

GULF OF MEXICO FISHERY MANAGEMENT COUNCIL

ECOSYSTEM COMMITTEE

Key West Marriott Beachside Hotel Key West, Florida

June 20, 2018

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14  
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1 The Ecosystem Committee of the Gulf of Mexico Fishery Management  
2 Council convened at the Key West Marriott Beachside Hotel, Key  
3 West, Florida, Wednesday morning, June 20, 2018, and was called  
4 to order by Chairman Bob Shipp.

5  
6 **ADOPTION OF AGENDA**  
7 **APPROVAL OF MINUTES**  
8 **ACTION GUIDE AND NEXT STEPS**  
9

10 **CHAIRMAN BOB SHIPP:** We will start off with the adoption of the  
11 agenda, and that's Tab Q, Number 1. Do we have a motion to  
12 adopt the agenda? It's moved and seconded. Any objections?  
13 Hearing none, the agenda is adopted.

14  
15 The next item is Tab Q, Number 2, Review of October 2015  
16 Minutes. It's been that long since this committee has met, and  
17 so do I hear a motion to accept the minutes? With no  
18 objections, the minutes are adopted. The next is the Action  
19 Guide and the Next Steps, Tab Q, Number 3, and, Dr. Kilgour, I  
20 will turn it over to you.

21  
22 **DR. MORGAN KILGOUR:** Thank you, Mr. Chair. Today, we're going  
23 to have a presentation on the regional ecosystem-based fisheries  
24 management roadmap policy that Dr. Karnauskas has worked  
25 tirelessly to get together for us, and so this is just  
26 informational. Dr. Karnauskas is also working me about the  
27 ecosystem policy, that outline that you will see in August, and  
28 so feel free to pepper her with questions and comments.

29  
30 **MS. LEANN BOSARGE:** Okay, and so do we have Dr. Karnauskas in  
31 the audience? There she is. Welcome. We're glad to have you  
32 with us today, ma'am.

33  
34 **DRAFT ROADMAP OF ECOSYSTEM-BASED FISHERIES MANAGEMENT REGIONAL**  
35 **PLAN FOR THE GULF OF MEXICO**  
36

37 **DR. MANDY KARNAUSKAS:** Thank you, all. Thank you for your time  
38 and interest and for this slot to present to you the Gulf of  
39 Mexico Ecosystem-Based Fishery Management, or EBFM, Roadmap  
40 Implementation Plan. This is a document we pulled together, as  
41 Morgan just mentioned, and the draft was rolled out this past  
42 week for public comment, and it will be up until September 30.

43  
44 Before I go into the document itself, I wanted to lay out a few  
45 definitions. First of all, what is EBFM? Let's make sure we're  
46 just starting off on the same page. This is the NOAA Fisheries  
47 definition, this graphic, and it's based on the NOAA Fisheries  
48 definition of EBFM, and it's considered within the spectrum of a

1 range of approaches that go from single-species approaches all  
2 the way up to the full multisectoral ecosystem-based management,  
3 and so, in general, EBFM is thought to encompass not just the  
4 stock biology itself, but any multispecies interactions as well  
5 as climate, habitat, and predator effects.

6  
7 While there is this general understanding of what EBFM is, in  
8 practice, there is kind of a lack of consensus in EBFM, and that  
9 was highlighted nicely by this paper that recently came out by  
10 Trochta et al., and they conveyed very nicely that, again, in  
11 practice, there is a lack of consensus and that ecosystem-based  
12 fisheries management can take many different forms, depending on  
13 the region, and so this really calls for a regional-specific  
14 approach, which was the idea behind these regional roadmaps.

15  
16 To further sort of guide our vision about what EBFM might look  
17 like for the Gulf of Mexico, I want to point to this integrated  
18 socioecological system of the Gulf of Mexico, this conceptual  
19 figure that was put together by NOAA's Integrated Ecosystem  
20 Assessment Program, or IEA. Now, the IEA is a national program  
21 with regional working groups, and so we have a Gulf regional  
22 working group, and that's the mission statement for our Gulf  
23 IEA, and the IEA is intended to be the analytical engine to  
24 implement EBFM.

