
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47 REVIEW AND APPROVE PROPOSED 2023 ACTIVITIES AND CONTRACT
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1 **EXECUTIVE DIRECTOR SIMMONS:** Okay, Mr. Chair, and so let's --2 Can we go to Item Number V, and so we're going to review and 3 approve the proposed activities, and we have a draft contract 4 for you to consider.

6 Here, and we're going to go through some of the budget changes 7 as well, but we are looking at an essential fish habitat 8 contract, which we have a maximum amount of \$85,000 for the 9 committee's consideration, that we would like to make competitive, to do some work, and I will go through that 10 11 contract, and then I have some proposed 2023 activities to get 12 the committee's feedback on for the final funded budget, which 13 we will bring back to the council at a later date, and so this 14 is just draft activities, draft budget, and a draft contract. 15 Could we go to -- We will start with Tab G, Number 5(a), please. 16

17 CHAIRMAN SPRAGGINS: Yes, Dr. Simmons.

19 **EXECUTIVE DIRECTOR SIMMONS:** This will look very similar to what 20 you saw last year regarding the number of council meetings. As 21 was already discussed by Chairman Diaz, the big difference this 22 year is that we'll be hosting the Council Coordinating Committee 23 meeting in May and June. May is the larger meeting for us to 24 host, and that is in Key West this year, and then the fall one -25 - We'll set the agenda, and NOAA typically sets up the hotel and things like that for the fall meeting, and so we don't get any 26 27 additional funding for those meetings, and so that will -- You will see an impact to the budget, and so that's the big change 28 29 that we have in 2023.

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31 We are also happy to host a working group of the CCC, which is 32 the Communications Working Group, and we have that meeting set 33 up for February, and that's going to be in Clearwater, and then 34 that group, since they're meeting in-person, and they will have 35 a big agenda, will be reporting-out to the larger CCC in May.

You'll see on here that we have several trainings, and we typically have a regional and national training for council members, and we're anticipating new council members in August, and then you will see the number of SSC meetings, and we're trying to anticipate the number of special SSCs that we'll be convening, and the dates we anticipate that.

If you go down to the advisory panels, we went ahead and planned for two meetings of the Ad Hoc Red Snapper IFQ AP and Tilefish AP. Again, we're not sure that we'll get that done, but we know that we have several activities with the IFQ programs in the coming year, and so we went ahead and planned for two meetings, one for Coral, one for Data Collection, one for Mackerel, two for Reef Fish, two for Shrimp, one for Spiny, and then some other meetings that are unanticipated. What we've tried to do, for planning purposes, is put some months in here when we think we're going to plan those AP meetings, to try to give folks a better heads-up.

8 Technical committees, we have three technical committees, and 9 we're anticipating convening them two times, and the Law Enforcement Committee will be virtual in March and in-person in 10 We're also going to host a shrimp effort estimation 11 October. 12 working group style workshop, and we'll have SSC members and advisory panel members involved, and that will be in our office 13 14 in February, as well as, obviously, the Regional Office staff 15 and the Science Center staff.

This is a carryover of some working groups we had that were not able to complete their work during COVID, and so this is an inperson meeting, and it's an important meeting for us to get ready for, with the red snapper review workshop coming up, as well as many other stock assessments where this comes into play.

23 Summits and other meetings, we were tasked with looking at research set-asides, and we're looking at doing two of those, 24 25 probably in April and August right now, and attendance of a council member at the Highly Migratory Species Advisory Panel, 26 27 and that's typically the chair of the HMS Committee, and then, 28 this year, we are not going to attend the ICCAT meeting, the 29 International Commission meeting, and we're going to be 30 responsible for that in 2024, and the Mid-Atlantic Council is 31 going to do that this year.

For SEDAR, you can see that we have several meetings planned, and some of them are webinars, and the big one is the red snapper review workshop, and, right now, that's anticipated to occur in late July or early August, based on the letter we received from Dr. Porch, and we'll be working with the State of Florida for the mutton snapper SEDAR 79 data workshop and review workshop and assessment webinars.

