1	GULF OF MEXICO FISHERY MANAGEMENT COUNCIL
2 3	MIGRATORY SPECIES COMMITTEE
4 5	The Driskill Austin, Texas
6	
7	August 14, 2023
8	
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1 The Migratory Species Committee of the Gulf of Mexico Fishery 2 Management Council convened at The Driskill in Austin, Texas on 3 Monday morning, August 14, 2023, and was called to order by 4 Chairman Tom Frazer.

ADOPTION OF AGENDA APPROVAL OF MINUTES ACTION GUIDE AND NEXT STEPS

10 **CHAIRMAN TOM FRAZER:** The members of the committee are myself, 11 Mr. Diaz, who is on the line, Kevin Anson, Susan Boggs, Billy 12 Broussard, J.D. Dugas, C.J. Sweetman, and Michael McDermott. 13 The first item on the agenda is the Adoption of the Agenda, and 14 that will be Tab M, Number 1 in your briefing materials, and so 15 if I could get a motion to approve the agenda.

- 17 DR. C.J. SWEETMAN: So moved.
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 19 MS. SUSAN BOGGS: Second.
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21 CHAIRMAN FRAZER: All right. We have a motion to approve and a 22 Thank you, both. We will then move into Item II, which second. 23 is the Approval of the August 2022 Minutes. That again is Tab 24 M, Number 2 in your briefing materials, and our last meeting was 25 in August of 2022, and so I would ask if there are any changes, edits, modifications, to those minutes, and, if not, can I get a 26 27 motion to approve?

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- 29 MS. BOGGS: Motion to approve the August 2022 Minutes.

30 31 CHAIRMAN FRAZER: All right. Thank you, Ms. Boggs. Is there a 32 second?

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34 DR. SWEETMAN: Second.

36 **CHAIRMAN FRAZER:** All right. We've got a second by Dr. 37 Sweetman, and so we will then move into Item Number III, which 38 is the Action Guide and Next Steps, and we will have Dr. 39 Hollensead work us through that action guide. Thank you, Lisa. 40

41 DR. LISA HOLLENSEAD: Thank you, Mr. Chair. We have staff here from the Atlantic Highly Migratory Species Office. Ms. Karyl 42 43 Brewster-Geisz will be giving us a presentation. She's going to give you an update on three management measures that are being 44 45 considered at the moment: Amendment 15, Amendment 16, and an advanced notice of proposed rulemaking, which includes a number 46 47 of options for electronic reporting. 48

1 I don't want to steal her thunder, because she's going to go through all of those, but I will let you know that scoping for 2 Amendment 16 and e-reporting ends on the 18th of this month, and 3 so that's Friday. If would like to do any formalized comments, 4 5 please direct staff to do so, and we can work on that as quickly as possible, to get that to them. Otherwise, any comments that 6 7 you provide she'll note for the record, that sort of thing, but, 8 if you would like anything formalized by then, just please 9 direct staff to do so. For the comment period for the proposed rule for Amendment 15, that closes in September, and so a little 10 11 bit more time with that one, if you would like to go forward 12 with that. Mr. Chair.

14 **CHAIRMAN FRAZER:** All right. Thank you, Dr. Hollensead, and so 15 I think, if we can get Ms. Brewster-Geisz's presentation up, and 16 that would be, again, part of Tab M, Number 4 in your briefing 17 materials. Are you all ready to go?

19 MS. KARYL BREWSTER-GEISZ: I'm all ready. Thank you.

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21 CHAIRMAN FRAZER: It's a pleasure to have you here today.

23 UPDATE ON ATLANTIC HIGHLY MIGRATORY SPECIES MANAGEMENT MEASURES

25 MS. BREWSTER-GEISZ: Thank you. It is a pleasure to be here, For those of you who we haven't met yet, my 26 and so thank you. 27 name is Karyl Brewster-Geisz, and I'm here from the Highly Migratory Species Management Division, and you may remember that 28 29 I've been here a number of times over the years taking about shark depredation, and I'm sure that topic will come up again 30 31 later this morning, as I give my presentation, but, in the 32 meantime, I'm here specifically to talk about the three actions 33 that Dr. Hollensead already mentioned.

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One of those actions is a proposed action, and that is for Amendment 15, and then we have two scoping actions, Amendment 16 and then electronic reporting. For the scoping actions, we are in scoping, and this means that we are accepting comments on everything, and we don't have anything proposed yet, and all the comments we receive will help us move forward with where we need to go in the future.

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43 Let's start with the proposed action, and that is in regard to 44 Amendment 15, which is also -- Which has two parts, and those 45 are about spatial management and electronic monitoring. We 46 released this proposed rule back in May, and the comment period 47 ends on September 15. 48

1 I did provide a shortened version of the homepage, if you're There is a lot of information on that homepage, 2 interested. 3 including the proposed rule, the draft environmental impact statement, a story map to help people understand sort of the 4 5 spatial management aspect, along with a number of posters to try to simplify what it is we're proposing, and this amendment is 6 fairly complex. It is very long, and a number of our advisory 7 8 panel members have been pointing out that it's almost an inchand-a-half in thickness, when you look at the paper version, and 9 10 so we're trying our best to simplify things. 11

12 In regard to the spatial management, this is looking at our four 13 static areas that we have had in place for a long time. The red 14 area, up at the top off of North Carolina, is our bottom longline area. It was closed back in 2005, and the green, gray, 15 16 and blue areas are the Charleston Bump, the east Florida coast, 17 and Desoto Canyon. Those are pelagic longline closed areas, and 18 they have been closed since the early 2000s.

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20 These are static areas, and they are not -- They have not been 21 changed since they were put in place, with the exception of the 22 bottom longline closed area. We have had very little data 23 collection in those areas, and so the whole goal of Amendment 15 is to figure out how do we get in there, and how do we find out 24 25 if those areas are still the appropriate areas for our species. Since they've been closed, a lot has changed. I think you're 26 27 all aware of climate change and where species are, how they've 28 been moving, and that has been a big issue in recent years.