25  
26 Looking at this conceptual map, we see that the human activities  
27 that we're managing for are purposely put at the forefront of  
28 the conceptual figure here, and then, the different ecosystem  
29 considerations that needed to be accounted for in managing for  
30 their activities, you see them along the perimeter of the circle  
31 here, and so these ecosystem considerations include not just  
32 things like climate and ocean drivers and habitat and the  
33 biology itself, but also the social and economic components, and  
34 so human well-being, local social systems, and social drivers.

35  
36 Not all of the ecosystem research that is conducted in the  
37 Southeast falls under the umbrella or is done under the umbrella  
38 of the IEA, but certainly I think it's encompassed in this  
39 conceptual model, and this is provides a useful visual for  
40 thinking about what EBFM in the Gulf looks like.

41  
42 Now going into why EBFM -- Why is there this call to move  
43 towards an ecosystem-based fishery management approach when  
44 single-species management has worked very well so far, and so,  
45 as we know, single-species stock assessments have been highly  
46 successful in ending overfishing, and the graph I'm showing you  
47 here is the proportion of stocks undergoing overfishing in the  
48 Gulf of Mexico, and we can see that it has continually decreased

1 from the late 1990s to the present day. Essentially, we have  
2 ended overfishing, and so the task is complete.

3  
4 Again, under single-species stock assessments and management  
5 framework, we have ended overfishing, and so now, in terms of  
6 going forward, it really becomes a question of fine-tuning the  
7 management or optimizing the management, and so we have  
8 questions such as optimum yield and what is optimum yield and  
9 how do we get from MSY to OY, and OY, by definition, is MSY as  
10 reduced by economic, social, and ecological factors, and so,  
11 inherently, there is a need to understand these greater  
12 ecosystem considerations to define optimum yield.

13  
14 Of course, there is many other ways that we can think about  
15 optimizing management. For example, we might be able to improve  
16 our short-term projections. What I am showing on the top left  
17 here is one of our typical stock-recruitment relationships, and,  
18 as is typical, there is very little resolution in the data. We  
19 tend to project forward based on just sort of a mean  
20 recruitment, but, of course, the recruitment in any given year  
21 can be substantially higher or lower than that mean.

22  
23 By having a greater understanding of expected recruitment and  
24 not just recruitment but other stock processes, we could  
25 essentially reduce this cone of uncertainty, as it were. Also,  
26 rebuilding plans are costly, and obviously there is things to be  
27 avoided. Avoiding falling into that overfished designation  
28 requires some understanding of the amount of variability that  
29 we're likely to see in the stock from year-to-year.

30  
31 Then, finally, one of the big reasons, big arguments, for going  
32 towards EBFM is that we have the right to productive fisheries,  
33 and there is a lot of factors external to fishing in our systems  
34 that are likely reducing the productivity of fisheries, and  
35 these are largely, of course, out of fishery management control,  
36 but, by researching, investigating, and quantifying these losses  
37 to productivity of our fisheries, I think that gives us some of  
38 the leverage that we might need to potentially address these  
39 effects.

40  
41 Moving on to how we're going to accomplish EBFM, this is the  
42 national NOAA Fisheries EBFM Roadmap Policy. These are the  
43 guiding principles that they outlined in this document. There  
44 is six driving principles, and the National EBFM Policy was  
45 released in May of 2016. In 2017, in the summer, they initiated  
46 the regional roadmap development, and so that's when we began  
47 work on the Gulf EBFM roadmap. As I mentioned, the public  
48 comment period just was initiated, and the drafts were rolled

1 out last week, and that's going to be open until September 30, I  
2 believe, and then we're aiming to incorporate those comments and  
3 publish the final roadmaps by the end of this calendar year.

4  
5 Now I will delve into the purpose of the Gulf EBFM roadmap  
6 specifically. This is the stated purpose of the document, and  
7 this comes right from the text. First of all, we wanted to  
8 document the efforts that the Southeast Fisheries Science Center  
9 and its partners have completed, and we want to guide the  
10 organization of ecosystem science within the Southeast Region,  
11 clarify regional priorities in order to facilitate  
12 collaboration, and assist the Gulf Council with ecosystem-level  
13 planning.

