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		SHRIMP	MANAGEMEN	T COMMITTE	E	
Battl	e House Re	enaissance	Mobile		Mobile,	Alabama
		(October 22	, 2014		
VOTIN	IG MEMBERS					
Kevir Leanr Roy C	n Anson (de n Bosarge. Crabtree	esignee for 	Chris Bla	nkenship). SERO, St.	Mi Petersburg	Alabama ssissippi , Florida
Myror Corky	n Fischer V Perret	(designee f	or Randy E	ausina)		Louisiana ssissippi
NON-V	OTING MEM	BERS				
Marth Doug Jasor Pamel Dale John Campo John Greg David Roy W	a Bademan Boyd Brand Diaz (des Greene Matens Sanchez Stunz Walker Villiams	(designee ignee for J	amie Mille	er)		Texas USCG Florida ssissippi Alabama Louisiana Florida Texas Alabama Florida
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John	Anderson.					

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2	Billy Archer	Seminole W	lind,	Panama	a City,	FL
3	Steve Ashby					.MS
4	Dylan Atkins			Galv	veston,	ТΧ
5	Randy Boggs		0	range	Beach,	AL
6	Steve Branstetter				N	IMFS
7	JP Brooker		Oc	ean Co	onserva	ancy
8	Gordon Burdette		0	range	Beach,	AL
9	Rick Burns				M	IDMR
10	Katie Chapiesky					• • •
11	Glenn Delaney					• • •
12	Michael Drexler		Oc	ean Co	onserva	ancy
13	Brandon Eclar	Extre	eme Of	fshore	e Chart	ers
14	Troy Frady		0	range	Beach,	AL
15	Benny Gallaway		LGL	Ecolo	ogical,	ТΧ
16	Sue Gerhart				N	IMFS
17	Brad Gorst			Palm H	larbor,	FL
18	Ken Haddad	Ameri	.can S	portfi	ishing,	FL
19	Ben Hartig				SA	AFMC
20	Scott Hickman			Galv	veston,	ΤX
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1 MR. CORKY PERRET: I am first, Mr. Pearce. 2 3 CHAIRMAN PEARCE: You are first? All right. 4 5 MR. PERRET: I have an announcement to make. One of our council members, today is her birthday and that's Ms. Leann Bosarge and 6 7 Happy Birthday, Leann. 8 9 CHAIRMAN PEARCE: Mr. Perret, is it okay to proceed now? 10 11 MR. PERRET: Yes, sir, Mr. Pearce. 12 13 We will call the Shrimp Committee of the Gulf CHAIRMAN PEARCE: 14 of Mexico Fishery Management Council to order and members 15 present are myself, Kevin Anson, Leann Bosarge, Dr. Crabtree, 16 Myron Fischer, Corky Perret, Robin Riechers, and Dave Donaldson. 17 18 Next up is the Adoption of the Agenda and do we have any changes 19 or omissions or anything for the agenda? If not, I would like 20 to hear a motion to adopt the agenda as written. We have a 21 motion and do we have second? We have a second. Any opposition 22 to adopting the agenda? Hearing none or seeing none, the agenda 23 is adopted. 24 25 Next, Approval of Minutes, any changes to the minutes? Ιf 26 everybody is okay with the minutes, I would entertain a motion 27 to adopt the minutes. We have a motion and a second. Anv 28 opposition to the adoption of the minutes? Seeing none, the 29 minutes are adopted. 30 31 The Action Guide is Tab D-3 and it's pretty self-explanatory. 32 Any questions about the action guide or any changes to the 33 action guide? If not, we will move on. Next is Shrimp 34 Amendment 15, Final, Tab D-4. We are ready to go and are you 35 going to take it? 36 37 SHRIMP AMENDMENT 15 - FINAL - STATUS DETERMINATION CRITERIA FOR 38 PENAEID SHRIMP AND ADJUSTMENTS TO THE SHRIMP FRAMEWORK PROCEDURE 39 40 SUE GERHART: Shrimp Amendment 15 covers stock status MS. 41 determination criteria as well as the framework procedure. 42 There are three actions. The first action, Action 1, is the 43 overfishing level. 44 45 There are three alternatives and the council has chosen a preferred alternative. The first, no action, is to maintain the 46 47 parent stock number being the overfishing threshold, whereas the 48 other two alternatives deal with the new model that was being

used for the stock assessment. 1 2 3 Currently, the thresholds do not match the outputs of the models 4 and the preferred alternative is Alternative 2. Here is the 5 Preferred Alternative 2, which uses the maximum fishing mortality threshold, defined as the apical fishing mortality 6 7 rate, and this is the current preferred and I believe Mr. Perret 8 has something to add to that. 9 10 CHAIRMAN PEARCE: We had a shrimp meeting about three weeks ago 11 in New Orleans and the committee came up with FMSY as the proxy for the overfishing definition and with an ACL that's at the 12 13 MSY. 14 15 MR. PERRET: But do we have a specific motion that was presented 16 for us to consider? Do we have some wording? 17 18 We had a motion, but I don't think it's -- We CHAIRMAN PEARCE: 19 don't have the document yet. We don't have the report yet, but 20 I don't remember exactly what it was and do you remember? 21 22 MS. GERHART: They didn't make a motion, but they just approved 23 the MSY values and the FMSY values that were presented to them, 24 but the full SSC has not seen this yet and so it's not been 25 approved by the full SSC. They will meet in March to look at 26 that. 27 28 CHAIRMAN PEARCE: But I believe we need to put this in as an 29 alternative now. 30 31 That's my question. Do we need to put it in at MR. PERRET: 32 this -- Well, I don't know what the language is, but I would 33 like to have it included so I could make that motion to add it, 34 please. Do you have some wording? 35 36 MS. GERHART: I think you would just add an alternative to 37 Action 1 that uses the FMSY as the overfishing threshold. 38 39 MR. PERRET: I so move to add that as an additional alternative and I guess that's Alternative 4 and that's going to be the 40 41 preferred now? 42 43 CHAIRMAN PEARCE: If we make it so, yes. 44 45 MR. PERRET: I move that be the preferred alternative. 46 47 CHAIRMAN PEARCE: Do we have a second to that motion? Leann 48 seconds it. Any discussion on this motion? Basically what

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3 MR. PERRET: We need to get the motion so we can see what we're 4 --

6 MS. MARA LEVY: Can we take it one step at a time? Can we make 7 it a new alternative and then we -- You are making it a 8 preferred before we even know what it is and what the full SSC 9 thinks of it. I mean I don't have any problem with you putting 10 it in as an alternative, but then I think maybe make a separate 11 motion to make it a preferred and discuss why that's appropriate 12 at this time.