We have had changes in how the fishery operates, and so, as an example, when these closures were put in place for pelagic longlines, it was mainly a j-hook fishery, and it is now a circle hook fishery. They are required to use circle hooks. How has that changed the bycatch that they were experiencing back then?

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37 Additionally, the stock status of a lot of the species that we 38 were looking at, and that they were originally closed for, as an 39 swordfish, are now changed. Swordfish example was very 40 overfished, back in the early 2000s, and it is now completely 41 rebuilt, and we are no longer catching the quota, and so how do we get in, collect the data, and make sure that these are the 42 43 appropriate areas, with all of these changes that have been happening? That is the spatial management portion of Amendment 44 45 15.

47 Directly related to that is the electronic monitoring portion. 48 We have required electronic monitoring on all our pelagic

1 longline vessels since Amendment 7 back in 2015, and that electronic monitoring was put in place on the pelagic longline 2 vessels for the purpose of monitoring bluefin dead discards and 3 incentivizing the fleet to land those bluefin, rather than 4 5 discard them, and it has been very successful. We have reduced bluefin discards tremendously with the combination of 6 our 7 individual bluefin quotas and our electronic monitoring. 8 9 All of that is great, and the agency has been paying for electronic monitoring. Under the agency cost allocation policy, 10 11 we now need to shift those costs from the agency to the 12 industry, and so Amendment 15 is looking at how to do that. 13 14 Spatial management, regarding the Gulf of Mexico, we have one 15 area that is really in the Gulf of Mexico, and that's Desoto 16 Canyon, but, for all of these areas, we are proposing changes to 17 the area both in time and scope, and then how do we get in and 18 collect that data that I talked about, and, additionally, how do 19 we continue evaluating these areas so that we're not in the same 20 place we are now twenty years from now? 21 22 I am going to start with the timing first, and that's the same 23 We are proposing that, at a minimum, across all of the areas. every three years, we reevaluate where we are with these areas. 24 25 There is also a trigger evaluation, and so, if something looks 26 wrong before three years, we would stop and evaluate it then. 27 28 Moving on specifically for Desoto Canyon, the hatched areas are 29 the current location of Desoto Canyon, and it was primarily 30 focused around the edge that you can see on the map. The red 31 area is what we are proposing to change that area to, and so 32 going from the two boxes to that red polygon. The red polygon 33 has a number of benefits. It does protect Rice's whale habitat, and so that is a good thing, and it also protects that shelf 34 35 edge a little bit more than those two boxes. 36 37 If you look at the hatched area, there are areas that are no 38 longer in the red area, and those would be open to normal 39 fishing, and so we are proposing opening some of those areas. The area would be remain closed year-round, but we would, 40 as 41 part of our data collection, allow for exempted fishing permits 42 to go into those areas and collect data, and we have not, in the 43 past, allowed that. 44 45 These are all areas in the Atlantic, and so I'm not going to spend much time on them, but I am just going to point out that 46 the bottom longline Mid-Atlantic shark closed area is similar to 47 the Desoto Canyon, in that we are changing the footprint for the 48

1 bottom longline, and we're also changing the timeframe. 2 3 For the Charleston Bump and the east Florida coast, for your awareness, we are actually splitting those areas into a high 4 5 bycatch area that would only allow exempted fishing permits in to collect data, and then those yellow areas are monitoring 6 7 areas where fishermen could go in and fish, but they would have 8 to meet a number of requirements, including improved VMS, 100 9 percent EM, and then a limit on how many sets. 10 11 The other aspect of Amendment 15 is the electronic monitoring 12 package, and so we looked at a couple of alternatives, and we 13 are proposing transferring all the sampling costs to the 14 This means the industry will pay for 100 percent of industry. the equipment purchase, installation, maintenance, video review, 15 16 and storage and then the server provider fees. The agency would 17 maintain all the administrative costs of the program. We are 18 proposing to phase this in over three years, and then there are 19 number of components to this alternative of vessel а 20 requirements, the vendor requirements, the vessel monitoring 21 and then all of those modifications of the plan, spatial 22 requirements that I talked about. 23 24 CHAIRMAN FRAZER: Karyl, if we can ask you to just hold. Mr. 25 Gill has a question. 26 27 MS. BREWSTER-GEISZ: Sure. 28 29 Thank you, Mr. Chairman. Thank you for coming MR. BOB GILL: 30 here, Karyl, and making the presentation, and I appreciate the effort that you're making here. I would note that one of my 31 32 questions, which I will defer and ask later, I thought I would find in the DEIS, and so I went into the DEIS, and I finally 33 34 gave up. I couldn't find it, and so I'm going to ask, and I 35 know that information is in there, but my suggestion is that you 36 consider making the DEIS more user-friendly. Granted, it's 37 complex and comprehensive, and I understand that side of it. 38 39 Relative to the electronic monitoring, the original presentation that you provided had a footnote, and I think it was on this 40 slide, detailing to Proposal 0411502, which is the one that 41 talks about cost allocation, and the one that you referenced 42 earlier. 43 44 45 The subsequent version of this presentation removed that, which I find rather strange, but, if you go back to that procedure, 46 and you go to the cost basis, which is on page 3, it lays out 47 48 the policy of the agency to distribute costs on programs such as 8

this, such that, if it's a council-requested program, then it's 1 a shared basis, and the sharing is on the basis of sampling 2 3 costs to the industry and administrative costs to the agency, and we can argue about whether that's a fair distribution or 4 5 not, but, nevertheless, philosophically, it's the right approach, right, and it benefits both, and so some kind of cost 6 7 basis to do that.

9 If the program comes from the agency, and not from the council, then the costs are taken by the agency, and I believe that 10 applies in this case, and, for one thing, you don't have a 11 12 council, but, for another, as you mentioned, Amendment 7 is the 13 one that implemented this program, and so it seems, to me, that 14 what you're doing here in Amendment 15 is violating your own policy, and so I am trying to understand what your rationale is 15 16 that justifies making this request based on the policy that you 17 have in Procedure 0411502.