14  
15 The intended audience of the document is the Gulf Council, the  
16 interested public, NOAA Fisheries Southeast Region and its  
17 collaborating partners, and the overarching goal or objective is  
18 to motivate a dialogue on how EBFM can be effectively applied in  
19 the Gulf region, taking into account stakeholder views, regional  
20 capacity, and the current state of the science.

21  
22 Just a quick note on the development of the Gulf EBFM roadmap,  
23 the process we used. The plan involved development including  
24 the Southeast Fisheries Science Center, the Regional Office,  
25 council staff, and we had Morgan Kilgour come in and work with  
26 us for a couple of days, and we also used a scoping survey to ID  
27 some of the priority issues, and we reached about thirty-five  
28 individuals from the Southeast labs and other NOAA offices in  
29 the region, and so we got a -- I feel we cast a pretty wide net  
30 and got a lot of ideas on what were the priority issues that we  
31 need to address, and this is just a graph showing some of those  
32 issues and how they fell out.

33  
34 This is the outline of the EBFM roadmap, and the priority issues  
35 fell mainly into these seven categories that you see here under  
36 this regional context portion, and so, in the next slides, I'm  
37 going to walk you through those priority issues and some of the  
38 science that we're producing that can address these priority  
39 issues.

40  
41 The expected outcomes and benefits section of the roadmap go  
42 into how these actions link up to those Headquarters priorities.  
43 For the sake of time, I'm not going to go into that today, and,  
44 then, at the end of the roadmap, we have a stakeholder  
45 engagement strategy, and I will touch on that briefly at the end  
46 of this presentation.

47  
48 Moving into those priority areas, one of the priority areas is

1 improving stock assessments, and we can consider quantitative  
2 ecosystem linkages that are directly put into the stock  
3 assessment model, and this is -- We have to be cautious in doing  
4 this. Not necessarily all data put into the stock assessment is  
5 going to make it a better stock assessment, but we have had some  
6 successes in doing this sort of thing in the Gulf region. We  
7 have used the biophysical model to predict larval transport in  
8 the Gulf of Mexico and trying to predict recruitment strength of  
9 red snapper.

10  
11 We have also been able to estimate mortality, natural mortality,  
12 due to red tide events, and that's been used in the assessment,  
13 and our Galveston Lab has a great deal of research going on with  
14 estuarine habitat characteristics and how that's related to  
15 shrimp production. That has been informing assessments in that  
16 region.

17  
18 We can also use ecosystem information in a qualitative sense.  
19 It doesn't necessarily have to be put into the stock assessment  
20 model, and so this is a little pilot project. This is a  
21 collaboration between the IEA group and council staff, and what  
22 we're trying to do here is pull information from the ecosystem  
23 status reports that are produced, and I will talk about those in  
24 just a second, but trying to connect that information with the  
25 single stocks, and so we did this pilot around the gray snapper,  
26 to go along with the assessment that just occurred.

27  
28 The idea here is to show some of the ecosystem information,  
29 ecosystem trends, that might be affecting the stock, and this  
30 could be useful for management conversations about stock trends,  
31 and this was inspired by an example from Alaska, from the North  
32 Pacific Council. They use these pretty extensively, these  
33 species profiles with ecosystem information, in their decision-  
34 making, and so this was a first stab at a pilot project for gray  
35 snapper.

36  
37 Baseline monitoring, when we are talking about an ecosystem  
38 approach, maintaining the existing baseline monitoring is more  
39 important than ever, because we need to be able to understand  
40 current trends in light of past trends, and so maintaining those  
41 existing activities is an essential part of ecosystem  
42 management, and we do produce these ecosystem status reports for  
43 the Gulf of Mexico. We have two reports so far.

44  
45 There is one in 2013 and one in 2017, which I'm showing you here  
46 off to the right, and the ecosystem status reports are a  
47 collection of indicators, and so we show these trends in these  
48 indicators, and we aim to capture everything from the physical,

1 the biological, all the way up to human well-being components of  
2 the ecosystem and show what the ecosystem is doing.