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41 Then we're probably a little bit ambitious here on the public 42 hearings, but we went ahead and planned to hold this many public 43 hearings. Whether we're able to accomplish all of these, we shall see, but we've gone ahead and budgeted for them, and then, 44 45 under our outreach efforts, you will hear, in our Education and Outreach Committee, that we're going to shift our efforts 46 towards more fishing clubs and speaking engagements, for that 47 committee to take a look at, and less tournaments, and so we'll 48

1 plan for one in each state, right now. Mr. Chair, we're looking 2 for feedback, if anybody has any suggestions. 3 CHAIRMAN SPRAGGINS: Okay. Any questions on the -- Mr. Geeslin. 4 5 6 Thank you, Dr. Simmons. To your last point, you MR. GEESLIN: 7 said meetings in each of the states, and could you describe 8 that? 9 EXECUTIVE DIRECTOR SIMMONS: Yes, sir, and so we have a plan 10 11 that we want to roll out to the Education and Outreach Committee 12 regarding these engagements and some feedback we got from the 13 Technical Committee, but, right now -- That can impact any changes we make to our final budget, but, right now, 14 Ms. Somerset has a plan for us to walk through regarding what those 15 16 engagements will be, for that committee to provide feedback on 17 and then the Full Council. 18 19 CHAIRMAN SPRAGGINS: Thank you. 20 MR. GEESLIN: In line with the placement of those meetings, has 21 22 there been any consideration for placing, or hosting, some of 23 the SSC and advisory panel meetings in the western Gulf? 24 25 EXECUTIVE DIRECTOR SIMMONS: We have received some feedback, and especially I'm looking at the chair there of the SSC, Dr. Nance, 26 27 regarding trying to have an SSC meeting at a different location. 28 The thing is we've got to plan that way in advance, and, right 29 now, one of the problems we're having is hotels don't really 30 want to mess with this, with a government contract, and we're 31 having a little bit of an issue, because we want large spaces 32 for meeting rooms, and we want government rate for hotel rooms, and so it sounds a little bit easier than it really is, plus the 33 34 cost of us taking all of our equipment, additional staff time to 35 set those up, and so we've talked about it, and discussed it, 36 but, right now, we don't have a plan for that. If you have a 37 suggestion, if you like us to bring something back with that to 38 Full Council, we certainly can, but it does add additional costs 39 and staff time to our budget. 40 41 MR. GEESLIN: Thank you, Dr. Simmons, and I certainly understand the budget constraints and the costs associated with hosting 42 43 those meetings outside of the headquarters there. We would like to see, from a state perspective in the western Gulf, maybe at 44 least one of those meetings, per year, out in the western Gulf, 45 would certainly be willing to think about budget 46 and we

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increases to facilitate those meetings.

1 CHAIRMAN SPRAGGINS: Dr. Simmons.

3 **EXECUTIVE DIRECTOR SIMMONS:** Thank you, Mr. Chair. For 4 clarification, you mean one SSC meeting and any particular AP 5 meeting, or it just depends on the agenda items that you would 6 like us to consider?

8 MR. GEESLIN: Reef Fish would be ideal.

10 **EXECUTIVE DIRECTOR SIMMONS:** Reef Fish.

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12 CHAIRMAN SPRAGGINS: Okay. Mr. Chairman.

14 MR. DALE DIAZ: This is a question for Dr. Simmons. On the data 15 workshops, how many council members are you all budgeting to 16 attend those, and the reason I ask is, for council members that 17 haven't been to these data review workshops, it is a great 18 learning opportunity, and I think it's very worthwhile, for 19 folks that haven't been to them, to go, when we can budget for 20 it. Dr. Simmons.

22 **EXECUTIVE DIRECTOR SIMMONS:** Thank you, Mr. Chair, and so you're 23 referring to like the mutton snapper data workshop? I think we 24 only have one council member budgeted for that, and I believe 25 two for the review workshop, but I might look to Ms. Hager. 26 She's saying yes.

28 CHAIRMAN SPRAGGINS: Okay. Any other discussion? Yes, sir, Mr. 29 Anson.

31 MR. KEVIN ANSON: I'm not on your committee, and thanks for 32 allowing me to speak. Dr. Simmons, just a clarification on the 33 public hearings, and that's in-person, council staff in-person, 34 correct, all of those?

36 **EXECUTIVE DIRECTOR SIMMONS:** Yes, sir, that is. We're going to 37 talk, during Data Collection, about what to do with the joint 38 amendment for electronic reporting, and what we would like to do 39 is a mailout there, and then a webinar, because we've had it in 40 front of so many of our advisory panels, but that's going to be 41 discussed by the Data Collection Committee.

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43 CHAIRMAN SPRAGGINS: Okay. Is there any other discussion? Yes, 44 Mr. Strelcheck.

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46 MR. STRELCHECK: Not to add to the list today, but we certainly, 47 I think, are seeing a need to have some more interactions with 48 the for-hire fishermen, with regard to the logbook program, and I know that council staff played an important role in the rollout outreach with that, and so I just mention that, and I think it's a further discussion between you and I, Carrie, in terms of opportunities there and what we could do more to work directly with the for-hire industry on the logbook program. Thanks.