19 Thanks for that. I would have to actually MS. BREWSTER-GEISZ: 20 pull up the policy to show you that language, which I don't have 21 right in front of me at the moment, but we have been told, in no 22 uncertain terms, that we are violating the policy when we keep 23 the agency paying for EM, and so that is why we are proposing to 24 come into compliance with that policy, and so I would love to 25 have a greater discussion, but, as I said, I do not have the policy right in front of me right now, but it is clear, and I 26 27 have read it more than several times, to understand it myself. 28

I can't answer your question about the footnote, and I've only sent one version of the presentation, and so I don't know how that was removed, and I don't remember the footnote being in there anyway.

- 34 CHAIRMAN FRAZER: All right. Thank you, Karyl, and, Bob, 35 actually, if it's okay -- I mean, this line of questioning is 36 related largely to policy, and I would prefer that Karyl keep 37 moving on with her presentation, and we'll have some time to 38 talk about that either after the talk or in a side conversation. 39 All right. Go ahead, Karyl. Thank you.
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41 MS. BREWSTER-GEISZ: Thank you. This diagram helps show more of 42 how EM would work under what we're proposing. In short, the 43 vendors would apply to us to be approved. Once they are approved, they would work directly with the vessels, in order to 44 45 come up with a vessel monitoring plan, and that vessel monitoring plan is a very individualized plan. 46 It talks about where the cameras would be on the vessel and how that whole plan 47 48 would work.

2 The vendors would then provide quarterly reports to us, with all 3 the metadata, and occasionally we might reach out to the vendors to have them look at something in more detail. 4 5 6 Right before I talked, I believe, you had asked a question about the pelagic longline fleet and the vessel -- The number of 7 8 active vessels, and so we have included this slide, to answer 9 some of those questions, which I am just going to pause a We have included this slide to help answer some of the 10 second. 11 questions you had relayed earlier, in terms of the active number 12 of vessels. 13 14 We gave swordfish landings as an example, but please be clear that pelagic longline vessels do land a lot more than just 15 They also land yellowfin and bigeye, and so, if you 16 swordfish. 17 look at this chart, the blue bars are the pounds landed, and 18 then the red shows the percentage of the quota, and I apologize 19 that the blue hides it, but, in short, the top six vessels are 20 responsible for 50 percent of the swordfish landings, and the 21 top twelve vessels are responsible for the top 70 percent of 22 swordfish landings, and these are active vessels, active from 23 Maine through Texas, and so it includes the Atlantic along with 24 the Gulf of Mexico. 25 26 That is the end of the proposed rule, and now I'm going to talk, 27 hopefully somewhat briefly, about the scoping actions, and so, starting with Amendment 16, Amendment 16 has to do with pretty 28 29 much everything sharks, but there's some background that I want 30 to make sure all of you are aware of as you're looking at and 31 considering Amendment 16. 32 First off, Amendment 15, and I talked to this council last 33 summer about Amendment 14, and Amendment 14 has been finalized, 34 35 and it sets up a new framework for acceptable biological catches 36 and annual catch limits, or quotas, for sharks. There is 37 14 nothing in Amendment that actually establishes new 38 regulations, and, instead, it sets up the framework, and 39 Amendment 16, and other rulemakings, will be implementing what 40 was finalized in Amendment 14. 41 The other thing we have is what we call our SHARE document, the 42 43 Shark Fishery Review. Last summer, it was in draft format, and it is now finalized, and this review goes through the entire 44 45 fishery as a whole, and so not the stock status, but more of a fishery status, looking at all the trends. You will see, in the 46 issues and options paper for Amendment 16, the results of SHARE 47 48 being echoed throughout all those issues and options and things

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1 that were are looking at.

3 There are also two things that were done outside of NOAA Fisheries that have a direct impact on the shark fishery, and a 4 5 direct impact on anything we might want to do, and so one of those is CITES, and so, for those of you who are unaware of 6 CITES, it is an international organization that monitors trade, 7 8 and there are three appendices. The first appendix prohibits all trade, and the second appendix monitors trade. For a number 9 of years, sharks have been increasingly listed on Appendix II of 10 11 CITES, and this includes silky sharks, hammerhead sharks, 12 shortfin mako.

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14 In November, CITES listed bonnethead sharks, and that was the 15 last hammerhead species that was listed, and then they decided, 16 effective this coming November, to list all Carcharhinid sharks 17 under Appendix II, and, for those of you unaware, Carcharhinid 18 means pretty much all the rest of the sharks that we manage, 19 with the exception of smooth dogfish and spiny dogfish, and so 20 we are now looking at a time when every shark, pretty much, that all the dealers and fishermen want are now monitored through 21 22 CITES, and so that means all dealers who want to export sharks 23 to other countries, any shark product, they must receive a 24 permit, an export permit, from Fish and Wildlife Service. 25

26 Any scientists who want to exchange genetic materials with 27 scientists in other countries also need to receive a permit, an 28 expert permit, from the Fish and Wildlife Service, and then, of 29 course, any shark products coming in will require an import 30 permit, and then, if you happen to be a fishing vessel out on 31 the high seas coming back into the EEZ and U.S. waters, you 32 would need an introduction from the sea permit, and so obviously this will have a large impact on anything we do for sharks, and 33 it's already impacting a lot of scientists and fishermen as 34 35 well.

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The last thing that came up, at the end of last year, was President Biden signing in, as part of a much larger bill, the Shark Fin Sales Elimination Act, and this is prohibits the sale of any shark fins throughout the United States, and so that is also having a huge impact on the commercial shark fishery, which, as you know, many of those fishermen and dealers would get about half the profit from sharks from the fins.