3  
4 For the 2017 report, we had a nice online web version, to try  
5 and make this information more accessible to the public as well,  
6 and we have several other merging sort of monitoring activities.  
7 The Gulf of Mexico Marine Assessment Program for protected  
8 species was recently expanded from the Atlantic to the Gulf of  
9 Mexico, and we also recently completed a pilot ecosystem survey,  
10 where we experimented with some new approaches for collecting  
11 data and looking at environmental DNA and genetic techniques and  
12 trophic data, and the idea was to try and use this pilot to get  
13 a sense for what sort of information content they can get from  
14 these new approaches.

15  
16 Climate was another priority area that was identified. Going on  
17 in the region right now, we have climate vulnerability analyses,  
18 which should hopefully give us an idea of which species are more  
19 likely to potentially -- Where we're likely to see changes in  
20 these species under predicted future conditions, and we've also  
21 done some work predicting the effects of climate change, for  
22 example, on bluefin tuna spawning habitat, and one of the big  
23 components of bumping up our capacity to do climate research is  
24 working with our neighboring AOML, the Atlantic Oceanographic  
25 and Meteorological Lab that we have on Virginia Key. This is  
26 the NOAA research line office that we have, and so this below-  
27 right is an example of some of the research that they're  
28 producing, a recent paper looking at the impacts of El Nino on  
29 plankton biomass in the Gulf of Mexico.

30  
31 The next priority area that was identified was habitat  
32 considerations, and, when we talk about habitat, we can talk  
33 about both estuarine and pelagic habitat. We have done work  
34 looking at the predicted preferred conditions for bluefin tuna  
35 larvae, and this has informed that assessment. Also, again,  
36 understanding estuarine productivity and how that relates to  
37 shrimp and other species. There has been some work done in  
38 Protected Species, additionally, looking at pelagic habitat and  
39 tying that to mammal distributions using visual survey and  
40 acoustic data.

41  
42 Multispecies interactions is the next priority area, and,  
43 obviously, we have a lot of bycatch issues to take into  
44 consideration in our region. In terms of understanding trophic  
45 interactions between our species, we do have a fair bit of work  
46 going on that could inform this, and we have diet studies, and  
47 we have the GoMexSI diet database that was pulled together,  
48 which looks at the -- It's digging up all the historical data on

1 diet that's been collected for both the U.S. and the Gulf of  
2 Mexico, to try and get a handle on how diets have changed over  
3 time, and we also have some ecosystem modeling capacity.

4  
5 We have a new RESTORE project that was just funded, where the  
6 goal is to integrate information on ecosystem stressors and  
7 predator-prey interactions into the assessment and management of  
8 fisheries in the Gulf of Mexico.

9  
10 The next priority area that was identified was connectivity, and  
11 regional connectivity is a big question. I know the stock ID  
12 issue is always coming up, and we have some work that can inform  
13 this. We have been doing, again, the larval transport modeling,  
14 and we can estimate the connectivity of larvae between different  
15 regions, and so we have some work going on to estimate  
16 connectivity between -- Within the Gulf of Mexico, but also  
17 between the Gulf of Mexico and its adjacent management  
18 boundaries in the South Atlantic.

19  
20 We have been able to do some work in putting these outputs into  
21 advanced stock assessment models, where we look at the impacts  
22 of understanding this connectivity on the stock assessment  
23 outcomes, and then there is other tools we have at hand, such as  
24 otolith microchemistry and shape analysis, to sort of  
25 groundtruth some of the results that we're seeing from the  
26 physical modeling.

27  
28 When we talk about connectivity, we can talk about connectivity  
29 from land to open ocean as well. Obviously one of the big  
30 issues in our region is hypoxia, and, in 2017, we saw the  
31 largest hypoxic zone that was measured on record, and there is a  
32 fair bit of work going on in the center to understand hypoxia  
33 effects on habitat, vital rates, fisher behavior, and shrimp  
34 prices. Here, we are looking at some impacts of the hypoxia on  
35 gonad sizes and then looking at the habitat loss in brown  
36 shrimp.

37  
38 You can see the different in shrimp distributions from a low  
39 hypoxia to a severe hypoxia year, and then the big management  
40 question is how do these effects on the vital rates -- How do  
41 they translate up to the population level, and then,  
42 subsequently, does hypoxia bias the management advice from stock  
43 assessments, and so that's active research going on.