8 CHAIRMAN SPRAGGINS: Okay. Any other discussion? Do we need a 9 motion to accept this?

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11 **EXECUTIVE DIRECTOR SIMMONS:** Mr. Chair, I don't think we need a 12 motion, but just any feedback, by Full Council, is appreciated, 13 and you've given me quite a bit for the committee report and the 14 record. Thank you.

16 CHAIRMAN SPRAGGINS: Okay. All right. We're moving now to 17 5(b).

19 **EXECUTIVE DIRECTOR SIMMONS:** Yes.

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21 CHAIRMAN SPRAGGINS: Okay. Dr. Simmons.

23 EXECUTIVE DIRECTOR SIMMONS: Thank you, Mr. Chair, and so staff 24 put together a draft scope of work with some project 25 deliverables, an anticipated contract period, and then a maximum 26 monetary request regarding our essential fish habitat work, and 27 so this has been presented, several times, to our SSCs, and we've been trying to work on this with the Regional Office, but 28 29 we're just really not finding the staff resources to do what we 30 would like to do, and so you can see what we need to do, by law, 31 is we need to look at these descriptions and update them, as 32 best we can, but the SSC has provided quite a bit of feedback regarding those different layers by life stage and asked us to 33 34 try to -- Tasked us with trying to get in touch with multiple 35 different agencies, state and federal agencies, to try to get 36 better data to inform those layers, and so that's what we're 37 trying to do here with this contract.

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If you go to the second page, you can see the expected products that we would like to see from the contractor, and we want to make this a competitive process, if the committee and council agree with us, moving forward with this type of work, and then I will let Dr. Froeschke maybe see if he has any additional information that he may want to provide on this proposed contract.

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47 CHAIRMAN SPRAGGINS: Okay. Is there any discussion on this? 48 Yes, sir.

2 DR. JOHN FROESCHKE: I can provide a little bit more, if you
3 want.
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5 CHAIRMAN SPRAGGINS: Yes, sir.

7 DR. FROESCHKE: From this, as she mentioned, the way that 8 essential fish habitat works in the Gulf is, for each defined 9 habitat layer that we manage, and so you can think of these things as SAV, submerged aquatic vegetation, which includes 10 11 seagrass, and then there's rock, hardbottom, reef, oyster, all 12 of those, and what we need are comprehensive maps, state-by-13 state and federal waters, and so there's kind of a gathering 14 process.

16 There is a review and filtering, because, for example, there's 17 lots of different maps of seagrass. Some are old, some are 18 good, and some are duplicative. Some need to be vetted by the 19 states, to say, for your area, we have the local expertise, and, 20 you know, it's kind of a whole vetting process of putting that 21 together and getting the metadata into translatable format and 22 providing that so that can be incorporated into our management 23 document, and so that's the part that we need, and it's a fairly tedious process that I think someone outside of us would be 24 25 better suited to handle.

27 **CHAIRMAN SPRAGGINS:** Okay. Is there any other discussion on 28 this? If not, do we need a motion to accept this? Mr. Gill.

30 MR. GILL: Thank you, Mr. Chairman. I recommend that we approve 31 the proposed contract for EFH.

33 CHAIRMAN SPRAGGINS: Okay. We've got a motion. Do we have a 34 second? We have a second by Mr. Sweetman. Anything else? Any 35 other discussion on this? Anyone opposed? If not, the motion 36 carries. Okay. Now let's see where we're at here. I think we 37 are down to the draft budget, and is that correct, Dr. Simmons?

39 **EXECUTIVE DIRECTOR SIMMONS:** Yes, Mr. Chair, and Ms. Hager is 40 going to through that and the action guide.

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DRAFT 2023 BUDGET

44 MS. BETH HAGER: In Agenda Item Number V, this is informational 45 and for feedback, and we're looking for some input from the 46 council. We're going to provide the 2023 budget, and the 47 committee can ask questions, of course, regarding the current 48 cost projections.

The 2023 draft budget also considers increasing the Gulf state 2 3 and commission funds by an additional \$5,000 in 2023, for up to a total of \$50,000 to each of the Gulf states and the 4 5 commission. If the committee agrees with the proposal of this \$5,000 increase in liaison funds, then a motion would 6 be No motion is needed, at this time, 7 necessary for that. to 8 approve the 2023 budget, because the council has not received 9 the total funding, and so we will bring the funded budget back 10 later for you all's review and approval.