Amendment 16, we are struggling to come to terms with what CITES means and what that Shark Fin Sales Elimination Act means, and we released this scoping notice back in May. The comment period ends this Friday, on the 18th, and our whole purpose of Amendment

1 16 is to implement new ABCs and ACLs for all non-prohibited shark species, optimize the ability of our commercial and 2 3 recreational fisheries to harvest the entire quota, which, as many of you know, it has not being harvested right now, and then 4 5 increase management flexibility to be able to handle changes that are coming, some that are expected and others that aren't. 6 7 8 As I said, Amendment 16 is everything sharks, and I do mean everything sharks. We are looking at establishing quotas for 9 the commercial fishery and for the recreational fishery, and we 10 11 are using our tiered approach that we finalized in Amendment 14, 12 and we provide examples throughout the document on the various 13 species and what that might look like. 14 15 We're looking at the management group structure. Right now, 16 we're all familiar with large coastals, small coastals, 17 pelagics, and those were put in place in the 1993 FMP, and we're 18 looking to see whether or not those management structures are 19 still appropriate for the fishery that we have now, and so, in a 20 few years, we may no longer be using those terms. 21 22 We are looking at the regional and sub-regional splits. Right 23 now for a number of the species, we split between the Atlantic and the Gulf of Mexico, but then we also have a split between 24 25 the east and west Gulf of Mexico, and, again, we're looking to 26 see if those are appropriate. 27 28 We are looking at the exempted fishing permit quotas in addition 29 to our shark research fishery, and that is the fishery that --30 It's the only fishery that's allowed to retain any sandbar sharks, and so we're looking to see whether or not all those 31 32 quotas should be changed, modified, increased, decreased, access granted to sandbar beyond just the shark research fishery. 33 34 We're looking at commercial retention limits. 35 36 As we change the quota levels, maybe those retention limits, 37 which currently, for large coastal, range from zero to fifty-38 five, need to be changed. Just so you know, the fishery is 39 open, and right now it's a maximum value of fifty-five, and we 40 do have a proposed rule out to open it at fifty-five, come 41 January, as well. 42 43 Then recreational retention and size limits, and those recreational limits of one shark and fifty-four inches -- Those 44 45 were established in the 1999 FMP. We've had a lot of changes since then, and we no longer allow shortfin make, 46 and hammerheads has a much larger size limit, at seventy-eight, and 47 so we're looking at everything sharks, and so, if you are 48

1 concerned about the depredation issue, we would be hopefully 2 coming up with something in Amendment 16 regarding that. 3 4 This is just an example of some of the things we're looking at 5 as we dive into the ABCs and the ACLs. I am not going to spent a lot of time on it, other than to point out that, if you follow 6 7 through the math, and it holds true, these quotas for the Gulf 8 of Mexico blacktip would be by far the largest quota we have 9 ever managed for sharks. I also want to point out that what we are looking at is commercially keeping the guota monitoring in 10 11 weight and recreationally monitoring in numbers of sharks. 12 13 This is the last action, and, if you have been following along, all of these actions are very large and complex, and this is no 14 15 different. Electronic reporting looks at -- Just like Amendment 16 16 looks at everything sharks, electronic reporting looks at 17 everything reporting. This comment period also ends this coming 18 Friday. 19 20 The purpose was to streamline and modernize logbook reporting, 21 and, in other words, move from paper to electronic and expand 22 logbook reporting for for-hire and commercial vessels that are 23 not already required to report through logbooks, such as our 24 bluefin tuna general category. It would collect additional 25 vessel and dealer information, incentivize reporting compliance, 26 and this is specific to recreational fishing reporting, and then 27 offer an electronic reporting platform for our exempted fishing 28 permit holders. 29 30 This could have potential changes to vessel reporting across all 31 of our commercial fisheries, charter/headboat, and recreational 32 fisheries, changes to the dealer reporting, and changes to our 33 exempted fishing permit reporting. 34 35 We are very much aware of the one-stop reporting, and we are 36 working very closely with everybody from the Southeast, 37 Northeast, ACCSP, and GulfFIN to try to fit all of our reporting 38 in with this one-stop reporting, and that means the goal is one 39 submission by a fisherman would meet all of the requirements 40 across at least the east coast part of the agency. 41 42 are considering various reporting options across We the 43 commercial and recreational fisheries, and we're looking at that across all of our species, and so what species should everybody 44 45 be required to report, whether this should be on a trip level, a 46 set level, some other version of that, and then timing, every 47 twenty-four hours, every week, every month, and so all of 48 options are outlined in the advanced notice of proposed 1 rulemaking.

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3 That's the end of the quick summary, and all of these actions Amendment 16 and electronic 4 are still open for comment. 5 reporting, the comment period ends on Friday, and these, again, are scoping documents, which means that comments on anything is 6 7 appreciated, and both of these are dealing with everything 8 sharks and everything reporting at the moment, and so everything is allowed. Under Amendment 15, this is a proposed rule, and so 9 we are looking for comments specifically on the alternatives 10 that we looked at, along with the specific alternatives that 11 12 we're proposing. The comment period for Amendment 15 ends on 13 September 15. 14

15 We do have a few webinars and hearing remaining for these. 16 Amendment 15, we have a webinar coming up this Thursday, along 17 with an in-person public hearing in Panama City on August 29, 18 and we'll also be talking about it again during our advisory 19 panel meeting, and that will be after Labor Day. Amendment 16, 20 we have one face-to-face public hearing left in Puerto Rico on August 16, and so this Wednesday, and I believe that's the last 21 22 slide.

24 Thank you, Karyl, for that CHAIRMAN FRAZER: All right. 25 presentation. We've got a number of potential discussion items in various parts of this presentation, and so it might be best 26 27 to revisit the Amendment 16 part of the talk first. Well, let That had to do with the spatial 28 me see. Amendment 15. 29 management and electronic monitoring. Bob, go ahead.

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31 MR. GILL: You're looking at me, Mr. Chairman?

33 CHAIRMAN FRAZER: Yes, I am.

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35 MR. GILL: Thank you, Mr. Chairman. I expressed the question 36 relative to the cost portion of the electronic monitoring, and 37 that was that you're imposing a cost on industry that they 38 previously did not have, and, despite your comment and your input, I disagree with the read of that policy directive. 39 То me, it's pretty darned clear, and I was surprised to see that, 40 41 because cost sharing makes some kind of sense, but that's not 42 what the policy directive says, as I read it, and so I'm a bit 43 dismayed that your input is to the contrary. 44

45 CHAIRMAN FRAZER: All right. Again, based on the previous 46 discussion, I think that, you know, that's probably -- We can 47 seek some clarification, right, on this particular issue, and we 48 can circle back on that. Okay. Ms. Boggs.