14 CHAIRMAN PEARCE: Is that okay, Mr. Perret?

16 MR. PERRET: All right. I just move that we add it as an 17 additional alternative, once we get the correct language. Not 18 as a preferred at this time.

20 CHAIRMAN PEARCE: It's Amendment 15, by the way, and not 16, for 21 the board. As soon as we get it up, we'll read it.

23 **MS. GERHART:** I think if you say just an alternative that sets 24 the threshold using FMSY.

26 CHAIRMAN PEARCE: Corky, you're going to add to that I'm sure.
27 That should be the overfishing threshold.

29 MR. PERRET: Is that what we want to do?

31 CHAIRMAN PEARCE: That's in Action 1.1 as well.

33 MR. PERRET: That will be my motion, to add an additional 34 alternative, which is Alternative 4, to set the overfishing 35 threshold using FMSY, to Shrimp Amendment 15, Action 1.1.

37 CHAIRMAN PEARCE: Are you okay with that, Leann? Yes.

39 DR. ROY CRABTREE: When I look at the existing alternatives, 40 they all list what the F values are for brown, white, and pink 41 shrimp. Can you add the F values into your motion, so that it 42 is --43

44 CHAIRMAN PEARCE: We can get that done on this end.

46 DR. CRABTREE: I would like to see those before we vote on this.

48 MR. PERRET: Thank you, Dr. Crabtree. Good point. Please add

1 that. 2 3 CHAIRMAN PEARCE: We are getting it looked at right now. 4 5 MS. GERHART: For pink shrimp, 1.35; white, 3.48; and brown, 9.12. 6 7 8 CHAIRMAN PEARCE: Will that satisfy this for you, Roy? 9 Well, why are they so different than the F's in 10 DR. CRABTREE: the other alternatives? For example, pink shrimp in Alternative 11 12 2 is 0.23 and 0.20 in Alternative 3 and there, it's 1.35. Those 13 F's all seem to be orders of magnitude higher than the F's in the other alternatives and so I think we need an explanation of 14 15 that. 16 17 CHAIRMAN PEARCE: I don't see -- Is Jim Nance in the audience? 18 They went over in detail the different models that they used and 19 this is what they came up with and we beat that up pretty good 20 at the meeting. 21 22 DR. CRABTREE: "They" being who? 23 24 CHAIRMAN PEARCE: Jim Nance and his group at the meeting we had 25 in New Orleans two weeks ago or three weeks ago. 26 27 DR. CRABTREE: Well, I assume their report is which tab that 28 presents all of that? 29 30 CHAIRMAN PEARCE: We don't have the report written yet. 31 32 DR. CRABTREE: We don't have anything then that supports doing 33 this, do we? 34 35 MR. PERRET: We have not seen the report. 36 37 CHAIRMAN PEARCE: It's on the FTP site. 38 39 DR. CRABTREE: Well, can we -- I mean you're asking us to vote on this and we don't have any rationale or the report. 40 41 42 CHAIRMAN PEARCE: All right. Can we pull that up? We are going 43 to try to pull it up and get it printed for you or get it so you 44 can see it. 45 MS. LEANN BOSARGE: When we were discussing this earlier, we 46 47 wanted to add this alternative and, Corky, did you say that you 48 wanted the SSC to give us the feedback on it or were we simply -

1 - The feedback would be the report that we're waiting on from 2 the working group that analyzed it? 3 4 MR. PERRET: Just a second. I am looking. 5 DR. CRABTREE: I mean with the condition that, one, we're not 6 7 taking final action today, at this meeting, and it's going to go 8 back to the SSC after that, then I don't particularly have 9 problems adding it in there, but I wouldn't want to see us have 10 a discussion of choosing this as a preferred at this point, 11 because I just don't know what this means. 12 13 It seems to me these F's are somehow generated differently than 14 the other ones, but I'm having a hard time understanding what 15 all this means. 16 17 CHAIRMAN PEARCE: I understand. I understand. So we're not going to pick a preferred, but we're going to put this in as an 18 19 alternative and you're okay with that, right? 20 21 MR. PERRET: But we will not be taking final action on this one 22 today. 23 24 CHAIRMAN PEARCE: No, we're not. 25 26 **MS. GERHART:** Charlotte, could you fix the brown number? Ιt 27 should be 9.12. 28 29 CHAIRMAN PEARCE: All right. Does everyone understand what 30 we're doing and is everyone satisfied with what we're doing? 31 Bonnie, any comments? Any comments from the Center? 32 33 DR. BONNIE PONWITH: At this point, no. I can check in with 34 staff and learn a little bit more about their report and the 35 plan for getting it to the full SSC, but at this point, no. 36 37 CHAIRMAN PEARCE: Okay. We have a motion on the floor and we 38 have a second on the floor. Any opposition to this motion? 39 Hearing none, the motion carries. 40 41 MS. GERHART: Action 1.2 deals with the overfished threshold and 42 that is changing for the same reason as the overfishing 43 threshold. The current conditions or the current thresholds do 44 not match the outputs of the model, the newer model. 45 46 Alternatives 2 and 3 match with the model, the outputs, and the preferred alternative currently is Alternative 2. 47 This 48 alternative uses the apical value from the fishing years of 1984