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12 CHAIRMAN SPRAGGINS: Okay.

MS. HAGER: We will turn to the agenda item, the budget, and so we're showing the 2022 budget here, alongside the 2023 estimate. The figures are rounded to thousands, as we normally do, and, although we have received a portion of our 2023 funding, of course, as I mentioned, this is just going to be based on planned activity and not necessarily hitting our total amount.

21 Now, we are entering the fourth year of our five-year award, and 22 so I wanted to update you all on the total funds received and 23 obligated to-date. Bernie, could you scroll down to the bottom of this? At the very bottom of the budget that we're showing on 24 25 here is our cumulative carryforward, and we have everything that's been funded and obligated, and the obligated costs are 26 27 including the contracts that we've already committed for conducting the expanded sampling and ageing study on the Gulf of 28 29 Mexico gray triggerfish and the expanded sampling of the fleet 30 for effort monitoring in the Gulf of Mexico shrimp industry.

32 The total uncommitted funds that we're currently carrying 33 forward from the first three years is \$730,000, and, last year, 34 we came very close to using everything, and we only carried 35 \$27,000 from last year forward.

35 36 37 If we go back up to the top, we can go through some of the 38 significant changes, where we have large fluctuations, and this 39 is in our key normal areas of travel, personnel, and contractual 40 Dr. Simmons reviewed for you all the proposed costs. 41 activities, and, of course, it includes hosting the CCC meeting, and that's on top of our normally ambitious meeting schedule, 42 43 and so, right now, we do have a full \$70,000 increase in just the travel lines, and, of course, you will see an increase in 44 45 the council personnel costs too and the staff salaries, and those are related to COLA and for council salary activity, and 46 so that's also been gauged for activity that we have projected. 47 48

Also, we need to keep in mind that, because the post-pandemic 1 virtual 2 travel costs have risen very steeply, sometimes 3 participation is an option, and I expect these travel lines to be adjusted when we bring back the final iteration of the budget 4 5 to you all, and so we can go into a lot of depth at that point. 6 At this point, we are really looking at estimates. 7 8 In calculating the staff costs, another thing to consider here 9 is we've included the potential to either rehire the administrative position that's going to be open at the end of 10 next week or the consideration of hiring the additional 11 12 technical staff person that we originally requested in our fiveyear award. The calculations for possibly filling one of these 13 14 positions were only included for the last quarter of the year, 15 and these may need to be reduced out of the final funded budget, 16 depending on our funding availability. 17 18 If we scroll down a little bit, to contractual services, that 19 includes the \$85,000 that we just talked about for the EFH 20 contract, and it also includes the \$5,000 for each state and 21 commission, to help them offset the costs that are currently 22 exceeding their contracted amount, for some states. 23 24 We have some states that don't exceed them, but we also have the 25 update to the contract, this year, that allows them to hopefully 26 help when they send uniformed officers to our meetings. We're 27 having them be allowed to charge those costs, 28 this 29 Normally, contractual line also, it in includes professional and contracted costs, like transcription, audit 30 costs, payroll processing costs, IT, website technical work, 31 32 liability insurance, general auto liability insurance, and software licensing, and none of those have a significant change, 33 34 except for the insurance, our general liability insurance, and we're in Florida, and it's going up, and so pretty much 35 36 everything else is very close to our normal line. 37 38 We also may, when bring this back to the council, look at a 39 change in the line for our rent. Our building has just recently -- It's in the process of being sold, and we may be looking to 40 41 have to move our office, because they are considering redeveloping the site, and so that could be a significant change 42 43 when we bring the budget back to you all later in the year. That's all I have right now, and does anybody have any questions 44 45 about this pages? 46 47 CHAIRMAN SPRAGGINS: Are there any questions on the proposed 48 budget? Mr. Gill.

2 MR. GILL: Thank you, Beth, for that breakdown. Could you 3 refresh my memory on what the amount that we pay the states and 4 the commission to help cover some of their costs are? Is it 5 \$30,000?

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7 MS. HAGER: Normally, we pay \$45,000, and that's our standard contract, and, usually, at the end of our five-year award, we 8 9 have historically tried to create an additional amount there to 10 offset cumulatively, or if there's a special project or and so that has happened 11 something like that going on, 12 frequently, and so, each year individually though, it's \$45,000, 13 and, like I said, some states do regularly exceed that, you know, in the things that -- In the activities that they're 14 15 incurring and dealing with on our behalf.