44  
45 Then, also in regard to connectivity and land use changes, one  
46 of the big coming proposed projects is this sediment diversion  
47 project, and so they are proposing to poke a hole in the  
48 Mississippi River to stem the land loss in coastal Louisiana,

1 and, obviously, there is concerns about not only the biological  
2 and fishery impacts of this, but also the social and cultural  
3 impacts of the river diversions, and we are doing some work with  
4 the IEA group, using an expert-driven Bayesian network model  
5 approach, to try and look at some of the potential outcomes of  
6 this river diversion project.

7  
8 Finally, the last priority area that we identified was the human  
9 dimensions and the social and economic sciences, and there is  
10 ongoing work to track changes in human well-being and also to  
11 understand how different management actions may affect fishing  
12 behavior and location choices using some of these tools, such as  
13 FishSET and the BLAST conceptual model.

14  
15 Now, these tools have been around for a long time, and we have  
16 been doing this type of work for a long time, and so it's not to  
17 say that we need an EBFM approach to look at the social and  
18 economic dimensions of the system, but what I think I would  
19 really like to highlight is that there is a need to incorporate  
20 the social and economic sciences with the biology, and so there  
21 is important feedbacks from socioeconomics back onto the biology  
22 that aren't currently accounted for, and so this is a call to  
23 provide that greater integration between the different ecosystem  
24 considerations.

25  
26 Then, finally, I wanted to look at what a Gulf EBFM success  
27 looks like, and we've had a lot of success with integrating red  
28 tide into management, and so I will go over quickly why I think  
29 that was a success.

30  
31 First of all, we had an ecosystem effect that really couldn't be  
32 ignored, and so, starting from 2005 to 2006, we saw  
33 approximately a 50 percent decline in red grouper indices of  
34 abundance, and we had reports of -- We knew that it was a strong  
35 red tide year, and we had reports of dead floating grouper, and  
36 so the link from the environment to the biology was very clear.  
37 It was clear that these fish were being killed off by red tide.

38  
39 The Science Center did some work to estimate the strength of red  
40 tide based on a statistical model that was developed from the  
41 satellite data, and, based on that work, we were able to create  
42 an index of red tide severity, and there are several years of  
43 work that went into looking at how this index was best  
44 incorporated into the stock assessment, and so it currently is  
45 incorporated into the red grouper and gag stock assessments.

46  
47 Then the question came up of, well, we know that these -- Based  
48 on this work, we know that red tide has severe impacts on the

1 grouper stocks, but we can't predict red tides, at least not in  
2 terms of a year or two ahead and the scales that management  
3 would really be interested in, and so we carried out some  
4 management strategy evaluation work to try and understand how to  
5 best manage for these grouper species in the face of red tide.

6  
7 For example, we looked at some of the tradeoffs between reactive  
8 management, and so adjusting for after a severe red tide has  
9 occurred, versus buffering slightly for a number of years in  
10 preparation for a potential red tide, and we were able to  
11 quantify some of the potential tradeoffs between those  
12 strategies. Again, I think red tide has been a great success,  
13 an EBFM success in our region.

14  
15 Then, finally, I wanted to touch a little bit on stakeholder  
16 engagement, and, really, when we talk about ecosystem-based  
17 fisheries management in the Gulf of Mexico, it quickly becomes  
18 very overwhelming, because there are so many different species  
19 and so many potential different interactions and factors that we  
20 need to account for, and so we really need to find a way to  
21 refine the priorities, and it's one of those big leverage points  
22 or issues that we really need to research, particularly given a  
23 very limited budget to do this kind of activity.

24  
25 What I am showing you here is a -- This is what I call  
26 participatory ecosystem modeling, and this is the result from a  
27 pilot breakout group that we did at the last Marine Resources  
28 Education Program a couple of months ago, and what I am showing  
29 you here is an ecosystem model that was created with a group of  
30 about ten fishermen and a group of stock assessment scientists  
31 sitting in a room together, and this was created in about an  
32 hour, and so it's by no means a final result, but it's just to  
33 give you an idea of some of the information that we can put  
34 together by doing this sort of activity.

35  
36 Now, these ecosystem models can range from qualitative to  
37 quantitative. On the bottom here, I am showing you that this is  
38 some of the quantitative information that we were able to get  
39 from the fishermen, and so this could be actually sort of a  
40 quantitative ecosystem model, and we see a lot of strength in  
41 this type of approach for figuring out how we're going to  
42 advance EBFM in our region.