1 to 2012 minus the 95 percent confidence limit and so that is the 2 current preferred. 3 4 CHAIRMAN PEARCE: Any questions? 5 MS. GERHART: Action 2 is the framework procedure and this is 6 the same update that's been done with the Reef Fish Framework 7 8 Procedure and the CMP Framework Procedure. We add the ability 9 to adjust accountability measures as well as making some other 10 editorial changes to the framework. The full list of those 11 things that can be changed is in the document and this is the shorter version of the preferred alternative and so this is 12 13 where the council is right now. 14 15 CHAIRMAN PEARCE: Any discussion, questions, or additions? 16 Hearing none, we will move on. 17 18 MS. GERHART: Okay and so that's it for Amendment 15. You won't 19 be taking final action at this time and we have not so far 20 gotten any public comments on this either. 21 22 CHAIRMAN PEARCE: No public comments? None at all? Okay. We 23 are going to be moving off of 15 and any more discussion on 15? 24 25 MR. PERRET: Just a question. When is the SSC going to get a 26 chance to give us some more guidance on this thing? Do we have 27 a scheduled webinar or conference call or meeting? 28 29 MS. GERHART: I'm not sure if it's scheduled, but the meeting is 30 supposed to be in March, I believe. 31 32 CHAIRMAN PEARCE: All right and we will move on to Amendment 16. 33 34 SHRIMP AMENDMENT 16 - FINAL - ADJUSTMENTS TO THE ANNUAL CATCH 35 LIMIT AND ACCOUNTABILITY MEASURES FOR ROYAL RED SHRIMP 36 37 GERHART : Amendment 16 is royal red shrimp and this MS. amendment was necessary because there were some conflicting 38 39 regulations. When the Generic ACL/AM Amendment was put in, a 40 new ACL and accountability measure were entered, but the current 41 ones were not listed currently in the no action alternative and 42 so this is a draft supplemental environmental impact statement 43 to that Generic ACL one. 44 45 There are two actions and the first deals with the ACL. The council has picked their preferreds for these and so the first 46 47 action, the no action alternative would be to retain both

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values, the quota that was already on the books as well as the

1 new ACL from the Generic ACL Amendment. 2 3 The second alternative would keep the new ACL and remove the old 4 quota and the preferred third alternative would remove both of 5 those and update the ACL to match the new ABC that the SSC put forward, which is slightly higher than the old one. 6 That is your preferred at this time, Alternative 3. 7 8 9 CHAIRMAN PEARCE: All right and any discussion from the 10 committee? Is everyone satisfied? All right. We will move on. 11 12 Action 2 deals with the accountability measure. MS. GERHART: 13 Again, there are two different accountability measures right now and the no action alternative would retain both of them. 14 15 Alternative 2 would retain the old one, which is an in-season 16 closure and monitoring of the landings, and Preferred 17 Alternative 3 is from the Generic ACL/AM Amendment and in this 18 case, it would not have in-season closures or monitoring unless 19 the ACL is exceeded in the previous year. 20 21 Any discussion or any questions? CHAIRMAN PEARCE: Hearing 22 none, we will move on. 23 That's it for 16. 24 MS. GERHART: 25 26 CHAIRMAN PEARCE: All right. That's Amendment 16 and any public 27 comments on that? 28 29 There were no public comments. However, we did MS. GERHART: 30 publish a draft supplemental environmental impact statement. 31 There were some comments submitted. Quite a few of those didn't 32 really have to do with the direct actions in this amendment, but 33 they talked about things such as allowing the states to manage 34 royal red shrimp and prohibiting shrimping altogether to protect 35 bycatch and habitat and removing all management from shrimp and 36 setting a spawning season for royal red shrimp. 37 38 The ones that were directly addressed to the actions talked 39 about asking the council to be conservative, because we don't know what the impact of Deepwater Horizon has been on these 40 41 shrimp. Then the second comment commented that there were a lot 42 of permits out for royal red shrimp that aren't being used and 43 if those individuals started fishing that we may exceed the 44 annual catch limit. 45 46 CHAIRMAN PEARCE: All right. 47 48 MS. BOSARGE: I did receive a few phone calls from a couple of

fishermen that received the mail-outs about Shrimp Amendment 15 and 16 and they just had a few general questions, because it was a very technical document and so we talked about it and they were okay with it. They were fine with it.

6 MS. EMILY MUEHLSTEIN: I just wanted to let you guys know what 7 we did, because at the last meeting you had talked about how we 8 were going to get comment and so we did send out a mail-out with 9 the different amendment guides that we do for Shrimp Amendment 10 16 and also 15 and we also got a number of different phone calls that were asking questions, but it sounded like once we sort of 11 explained what was happening and it wasn't that we were reducing 12 13 quotas and things like that, most of the public didn't seem 14 terribly concerned with the amendment and so we didn't actually 15 get any official comment given to us, but we did get a lot of 16 inquiries after that send out.

18 CHAIRMAN PEARCE: Thank you. This amendment is the final 19 amendment and so I think we need to move it on.

21 MR. PERRET: I am ready to make that motion, but the thing is we 22 are going to have public testimony this afternoon on a number of 23 things, Amendment 16 being one of them, but I guess if the 24 committee passes the motion I am ready to make and we do have 25 substantial comments relative to 16, we may or may not want to 26 modify anything and so keep that in mind.

I think the language is -- Where is my buddy, Robin, who has got it down pat, but I think the language is something to the effect of recommend Amendment 16 as necessary and appropriate with editorial license to council staff and final approval given to the Council Chair. Is that the language?

34 CHAIRMAN PEARCE: Kevin, is that good enough for you?

36 MR. PERRET: Shrimp Amendment 16 be submitted to the Secretary 37 of Commerce for implementation and that the regulations be 38 deemed as necessary and appropriate and that staff be given 39 editorial license to make the necessary changes in the document. The Council Chair is given the authority to deem any changes to 40 41 the codified text as necessary and appropriate. So moved, Mr. 42 Chairman.

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44 **CHAIRMAN PEARCE:** Do we have a second? We have a second from 45 Leann. Any discussion on the motion?