17 MR. GILL: Thank you, Mr. Chairman, and so I move that we 18 approve the increase to the states and the commission in the 19 amount of \$5,000 a year.

21 CHAIRMAN SPRAGGINS: Okay. Do we -- Yes, Mr. Chairman.

23 MR. DIAZ: I guess I can wait and see if you get a second, but I 24 do have a comment.

26 CHAIRMAN SPRAGGINS: Okay. All right. Do we have a second on 27 that motion? We have a second. Any discussion? 28

29 I've got a question, and this is either for Dr. MR. DIAZ: 30 Simmons or Beth. I had a conversation with Dr. Simmons, 31 sometime back, and so, being as the council office is located in 32 the State of Florida, the State of Florida does send a lot more law enforcement help for SSC meetings and AP meetings, and 33 34 there's a lot more public meetings that they are helping out 35 with, and, anyway, I would see, Dr. Simmons, maybe if you could 36 comment on that a little bit, and I don't know if it would be 37 appropriate for us to maybe consider some small increase to the 38 State of Florida, over the other states, because of that, or 39 some flexibility to -- Because we are disproportionately calling 40 on the State of Florida's law enforcement people, compared to 41 the other states, and so can you comment on that, Dr. Simmons?

43 **EXECUTIVE DIRECTOR SIMMONS:** Yes. Thank you. That is correct. 44 For several years now, since our office is located in Tampa, we 45 have called upon FWC officers, uniformed officers, to help us 46 with those meetings, and there's been no additional funds that 47 have gone to the state for that. 48

1 I did talk with Ms. McCawley, and I believe she did discuss, with Captain Pearce, whether the \$5,000 was going to be enough 2 to cover this additional request, and I believe, at this time, 3 it was appropriate, but, if the committee would like to consider 4 5 additional funding, because there are some states that are spending way more than their \$45,000 in liaison funds, that's 6 7 certainly up for the committee's discussion. 8 9 I would note that, like Ms. Hager said, at the end of next year, we'll be at the end of our five-year grant cycle, and so, 10 11 oftentimes, we have given the states and commission much larger 12 chunks of money, at the end of our grant cycle, if it's 13 available. 14 15 CHAIRMAN SPRAGGINS: Okay, and so do we need to modify this to 16 add money to that or just hold off? Mr. Gill. 17 18 MR. GILL: Thank you, Mr. Chairman, and so, if we opted to 19 increase the funding to Florida, my question for C.J. is would 20 it go to FWC, or would it get sucked up in the general budget 21 somewhere? 22 23 CHAIRMAN SPRAGGINS: Mr. Sweetman. 24 25 DR. SWEETMAN: This would be focused primarily on council-26 related meetings, council-related items, that FWC Law 27 Enforcement would be attending. This was provided, and, honestly, appreciated, to help recover some of the costs for a 28 29 lot of the meetings that we attend, just as Carrie explained. 30 lot of those are based in Florida, You know, а а 31 disproportionate amount relative to some of other states. 32 33 CHAIRMAN SPRAGGINS: Okay. Mr. Chairman. 34 35 I just want to say, based on Dr. Simmons' answer, I MR. DIAZ: 36 mean, I'm comfortable with -- I'm not on the committee, but I'm 37 comfortable with the \$5,000 increase, and, should the State of 38 Florida put together something for a future meeting, before we 39 take final action on this budget, and there's some amount that has been researched and all, I mean, I would certainly support 40 41 that, because I know you are shouldering a larger burden than the other states, and we appreciate the Florida Law Enforcement 42 43 folks being so willing to help. It's been a giant help, and so 44 thank you. 45 46 CHAIRMAN SPRAGGINS: Dr. Sweetman. 47 48 DR. SWEETMAN: To that point, I mean, we've only discussed, on

1 our end, the \$5,000 increase, but certainly, before Full Council, I can work with Jessica McCawley and Captain Pearce to 2 see if there is any potential other funds that could be utilized 3 4 along those lines, and so more to come, I guess. 5 6 CHAIRMAN SPRAGGINS: Okay. With that said, then I think we'll 7 just leave the motion as it stands and then leave that open for 8 discussion for the future, if that's okay with Dr. Simmons. 9

10 **EXECUTIVE DIRECTOR SIMMONS:** I was just asking if we needed to 11 add 2023 in here.