2 Thank you, Mr. Chair, and thank you, Karyl, for MS. BOGGS: 3 coming. I have got two questions. My first one is, in the Gulf of Mexico, the parallelogram that you all are considering -- I 4 5 don't know who to ask this question, but does that affect the Madison-Swanson or the Steamboat Lumps, as it currently sits? I 6 7 looked at the maps, but they don't overlap, and so my question 8 is does this council -- If they do, do we have to do something 9 different, because it's closed to fishing? That's part one. 10

11 **CHAIRMAN FRAZER:** I don't think that this area actually overlaps 12 with either of those two areas, but I would defer to Captain 13 Walker, who probably knows that area better than I.

MR. ED WALKER: Thank you, Mr. Chair. I don't think so, looking at this map, but it's kind of close on the upper-right corner of the lower box there, and so, without looking closer, I can't say for sure.

20 CHAIRMAN FRAZER: Susan.

MS. BOGGS: So, I mean, we might need to see an overlay of that, to see if we're going to have to take any kind of action, and then my other question is not as in-depth as Bob's, but my curiosity would be do we know what the costs could possibly be for this, based on past experience?

- 28 CHAIRMAN FRAZER: Karyl.
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30 MS. BREWSTER-GEISZ: In regard to the Madison-Swanson and 31 Steamboat Lumps, no, I don't think they overlap, and we also had 32 a question, I want to say two weeks ago, about where we were, 33 HMS, in making the same changes that you all made to Madison-34 Swanson and Steamboat Lumps, and we have not yet made that 35 change, and so we still allow trolling through the closed areas. 36

One thing I forgot to mention is that, in Amendment 15, we do have a list of criteria that we have proposed for any future changes to spatial management that we would look at, and so, in making the same change to Madison-Swanson and Steamboat Lumps, we would be considering those criteria, and so we're waiting for Amendment 15 to finalize before moving forward.

In regard to the cost for EM, what we did is we looked at how much it currently costs the agency and tried to figure it out, and what we are hearing, across-the-board the commercial fishermen, is that it would put them out of business. We're looked at it on a per-set basis, and I don't remember the exact amount right now, but it was pretty high, and I want to say --No, I'm not going to say. I would be taking a guess, but it is in some of the posters. If you look on our webpage, we have a poster specifically on EM, and the top part has the same graphic that I showed here, but the bottom part does talk about the cost, and it is quite large.

8 We have also been having discussions with potential vendors, to 9 see what they thought generally -- They're not sure exactly, and 10 each vendor is different, whether they would charge it more of -11 - Like if you think of your cellphone, and whether it would be 12 like a monthly cost or whether it would be based on which sets 13 are being reviewed.

15 CHAIRMAN FRAZER: Go ahead, Susan.

MS. BOGGS: So a follow-up to that then. Would there be any possibility of any type of reimbursement, like there was with the SEFHIER program in the Gulf, for these fishermen?

MS. BREWSTER-GEISZ: My understanding is no, and that is part of how we are phasing it in, and the equipment that's currently on their vessel -- We would allow them to continue using it, and so they wouldn't necessarily have to buy things right away, unless the equipment on their vessel isn't working or is not compatible with the equipment that the vendors would be using.

28 CHAIRMAN FRAZER: Okay. Dr. Sweetman.

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30 DR. SWEETMAN: Thank you for the presentation, Karyl. I have a 31 question for you regarding Desoto Canyon in particular, and has 32 HMS kind of looked at potential socioeconomic analyses that -- I 33 am mainly thinking about the fisheries that we manage over here 34 and about interactions with those fisheries, about reopening 35 some of these areas could have -- My main concern here is that 36 we've got some fisheries that, you know, this is a prime area 37 for that a pelagic longline could interact with that could have 38 some negative effects on the fisheries that we interact with, 39 and so I guess I would just ask that question to HMS.

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41 MS. BREWSTER-GEISZ: We did look at all the economic impacts, 42 and we actually found, for the most part, the economic impacts 43 were fairly neutral when we made the changes to the closed 44 areas.

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46 DR. SWEETMAN: Can you expand upon that? What do you mean by 47 "fairly neutral", and what kind of analysis are you talking 48 about here? I am just curious how HMS looks at the data that 1 our council -- The fisheries that our council manages there.

3 MS. BREWSTER-GEISZ: We were primarily focused on our fishermen and then what their costs and profits have been over the years 4 5 with all of their fishing, and so we weren't looking specifically at your fisheries, but, by fairly neutral, some of 6 the areas would have more of a cost than others. 7 In other 8 areas, we actually were looking at benefits of what we were 9 proposing, and so, across the board, it came out to be fairly 10 neutral.

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12 CHAIRMAN FRAZER: Go ahead, C.J.

14 **DR. SWEETMAN:** I appreciate that, Karyl. I mean, obviously, as 15 you know, the State of Florida is really opposed to reopening 16 closed areas to pelagic longlines in general, both on the 17 Atlantic and the Gulf coast here, because of some of these 18 negative interactions with both the targeted species as well as 19 the bycatch, and so I appreciate the answer though. Thank you. 20

21 MS. BREWSTER-GEISZ: Yes, and, if I could just expand, and so, 22 if you look at the polygon, we're opening like say that southern 23 area of the southern box, and we are expecting some benefits to that for our fishermen, but, if you look, we're also closing 24 25 that area right around the shelf break where those two boxes meet, and there is a lot of fishermen who tend to fish in those 26 27 areas, and so those particular fishermen would have negative 28 repercussions, but, as I said, the area matches the shelf break 29 better, and so it should have some positive impacts for some of 30 the species involved there, including Rice's whale.

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CHAIRMAN FRAZER: Dr. Froeschke.

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34 **DR. JOHN FROESCHKE:** Thanks for recognizing me. I have a quick 35 comment and then a question. The comment is, just looking at 36 the blacktip ACLs, based on my math here, it's around sixteen 37 million pounds, which is essentially red-snapper-like levels of 38 annual productivity for that stock, and it just doesn't seem 39 plausible to me.

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Then the question is, if the all-species option was selected for the for-hire reporting, essentially, we would be back, at least the vessel operators that have reef fish and HMS, for example, permits, where there are, I think, more than a hundred, they would be back into electronic reporting for all the species again, and is that correct?