47 MS. LEVY: I just want to note that you do have the codified 48 text in your briefing book, D-5(b) and it essentially removes

the provisions, the quotas, because that's what we're doing, and 1 2 we're keeping the annual catch limit and the closure provisions 3 and the AMs related to that, but you can take a look at that. 4 5 CHAIRMAN PEARCE: Okay. Mara, do you want us to do that before we pass this motion? 6 7 8 MS. LEVY: I just assumed you had already been well versed in 9 it. 10 11 CHAIRMAN PEARCE: Thank you. All right. We have a motion on 12 the floor and we have a second. Any discussion? Hearing none, 13 any opposition to the motion? The motion carries. Shrimp 14 Amendment 17, D-6. 15 16 SHRIMP AMENDMENT 17 - SCOPING DOCUMENT OF THE SHRIMP PERMIT 17 MORATORIUM 18 19 Amendment 17 is being developed at the council's MS. GERHART: 20 request to address the expiration of the permit moratorium in October of 2016. A little history on the permits. 21 The Shrimp 22 FMP was put into place in 1981 and the commercial permits were first required in 2001 and those were open access permits. 23 24 25 The moratorium was put in place in 2006 and it was a ten-year 26 moratorium and so 2016, on October 26, is the expiration date 27 for these permits. 28 29 qualifications for those permits, for the moratorium The 30 permits, at the time were that they had to have had a permit, a 31 valid permit, by December 6, 2003, the control date, and there 32 was an exception made for some vessels that had been lost for 33 whatever reason and there were some appeals and such and so, in 34 reality, the last permit was issued in 2007. 35 36 If we look at the number of permits that were involved, from 37 2001 to 2006, 2,951 open access permits were issued. Of those, 2,666 actually qualified for the moratorium, based on having a 38 valid permit on the control date. 39 That means 285 did not qualify. Of those 285, only 159 of them were actually active in 40 41 2002, which was the year that was the last year that was full at 42 the time of the analysis. 43 44 Of those 159, only seventy-two were active in federal waters and so those were the vessels that were most affected by the 45 46 moratorium, were those seventy-two vessels. There is a breakdown in size, because it was thought that the smaller 47 48 vessels were probably mostly state vessels anyway. There were

1 1,933 permits issued for the moratorium out of those that 2 qualified. 3 4 Since that time, the only way that permits are terminated is if 5 they aren't renewed within one year of their expiration date and so the permits are good for a year and then there's 6 an additional year after that in which the owner can renew those 7 8 and so this shows you a little bit of how many permits were 9 terminated each year since the moratorium went into place and, 10 of course, this is not complete for 2014, but a total of 451 of 11 those permits were terminated because they weren't renewed. None of these terminations were permits that were taken away 12 13 from anyone. They were because they were not renewed by the 14 owner. 15 16 The purpose and need developed by the IPT for this amendment and 17 for your review is the purpose is to determine if limiting 18 access to permits is still necessary for the shrimp fishery and the original reasons were to prevent overcapacity and promote 19 20 economic stability and the need is, of course, to maximize the 21 efficiency of the Gulf shrimp resource and help achieve optimum 22 yield. 23 24 Options for what to do about this expiration and, of course, if 25 action, it's to allow the expiration of the there's no moratorium and then those permits would become open access 26 27 We could extend the moratorium for another certain again. 28 number of years or create a permanent limited access system. In 29 other words --30 31 CHAIRMAN PEARCE: We have a question. 32 33 MS. LEVY: Going back to the purpose and need, I would suggest 34 adding something about conservation and having a moratorium being also necessary for conservation of the species and sort of 35 36 looking at whether it's still necessary for that purpose at this 37 time. 38 39 CHAIRMAN PEARCE: Okay. Duly noted and I don't think we need a 40 motion for that. I think staff can do that. All right. Keep 41 going. 42 43 MS. GERHART: I just want to point out by permanent limited 44 access system what we mean is it would generally be the same as the moratorium, but it wouldn't expire as the moratorium does 45 and so, in other words, no additional permits would be issued. 46 47 48 Looking at each of those options, first, the moratorium

expiring, it would go back to being open access, meaning that 1 2 the NMFS Permits Office would issue permits to anyone who applied to it. However, you could still have qualifications and 3 4 I will talk about qualifications in a little bit more detail. 5 If the council chooses this option, then we may not need a full 6 plan amendment of Amendment 17, although we would need some sort 7 of rulemaking to change the regulations and so it might be more 8 9 of a framework procedure or something we would have to explore 10 what that is, if that's the case. We would like the council, if they choose this route, to discuss why a moratorium is no longer 11 12 needed for this fishery. 13 14 The second choice is to extend the current moratorium. You 15 would choose the number of years. Again, the first moratorium 16 was a ten-year moratorium, but any number of years could be 17 chosen for that. 18 19 Another question would be would all the current moratorium 20 permits be rolled into the second phase of the moratorium or 21 would there be a re-qualification period? Again, I will talk 22 about qualifications in a minute. Then, of course, the council would need to discuss why they still feel a temporary moratorium 23 is needed. 24 25 26 The third option is the limited access system, which would be 27 permanent. Again, a question about whether all current permit 28 holders would be rolled into this system or there would be 29 regualification. The permit conditions should be discussed, 30 such as renewal levels and transferability, if any restrictions 31 would want to be on that, and, again, discussion on why this 32 limited access program is needed. 33 34 Getting to the qualification issues, if the council would choose 35 to do qualifications, there is a couple of ways to do that. We had income qualifications for permits in the past. 36 have 37 However, we removed that for Reef Fish and CMP and the only 38 permits that currently have any income qualifier is the spiny 39 lobster permit, to match what is done by the State of Florida. 40 41 Then landings, of course, can often be used as a qualifying You would have to determine the time period to use and 42 level. 43 the number of years and, for example, not using 2010, because of 44 the oil spill. This is not a necessary thing to do, the qualifications. You could, again, just roll over everyone who 45 currently owns the permit to have either the extended moratorium 46 permit or limited access permit and, in fact, if the council 47 48 doesn't want to do any kind of requalifying, then I suggest that