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13 CHAIRMAN SPRAGGINS: Okay. Are we good? Are we going to put --14 Okay. Is there any other discussion? Is anyone against it? If 15 not, the motion carries. 16

17 Okay, and now where are we at? Let me see if I can get back to 18 my calendar here. All right. Dr. Simmons, I think that's all 19 we have in that, and is that correct, and now we'll go down to 20 the other items. All right. In other items, we have a couple 21 of things there, and one of the things is the 2023 Advertising 22 for Red Drum and Coastal Migratory Pelagics Advisory Panels. 23 Dr. Simmons, would you like to talk about this?

OTHER BUSINESS

26 2023 ADVERTISING FOR RED DRUM AND COASTAL MIGRATORY PELAGICS APS

EXECUTIVE DIRECTOR: Yes. Thank you, Mr. Chair. Some years ago, and I think most folks recall that we have three-year cycles for our APs, and we stagger them, so that we're not doing all of them at one time, and so, this year, the Red Drum AP and the Coastal Migratory Pelagics AP is up for reappointment, if that is the pleasure of the committee and council.

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35 I would just note that the Red Drum AP has not been convened 36 during this term cycle, whereas the Coastal Migratory Pelagics 37 AP has been convened three times during this cycle, and so we 38 often struggle with material and agenda items that we would put 39 in front of this AP, and so what I am asking the committee is 40 would you like to maintain the current membership of the Red 41 Drum AP and perhaps readvertise for the Coastal Migratory 42 Pelagics, or would you like to readvertise for both advisory 43 panels?

45 CHAIRMAN SPRAGGINS: Okay. Any discussion on this? Yes, Mr. 46 Gill.

48 MR. GILL: Thank you, Mr. Chairman, and so I agree with the

1 supposition that expending effort and resources on repopulating 2 the Red Drum Committee doesn't make sense, or AP panel, and it 3 makes little sense to me, and so I think we ought to advertise 4 for the CMP AP only.

6 CHAIRMAN SPRAGGINS: Okay. Chris, I think you're the head of 7 the Red Drum Committee, and is there anything that you would 8 like to add to that?

10 MR. CHRIS SCHIEBLE: Well, I'm not on this committee here, and 11 so I think -- You know, we could repopulate this as the need 12 comes, correct, Dr. Simmons, and so it would be similar to the 13 IFQ Focus Group. If the council decided that they needed to 14 have this repopulated at a later date, we could then revisit it, 15 correct?

17 **EXECUTIVE DIRECTOR SIMMONS:** Yes, that is correct. I also 18 forgot to mention that your ad hocs -- You tell us at the 19 beginning of every year if you want to keep them as well, and so 20 it would be considered more of an ad hoc AP, if we did it that 21 way, but we can certainly convene them and repopulate as needed. 22

23 MR. SCHIEBLE: Okay. I'm good with that, but I'm not on this 24 committee, and so --

26 CHAIRMAN SPRAGGINS: Okay, and so, Mr. Gill, was that a motion 27 that you were making?

29 MR. GILL: I don't believe a motion is needed, but I would defer 30 to Dr. Simmons.

32 **EXECUTIVE DIRECTOR SIMMONS:** I think it would helpful, Mr. 33 Chair, if we had a motion, so there's clarity, and then we can 34 take that and send it to the members.

36 CHAIRMAN SPRAGGINS: Okay. Mr. Gill.

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38 MR. GILL: I was trying to reduce paperwork here, Dr. Simmons. 39 Well, I move that we readvertise for the Coastal Migratory 40 Pelagics Advisory Panel only.

42 CHAIRMAN SPRAGGINS: We have a motion. Do we have a second? We 43 have a second. Any discussion? No discussion. Any objection? 44 The motion carries. Okay, and so -- Excuse me. Do you need 45 anything on that, Dr. Simmons? 46