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48 MS. BREWSTER-GEISZ: So we would just be requiring it for our

species and not necessarily for all of your species, but part of the purpose of one-stop reporting is that our report of our species would show that they're reporting, and so you wouldn't have necessarily -- Like if they go fishing for reef fish, and not for HMS, they would probably still be reporting those reef fish, just to cover that, yes, they've reported what they needed to for HMS. I'm not sure if I clarified that enough.

9 DR. FROESCHKE: Well, just that slide in the scoping showed --It had all species in there, or at least as an option, as part 10 11 of the scoping document, and so I wasn't sure how that would be 12 operationalized, and just kind of to expand, and that program 13 didn't seem to have validation or anything else in there. As we 14 go through a SEFHIER 2.0 or something, I was just curious how 15 you got over any concerns about that and how we might use that 16 for consideration in our program, and that's why I was kind of 17 asking.

19 MS. BREWSTER-GEISZ: Okay. I might have to have a sidebar with 20 you, to fully understand what you're asking.

22 CHAIRMAN FRAZER: Dr. Sweetman.

24 **DR. SWEETMAN:** A real quick question, Karyl, and so I think you 25 said there was eighty-two or some-odd fishermen that are 26 operating there, and do you know, of those, how many are 27 operating in the Gulf, versus the Atlantic?

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29 MS. BREWSTER-GEISZ: I do not, but I can get back to you.

31 **CHAIRMAN FRAZER:** Okay. Thank you. That would be helpful, and 32 I just want to follow-up, real quick, on one of the issues that 33 was raised, right, and so, I think several years ago now, this 34 council tried to move forward with some fishing restrictions in 35 that Madison-Swanson and Steamboat Lumps area, and I'm just 36 curious what the holdup is on the HMS side of things on 37 implementing that action.

MS. BREWSTER-GEISZ: The holdup is that it's just in the queue, and we knew we were working, at that point, on Amendment 15, having to do with spatial management, and so we're just waiting for Amendment 15 to finalize, so we know what criteria it is that we should be looking at.

45 CHAIRMAN FRAZER: All right. Thank you for that. Mr. Anson and 46 then Dr. Simmons. 47

48 MR. KEVIN ANSON: Thank you for the presentation. This is

outside, I think, of the request that you've come here, or at 1 2 the information that you provided relative to least the 3 timelines for comment, but, you know, the blacktip example that John pointed out, and you mentioned that it's significantly --4 5 That's probably not an appropriate word, but 10 percent of the 6 harvest, or 10 percent of the quota, is harvested, essentially, 7 and I know, like a lot of things, it has to do with demand.

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9 I'm just wondering, outside of that, in terms of the agency's promotion of seafood generally, is there any discussion, or any 10 initiative, that's being considered for, you know, putting that 11 12 out there to the public, that there is extra sharks out there, 13 if you will, because there might be a stigma, out in the general 14 public, that sharks, as an apex predator -- You know, they have 15 an important role in the ecosystem, but, you know, if there is 16 data that indicates that there is an opportunity for harvest, 17 that that might be something that could be picked up on, I 18 guess, is to help kind of promote that, in certain areas and 19 species, and specifically to commercial, because, you know, you 20 can train folks for identification and such, and that maybe that 21 might be an avenue to pick up.

23 MS. BREWSTER-GEISZ: Thanks for that. Yes, public perception is something that we have been trying to help. 24 For the past 25 summer, starting in April, we have been doing a social media campaign that we call celebrating thirty years of successful 26 27 shark management, and the goal of that is to try to combat a lot 28 of the misinformation that is out there about the status of 29 sharks.

I think all of you know that you look at whether or not sharks are endangered, and it will come up that, yes, sharks are terribly endangered, and they're critically endangered, and all of those are based on IUCN terms, and IUCN stock assessments have shown that, globally, because that's how their assessments are done, sharks meet certain of their criteria for critically endangered, endangered, threatened, near threatened.

If you look in the United States, that is not true in the Atlantic, where we have a number of species that, like Gulf blacktip, are fully healthy and can withstand additional pressure, based on those last stock assessments, and so we have been trying very hard to get the word out that we do have a number of healthy stocks out there and that the fisheries could probably withstand even more fishing pressure than they have.

47 We're doing what we can. If you have additional ideas, we would 48 love to hear it. If you've been watching those social media

posts, we are getting hit from all sides. The people who 1 2 believe sharks are endangered are unhappy that we are promoting the use of a sharks in a fishery, and the people who believe 3 that -- Not believe, but have shown that depredation is a major 4 5 issue are unhappy that we are saying that some shark species are not fully rebuilt yet, and so we are getting it from all sides. 6 7

8 Okay. Go ahead, Susan, and we'll come back to CHAIRMAN FRAZER: 9 Dr. Simmons.

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11 MS. BOGGS: Well, it's not to this point.

13 CHAIRMAN FRAZER: Go ahead, Carrie.

15 **EXECUTIVE DIRECTOR CARRIE SIMMONS:** Thank you, Mr. Chair. You 16 threw a lot at us, and so could you just remind us again, and 17 perhaps I missed this, and so I apologize, but, for the 18 electronic reporting piece of it, the commercial electronic 19 reporting and the dealer electronic reporting, that will take 20 place after the councils, the Gulf and South Atlantic Councils, consider their commercial logbook program, and is that correct? 21 22

23 MS. BREWSTER-GEISZ: So, for electronic reporting, we're just in 24 the scoping phase. We are going to try to work the timing of 25 our proposed rule, and then final implementation of electronic reporting, to match the South Atlantic and the Gulf Councils. 26 27 We're working very closely with all the different aspects on Just like when we implemented electronic what it would mean. 28 29 dealer reporting back in 2013, we worked to try to make sure 30 that the timing aspect of when we were requiring it matched the 31 timing of everybody, and we want to do that with electronic 32 reporting as well.

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CHAIRMAN FRAZER: Go ahead, Carrie.