1 we remove this from the document. 2 3 If you are interested in a little bit of information, this is 4 preliminary data about landings from 2009 to 2012 at different 5 levels and so if those thresholds were used, these are the number of permits that would not qualify and so this is just to 6 7 give you a sense. This isn't all the permits, but this is the 8 database that we had to just kind of give you a sense of how 9 those landings are going. 10 11 Another thing to think about is the royal red shrimp endorsement. Right now it's open access, in the sense that 12 anyone who has a shrimp permit can obtain the endorsement. 13 In 14 when I checked our database, we had 285 valid September, 15 endorsements, which is a lot of endorsements, considering that 16 only a maximum of seventeen vessels have landed royal red shrimp 17 in any one year in the past ten years and usually it's less than 18 ten vessels landing royal red shrimp and so there's a lot of 19 permit holders with that endorsement that aren't using them. 20 21 Options for the endorsement could be to, of course, just 22 maintain it as it is, as a more or less open endorsement, in the sense that anyone holding a shrimp permit could get it, or limit 23 24 those endorsements, again, with some sort of qualifying, such as 25 landings, or just eliminate the endorsement altogether. That's 26 kind of the range of options there, if you choose to do it. 27 Again, the council doesn't have to do anything and so if you 28 choose not to do anything, we could remove this from the 29 document. 30 31 I wanted to talk a little bit about the analytical needs, 32 because there were a couple of council and SSC motions. The 33 council requested us to be working on this document and include 34 such analyses as biological yield, economic yield, CPUE, shrimp 35 effort, and permit activity status over time. 36 37 The SSC reviewed that and agreed with those things and also 38 wanted consideration of ecosystem considerations, such as 39 bycatch and several other -- Community makeup as well. The SSC did pass a motion to endorse the creation of a working group to 40 41 address these data analyses in regards to the shrimping permit 42 moratorium. 43 44 We do have an IPT put together for this document currently that would work on a lot of that and so it would be the council's 45 46 choice if they wanted to also have this working group or just 47 leave that in the hands of the IPT. 48

1 The things that we would ask you to discuss today in relation to 2 this document are: Are the three options that we've put forward 3 for the shrimp permits adequate or are there other options that 4 we could do; whether you want to consider requalification under 5 any of those scenarios and if you want to consider the royal red 6 shrimp changes; if you want to create the working group; and if 7 you want to approve this document for scoping at this time.

9 CHAIRMAN PEARCE: I will open it up for discussion and there 10 should be plenty of discussion here dealing with qualifications. 11 I know in Louisiana that we're moving towards apprenticeship 12 programs and educational components to enter our fishery and so 13 this might be a good time to think about something like that. 14 Corky, do you have anything?

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16 MR. PERRET: Well, I will start with the -- Sue, thank you very 17 much for that presentation and are we ready to approve for 18 scoping? I don't think so. The S&S unanimous motion for a 19 working group, I am prepared, at the right time, to try and make 20 a motion to get that, to have that working group established, 21 and for them to meet. I have got a moving target.

The royal red and the requalification, I think that's something 23 24 we need some more input from. I don't think three options are 25 Those two-hundred-and-whatever-the-number-is that adequate. have been inactive, that might be another option that we set up. 26 27 Do we need to set capacity at where the current effort is now? 28 Effort is not a good word, insofar as the amount of activity 29 each of those vessels that are fishing or is involved with the 30 fishery, but to cap at the number of vessel that are active now 31 or do we want a 10 percent over or 20 percent or whatever.

33 It seems to me there's a lot of things that have been addressed 34 in the April council motion to look at moratorium and look at 35 effort and look at bycatch and that sort of thing, but it seems 36 like we need some additional input relative to the economics and 37 the catch per effort trend and capacity and things of that sort. 38

39 What I would like to see is have this working group that the S&S has recommended meet in conjunction with our Shrimp Advisory 40 41 Panel and I would even like to have some of the Shrimp Committee 42 members be involved with that, but to have that group get 43 together and iron out these, as well as other things that I'm 44 sure other members will bring up, and then have a document prepared for the council prior to the council meeting, so we can 45 evaluate it and then take a look at it and after a little 46 discussion, if others agree, I will be prepared to make a motion 47 48 that we have our AP and the S&S working group address these

1 issues.

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3 CHAIRMAN PEARCE: Okay.

5 MS. BOSARGE: I agree with Corky. To add on to that, at that 6 meeting, we had these three options on the table and especially 7 in that last option, there are a lot of variables in there to be 8 considered.

10 Corky mentioned the latent permits, but he also mentioned possibly some sort of cap on permits where they are right now, 11 which follows along with the moratorium, but possibly in the 12 future these permits that are not renewed have -- I would like 13 to see an option in there for this working group and the AP to 14 15 consider that takes those permits that are not renewed from this 16 point on out and essentially places them on hold, in some sort 17 of pool.

19 That pool would provide an avenue for new entrants or old 20 entrants to reenter the fishery at some point in the future, if and when we ever get to that point. I would like their feedback 21 22 on that and I'm just trying to be proactive because of some of the things that we talked about yesterday with red snapper and 23 how it's a limited access system as well and one of the issues 24 25 is new entrants trying to get into the fishery and we're doing a 26 lot of work on that right now and what are the options for that. 27

I would rather be forward-thinking about this and maybe set something up on the front-end, where we have that option available if conditions present where people want to do that at some point in the future and so if that could be added for consideration by that AP working group, I would like that.

34 CHAIRMAN PEARCE: Any other --

36 DR. CRABTREE: Can someone refresh my memory? Corky talked 37 about the S&S working group and what exactly is that? Is that 38 an AP or what is that?

40 MR. PERRET: It's a working group that the SSC recommended be 41 set up to -- At the last SSC meeting, their motion was passed 42 unanimously for the creation of a working group to address data 43 analysis in regard to the shrimp permit moratorium.

45 It seems to me we should follow that recommendation, but I would 46 like to also have the Shrimp Advisory Panel members meet in 47 conjunction with that group, to discuss that as well as a number 48 of other issues that I spoke about a little earlier and that 1 Leann referenced.

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3 **DR. CRABTREE:** Okay and when are we going to appoint people to 4 this working group? We're going to need to do that, right?

6 MR. PERRET: Sue, did you say you have a group that's set up?

8 MS. GERHART: We have the IPT, the Interdisciplinary Project 9 Team, that we use to create our amendments and those are staff 10 members and not --

MR. PERRET: Okay and so the SSC working group would be made up of members of the Standing as well as the Shrimp Scientific Committee, I guess.

16 MS. GERHART: I think that's what they had in mind.

18 **DR. CRABTREE:** Okay and so those groups already exist and are 19 populated and we just have to convene a meeting?

21 MR. PERRET: I don't think the working group exists that the SSC 22 is recommending. We would have to select those members and is 23 that the idea or let them select the members that would be in 24 attendance?