43  
44 First of all, this puts all types of information in the same  
45 currency, and so we can better integrate anecdotal information  
46 into our modeling efforts. This kind of modeling could also be  
47 used to guide management strategy evaluation, again, one of  
48 those major issues or those major leverage points that we need

1 to figure out how to manage.

2  
3 We can perform risk assessments, and this type of modeling might  
4 be able to better help us predict the outcomes of management  
5 alternatives, and so I really see stakeholder engagement as a  
6 key part of figuring out how we're going to move forward with  
7 EBFM in our region.

8  
9 Then, finally, I just want to point out that, like all forms of  
10 innovation, be it the smartphones or the self-driving cars,  
11 successful EBFM is going to require some failures. It's going  
12 to have some ups and downs, and this is a hype cycle that was  
13 first proposed by an IT firm, and so what they showed is that,  
14 for any sort of new technology, you're going to have this peak  
15 of inflated expectations, followed by some failures, before you  
16 can get to that new plateau of productivity.

17  
18 If you're all thinking that I am way too optimistic about this  
19 EBFM thing, don't worry, because it just means that I am going  
20 to self-destruct and fall into a pit of disillusionment very  
21 shortly, but that's just to say that it's going to require some  
22 risk taking, and it's going to require some failures, because we  
23 can find a level of productivity with EBFM.

24  
25 Then the next steps, as Morgan alluded to earlier, is I'm hoping  
26 for comments, and you can go on and give your public comments on  
27 the EBFM roadmap, and what I am really hoping for is for you to  
28 provide some guidance on what are these priority EBFM questions  
29 that we need to look into, and I will just leave you with this  
30 sort of open question of how can our science better support your  
31 management in marine resources in this complex system. Thank  
32 you again for your time.

33  
34 **CHAIRMAN SHIPP:** Madam Chair.

35  
36 **MS. BOSARGE:** Thank you. That was an excellent presentation. I  
37 especially liked your graphic about the hypoxic zone, the dead  
38 zone. That is something that this council has talked about in  
39 the past, and it's one of my little pet projects, I would say,  
40 if you can call the dead zone a pet project, but I would say, as  
41 feedback to you, that is something that we're very interested  
42 in, that connectivity between the nutrient runoff upstream in  
43 the Mississippi River and how it affects us and our fisheries  
44 down here.

45  
46 Here a while back, we had a conversation in our Sustainable  
47 Fisheries Committee, I think it was, about it, and the council  
48 actually asked us to write some letters, and we did send those

1 off to Mr. Scott Pruitt at the EPA and then Ms. Laurie Rounds  
2 with Open Ocean Trust, I think is what it is. Anyway, we were  
3 hoping to stimulate a little more discussion about that, and I  
4 see one of your points in your slide was to clarify regional  
5 priorities and to facilitate collaboration, and so, yes, we  
6 could definitely use some help in that realm.

7  
8 I am sure that, between you and Glenn, maybe the breadth would  
9 be enough to stimulate some activity. We would love to see some  
10 more research and hopefully some actual mitigation upstream, and  
11 so we would love some help there, and that's definitely, I  
12 think, a priority for us, or certainly for me at least, and let  
13 me say that. Did anybody else have anything they wanted to say?  
14 If not, I will go on.

15  
16 **CHAIRMAN SHIPP:** Dr. Stunz.

17  
18 **DR. GREG STUNZ:** Thanks, Dr. Karnauskas. This was a very good  
19 presentation, and, as an ecologist, I am really glad to see that  
20 we're having these discussions and building it in, but I do have  
21 just some general questions.

22  
23 To give you an example of where I'm coming from, we were just  
24 having this discussion about gray snapper yesterday, where some  
25 of these issues that you -- In fact, you even used it as an  
26 example in one of your slides, where that really could inform  
27 some of the decisions that we're struggling with here, but I  
28 guess my real question is -- So you would envision -- Let me  
29 back up.