36 EXECUTIVE DIRECTOR SIMMONS: Thank you for that, and so I have 37 kind of a weedy question, following up with what John was asking 38 about regarding validation, and the HMS, the charter and 39 headboat requirements that are being proposed, and so I guess it's under Sub-Option C(1)(c), which would require the owner of 40 41 an HMS charter/headboat permitted vessel to report all fish 42 landed and discarded on all trips, regardless of where the fish 43 were caught, and I think that's what we were asking about regarding those reef fish species that were included in the 44 45 infographic, and so I think that's where the confusion may come 46 in. 47

48 As the council looks at their SEFHIER for-hire program 2.0, I

1 quess where those would meet, that was one of the questions we 2 had, and then, in that section, it talks about that the Access Point Angler Intercept Survey could serve as a validation check 3 for logbook-reported data. A proposal has already been put 4 forward by the Atlantic Coast Cooperative Statistics Program for 5 MRIP certification to use the APAIS as a validation survey of 6 7 the for-hire logbook data collected in the Atlantic, and so is 8 that also something that would be considered for the Gulf, and 9 could help us moving forward for whatever program the council may decide would follow for the for-hire program? Have you all 10 11 talked about that at all? 12

MS. BREWSTER-GEISZ: So, in answer to the question about the all fish landed or discarded, the New England Council, and I want to say the Mid-Atlantic, and I might be wrong, already requires that, and so any fish that are caught must be reported, regardless of whether that's managed by their council, and so that's why we're looking at that one.

In terms of the MRIP and the APAIS angling validation, I am sure that somebody has talked about that, and I am not apprised of all those details, and so I would have to get back to you on that one.

25 **CHAIRMAN FRAZER:** Thank you, Karyl, for your answers to those 26 questions, and we have Ms. Boggs in the queue and then Captain 27 Walker.

MS. BOGGS: Karyl, thank you, and I feel like we're beating you up this morning, but there's just lots of questions, and I've learned a lot, and, by the way, I really enjoyed that presentation on Amendment 16, and that was kind of entertaining.

Back to the CITES, because I'm actually working on a CITES permit for something else totally different, but it's kind of complicated, and so can you briefly tell me again who would be required to do that, because, I mean, that can almost become a roadblock, which is maybe what you all are looking to do for some of these species, and I understand, but it seems like it might be cumbersome.

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42 MS. BREWSTER-GEISZ: I don't think the goal is to make it become 43 a roadblock, and it's more just the goal is to monitor the 44 trade, and so, in answer to your question on who would be 45 required to do it, so it is only trade of any species that is 46 going to be traded outside of the United States, and so, if 47 you're going from state to state, there would be nothing. If 48 you are a Louisiana dealer intending to export your sharks 1 through Texas, down through Brownsville and into Mexico, which 2 is what often happens with a lot of the sharks that are caught 3 in the Gulf of Mexico, you would need to go through the Fish and 4 Wildlife Service to obtain an export permit.

6 My understanding is the permit process takes a long time, and 7 is, yes, fairly complex, and so the agency -- NOAA has already 8 been working with Fish and Wildlife Service, at least to cover 9 our scientists, but I would definitely recommend any non-agency scientists and the dealers, the shark dealers, to start working 10 with the Fish and Wildlife Service now to try to figure out all 11 12 those ins and outs and get the permits, and, if somebody needs 13 the contacts, I can get them the contacts offline, or they can 14 always send me an email, and I can get them that information.

16 CHAIRMAN FRAZER: Great. Thank you. Captain Walker.

18 MR. WALKER: Thank you, Mr. Chair. I'm, obviously, not on your 19 committee, being my first day and all, but I did have a 20 question. You said that the sale of shark fins has been banned 21 in the United States, and is that correct, and so does that mean 22 that a commercial shark fisherman has to throw away now the most 23 valuable part of the shark?

Okay, and, in the same conversation, we're wondering why they're only catching 10 percent of the shark quota, and the last remaining thing that a commercial shark fisherman could possibly make his business work was the sale of legally-caught, legal species sharks, and he now has to throw the most valuable part away, out of this thirty-three-head-a-day trip, and does that provide the most benefit to the nation?

33 MS. BREWSTER-GEISZ: I don't know what to say about that. The 34 Shark Fin Sales Elimination Act was signed in December and is 35 the law currently, and it is statute, just like the Magnuson-36 Stevens Act is statute, and it's not something that -- It's out 37 of my control.

- 39 MR. WALKER: Thank you.
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41 CHAIRMAN FRAZER: Ms. Boggs.

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43 **MS. BOGGS:** This is probably not the appropriate time, but, just 44 based on what Ed said, and is that something that the council 45 could write a letter about, saying -- We hear from the 46 fishermen, and I'll be honest that I've been texting some 47 fishermen while we're sitting here, and, you know, what kind of 48 sharks are we seeing, and the fishermen aren't keeping the 1 sharks, and I don't know why, because they say it's such a 2 problem, but I think it's because they're predators. They take 3 your fish and they're gone, and we're not targeting the sharks 4 so much. 5

Now, if the sharks are a problem, the commercial fishermen are saying, well, we're not going to catch them, because there is no value to them, and it's just like we're in this cycle of neverending shark depredation.

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11 CHAIRMAN FRAZER: I mean, part of the goal of this particular 12 discussion surrounding this presentation, and, again, thank you 13 for being here, right, and we recognize that, you know, you're a 14 representative of the agency, and so don't take any of the 15 comments, you know, personally, of course, but, you know, one of 16 the questions that we would have for the committee here is, you 17 know, do we -- Based on these conversations, do we want to 18 provide some comments back to the folks at HMS, right, given 19 that the comment periods are imminent, right, and certainly this 20 conversation will be captured as part of the record, and 21 hopefully you would rely on that, but, if we were to write a 22 letter, with some comments, would the agency accept that or 23 extend the time period, you know, as a courtesy to the council, 24 given that we're just now getting an overview of Amendments 15 25 and 16 and some of the other things?

27 MS. BREWSTER-GEISZ: So, yes, all of the comments that -- And 28 questions that you're all providing me now are definitely part 29 of the record. If you want to clarify it and send a more formal 30 letter, for Amendment 16, electronic reporting, it would be 31 really good if you could meet the time period. If you can't, 32 please send me an email and let me know that you'll be sending a 33 more formal letter as soon as you can. These are scoping, and 34 so it's not as critical as Amendment 15, which is a proposed 35 rule, and so that comment period ends on September 15.