26 MS. GERHART: I'm not sure I thought that the SSC would select 27 their members. There were people who volunteered at the meeting 28 to be on this, but there was not any formal formation of it. 29

30 MR. PERRET: My idea, Roy, is if we set this group up, it would 31 be this SSC working group, the IPT group, the Shrimp Advisory 32 Panel, and because shrimping effort in the western Gulf, in that 33 ten to whatever fathom zone, is tied into bycatch reduction on red snapper juveniles and incidental take of turtles throughout 34 35 the Gulf with shrimp trawls, we ought to probably have, and I see Bonnie is going to give us a presentation next relative to 36 37 ELBs, relative to effort and so on, and perhaps Dr. Gallaway or 38 whoever is the appropriate one to present information on shrimp 39 effort to add to the group. That's just my thinking.

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41 DR. CRABTREE: I'm fine with all that and it's just we've got --42 We need to have the rule that comes out of what we're doing 43 implemented basically two years from now and that seems like a 44 lot of time, but it's not as much as you think and I'm just trying to make sure if we're going to convene a working group, 45 46 we need to decide who that working group is today, so we can 47 convene it. I don't know, Mr. Gregory, if you have thoughts. Ι 48 mean is this working group going to be just existing groups or

1 do we need to form a working group and appoint members to it? 2 What do we need to do to make this happen? 3 **EXECUTIVE DIRECTOR DOUG GREGORY:** If you just give us general 4 5 guidance and like Corky was saying, the AP, some members of the IPT from the Regional Office and the Science Center and staff 6 7 and SSC, we can form that group of the people most appropriate 8 for it. 9 10 CHAIRMAN PEARCE: Does that satisfy you, Roy? 11 12 DR. CRABTREE: Yes, that's fine. I just want to make sure we do 13 whatever we need to do at this meeting so we can get it done. 14 15 CHAIRMAN PEARCE: All right. Do we need a motion for that? 16 17 MR. PERRET: Let me try. I would move that we have staff 18 convene a meeting of a shrimp working group of the SSC, and that 19 includes Special Shrimp SSC, the Shrimp Advisory Panel, IPT 20 group, and our new Chairman Anson will make the decision. Ι 21 think two or three and I don't know. I would like to see the 22 whole Shrimp Management Committee there, but probably that may not be necessary, but the council will be represented and so 23 staff convene a meeting of the shrimp working group made up of 24 25 members of the SSC and Special Shrimp SSC members, Shrimp 26 Advisory Panel, and the Shrimp IPT group. 27 28 Because of the effort implications, I would like to have Dr. 29 Gallaway, I guess, who has been working on shrimp effort for 30 some time also be available, if he can fit that into his busy 31 schedule. Thank you. 32 33 CHAIRMAN PEARCE: We have a motion and do we have a second? 34 Leann seconds it. Any more discussion on this motion? Mara, 35 are we okay with this? Corky, do you mean all the people on the 36 SSC, everyone, or just members? 37 38 Their recommendation was for a working group of SSC MR. PERRET: 39 and Shrimp Special SSC members and so staff will work with the 40 Chairman and Council Chair and whoever they think that group 41 should be and so not that entire group. 42 43 EXECUTIVE DIRECTOR GREGORY: If I may, we will coordinate with 44 the Council Chair and the Shrimp Management Committee Chair and 45 Corky. 46 47 CHAIRMAN PEARCE: I think Corky is the new Shrimp Management 48 Chair. Any more discussion?

1 2 MR. MYRON FISCHER: I am just trying to assist Corky. How about 3 we say a working group made up of a subset of all these groups? 4 5 MR. PERRET: I didn't follow you. What's that? 6 7 MR. FISCHER: I said just made up of a subset of these groups, 8 instead of made up of groups. It's kind of open-ended. 9 Is that all right? Leann, is that okay with 10 CHAIRMAN PEARCE: 11 you? Okay. I will read it again. The motion is to have staff convene a meeting of the shrimp working group made up of a 12 subset of the SSC and Special Shrimp SSC members, Shrimp AP, the 13 14 Shrimp IPT group, and Dr. Benny Gallaway. Any more discussion? 15 Any opposition to this motion? Hearing none, the motion 16 carries. 17 18 I believe that gets us out of 17 and so we're done with 17. Dr. 19 Ponwith, you're up next. Wait, first Leann. 20 21 MS. BOSARGE: Susan had asked for feedback on what the working 22 group was going to discuss and I didn't make it in the form of a 23 motion, but you did notate that we would like to get some 24 industry feedback for sure on taking permits that are not 25 renewed and putting them into a pool that could be used for new 26 entrants or old re-entrants to the fishery? Okay. 27 28 DR. CARRIE SIMMONS: I guess, just to kind of try to understand 29 timing a little bit, the idea was to have this working group be 30 convened and work on the scoping document and staff goes back 31 and continues to flesh it out more and then it would come back 32 to the council for approval to go out to scoping and is that 33 correct? 34 35 CHAIRMAN PEARCE: That is correct. Any more discussion on 17? 36 Bonnie, you're up. 37 38 2013 SHRIMP EFFORT AND SHRIMP ELB PROGRAM UPDATE 39 40 DR. PONWITH: Thank you, Mr. Chairman, and if you could refer to 41 Tab D, Number 7 from the Shrimp. What we're going to do is talk 42 a little bit about the status of the electronic logbook program 43 and then also give you the numbers for the 2013 effort 44 estimation. 45 some statistics on the status of the 46 Here are cellular electronic logbook program that we put into effect last year, 47 48 over the course of the year. We selected 500 vessels to