30  
31 Sometimes, when we get the assessments and things, we're dealing  
32 at this level of allocations, and sort of the ecosystem-based  
33 level things are not part -- We're just trying to deal with how  
34 to distribute the fish or seasons or things like that, and so  
35 you're envisioning that this type of activity would occur at the  
36 level of the Science Center and the assessment process with our  
37 SSC and then it make it to us, or I guess also we inform you of  
38 potential things, like the dead zone or issues we perceive or  
39 how -- I mean, mechanically, how does this really work to where  
40 we can help you guys?

41  
42 **DR. KARNAUSKAS:** That's a great question, and I will be honest  
43 that I'm not sure I have an answer. The directive from the  
44 Headquarters level was to be sure that we're working with  
45 councils in the development of these plans and in moving forward  
46 with EBFM, but I really don't know the best mechanism for making  
47 that happen, and so I think I will defer to folks, Clay or  
48 others, who have been around for longer, to provide some

1 guidance on that.

2

3 **CHAIRMAN SHIPP:** Go ahead, Clay.

4

5 **DR. CLAY PORCH:** Thanks. This is definitely an evolving  
6 process, but I think the key thing to remember is most of us are  
7 pretty small partners in the big Gulf of Mexico, and the  
8 Southeast Fisheries Science Center is a total, including  
9 contractors, of 400 people, which is less than some states have,  
10 and so we're going to have to all work together if we're going  
11 to make progress, and it's not like we have enough resources in  
12 the federal system to solve all these problems, and so it's got  
13 to be state, academic, and federal partners all working together  
14 and pooling resources and developing synergies and all that good  
15 stuff you've heard before, but it has to happen that way or we  
16 won't make much progress.

17

18 Having said that, the approach that we're taking, as Mandy  
19 already mentioned, is to try and identify some high-priority  
20 issues where it's sort of bite-sized chunks that we know will  
21 actually contribute in a tangible way to ecosystem-based  
22 management, like working on issues related to the dead zone or  
23 the contribution of menhaden to the MSYs of other stocks and  
24 those sorts of high-profile issues, where we think, with a few  
25 years of investment, we could actually have maybe an answer that  
26 is useful to inform management.

27

28 **CHAIRMAN SHIPP:** Paul.

29

30 **DR. PAUL MICKLE:** Thank you, Dr. Karnauskas. I really enjoyed  
31 the presentation. I'm an ecologist, or I guess I used to be. I  
32 don't get to do much anymore, as a manager, but I do want to  
33 bring up -- I have a question. We discuss gray triggerfish  
34 quite a bit on the council, and we have brought up sargassum and  
35 the correlation that maybe there was a relationship there.  
36 Would this potentially fit in, or has there already been some  
37 discussion?

38

39 I have talked to Frank Hernandez and Glenn Zapfe at the Gulf  
40 Coast Research Lab, and they seem to have started down this  
41 road, and I haven't been updated on it, but this -- In the sense  
42 of what you have discussed here today, this almost seems like a  
43 simple thing to take on, which I know it's not, but I know there  
44 is the ability to at least look at the hypothesis that I think a  
45 lot of people have brought up, at least at this point, to try to  
46 increase the confidence in the recruitment data that's going  
47 into the model that I think everyone is struggling with, at  
48 least with the last assessment that came through. Is there any

1 gossip on that topic, or is it coming out of the blue, or do you  
2 have any information on how would that fit into EBFM, if it  
3 could?  
4

5 **DR. KARNAUSKAS:** The apparent recruitment declines with  
6 triggerfish came up, definitely, in our conversations within the  
7 lab a few years ago, and Jeff Isely was doing the assessment,  
8 and I did do some sort of broad exploration to see if there were  
9 any apparent patterns, again looking at, for example, the  
10 ecosystem status report and were there any obvious trends, but,  
11 really, as Clay mentioned, we largely lack the capacity to  
12 investigate all of these factors.  
13

14 The only ongoing project that I know of that's really looking  
15 into it is that Hernandez RESTORE project, and I am familiar  
16 with it. I'm actually the technical monitor on that project,  
17 and so I keep in good contact with Frank and Glenn, but, yes,  
18 that's an academic project with some NOAA participation, and  
19 that is a really good model for trying to get at some of these  
20 issues, because, largely, we lack the capacity, and so we do  
21 need to leverage our academic collaborators on that.  
22