47 EXECUTIVE DIRECTOR SIMMONS: No. Thank you, Mr. Chair.
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1 CHAIRMAN SPRAGGINS: Okay, and so now we are up to the added item, and, Mr. Gill, I think you would like to address that. 2 3 4 DISCUSSION OF PUBLIC COMMENT 5 6 Thank you, Mr. Chairman, and so the subject of this MR. GILL: 7 item is public comment, and, for those that you have read Adam 8 Grant's book *Rethinking*, it falls squarely within that context. 9 My thought is that we haven't considered changing, substantially, public comment, maybe since inception, and it's 10 11 always been this way, and it's always been the afternoon before 12 Full Council, and maybe that's the best, but, on the other hand, 13 we've never really looked at anything else. 14 15 What I am suggesting is that we consider other ways to conduct 16 public comment that might improve both the process and 17 stakeholder involvement. 18 19 I've been in discussions with several stakeholders who think 20 similarly, and how we do it, I'm not getting there, but the question is just taking a look at it. I would note that most 21 22 every council, and maybe Andy or somebody could clarify, but 23 many councils do it differently, and maybe every council does it 24 differently, and I'm not sure that anyone does it the same way, 25 which says there is room for tailoring how we do public comment, 26 to get that input to the council that works best for us. 27 This, by the way, would apply to the SSC as well as the council, 28 29 and part of the thinking, on my end, and the stakeholders' end, 30 is there is potential value, it seems to me, to consider, in 31 some fashion, and I don't know how we do it, but, in some 32 fashion, getting public comment prior to committee and council discussions, rather than waiting until all the substantive 33 34 discussion is done, and the train is well down the tracks kind 35 of thing, and having their input help shape those discussions. 36 37 This really came to mind, for me, several -- Maybe a year ago, 38 at an SSC, on their public comment, where theirs has been 39 typically at the end of the day, on the last day, and some of 40 the comments that were made I thought that, boy, it would really 41 have been helpful if they had discussed that during that discussion on whatever that agenda item was, and I am thinking 42 43 similarly here. 44 45 I think it has to be carefully structured. You know, I think there's potential positives, as I said, in 46 including stakeholders more inclusively in the process, and also helping 47 48 that discussion, if they're bringing up points that may not 1 otherwise occur.

3 The downside, of course, is that we certainly don't want to add to the time effort, and so how we do that is not clear to me, 4 5 but I think, for a starter, we could see what the other councils -- How they're handling it, what they like, what they're 6 7 possibly thinking of changing, if they are, to see if any of 8 that works, and then thinking a little more broadly about is 9 there a better way to do this, because I think, if we thought about it, I would say we might. Maybe not, but I think it's 10 11 worth a look.

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13 We certainly haven't considered it in many, many years, and, Andy, you can tell me, I would guess -- I know in the last 14 15 twenty years we haven't done it, and so I think it's time to 16 rethink how we do public comment, and I am fine if we go through that process and we don't change it, and that's an acceptable 17 18 endpoint, but, if we don't look at it, we never will, and so my 19 recommendation is, and I would defer to Dr. Simmons, and I don't 20 think we need a motion, but, if we do, we do, but I would like 21 to start that process on rethinking, and I think it falls in 22 Emily's bailiwick primarily, to take a look at how might we 23 revise public comment, to do better for both the process, the 24 council, and the stakeholders. Thank you.

26 CHAIRMAN SPRAGGINS: Okay. Is there any discussion on this?
27 Mr. Schieble.

29 MR. SCHIEBLE: Thank you, Mr. Chair. I'm not on this committee, 30 again, but maybe -- Mr. Gill, how would you consider the thought 31 of maybe having a survey of the actual public, to see what they 32 prefer, and maybe we could have a survey that they take when 33 they sign-up for public comment that's very short, а few 34 questions, that say when would you prefer to have public 35 comment, and I don't know, and that's Emily's shop, but 36 something to see what the public prefers and not just 37 necessarily what the council prefers.

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39 CHAIRMAN SPRAGGINS: Okay. Mr. Strelcheck.

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41 MR. STRELCHECK: Thanks. I'm not on your committee as well, and I do appreciate Bob's thinking on this, and I think it's always 42 43 good to review processes and procedures, and I will speak for myself, that I often find public comment not very satisfactory, 44 45 both from the stakeholders' perspective as well as the input and the process that it provides for the council and the kind of 46 timing of that, and so I am certainly open to the idea of 47 exploring other options. 48

I want to look to Carrie, because I know, Carrie, you and I have been talking, as well as others, about just broader regulatory efficiencies, right, and we've had some emails shared with regard to looking at framework procedures, and I know you presented to this council, back in August or October, on some ideas to streamline the process.

9 It seems like, you know, and not to overly complicate this idea, but it kind of rolls into, you know, new ways of doing business, 10 and it could be looked at not just for public comment, but more 11 12 broadly, in terms of other efficiency initiatives that this 13 council could make, and then I would add, since I sit on multiple councils, that it would be even looking to the other 14 15 councils as well, as process improvements that we could 16 streamline for the Southeast.

18 **CHAIRMAN SPRAGGINS:** Okay. I can tell you that I'm a member of 19 about six different councils, and none of them do it the same 20 way. Mr. Gill.

22 MR. GILL: Thank you, Mr. Chairman. I would like to iterate, 23 because Dr. Nance is here, that I would urge Ryan and the SSC to consider the same process. Theirs is a whole lot different than 24 25 the council process, because their numbers are way smaller, and 26 so they have a lot more flexibility in achieving the same end, 27 but I think, conceptually, it's the same thing, that, if they rethink how they do public comment, there may be more value to 28 29 them and to the stakeholders. Thank you.