participate in them and of those 500 vessels, 462 have activated 1 their units. Of the remaining, twenty-five actual vessels have 2 not turned on those new units and we would recognize this by 3 4 them having not contacted a carrier for this and as soon as 5 those units are turned on, then we start receiving data from them, regardless of where they are. 6 7 Those have been turned over to the Office of Law Enforcement and 8 9 again from that subset, two of them have terminated their permit 10 and one has transferred their permit and we also have nine 11 others who have permit transfers and the selection letters are going to be recast and sent to the new owners of those vessels 12 13 and then, sadly, one vessel was destroyed by fire and so that's 14 sort of the disposition of the 500. 15 16 Then, in addition, last year we placed ten of these units on 17 vessels to do the initial calibration and those are still 18 activated and up and running. That gives you a feel for how 19 many are carrying that. 20 21 Of the activated units, we have received no data from thirty-six 22 of these vessels and that could be one of two things, either there is something going on with the unit or they activated the 23 24 device and it's sitting on top of a refrigerator or something. 25 So what we're going to have to do is communicate with them to 26 see if we can find out what is indeed going on with those. Thev 27 got it and they activated it, but it's not transmitting any --28 It's stationary, basically. 29 30 In terms of feedback, we really haven't had any negative 31 feedback, no complaints from the industry on the units thus far. 32 We have had two confirmed hardware failures. One was when the 33 instrument was being deployed. There was a power surge and it 34 fried the instrument. The instrument was under warranty and it 35 will be replaced. We had another one that took on some water 36 and that also damaged the electronics. 37 So far, the data transmission has been going very smoothly. 38 As 39 you recall, those data, if they're outside of cell range, those 40 data are stored on a memory card exclusively and the unit tries 41 to feel a cell tower and if it fails, it waits for a given 42 period of time and keeps trying to hit a cell tower. 43 44 Ultimately, when the vessel comes into range of a cell tower, those data that are stored on that memory card are automatically 45 46 transmitted in packages to a secured server and so anytime a 47 vessel comes within range, it updates those data, to make sure those data are available in real time. The analysis on these 48

1 data will be conducted using the original software that was 2 developed by LGL to estimate effort from the units. 3 4 Regarding the claims, we have agreed to reimburse the vessels 5 for the cost of deploying those units. This is a development that occurred last winter and about 75 percent of the vessels 6 7 who are carrying those units have submitted a claim. The claims 8 ranged anywhere from zero to \$200, which was the maximum, and 9 many of those people have not yet cashed those checks and so if 10 you know people in the industry, urging them to cash those 11 checks would be good. 12 13 I know this slide is small, but it's kind of the information what's going to happen with next steps. 14 Of the vessels that 15 were selected to carry the electronic logbooks, 274 of them were 16 also equipped with the older version of the logbooks and this 17 was intentional so that we could continue those side-by-side 18 calibrations. This is more or less about 50 percent of them. 19 20 This fall our plan is to collect the memory chips from those 274 21 vessels to continue with our side-by-side calibration. As vou 22 recall, we calibrated that first year with ten vessels that were double instrumented and we're going to pull the chips from the 23 24 other double-instrumented vessels and continue that comparison 25 and then ultimately capture those data from those chips and then 26 once that's done, we will actually focus on collecting those 27 older units, again. 28 29 This is going to be done this winter and we will do it by 30 sending a self-addressed envelope to them asking them to pull 31 that card and send it to us, so that we can collect those data 32 and run those analyses. 33 34 The tasks that we see that are on the horizon here would be to 35 correspond with the thirty-six permit holders that we haven't 36 received data, but did kick in their Verizon accounts and find 37 out what's going on with them, so we have a clear understanding of that. We are going to write to the 274 double-instrumented 38 39 permit holders and collect the memory chip from the old unit. 40 41 We will continue to do our one-on-one sort of side-by-side 42 analysis of these units, the data that we have on the server 43 compared to the data that are coming in on the chips from the 44 old ELBs. Then we'll generate the 2014 effort estimate using the composite data, data from both the old units and the new 45 ones, and then continue to do validations and peer reviews and 46 47 enhancements to the program and the way this is being carried 48 out.

2 Down to brass tacks on the next slide. Here are your effort 3 estimates for 2013 and as you will see, the landings, total 4 offshore landings, were at right around seventy-seven million 5 pounds and this is right around an average catch. I think the highest we had was 101 million pounds in 2009 and the lowest 6 we've seen in recent history was in 2010, which was sixty-nine 7 million pounds and so this is sort of in the ballpark. 8 9 10 The statistical zone of interest for us, in terms of meeting our management goals, is that Statistical Zone 10 to 21 and as you 11 can see in this slide, the effort estimate for that area was 12 73.14 percent and our target was 65 percent and so we're in good 13 14 Then you can see just what the landings shape on the effort. and the effort was for the other statistical zones as well. 15 16 17 If we move to the next slide, this is sort of a very coarse 18 distribution of the effort that we're seeing in 2014 and so this 19 is this year right now and, again, it's very, very coarse, but 20 it gives you a feel for what the distribution is, based on the 21 cellular electronic logbook, the data that we've accumulated in 22 January to June. 23 Then if you take a look at the next slide, you can see sort of 24 25 the distribution for May versus August of this year, based on 26 the data that we accumulated on the server. Then if you go to 27 the last slide, it is a wonderful opportunity to acknowledge the 28 people that have contributed to the success of the transition of 29 this program. 30 31 It was hard work and it took a lot of deliberation and so we 32 want to say a word of thanks to certainly the shrimp fishing 33 industry that's been very good about cooperating and helping us 34 to get this information that is absolutely critical for 35 successful management of this fishery. 36 37 We also want to thank the Southern Shrimp Alliance. They' ve been a wonderful vehicle for us to be able to communicate with 38 39 the industry and kind of a wonderful point of entry to be able 40 to strengthen those collaborations. 41 42 Benny Gallaway, John Cole, and the LGL Ecological Research 43 Associates, of course, were instrumental in getting this type of 44 monitoring put in place and really doing the pioneering work on this and this transition couldn't have been done as successfully 45 as it has been without his help and certainly, of course, to 46 recognize the role that the council had in helping us with 47 getting these data so that we've got the information we need to 48