In terms of the council writing a letter about the Shark Fin Sales Elimination Act, as I mentioned, there isn't anything the agency can do. There are congressmen currently talking about what they call the Shark Act, which would set up a taskforce, and so the council may want to consider sending a letter regarding the Shark Act and the Shark Fin Sales Elimination Act.

44 CHAIRMAN FRAZER: I'm going to let our counsel weigh-in here. 45 Ms. Levy.

47 MS. MARA LEVY: So you can't lobby Congress, the council, right, 48 and so you can't use grant funds to lobby Congress, and so if,

1 as individuals, you want to express your opinions to Congress, 2 that's fine, but the council as a body cannot do that. 3 Thank you, Mara, for that reminder. I saw 4 CHAIRMAN FRAZER: 5 that Ms. Boggs had her -- First of all, let me say thank you, and we will try to -- In Full Council, we'll come back and 6 implement a strategy for making sure that the agency, right, 7 8 gets the comments, and so that's one thing, but go ahead, Ms. 9 Boggs. 10 11 So, based on -- The electronic reporting versus MS. BOGGS: 12 electronic monitoring, those are two separate amendments, or you've got them in 15 and then the reporting, and, personally, 13 14 and I don't know if the comments want to comment on this, I 15 don't have an issue with the electronic reporting. I think 16 anybody that can electronically report would much rather do that 17 than paper, as long as it's not tied to what's in Amendment 15, 18 and I just wanted to get that clarification. 19 20 MS. BREWSTER-GEISZ: Correct. They are two separate things. 21 Electronic reporting is regarding logbooks and dealers 22 submitting reports, and electronic monitoring is regarding the 23 video cameras on the vessels. 24 25 CHAIRMAN FRAZER: Okay. Ms. Boggs. 26 27 Well, and just -- I understand -- Going back to MS. BOGGS: 28 Madison-Swanson and the Steamboat Lumps, but -- Karyl, I mean, 29 you said "I think", and I want to make sure we know, because 30 this council is often criticized for unintended consequences, 31 and so I really want to make sure that we're not doing any 32 overlap there and having to make any changes, or, when I say 33 "overlap", I guess un-overlapping where it currently is. 34 35 All right, and so a couple of things. CHAIRMAN FRAZER: I will 36 go ahead and let Dr. Hollensead address that question. 37 38 Thanks, Karyl. If you have any spatial files, DR. HOLLENSEAD: 39 or anything for that polygon, we can put together a map. 40 41 CHAIRMAN FRAZER: Okay. Thank you, Lisa, for that, and we're 42 going to go to C.J. real quick. 43 44 DR. SWEETMAN: Thanks, and so my previous comments were on Amendment 15, but I just kind of want to say -- To applaud you 45 and your staff for your efforts on Amendment 16. 46 That is clearly a very in-depth scoping document that is going to 47 potentially make broad changes to the overall shark fishery, and 48

1 so thank you, and you will see Florida's comments, if you 2 haven't already, but, yes, that is -- I think there's a lot of 3 very interesting things that are within there that could perhaps 4 benefit the shark fishery, given some of the constraints that 5 they're up against right now.

7 CHAIRMAN FRAZER: Mr. Dugas.

9 MR. J.D. DUGAS: Thank you, Mr. Chair. Is there any timeline, 10 certain timeframe, for Amendment 16 to qo or а into 11 implementation?

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13 MS. BREWSTER-GEISZ: No, and so we are waiting for SEDAR 77 and 14 the hammerhead shark stock assessment to be complete, and so we 15 follow the same process as all of you do with SEDAR, and so we 16 are doing a benchmark, or, sorry, a research track assessment 17 for hammerhead sharks, and that's smooth, gray, scalloped, and 18 Carolina hammerhead, which is a cryptic species with scalloped, 19 and that peer review process is scheduled for the last week of 20 August, and so a couple of weeks from now, but then we need to 21 go through the update before we actually have the final stock 22 assessment status to use for hammerheads, and we're expecting 23 that to happen in June or July of next year, and then, from there, we will be using those results in anything we do with 24 25 Amendment 16, and so I'm hopeful, or probably overly optimistic, 26 to say a preferred rule in late next year or early 2025.

28 CHAIRMAN FRAZER: Okay. I just have one more kind of in-the-29 weeds question with regard to Amendment 16, and, I mean, so the 30 current retention limits for a select group of sharks, for the 31 commercial side, is fifty-five, and I am just curious if the 32 data demonstrate how often that that retention limit is 33 achieved.

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35 The answer is, no, we don't really have a MS. BREWSTER-GEISZ: 36 good sense of that. One of the things, with electronic 37 reporting, that we're looking at is whether or not dealers 38 should be reporting each individual fish, as opposed to just the 39 total amount. If we did move to an individual fish level, we would be able to answer that, but, at the moment, we don't have 40 41 a good sense. A lot of the shark fishermen use the coastal 42 logbook that all of you do, and that's not a good sense of 43 numbers. As with the dealers, they report the total amount, and so that also is not good with the numbers. 44

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46 CHAIRMAN FRAZER: Great. Thank you. I am looking around, and I 47 am not seeing any more hands, and we will certainly bring this 48 discussion back at Full Council and think about what we want to 1 do with regard to making recommendations to the HMS group, and 2 so, Karyl, thank you again for being here, and you endured 3 through a large number of questions, and so I appreciate your 4 time and effort.

6 MS. BREWSTER-GEISZ: Thank you. I appreciate all the comments 7 and questions.

9 CHAIRMAN FRAZER: Okay, and so the next item on the agenda is Other Business. Any other business to come before the 10 committee? I am not seeing any, and so we are a bit ahead of 11 12 schedule. It's 10:00, and I'm going to suggest that we go ahead and take our scheduled break a little bit early. We will go 13 ahead and take a break, and we will come back at 10:30. 14 Thanks, 15 everybody. 16

- 17 (Whereupon, the meeting adjourned on August 14, 2023.)
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