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31 CHAIRMAN SPRAGGINS: Dr. Simmons.

33 **EXECUTIVE DIRECTOR SIMMONS:** Thank you, Mr. Chair, and so a 34 couple of things. As you stated, each of the regional councils 35 handle this very differently, and they handle it differently for 36 council meetings and for SSC meetings, and we didn't used to 37 allow public comment, I think, when we first started having SSC 38 meetings, and, to my knowledge, that's only been recently 39 allowed, really since COVID, and so that is a change.

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During the communications sub-working group, this is a topic that the other regional councils are going to -- The various public information officers are going to be discussing, and we could certainly bring back a summary regarding, you know, that feedback from that body for the different types of meetings, and I would like to keep them separate, or think about them differently.

I know a lot of other councils allow folks to sit down, and 1 there's no time limit, and I think most of it allow it after 2 committees deliberate, but I'm not sure how much streamlining 3 that would allow us, as far as like administratively, if we had 4 5 public comment before every committee, and I hope everybody likes five-day meetings, if we did that, but I think we just 6 7 need to think about, after we look at what other councils are 8 doing, what is our goal? What do we want to improve? What are 9 we not achieving that other councils are, so that we're not just shooting in the dark and trying to hit a target. Thanks. 10

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- 12 CHAIRMAN SPRAGGINS: Mr. Chairman.

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14 I just want to weigh-in. First of all, thank you, MR. DIAZ: Bob, for bringing this up. I think, even when we're doing a 15 good job, we can always do better, and I do believe, and this is 16 a fact, and, I mean, the best ideas that have moved through this 17 18 council have come through public comment, and, I mean, that's 19 just the way it works, and it's supposed to work that way, but, 20 as a chair, you all were worried about time, and we're trying to 21 set these agendas, and how do we get as much crammed into --22 Look, on Tuesday, you all got a half-hour lunch on Tuesday, 23 because we're trying to jam as much -- We want to get every 24 second of your time that we can get. 25

26 So, I mean, I like where we're going, and I think we should 27 review this and try to figure out if we can do better and more 28 efficiently and more satisfying for the public, and so I welcome 29 and I think it's a good discussion to have, and, this, 30 hopefully, at the end of the day, we can balance all these 31 things and make the whole process better, and so, anyway, thank 32 you for bringing that up, Bob. 33

- 34 CHAIRMAN SPRAGGINS: Okay. I think this is -- Bob, I think the 35 deal with this is it's obviously something that we need to look 36 at, and I think, Carrie, if it's all right with you, we'll just 37 table this, at this time, and let the staff look at it, and let 38 the committee look at it, and see if we can come up with a 39 process of how we would like to do it, unless we would like to 40 have a vote on that, or have a motion on it, and, Carrie, you 41 tell me how you feel.
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43 EXECUTIVE DIRECTOR SIMMONS: Thank you, Mr. Chair, and so I think what we could do, and a motion would be good as well, but, 44 I mean, we have this communications working group, and they 45 already have staff from each of the regional councils, and we 46 could start with a presentation on what that group discussed, 47 and what the differences are for the different types 48 of

meetings, and the committee could get -- Maybe it goes O&E, instead of Admin/Budget, and we can start there, if that's okay, Mr. Chair. CHAIRMAN SPRAGGINS: Okay. Do we need any motion? EXECUTIVE DIRECTOR SIMMONS: We'll just include it in the report, if that's all right. CHAIRMAN SPRAGGINS: Okay. I quess we will need to put it in the report, but do you want to make any type of comment on that? MR. GILL: I have lost the thread, Mr. Chairman. Are we looking for a motion? CHAIRMAN SPRAGGINS: I don't think so. EXECUTIVE DIRECTOR SIMMONS: I don't think we need it, and I think that I understand that you want to get a presentation from the communications subgroup on what different councils are doing for public comment for different types of meetings, and that would go to O&E first, and is that okay? MR. GILL: As a first step, yes. CHAIRMAN SPRAGGINS: Okay. **EXECUTIVE DIRECTOR SIMMONS:** Thank you. CHAIRMAN SPRAGGINS: All right. Is there any other business for the Admin/Budget? Mr. Chairman, it took a little bit extra, but it started a little late, and so I think that closes our committee, and thank you very much. (Whereupon, the meeting adjourned on January 30, 2023.)