23 **DR. MICKLE:** Thank you for that, and I appreciate that. It  
24 sounds like -- I have discussed it a little bit with him, and it  
25 sounds like multispecies as well, and so they're taking on a  
26 good approach to look at this correlation here, and so thank you  
27 for that.  
28

29 **CHAIRMAN SHIPP:** Any other comments or questions for Mandy?  
30

31 **MR. GLENN CONSTANT:** I just wanted to address a couple of points  
32 that Leann mentioned earlier, like the dead zone, and Paul with  
33 the other environmental issues, like sargassum, or those top-  
34 priority issues that could contribute into this modeling effort,  
35 and I think those are important, like the letter the council  
36 wrote for support in moving forward with science that will  
37 address things that the council is interested in and embraces.  
38

39 The question about how this ultimately fits into stock  
40 assessments and into management decisions is also important, I  
41 think, in embracing or approaching those folks who are going to  
42 fund the kind of research that would feed your model, and so the  
43 equation -- Understanding that is not a question that we're  
44 going to answer in the near future, and maybe through back and  
45 forth and finding the right place to incorporate an  
46 environmental component into fisheries management helps those  
47 folks connect the dots with new science and research that  
48 actually benefits the council and the managers.

1  
2 The equation you had early on, where MSY kind of leads to an OY  
3 with some sort of environmental consideration, I think is a good  
4 place to start, just showing that equation and letting the new  
5 science understand that it does have a place somehow, and not  
6 directly to Clay's point, but how does this work, and there is  
7 an existing infrastructure on how fisheries management is done,  
8 and this is a new kind of add, but I think finding a place for  
9 them to fit into that helps, and that's just a thought moving  
10 forward.

11  
12 **DR. KARNAUSKAS:** Thank you. If I could maybe comment that, even  
13 in the single-species assessment approach, the environment, even  
14 though we don't explicitly account for it, it's been  
15 incorporated for years, because fish track their environment,  
16 and we have high and low recruitment years, and we see those,  
17 and we might not have a reason behind them, but we manage for  
18 them, and we move on, and so it's not to say that environment  
19 hasn't been included in management thus far. It's just that  
20 we're pulling in more explicit considerations.

21  
22 **MS. BOSARGE:** The other thing that I have kind of been  
23 interested in that I guess falls into this realm that maybe, as  
24 you all were talking about guiding and organizing the different  
25 research, is the changes in our water temperatures and our pH,  
26 and I have read some literature on it here in the Gulf versus  
27 maybe what's happening on other coasts, maybe in the Atlantic,  
28 and the way that our waters are changing versus theirs, you know  
29 bottom temperature and surface temperature and things like that.

30  
31 I was just wondering how many different stations do we have  
32 along the Gulf here for our body of management that are  
33 measuring and tracking those changes, and maybe where are they  
34 located, like offshore or more coastal, and things like that.

35  
36 **DR. KARNAUSKAS:** I don't know the exact number of stations. We  
37 have a number of monitoring programs, and a lot of those are run  
38 through the Atlantic Oceanographic and Meteorological Lab.  
39 There is also cruises, video cruises, every year to look into  
40 ocean acidification. They do transects from nearshore to  
41 offshore to try and understand the variability.

42  
43 In terms of temperature, understanding temperature changes,  
44 really satellite data are the best bet, because you get a  
45 synoptic look at the changes across space and time. The  
46 monitoring stations are pretty few and far between, and they  
47 don't necessarily allow you to -- You can groundtruth using  
48 those, but you don't get a really synoptic view of what's going

1 on with the monitoring stations, and so I can definitely send  
2 out some information on those, and there are -- We do have  
3 indicators of temperature changes and ocean acidification in the  
4 status report, if you're interested in looking at how those have  
5 changed over time.

6  
7 **CHAIRMAN SHIPP:** Anyone else? Thank you, Mandy. That was  
8 great.

9  
10 **DR. KARNAUSKAS:** Great. Thank you very much.

11  
12 **CHAIRMAN SHIPP:** Is there any other business before the  
13 committee? Hearing none, I will turn it back, and we are about  
14 ten minutes behind schedule.

15  
16 (Whereupon, the meeting adjourned on June 20, 2018.)

17  
18 - - -