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1 manage the fishery. That's my report, Mr. Chairman. 2 3 CHAIRMAN PEARCE: Thank you. Great report, Bonnie. Any 4 questions? 5 MS. BOSARGE: Bonnie, thanks for all your hard work on this. 6 As 7 most people know, the data that's collected by this program, the 8 ELB and then the new cellular ELB, is tremendously important to 9 our industry and has saved us many times in the past and so we 10 definitely wanted to see a smooth transition and I think so far we've seen that and the industry is well aware of what's going 11 12 on. 13 14 I did have a comment on your twenty-five that are not activated 15 that have been turned over to law enforcement. It looks like 16 you have a few of those that we still don't know exactly maybe 17 what's going on and two comments, from an administrative 18 standpoint. 19 20 We were chosen for two of the units. We have five vessels and two of our vessels were chosen randomly and they're both going 21 22 to have both units on there, or they do have both units on When we went to activate the CELB, and we had this 23 there. discussion at the council and I know that you all have had this 24 25 discussion with the phone carrier, that you do not have to go 26 online to activate these units or the account, excuse me. They 27 should activate the account over the phone for you. 28 29 They did refuse to do that. They told us that we had to go 30 online and luckily I was standing there and so I got on the 31 phone and I said, no, I'm on the council and you have to do this 32 over the telephone for us and so that may be an issue that 33 you're up against with some of these that have not been 34 activated. 35 36 The other thing is if we could make a minor tweak to the letters 37 that go out. As I said, we were chosen for two units, two of 38 our vessels, and when we get any kind of correspondence on those 39 units, the reference that the government is using is the serial number or something like that on the unit itself, but if you 40 41 have five boats and you have two of these units, if you could 42 reference the official number or the name of the vessel that 43 that unit is supposed to be working from, that would help 44 tremendously on our end. I'm doing a lot of leqwork just trying to figure out what unit is being corresponded about and so 45 46 that's the two minor comments. 47 48 Just for clarification, you are asking that when DR. PONWITH:

1 we write to the permit holder to refer to the name of the vessel 2 or the permit and not the name of the unit?

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4 MS. BOSARGE: The name of the vessel or the official number of 5 the vessel. Those are two things that we'll know off the top of 6 our head that, okay, what boat is she talking about.

8 MR. PERRET: My only comment was I'm just amazed at how few 9 complaints there have been and how this transition seemed to 10 have worked so well and so thank you very much to you and your 11 people and hopefully it will continue with very, very few issues 12 or complaints or problems. Leann pointed out one and hopefully 13 that will be taken care of. Thank you.

15 MS. BOSARGE: On a different note, and I feel like a Negative 16 Nelly today, but I do have a little bit of fear on our next 17 steps that we're going to for this transition. We've talked 18 about it a lot in the past and I really was very comfortable 19 with the timeline that we had in the past. 20

Having actually experienced activating the account and getting 21 22 the equipment on the vessel and then the vessel actually going offshore to shrimp, I don't know that the timeframe that we have 23 24 might not be a little too soon as far as our next step for 25 actually -- For the vessels that have both units on them, that 26 have the old unit and the new unit, this winter, which could be 27 December, January, or February, which is pretty soon, for our 28 next step to be to go to those vessels and actually not just 29 pull the data from the old unit, but essentially pull the chip, 30 so it's not transmitting anymore and then to do the one-to-one 31 analysis -- I know we've done it on ten and it turned out well, 32 but of these two-hundred-and-seventy-something, I would like to 33 see that one-to-one analysis done first and make sure everything 34 is okay and then we maybe can start pulling these chips, just 35 because of the timeframe that I've seen in getting this going on 36 our end.

38 **DR. PONWITH:** To that point, the challenge that we've got is the 39 cellular ELB, we have those data in hand in real time. As soon 40 as the vessel comes within cell range, those data are there, so 41 we know where everybody is.

43 With the other units, we have to actually go and pull those 44 chips to have the data and so what I'm hearing from you is a 45 concern that that might be a decision point that can't be 46 undone.

48 What we can do is I can go back with the team and discuss,

1 instead of pulling 100 percent of those chips, pulling 50 2 percent of them and doing the one-to-one analysis on the data 3 that we get, because the only way we can get the data from those 4 chips is to actually pull them out and dump the data. The chips 5 have to be physically removed from the device to be able to dump 6 those data.

8 MS. BOSARGE: What I was hoping to see, Bonnie, is in the past, 9 Peter would come around and he would pull the data from our 10 devices on the boat. For the old system, he would pull the 11 data, so that the system kept running like usual when he was 12 done pulling the information and I guess that information 13 eventually went to you all, but it would continue to record 14 data.

16 If there's any way that we can do that with these two-hundred-17 and-seventy-some-odd that have both units on the boat, do our 18 one-to-one analysis and make sure that everything is how we want 19 it to be and that way, if we have any glitch anywhere, we don't 20 have any gaps in our shrimp effort data. That's what worries me, to have some sort of gap if anything goes wrong, because we 21 22 actually pulled the chip and it's no longer recording, so we 23 don't have that fallback mechanism.

25 DR. PONWITH: I will talk with the team and, of course, our 26 absolute goal is to ensure that there are no data gaps and so we 27 have the four-hundred-and -- You know nearly 470 with the new 28 units on and roughly half of those are double instrumented. Ι 29 will talk with the team about what kind of risk management bet 30 hedging we should be considering and take that into 31 consideration.

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33 One of the challenges we have with the older units is that, 34 again, the chip needs to be pulled to get the data off and if 35 you decide that you want that unit to continue to gather data, 36 there's a process that you have to go through to kind of 37 recalibrate that chip and so there are costs of encountering the 38 vessel and of pulling the chip and going through that process 39 and then encountering the vessel a second time if the desire 40 were to put that chip back on.

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42 That's kind of contributed to the rationale for moving to the 43 CELB in the first place, because it skips all the need to be 44 physically handling those memory cards. It gives us the data in 45 real time, but I will raise that to the attention of our team 46 and we are eager to reconfirm that side-by-side that these two 47 units are functioning and giving similar data. 48

1 We are pleased that the software that Dr. Gallaway and his team 2 developed is completely -- The data feeding into it from these two units are ingested exactly identically and that there has 3 4 been no issue at all with the data from the new unit, but I will bring that up to the team and we will deal with that. 5 6 7 CHAIRMAN PEARCE: Okay. Any other discussion? Great report, Bonnie, and good comments, Leann. We are headed in the right 8 direction to make sure we understand and do a better job with 9 10 our shrimp fishery. With that, Mr. Chairman, I think that concludes my committee and I will turn it back over to you. 11 12 13 (Whereupon, the meeting adjourned at 9:42 a.m., October 2014, 14 2014.) 15 16 - - -17